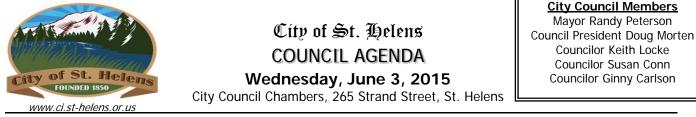
Navigate using Bookmarks or by clicking on an agenda item.



#### Welcome!

All persons planning to address the Council, please sign-in at the back of the room. When invited to provide comment regarding items not on tonight's agenda, please raise your hand to be recognized, walk to the podium in the front of the room to the right, and state your name <u>only</u>. You are not required to give your address when speaking to the City Council. If you wish to address a specific item on the agenda, you should make your request known to the Mayor as soon as possible before the item comes up. The Council has the authority to grant or deny your request. Agenda times and order of items are estimated and are subject to change without notice.

- 1. 6:00PM PUBLIC HEARING: Comprehensive Plan Amendment Parks & Trails Master Plan
- 2. 6:30PM PUBLIC HEARING: FY2015-16 State Revenue Sharing & Budget Adoption
- 3. 7:00PM CALL REGULAR SESSION TO ORDER
- 4. PLEDGE OF ALLEGIANCE
- 5. **INVITATION TO CITIZENS FOR PUBLIC COMMENT** *Limited to five (5) minutes per speaker.*
- 6. **OATH OF OFFICE:** New Police Officer Dylan Gaston
- 7. RECOGNITION: Civilian Medal of Valor
- 8. **RECOGNITION:** Splash Pad Volunteers
- 9. CONTINUED DELIBERATIONS: Community Development Code Amendments
- 10. DELIBERATIONS: Comprehensive Plan Amendment Parks & Trails Master Plan
- 11. **DELIBERATIONS:** FY2015-16 State Revenue Sharing & Budget Adoption

#### 12. ORDINANCES – First Reading

- A. **Ordinance No. 3187:** An Ordinance Amending St. Helens Municipal Code Section 6.04, Animal Control, Allowing Temporary Use of Goats for Targeted Grazing Purposes
- B. **Ordinance No. 3188:** An Ordinance Amending St. Helens Municipal Code Chapter 8, Health and Safety, Regarding Prohibiting Smoking, Tobacco and Marijuana Use in City Parks and on Posted City-Owned Property
- C. Ordinance No. 3189: An Ordinance Amending the St. Helens Municipal Code Chapters 17.24, 17.84, and 17.108

#### 13. **RESOLUTIONS**

- A. **Resolution No. 1699:** A Resolution of the St. Helens City Council to Set Planning Department Fees
- 14. AWARD BID FOR 2015 STREET STRIPING PROJECT TO SPECIALIZED PAVEMENT MARKING, INC.
- 15. APPROVE AND/OR AUTHORIZE FOR SIGNATURE
  - A. Amendment No. 2 to Agreement with Mason, Bruce & Girard for City Forester Services
  - B. IGA with Port of St. Helens for Intergovernmental Partnership Program
  - C. Contract Payments

#### 16. APPOINTMENTS TO CITY BOARDS & COMMISSIONS

The St. Helens City Council Chambers are handicapped accessible. If you wish to participate or attend the meeting and need special accommodation, please contact City Hall at 503-397-6272 in advance of the meeting.

#### 17. CONSENT AGENDA FOR ACCEPTANCE

- A. Library Board Minutes dated April 16, 2015
- B. Accounts Payable Bill List

#### 18. CONSENT AGENDA FOR APPROVAL

- A. Street Closure Requests:
  - i. Kiwanis Community Parade Saturday, June 20
  - ii. 4th of July Events Saturday, July 4
- B. Animal Facility Licenses
- C. Council Work Session, Public Hearing and Regular Session Minutes dated May 20, 2015
- D. Accounts Payable Bill List

#### 19. MAYOR PETERSON REPORTS

- 20. COUNCIL MEMBER REPORTS
- 21. DEPARTMENT REPORTS
- 22. ADJOURN

## CITY OF ST. HELENS PLANNING DEPARTMENT STAFF REPORT

St. Helens Comprehensive Plan Amendments CP.1.15

DATE:May 18, 2015To:City CouncilFROM:Jennifer Dimsho, Assistant PlannerAPPLICANT:City of St. HelensPROPOSAL:Adopt the Parks and Trails Master Plan as an addendum to the Comprehensive<br/>Plan (Title 19 SHMC).

#### The 120-day rule (ORS 227.178) for final action for this land use decision is not applicable.

#### BACKGROUND

The Parks and Trails Master Plan ("the Plan") is an update to the 1999 Parks Master Plan. It is the first Master Plan in St. Helens to examine the existing trail inventory and trail route recommendations. Chapters 1-7 of the Plan were prepared by a placement from the 2013- 2014 Resource Assistance to Rural Areas (RARE) AmeriCorps Program, based out of the University of Oregon's Community Service Center. The final chapter, the Parks and Trails Capital Improvement Plan, was completed by staff.

#### **PUBLIC HEARING & NOTICE**

Hearing dates are as follows: May 12, 2015 before the Planning Commission June 3, 2015 before the City Council

Notice was published in the <u>The Chronicle</u> on April 29, 2015. Notice was sent to the Oregon Department of Land Conservation and Development (DLCD) on April 8, 2015.

#### **AGENCY REFERRALS & COMMENTS**

As of the date of this staff report, the following agency referrals/comments have been received that are pertinent to the analysis of this proposal:

**DLCD:** Many of the proposed park trails, paths and bike facilities in the Plan involve streets. The city should amend the Transportation System Plan as well so there is agreement on project timing, funding and recommendations for improvement. This is of particular importance for the trails that appear to be adjacent to roads and streets and serve the bicycle-pedestrian use function for not only recreation, but for actually getting from point A to point B in the city like a sidewalk system and bike lanes would.

#### APPLICABLE CRITERIA, ANALYSIS & FINDINGS

#### SHMC 17.20.120(1) – Standards for Legislative Decision

The recommendation by the commission and the decision by the council shall be based on consideration of the following factors:

- (a) The statewide planning goals and guidelines adopted under ORS Chapter 197, including compliance with the Transportation Planning Rule, as described in SHMC 17.08.060;
- (b) Any federal or state statutes or guidelines found applicable;
- (c) The applicable comprehensive plan policies, procedures, appendices and maps; and
- (d) The applicable provisions of the implementing ordinances.

#### (a) Discussion:

The statewide planning goals that technically apply or are related to this proposal are Goal 1, Goal 2, Goal 5, Goal 8, and Goal 11.

#### Finding: Statewide Planning Goal 1: Citizen Involvement.

This goal requires the development of a citizen involvement program that is widespread, allows two-way communication, provides for citizen involvement through all planning phases, and is understandable, responsive, and funded.

Generally, Goal 1 is satisfied when a local government follows the public involvement procedures set out in the statutes and in its acknowledged comprehensive plan and land use regulations.

The City's Development Code is consistent with State law with regards to notification requirements. Pursuant to SHMC 17.20.080 at least one public hearing before the Planning Commission and City Council is required. Legal notice in a newspaper of general circulation is required too. The City has met these requirements and notified DLCD of the proposal.

The public engagement process for this plan has been very comprehensive. There have been over 15 input gathering sessions that began in October 2013 with the Parks Commission, the Bicycle and Pedestrian Commission, and the Planning Commission, all of which were open to the public. Current park and trail levels of satisfaction were collected through a month-long, online survey, the results of which are memorialized in the Needs Assessment in Chapter 5. A well-attended Parks and Trails Public Forum was held on April 16, 2014 where residents were given a presentation of draft park and trail proposals and had the option to record their feedback publicly or complete a hardcopy comment worksheet. Additional park and trail feedback was gathered from various service groups, clubs, and one-on-one interviews throughout the planning process. More details about the public engagement process is listed in the Needs Assessment of Chapter 5. Given the substantial amount of public vetting for the Plan, scheduled public hearings, and notice provided, Goal 1 is satisfied.

#### Finding: Statewide Planning Goal 2: Land Use Planning.

This goal requires that a land use planning process and policy framework be established as a basis for all decisions and actions relating to the use of land. All local governments and state agencies involved in the land use action must coordinate with each other. City, county, state and federal agency and special districts plans and actions related to land use must be consistent with the comprehensive plans of cities and counties and regional plans adopted under Oregon Revised Statues (ORS) Chapter 268.

The City and State (i.e. DLCD) coordinated with regard to the adoption of this proposal.

County-wide data and priorities from the Statewide Comprehensive Outdoor Recreation Plan (SCORP) 2013-2017 created by the Oregon Parks and Recreation Department (OPRD) were addressed in Chapter 5 of the Plan. City of St. Helens Comprehensive Plan consistency is addressed further below. There are no other known federal or regional documents that apply to this proposal.

Given the inclusion of local, state, regional and federal documents, laws, participation and opportunity for feedback as applicable, Goal 2 is satisfied.

## Finding: Statewide Planning Goal 5: Natural Resources, Scenic and Historic Areas, and Open Spaces.

It is the purpose of this goal to protect natural resources and conserve scenic and historic areas and open spaces.

Natural resource areas play an important role in the balance of an active and passive parks and recreation system. Many city parks contain natural areas that afford a passive recreational experience. There are also natural areas, such as Dalton Lake Recreation Area that play a critical role in the overall park system. The plan addresses these areas and identifies future projects that will enhance the overall natural resource system, supporting the intent of Goal 5. Therefore, Goal 5 is satisfied.

#### Finding: Statewide Planning Goal 8: Recreational Needs

It is the purpose of this goal to satisfy the recreational needs of the citizens of the state and visitors and, where appropriate, to provide for the siting of the necessary recreational facilities including destination resorts.

The plan's purpose is to establish the long-term framework for enhancing the livability of the community for residents, employees, and visitors for the next 10-15 years. The provision of parks, trails, and recreation facilities and amenities is a crucial aspect of the plan. Given that the development and implementation of the Parks and Trails Master Plan plays a keystone role in satisfying the recreational needs of citizens of the state, and visitors to the community, Goal 8 is satisfied.

#### Finding: Statewide Planning Goal 11: Public Facilities and Services

It is the purpose of this goal to plan and develop a timely, orderly and efficient arrangement of public facilities and services to serve as a framework for urban and rural development.

Ensuring proposals for parks and recreation amenities are located at equal intervals and are easily accessible for all residents throughout the community has been an important consideration throughout the planning process. Namely, an identified need for parkland on the west side of US Highway 30 has been addressed through park project recommendations. Further, incorporating a Trails Master Plan into the Parks Master Plan has ensured the trail network proposals are efficiently arranged, taking into consideration the location of existing parks and future park projects. For these reasons, Goal 11 is satisfied.

The proposed amendments to the St. Helens Comprehensive Plan are either consistent with the intent of the Statewide Goals, or the Goals are not applicable because the plan does not affect issues addressed by the Goal.

(b) **Discussion:** This criterion requires analysis of any applicable federal or state statutes or guidelines. There are no applicable federal statutes. The applicable state guideline is the 2013-2017 Oregon Statewide Comprehensive Outdoor Recreation Plan (SCORP). The SCORP is Oregon's five-year plan for outdoor recreation. It also provides guidance for Oregon Parks and Recreation Department (OPRD) grant programs. The OPRD supports the implementation of key statewide and local planning recommendations through partnerships and OPRD-administered grant programs.

**Finding:** County-wide data and priorities from the 2013-2017 SCORP were addressed in Chapter 5 of the Plan. Specifically, Columbia County's top ranked recreation needs for the future as assessed by the SCORP's public involvement process, are public access sites to waterways, soft surface walking trails and paths, and children's playgrounds made of natural materials. All these priorities are incorporated in the Plan's list of high priority park and trail projects.

(c) **Discussion:** This criterion requires analysis of applicable comprehensive plan policies, procedures, appendices, and maps. Organized by section, applicable Comprehensive Plan policies include:

#### Finding: SHMC 19.08.040 Transit Policies

(3)(g) Plan and develop street routes to help alleviate Hwy 30's traffic load
(3)(j) Develop a plan for walking trails
(3)(k) Maintain, implement and update the bikeway plan

The plan includes 18 mostly off-street trail route proposals totaling 10.17 miles, 3 bicycle and 3 pedestrian fitness routes that utilize existing pedestrian infrastructure, and a trail classification system with design trail feature examples. Full implementation of the on-

street and off-street trail proposals may help to reduce US Highway 30's traffic load, by reducing the number of local trips that require a car. The Plan satisfies these criteria.

#### Finding: SHMC 19.08.060 Natural Factors and Local Resources Policies

- (3)(a) Participate in resource management planning through participation in collective federal, State, and regional agency planning programs.
- (3)(b) Consider airshed and water resources capacities in reviewing all plans, ordinance and permits for land development actions.
- (3)(e) Encourage the preservation of those forest lands between Columbia City and St. Helens.
- (3)(f) Encourage the preservation, restoration, and functionality of the open space corridors or rezone to open space zone the following lands:
  - (i) The canyon-area adjoining Godfrey Park.
  - (ii) The unimproved gullies and creekbed systems.
  - (iii) The lands along significant riparian corridors and connecting wetlands.
- (3)(g) Direct development away from the Willamette River Greenway to the maximum extent possible; provided, however, lands committed to the urban uses within the Greenway shall be allowed to continue, and to intensify provided the activity is water-related or water-dependent. The City shall prohibit new non-water related or non-water dependent uses from within 150 feet of the Willamette River Greenway.

Parks, open space designations, and hiking trails offer a way to preserve and restore the functionality of natural areas, while also offering substantial public benefit. Open space and natural areas provide opportunities for passive recreation and a place to gain a deeper appreciation for nature. The construction of low-impact hiking trails can guarantee that an open space corridor, like the unimproved gullies and valleys on the east side of Hwy 30 remain natural and will not be lost to future development. Likewise, developing Dalton Lake Recreation Area as a nature park as the plan suggests, will "encourage the preservation of the forested lands between Columbia City and St. Helens" and will encourage further restoration because of its nature park designation. The Plan satisfies these criteria.

#### Finding: SHMC 19.12.120 Open Space Policies

- (2)(a) Attempt to acquire, where feasible, such identified lands for open spaces. Possible mechanisms include outright purchase, the acquisition of developmental rights or easements, the attainment of Bureau of Outdoor Recreation and HUD grants or loans, property exchanges, donations, and the acquisition of tax-foreclosed lands.
- (2)(b) Subject private development on such identified land to a Site Design Review procedure.
- (2)(c) Upon annexation to the City, zone Dalton Lake as Open Space.
- (2)(d) Encourage the development and redevelopment of lands which include or border all riparian corridors such as Scappoose Bay north to Willamette Greenway and west to Gable Road along Milton Creek through the use of development agreements and/or planned developments with flexible and innovative design techniques, transferable development rights, density transfer, including residential density bonuses and authorized mixed use development.

The plan recommends obtaining Dalton Lake Recreation Area from the Oregon Department of Transportation, annexing it into the City, and adding it to the parks inventory. The requirement to zone Dalton Lake Recreation Area as open space remains consistent with the Plan's recommendations. The Plan recommends a trail route along Milton Creek from McCormick Park to the Columbia River and another route along Old Portland Road south to Scappoose. Both of these proposals involve developing the riparian corridors discussed in (2)(d). The Plan does not conflict with these criteria. **Finding: SHMC 19.08.030 Public Services and Facilities Policies** 

- (3)(o) Develop a program whereby the city's park system can be maintained or expanded to serve the needs of anticipated growth
- (3)(p) Acquire sites for future parks as identified on the comprehensive plan map as far in advance as possible to have sites be within ½ mile of residential areas

The parkland level of service analysis in Chapter 4 addresses future population growth and makes recommendations about how many acres and of what type of parks will be needed to meet the statewide recommended level of service. Chapter 7 suggests funding strategies for the park improvements needed to meet the recreational needs of anticipated population growth. Chapter 7 also recommends changes to improve the financial solvency of the Parks Department and Public Works Operations Division budget.

Chapter 4 also analyzes  $\frac{1}{2}$  mile radius to residential areas suggested in (3)(p) and recommends development of the Millard Rd. city-owned property into a community park to help meet this guideline. Even with the development of this property, there are still residential areas not served by a park within a  $\frac{1}{2}$  mile radius. The plan discusses the variety of variables that can change residential accessibility to a park, such as the presence of pedestrian infrastructure (sidewalks, off-street trails, crosswalks) or even the size of the park. Many jurisdictions have a larger radius service area (1 mile) for their regional parks and community parks, and lower service areas for pocket parks (1/4 mile) and neighborhood parks (1/2 mile). This criteria is met because the plan addresses anticipated growth and the recommended  $\frac{1}{2}$  mile service area for all residential areas.

#### CONCLUSION & RECOMMENDATION

Based upon the facts and findings herein, the Planning Commission and staff recommend approval of this proposal to adopt the Parks and Trails Master Plan as an addendum to the Comprehensive Plan (Title 19 SHMC).

Attachment(s): Draft Parks and Trails Master Plan and Appendices

The Draft Parks and Trails Master Plan is also uploaded to the City of St. Helens Parks page: <u>http://www.ci.st-helens.or.us/parks/</u>



# CITY OF ST. HELENS

COLUMBIA COUNTY, OREGON



# MASTER PLAN

## DRAFT

Adopted XX, 2015

## ACKNOWLEDGEMENTS

The City of St. Helens appreciates the contributions and input of individuals involved in this project including: St. Helens staff, the Parks Commission, the Bicycle and Pedestrian Commission, the Planning Commission, and all of the engaged community members who provided valuable input for this planning process. Further thanks to City Council for their support of the planning effort needed to successfully complete the Parks & Trails Master Plan.

## CITY STAFF

John Walsh, City Administrator Jacob Graichen, Land Use Planner Sue Nelson, Co-Interim Public Works Director Neal Sheppeard, Co-Interim Public Works Director Thad Houk, Parks Field Supervisor Crystal Farnsworth, Communications Officer

## **CITY COUNCILORS**

Randy Peterson, Mayor
Doug Morten, Council President
Susan Conn
Keith Locke
Ginny Carlson

## RARE STAFF

This plan was prepared with support from the Resource Assistance to Rural Areas (RARE) Program, which is an AmeriCorps Program based out of the University of Oregon's Community Service Center.

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Jennifer Dimsho, RARE AmeriCorps Participant, Parks and Trails Project Manager



Resource Assistance for Rural Environments







## TABLE OF CONTENTS

#### CHAPTER 1 - INTRODUCTION

1.1 Summary	2
1.2 Purpose	
1.3 Plan Organization	3
1.4 Relationship to Other Plans	4
1.5 Sources of Input	7

## CHAPTER 2 - COMMUNITY PROFILE

2.1 Population, Growth Rate, and Projections	9
2.2 Ethnicity	9
2.3 Age Distribution and Household Size	10
2.4 Employment and Unemployment	11
2.5 Income and Educational Attainment	12
2.6 Public Health and Related Factors	13
2.7 Land Use	14
2.8 Community Profile Summary	18

### CHAPTER 3 - INVENTORY

3.1 City of St. Helens Maintained Parks	20
3.2 Other St. Helens Recreation Facilities	30
3.3 Trails	33
3.4 Native and Non-Native Species	37
3.5 Accessibility Mandates	38

## CHAPTER 4 - LEVEL OF SERVICE

4.1 Parkland Classification System40
4.2 Parkland Level of Service Analysis43
4.3 Parkland Service Area47

4.4 Trails Level of Service Analysis	49
Chapter 5 - Needs Assessment	

5.1 Community Outreach	54
5.11 Parks and Trails Online Survey Report	54
5.12 Public Forum	70
5.13 Service Groups and Clubs	71
5.2 Commission and City Staff Involvement	72
5.3 Oregon Parks and Recreation Data (2011)	75
5.4 Needs Assessment Conclusion	79
5.41 Identified Park Needs	79

## CHAPTER 6 - RECOMMENDATIONS

6.1 Introduction	
6.2 Park Recommendations	
6.3 Trail Recommendations	
6.31 Trail Classification System	
6.32 Trail Features	
6.33 Trail Route Proposals	
6.34 High Priority Trail Projects	
6.4 Bicycle and Pedestrian Fitness Routes	
<ul> <li>6.2 Park Recommendations</li> <li>6.3 Trail Recommendations</li> <li>6.31 Trail Classification System</li> <li>6.32 Trail Features</li> <li>6.33 Trail Route Proposals</li> <li>6.34 High Priority Trail Projects</li> </ul>	

## CHAPTER 7 - FUNDING STRATEGIES

7.1 Parks Department Funding	122
7.2 Public Works Operations Division: Parks and Grounds	123
7.3 Capital Improvement Funds	125
7.4 Funding Strategies Introduction	126
7.41 Local Tax Options	127
7.42 Grants	133
7.43 Other Funding Options	143
7.5 Funding Recommendations	149

## CHAPTER 8 - CAPITAL IMPROVEMENT PLAN

8.1 Introduction	151
8.2 Park Projects	
8.3 Trail Projects	

## **APPENDICES**

Appendix A: Detailed Parks and Trails Survey Results	.ii
Appendix B: Public Forum Minutes	.xii
Appendix C: Dalton Lake Recreation Plan	.xiv
Appendix D: Native Plant Surveys	.xviii

## CHAPTER 1: INTRODUCTION

## 1.1 SUMMARY

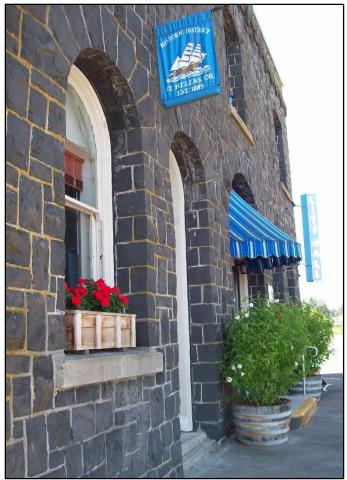
- **1.2** PURPOSE
- 1.3 PLAN ORGANIZATION
- 1.4 RELATIONSHIP TO OTHER PLANS
- 1.5 SOURCES OF INPUT

## 1.1 SUMMARY

The Parks and Trails Master Plan (the "Plan") has been prepared to provide the City with a 10 to 15 year guide for continued improvement of city parks, trails, and their amenities. The City's Comprehensive Plan (updated 2006) states it is the policy of the City of St. Helens to "develop a plan for walking trails". St. Helens City Council, the Parks Commission and the Bicycle and Pedestrian Commission have all identified the need to update the outdated Parks Master Plan (1999) and to incorporate trails in the updated Master Plan. The Parks and Trails Master Plan is an update to the Parks Master Plan and also contains the first Trails Master Plan in the City's history.

## 1.2 PURPOSE

This first purpose of this update is to identify the most current needs within the parks and trails system and to document the public and stakeholder engagement process of acquiring those needs. This Plan will also prioritize the identified needs based on the common themes from all forms of input, as well as develop possible funding strategies for addressing those needs. As funds become available, this Plan and the capital improvement component of the Plan can act as a well-calculated and publicly-endorsed guide for recreational development to help determine which projects and the order they should be funded. In addition, maintaining an updated Parks and Trails Master Plan allows the City to target specific funding methods (like State and Federal grants) and increases our eligibility of receiving those funds. Finally, an updated Parks and Trails Plan ensures that any future development will remain consistent with the stated vision for park and trail development.



## 1.3 PLAN ORGANIZATION

#### CHAPTER 1: INTRODUCTION

- Relationship to existing planning documents
- Community involvement summary

#### CHAPTER 2: COMMUNITY PROFILE

- Demographics and population trends
- Relationship to public health
- Existing land use conditions
- Waterfront relationship

#### CHAPTER 3: INVENTORY

- City park inventory, including parks not maintained by the City
- Inventory of parks outside city limits
- Trail system inventory
- Water trails
- Native and non-native plants
- Accessibility mandates

#### CHAPTER 4: LEVEL OF SERVICE

- Defines park classification system
- Defines parkland level of service guidelines
- Level of service analysis for park and trail systems

#### CHAPTER 5: NEEDS ASSESSMENT

- Parks and trails online survey report
- Public forum results
- Commissions and city staff involvement
- Oregon Parks and Recreation Department (OPRD) 2011 Trend Data



#### CHAPTER 6: RECOMMENDATIONS

- Park recommendations
- High priority park projects
- Trail recommendations
- Trail classification and design guidelines
- High priority trail proposals
- Bicycle and pedestrian fitness routes

#### CHAPTER 7: FUNDING STRATEGIES

- Parks department funding
- Public Works Operations Division: Parks and Grounds
- Capital improvement funds
- Funding strategies introduction
- Funding recommendations summarized

#### CHAPTER 8: CAPITAL IMPROVEMENT PLAN

- Introduction
- Park Projects
- Trail Projects

## 1.4 RELATIONSHIP TO OTHER PLANS

The Parks and Trails Master Plan is one of several documents that comprise the City of St Helens' long range planning and policy framework. The following adopted planning documents have been incorporated into the creation of this Plan as much as possible.

#### COMPREHENSIVE PLAN (UPDATED 2006)

The City's Comprehensive Plan includes goals and policies for general categories, such as transit, housing, and open space. Listed below are the general categories with goals and policies that relate to the Parks and Trails Master Plan update.

#### TRANSIT GOALS

- Encourage energy-sustaining modes of transit
- Increase appropriate walking and biking opportunities
- Create relatively traffic free residential areas

#### TRANSIT POLICIES

- Develop a plan for walking trails
- Maintain, implement and update the bikeway plan
- Plan and develop street routes to help alleviate Hwy 30's traffic load

#### NATURAL FACTORS AND LOCAL RESOURCE GOALS

- Encourage preservation of forest lands between Columbia City and St. Helens
- Direct development away from the Willamette River Greenway to the maximum extent possible; provided, however, lands committed to the urban uses within the Greenway shall be allowed to continue, and to intensify provided the activity is water-related or waterdependent. The City shall prohibit new non-water related or nonwater dependent uses from within 150 feet of the Willamette River Greenway



 Encourage the preservation, restoration, and functionality of the open space corridors or rezone to open space zone the following lands: The canyon-area adjoining Godfrey Park, the unimproved gullies and creekbed systems, the lands along significant riparian corridors and connecting wetlands

#### HOUSING POLICIES

 Permit multifamily housing and mobile home park developments only if they have adequate open space

#### PUBLIC SERVICES AND FACILITIES POLICIES

- Develop a program whereby the city's park system can be maintained or expanded to serve the needs of anticipated growth
- Acquire sites for future parks as identified on the comprehensive plan map as far in advance as possible to have sites be within ½ mile of residential area

#### TRANSPORTATION SYSTEM PLAN (2011)

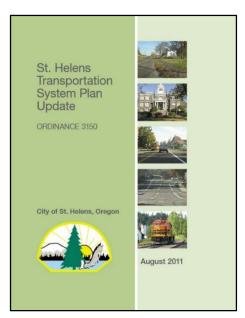
The City's Transportation System Plan (TSP) guides the management and implementation of the transportation facilities, policies, and programs, within St. Helens over the next 20 years. Because the TSP focuses on projects within existing right-of-ways, many of the trail projects within this Master Plan are not included in the 2011 TSP project list. Listed below are the general topics that the TSP addresses as they relate to the Parks and Trails Master Plan update.

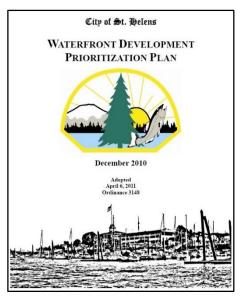
- Includes pedestrian improvements (sidewalks, crosswalks, and curbs), bike improvements (on-street bike lanes and bike facilities throughout the city) all of which should be considered in conjunction with any future trail proposals or park improvements
- Includes a 10 ft. multi-use trail proposal along the east side Old Portland Rd. south to city limits
- "Long term vision for the city's transportation system includes completion of a safe and efficient multimodal transportation system that can accommodate all travel modes along all major roadways."
- "This plan anticipates an off-street multi-use path and trail system that is integrated with the existing trail and street system throughout the city."

#### WATERFRONT DEVELOPMENT PRIORITIZATION PLAN (2011)

The Waterfront Development Prioritization Plan's goal was to identify projects that increase access to and public use of the waterfront from Scappoose Bay Marina to Dalton Lake, such as developing additional parks, boat ramps, and waterfront trails.

- Includes multiple off-street trail locations and current park improvements, which should be considered in conjunction with park projects and trail proposals that come out of this planning process
- Plan's top priority is the Dalton Lake Area Nature Trail which has potential to connect with existing trails and future trail proposals
- Promotes enhancing recreational activity for hikers, bikers, walkers, and for wildlife observation
- Encourages connectivity between current trails and parks
- Promotes more public access to the riverfront, through both trail and park proposals

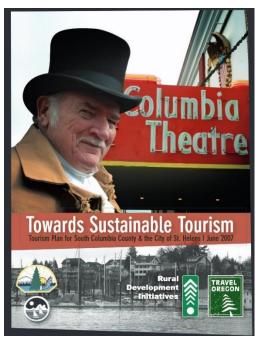




#### TOWARDS SUSTAINABLE TOURISM -S. COLUMBIA COUNTY AND CITY OF ST. HELENS (2007)

The Towards Sustainable Tourism workshop and planning process was funded by a grant through Travel Oregon and by the City of St. Helens. The planning process and workshop generated a fifteen-year regional tourism vision and goals that would help fulfill that vision. A few quotes from the regional tourism vision as they related to the Parks and Trails Master Plan are listed below.

- "Create a highly visible network of interconnected trail systems for road cyclists, bikers, hikers, horseback riders, and birders."
- "Create better connectivity to the Columbia River, one of the community's most valued assets."
- Boasts proximity to Portland's biking community as a tourism asset, and suggests creating an inventory of potential cycling routes and trails



#### CORRIDOR MASTER PLAN (FEBRUARY 2015)

The city obtained a Transportation Growth Management Grant through the Oregon Department of Transportation and the Department of Land Conservation and Development for a corridor and gateway improvement plan for Highway 30 and the Houlton Business District to the Riverfront District (formally known as Olde Towne). The goal for this planning process was to create "streetscape" plans for the US 30 & Columbia Blvd/St. Helens St. corridors that reflect the community's vision for appearance and function. The final plan was adopted February 2015.

- One of the project's objectives, in addition to establishing a vision for the community's desired image along the major corridors was to "include pedestrian and bicycle enhancements along the corridors that improve safety, reduce conflict, and provide an improved physical environment that encourages biking and walking."
- Bicycle and pedestrian enhancements proposed in the Corridor Master Plan process should be considered in conjunction with trail and fitness route proposals

## 1.5 SOURCES OF INPUT

Broad and deep engagement with community members is a fundamental building block to any successful plan. Gathering input from a wide range of community members is essential to this planning effort for a few reasons.

- Local people have transformative insights simply because they know their town best. Local knowledge of the community deepens and gives context to your quantitative data, from wildlife to walkability.
- Interacting and gathering input from residents builds *community ownership*. They need to share in the decisions leading up to the results.
   Residents need to own the final recommendations of a planning process so that they can be upheld into the future.
- Many minds working on a project leads to better results. The greater the diversity of people contributing to solving a problem, the more creative and effective the solutions.

Listed below are the summarized methods used to gather input and engage the public throughout this planning process. A more in-depth description of the public process is in the Chapter 5 Needs Assessment.

- 1. **Community Outreach:** Online survey and a public forum
- 2. Service Groups and Clubs: St. Helens Road Runners Club, the Kiwanis Club, the Kiwanis Day Breakers, and the Foundation of Public Health for Columbia County
- 3. **City Commissions:** Monthly input gathering sessions open to the public
- 4. **City Staff Involvement:** One-on-one interviews

Listed below are the various research methods and analysis used to compare St. Helens to surrounding Oregon communities. A complete Level of Service analysis is included in Chapter 4. A complete analysis of Oregon Parks and Recreation Department's data is included in the Chapter 5 Needs Assessment.

- 1. Level of Service Guidelines: Statewide recommendations for parkland acreage and trail mileage per resident
- 2. Oregon Parks and Recreation Department (OPRD) Data Collection: Provider needs survey, resident demand survey, priorities for the future

## CHAPTER 2: COMMUNITY PROFILE

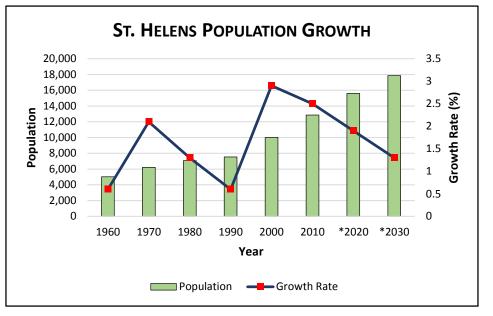
- 2.1 POPULATION, GROWTH RATE, AND PROJECTIONS
- 2.2 ETHNICITY
- 2.3 AGE DISTRIBUTION AND HOUSEHOLD SIZE
- 2.4 EMPLOYMENT AND UNEMPLOYMENT
- 2.5 INCOME AND EDUCATION ATTAINMENT
- 2.6 PUBLIC HEALTH AND RELATED FACTORS
- 2.7 LAND USE
  - 2.71 WATERFRONT DEVELOPMENT
- 2.8 SUMMARY

## 2.1 POPULATION, GROWTH RATE, AND PROJECTIONS

The total population of St. Helens as of July 2011 is 12,890. In 2000, the population was 10,100. From 2000 to 2011, the growth rate was averaged around 2.5% per year, which is more than Columbia County and the State of Oregon's growth rate of about 1-1.5% per year. According to the PSU Population Research Center, under a medium growth forecast of 1.9%, St. Helen's population will be around 15,591 in 2020. The graph below shows the population of St. Helens dating back to 1960 and projects the population out to 2030. The growth rate spiked from 1990 to 2000, and the population has been growing steadily since then.

The growth rate is an important factor for the Plan Update because as the population grows, the demand for parks and recreation amenities will follow. If the parks and trails system remains unimproved throughout years of population growth, it puts increasing pressure on the existing parks and trails system to meet those growing recreational needs. Although the growth rate has been decreasing each year since 2000 and is projected to decrease into 2030, the population still continues to rise. Therefore, improvements to the parks and trails system should be made to meet recreation demands as the population grows into 2020 and 2030.

" If the parks and trails system remains unimproved throughout years of population growth, it puts increasing pressure on the existing parks and trails system to meet those growing recreational needs."



\*2020 and 2030 Projections from Center for Population and Research. Portland State University.

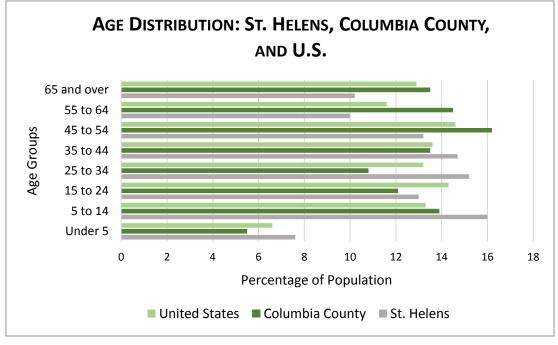
## 2.2 ETHNICITY

The population of St. Helens is largely white at 90.3%, followed by two or more races at 4.5%, American Indian and Alaska Native at 1.6%, 1.3% Asian, and less than 1% Black or African American and Native Hawaiian or other Pacific Islander. In addition, about 6.1% of the population is of Hispanic or Latino origin. This is an increase from 2000, when the Hispanic or Latino population only made up 4.1% of the population. Although it is a slow increase in minorities, St. Helen's demographic changes has implications for staffing, maintenance, and marketing of park and recreation facilities. The City will need to understand the unique ways in which different groups use services in order to meet their growing needs.

## 2.3 AGE DISTRIBUTION AND HOUSEHOLD SIZE

Age distribution is an important demographic characteristic because each age group demands different recreational amenities. It is important to meet the needs of all age groups and to know where the largest age groups lie. The figure below shows the age distribution for St. Helens, with comparisons to Columbia County and the United States. The chart shows, relative to the U.S. and Columbia County, St. Helens has a higher portion of children (under 14) and working-age adults (25 to 44). This is likely because St. Helens attracts parents who want to raise their children in a small-town environment, but still must commute into the Portland metro area for work. There is a relatively low portion of individuals over the age of 55, compared to the U.S. and Columbia County as a whole. The median age of St. Helens is 34, which is slightly lower than the median for Oregon, at 38 years old.

38.6% of all households in St. Helens have children under the age of 18 living with them, which is higher than both the County at 32% and the state at 30.1%. The average household size (2.59) is also larger than both the countywide (2.55) and statewide (2.47). This high number of families is important when evaluating key user groups, as families tend to have different recreational needs and facilities than adults or seniors, including toddler or elementary school age children's programs and family-oriented facilities such as playgrounds and multi-purpose fields that can accommodate various ages and sports.



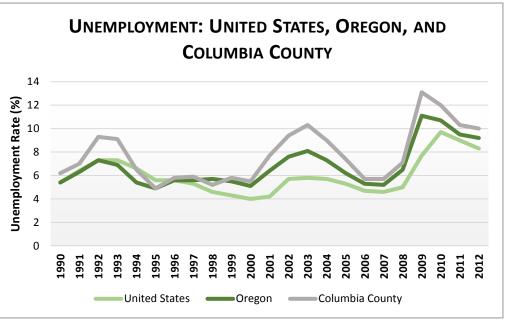
U.S. Census. ACS 2007-2011 5 Year Estimates.

## 2.4 EMPLOYMENT AND UNEMPLOYMENT

As seen in the table below, changes in Columbia County's unemployment situation follow the same general pattern as the state and the country, but the rate is consistently higher than the statewide and national average. The recession caused the unemployment rate in Columbia County to jump to 13.1%, the highest rate by far since 1990.

The most significant change in St. Helen's economy has been the transition from traditional wood processing and manufacturing to other sectors of the economy. The timber company Boise, who once employed over 900 people at the St. Helens mill, announced its final closure in December of 2012. However, the City's natural resource assets, including its location on the Columbia River, are now recognized and harnessed as a focus for recreation and tourism.

Today, major industries of employment include education, healthcare, and social services at 19.3%, manufacturing at



Bureau of Labor Statistics. 2012.

15.7%, retail trade at 13.4%, construction at 9.1%, finance, insurance and real estate at 7.4%, public administration at 6.4%, and the rest of the industries all under 5% of the workforce. In addition to these industries, St. Helens is the county seat, which means there is a significant portion of the workforce classified as government employees at 13.1%.

An analysis of commuting patterns for St. Helens shows that over 50% of residents commute out of the County for employment, but this is not a result of dying industries as much as it a phenomenon of lower land costs, small-town quality of life, and reasonable commute times. The average commute time for a resident of St. Helens is 32.2 minutes, which is about how long it takes to arrive in Portland.

Having such a high proportion of commuters raises a number of issues. For example, since most of the City's population has traveled to areas outside the County during the day, they will likely spend their money outside of the County. But beyond the local economic implications, commuter populations are less likely to participate in community events and meetings, especially if they are during the day. Because of their daily vehicle use, commuters may have different transportation priorities when comparing multi-modal improvements to vehicular improvements, such as the construction of a non-vehicular trail versus improving the flow of an intersection to decrease travel times. In addition, daily round trips with destinations outside the County also greatly increase greenhouse emissions.

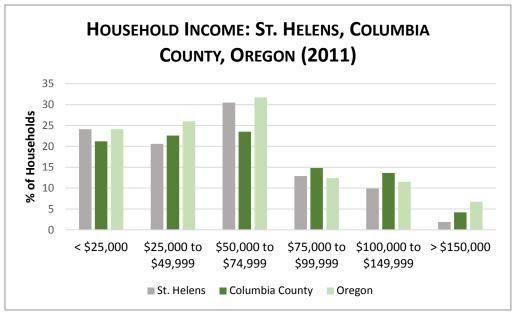
## 2.5 INCOME AND EDUCATION ATTAINMENT

As seen in the bar graph to the right, income levels in St. Helens reflect a community that is predominately low-middle income to low income. St. Helens has the highest percentage of income levels between \$50,000 and \$74,999, at 30.5% of households. In the income brackets above \$75,000, St. Helens falls below both the County and Oregon. Per capita income in St. Helens is actually lower than Columbia County and statewide at \$21,307, but the median household income is higher than the statewide at \$52,923 (See the table below). This is likely because, on average, households in St. Helens are larger the countywide and statewide figure, so the higher household income incorporates more people. Overall, this data indicates that households within St. Helens have relatively low levels of disposable income. Household income and per capita income levels can be a major factor in determining what recreation funding mechanisms are feasible in St. Helens.

## MEDIAN HOUSEHOLD, PER CAPITA INCOME (2011)

	Median HH Income	Per Capita Income
Oregon	\$49,850	\$26,561
Columbia County	\$56,270	\$25,440
St. Helens	\$52,923	\$21,307

US Census. 2007-2011 American Community Survey 5-Year Estimates.



US Census. 2007-2011 American Community Survey 5-Year Estimates.

Level of educational attainment generally correlates with household and per capita income levels. St. Helens is a fairly educated community, with 87% of people 25 years or older with a high school diploma or higher, 30% with some college, and 17% with a bachelor's degree or higher. St. Helens is very similar to Columbia County, which has 88.4% of people with a high school diploma or higher, and 16.8% with a bachelor's degree or higher.

## 2.6 PUBLIC HEALTH AND RELATED FACTORS

According to the Public Health Division of the Department of Human Services in Oregon (2009), in Oregon, 36.1% of adults are overweight and 24.5% are obese. Columbia County lands slightly higher than the statewide rates at 36.1% overweight and 24.5% obese. Unfortunately, these high rates are not exclusive to adults. According to the 2013 Oregon Healthy Teens Survey conducted by the Oregon Health Authority, children and teenagers in Columbia County are also very likely to be overweight or obese (See table below). As many as 16% of Columbia County's 8<sup>th</sup> graders and 9.5% of 11<sup>th</sup> graders are considered obese. It is no surprise that 65% of 8<sup>th</sup> graders and 71% of 11<sup>th</sup> graders do not get the recommended physical activity each day. It is recommended that children do 60 minutes of moderate activity every day, with 3 of those days vigorous activity. Moderate physical activity is defined as at least 30 minutes that did not make you sweat or breathe hard (e.g. walking fast, slow biking). 38% of adults do not reach the recommended physical activity each day. For adults, it is recommended they take part in 150 min of moderate physical activity per week and muscle strengthening activities 2 days per week.

OVERWEIGHT, OBESITY RATES (2012-2013)

_	Overweight	Obese
County Adults	40%	28.5%
Statewide Adults	36.1%	24.5%
County 8 <sup>th</sup> Graders	17.5%	16%
County 11 <sup>th</sup> Graders	18.9%	9.6%

Top: Oregon Overweight, Obesity, Physical Activity & Nutrition Facts, 2012

Bottom: Oregon Healthy Teens Survey, 2013

"Instead of focusing solely on the need to facilitate vehicular transportation in and out of the community, the built environment can altered in ways that provide people with greater opportunities to be physically active." There are a variety of factors that contribute to a person's overall health: individual genes, economic conditions, social factors, and personal behaviors. Another contributing factor that can be altered is the physical environment in which they live. Today's built environment has largely been shaped around society's dependence on motorized transportation. This is especially true for a city like St. Helens, where over half of residents are involved in a daily commute outside of the County. Instead of focusing solely on the need to facilitate vehicular transportation in and out of the community, the built environment can altered in ways that provide people with greater opportunities to be physically active. For instance, ready access to a park by way of a pedestrian-only trail may encourage greater physical activity. Walking or biking to the store becomes more practical when sidewalks or bike lanes do not end abruptly and the crosswalks at intersections make residents feel safe. Better pedestrian infrastructure allows people to begin to build routine physical activity into their daily lives, whether it is shifting a small percentage of short trips from cars to walking and biking or spending some free time walking on a nature trail within a park.

Research has also shown that the availability of opportunities to participate in physical activity is positively correlated with the amount of physical activity people engage in. In a 2013 Collection of Proven Community-based Prevention Programs by the New York Academy of Medicine, a case study in New Orleans proved that

installing a 6-block walking path and a school playground could increase rates of vigorous to moderate physical activity in residents from 24% in a comparable neighborhood without the path, to 41% in the neighborhood with the walking path. Changes to the built environment can directly affect the levels of physical activity and subsequently the long-term public health of a neighborhood. Therefore, the availability and access to parks and recreation services are vital to increasing physical activity across all age sectors and plays a key role in reducing obesity rates. When evaluating the availability of these opportunities, it is important to not only consider their mere existence, but their accessibility and close physical proximity to residents. Physical barriers, safety concerns, and distance to parks and facilities often prevent residents from using the facilities and programs. Further research has shown that larger sizes of parks and open spaces do not necessarily increase how often or how much people use them, but rather the distance to the park or open space is the greatest determining factor.

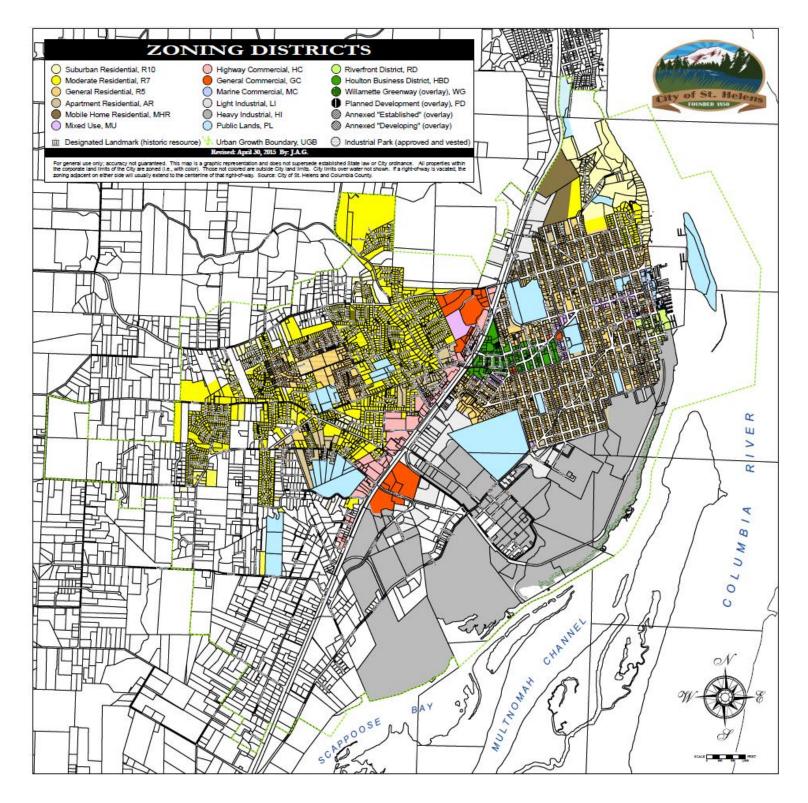
The City of St. Helens can help make a positive change in these local public health statistics by investing capital funds to help make pedestrians and bicyclists feel safe when walking and biking within the community. By prioritizing active transit development and improving the quality of the park system, the City can encourage greater physical activity within the community.

## 2.7 LAND USE

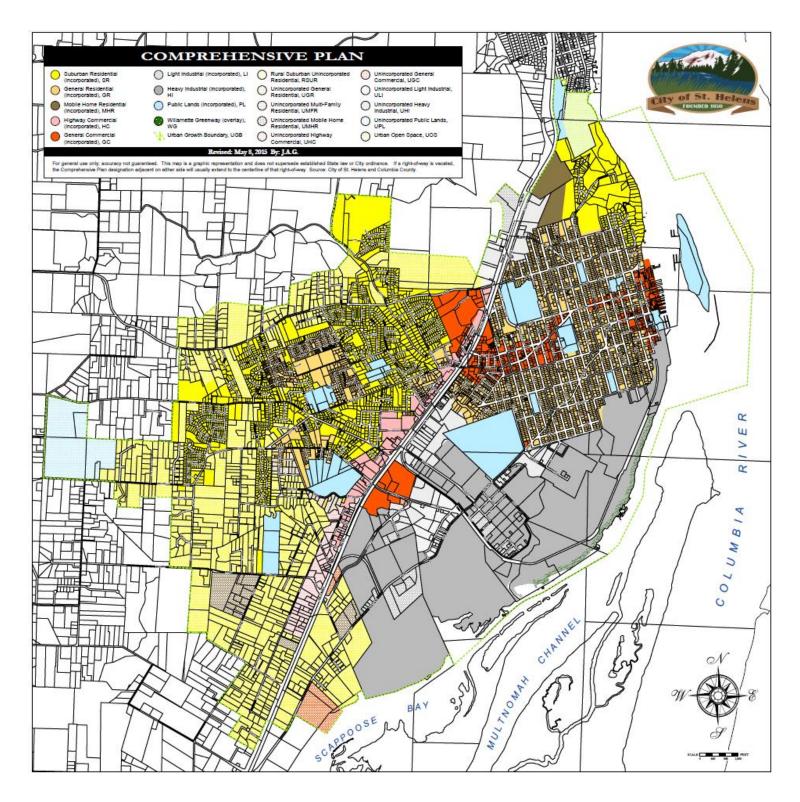
The City of St. Helens uses a two-map zoning system. One map represents the existing zoning and the other is the comprehensive plan zoning map, which reflects how the City is to be developed into the future. Both zoning maps should be referenced as trail routes are developed or when deciding where to located new parks. The zoning map, which is based on existing conditions, can be seen on the next page. Following the existing zoning map, there is the City's comprehensive zoning map, which reflects how the City will develop in the future.

Land use in St. Helens is predominantly residential at about 45% of existing land use, or up to 68% if you exclude the massive Heavy Industrial zoned properties along the waterfront and include the mixed use category where both residential and commercial uses are allowed. Residential zones have a higher demand for parks and recreation to be located nearby than other zones, so attention should be given to locate proposed park additions near residential zoned areas. For commercial activity, St. Helens does not have a singular, central downtown. Instead, it has three major zones of commercial activity: Highway Commercial along Hwy 30, The Houlton Business District which includes the Columbia Blvd and St. Helens St. couplet, and Riverfront District which is a part of a larger federally registered Historic District. These three areas are important to include when considering the location of trails, as they are ideal destinations for travel.

## ST. HELENS EXISTING ZONING (APRIL 2015)



## ST. HELENS COMPREHENSIVE ZONING MAP (MAY 2015)



#### 2.71 WATERFRONT DEVELOPMENT

Another significant land use topic to address is the importance of the waterfront to this Master Plan update. The City's economic development strategy and virtually every planning document related to economic activity have recognized the importance of the waterfront to revitalizing the community and building a new, sustainable economy. The timber company Boise, who once employed over 900 people at the St. Helens mill, announced its final closure in December of 2012. They have expressed interest in selling the City two very large properties (Seen below), both of which offer a monumental opportunity to positively change the future of the St. Helens community.



Possible land transactions: St. Helens city limits (pink), the primary Veneer property (green), the secondary 200+acre Boise Property (yellow), and the City's wastewater treatment facility (red)

The primary area involves the property located adjacent to the City's downtown core and along the City's waterfront (Pictured right). The site was previously the location of a plywood veneer manufacturing facility, owned and operated by Boise Cascade. This premium waterfront property located



Aerial of primary property. Previous location of plywood veneer manufacturing facility owned and operated by Boise Cascade.

adjacent to the heart of the Riverfront District downtown offers a convenient and logical extension of the commercial downtown district. The site is prepared for redevelopment and all above ground structures have been removed from the site.

In addition to the property adjacent to the Riverfront District, Boise is working closely with the City on a secondary transaction. The expansion would add up to 200 acres of land, which was previously used until 2009 for wood processing. Currently, Boise leases a portion of the property to Cascades Tissue for a tissue manufacturing operation leaving this large industrial site mostly underutilized. The secondary transaction of property even furthers the ability to create new physical connections that improve transportation linkages, as well as open space and trail opportunities. Both of these potential property transactions should be considered as much as possible when developing trail routes, parkland improvements, and projects that increase public waterfront access.

## 2.8 COMMUNITY PROFILE SUMMARY

Understanding the demographic composition and trends of St. Helens is important in determining proper recommendations for the Parks and Trail system. St. Helen's demographic makeup is shaped primarily by its vicinity to the metro area of Portland and its history of natural resource extraction and wood processing industries.

- **Families:** Because there is such a high proportion of working-age adults and children, planning the parks and trails system to meet the needs of family households with children will be an essential component of this Plan.
- Growth Rate: Monitoring the growth rate of St. Helens to be sure that the parks and trails system is meeting the demands of an increasing and a
  diversifying population will be important as the city progresses.
- Commuters: Since the average user is likely to commute out of the county every day, care must be taken to address and market recreational
  options with the priorities of a commuter in mind.
- **Funding Feasibility:** Household income, per capita income levels, and the level of unemployment should all be considered when determining what recreation funding mechanisms are feasible for St. Helens.
- Public Health: St. Helens needs to work on addressing the rates of overweight and obese adults and children. Investing capital improvement funds to make pedestrians and bicyclists feel safe, prioritizing trail development, and improving the quality of the park system will all encourage greater physical activity within the community.
- **Waterfront Expansion**: Finally, with the property transaction of the old plywood veneer manufacturing facility and the former paper mill site on the City's horizon, looking at possible trail proposals and open space additions should incorporate acquiring this catalytic waterfront property.



Veneer property conceptual rendering. Developed by the Sustainability Design Assessment Team (SDAT) on May 14, 2014.

## CHAPTER 3: INVENTORY

## 3.1 CITY OF ST. HELENS MAINTAINED PARKS

- 3.11 SUMMARY OF PARK AMENITIES
- 3.12 PARK SYSTEM INVENTORY MAP
- 3.2 OTHER ST. HELENS RECREATION FACILITIES
  - 3.21 DALTON LAKE RECREATION AREA

## 3.3 TRAILS

- 3.31 TRAILS, PATHWAYS AND BIKEWAYS DEFINED
- 3.32 TRAIL INVENTORY
- 3.33 WATER TRAILS
- 3.4 NATIVE AND NON-NATIVE SPECIES
- 3.5 ACCESSIBILITY MANDATES

## 3.1 CITY OF ST. HELENS MAINTAINED PARKS

The Parks and Trails Master Plan is intended to identify short and long-term needs for the City's existing and future park and trail infrastructure. As such, an important part of this process is updating the inventory of parks and their amenities. The following section provides a detailed description of each park facility owned and maintained by the City of St. Helens. Each section includes total acreage, the location, a narrative description, a list of amenities, and parking limitations. Following the park-specific descriptions, there is a table on page 10 summarizing the amenities offered at each park. In addition, a map of the entire St. Helens park system is provided on page 11.

Since St. Helens residents may travel outside of St. Helens city limits to meet a recreational need, it is important to inventory recreational amenities beyond city-maintained facilities. In section 3.2, "greater" and "other" St. Helens recreational facilities are inventoried. These inventories will help determine current needs and help predict where future recreational needs will lie.



Columbia County Courthouse Plaza located between 1st St and Strand

## ST. HELENS PARK SYSTEM ACREAGE

Name of Facility	Acreage
6 <sup>th</sup> Street Park	2.9
Godfrey Park	3.6
Grey Cliffs Park	1.6
Heinie Heumann Park	2.9
Columbia Botanical Gardens	3.2
Nob Hill Nature Park	6.6
Civic Pride Park	1.2
Walnut Tree Park	0.15
County Courthouse Plaza*	0.25
Columbia View Park	1.0
Campbell Park	9.1
Sand Island Marine Park**	31.7
McCormick Park	70.7
Total Acres	134.9

\*Owned and maintained by County

\*\*Island ranges in size. To be consistent, the smallest estimate is used.



Little leage baseball field with conession stand in background

#### **6TH STREET PARK** 2.93 ACRES, N. 6TH AND 7TH AND WEST ST

**Description:** The land is mostly flat, with the southeast corner slightly dropping. The park land is mostly grass, with oak trees along 7<sup>th</sup> and West St.

**Amenities:** One handicap accessible restroom, two little league baseball fields with dugouts, seating, and a concession stand, two removable goal posts to convert to a soccer field, a landscaped park sign, a flagpole and a chain link fence around the whole park **Parking:** Parallel parking is provided along 6<sup>th</sup> and West St, perpendicular parking along 7<sup>th</sup> St.



Park sign installed by seasonal help Summer 2014

### CAMPBELL PARK

#### 9.1 ACRES, WEST OF N. VERNONIA RD. AND MCMICHAEL ST. INTERSECTION

**Description**: The land is mostly flat and planted with grass. There are native trees in the picnicplayground area and around the border of one of the baseball fields. There is a pedestrian entrance (pictured below) near the playground that allows park entrance from Goodman Ln. **Amenities**: Handicap accessible restrooms with wall drinking fountain, two covered picnic shelters, two lighted ball fields with bleacher seating and dugouts, a concession stand, an equipment storage shed, four tennis courts, playground equipment (installed in 2000), four halfcourt basketball courts enclosed with a fence (installed 2011), picnic tables, and park benches **Parking**: Two paved parking lots, one near the ball fields and tennis courts and the other near the playground, both accessible from McMichael Ave



City of St. Helens





Top: play equipment (installed 2000) Bottom(left to right): Fenced 4 half court basketball courts bridge to 4 tennis courts, and pedestrian access



Parks and Trails Master Plan Chapter 3

## CIVIC PRIDE PARK

#### 1.7 ACRES, WEST OF LEWIS AND CLARK ELEMENTARY

**Description:** The land is slightly sloped from the edges to the center. It is planted with grass and has a few trees.

**Amenities:** Park benches, and a stone path that leads from one end of the park to the other

**Parking:** Lower graveled lot with access from S. 12<sup>th</sup> St and a paved upper lot with access from Columbia Blvd. and shared with the school district





Entrance to Gardens with commemorative plaque in lower right

#### **COLUMBIA BOTANICAL GARDENS** 3.2 ACRES, N. 6<sup>TH</sup> STREET, ADJACENT TO ELKS LODGE

**Description:** The gardens were constructed at the site of an old rock quarry. Within the site, there is very little soil. There is a low swampy area and a higher elevated area with large moss-covered boulders. Vegetation abounds throughout the park and includes evergreen and deciduous trees, many wild shrubs, and swamp plants. **Amenities:** Gravel-covered nature trails through a very natural landscape, occasional directional signs throughout the trail **Parking:** On-street gravel parking and at the nearby Elk's Lodge lot



View from one of the gravel nature trails



Top: Riverfront views from the park Bottom: "Splash it Up" fountain fundraised and installed 2012 by volunteers



## COLUMBIA VIEW PARK

#### .9 ACRES, BETWEEN STRAND ST. AND THE COLUMBIA RIVER

**Description:** The land is mostly flat, with a stone and grass-terraced hillside up to Strand St. It is planted with grass and has paved walkways, stairs and a ramp up to Strand St. The terraced hillside is used as amphitheater seating during special events, pictured below.

**Amenities:** Handicap accessible restrooms with showers, a gazebo with electricity (reconstructed and moved to a more central location around 2001) available for weddings, receptions, or community events, play equipment (installed 2011), "Splash It Up" fountain splash pad with commemorative plaques made possible by volunteer fundraising and installation, picnic tables, memorial and regular benches, chain link fence along the bank to prevent young children from getting near the river, a statue commissioned by the Historical Society of Columbia County in 2005 and donated to the city's public art collection, a historic plaque, and a Life Jacket Loaner Station located near the city's public dock entrance **Parking:** Paved lot off Strand St. shared with City Hall



Ampitheater style seating at 13 Nights on the River Summer Series

## **GODFREY PARK** 3.5 ACRES, N. 4<sup>TH</sup> ST. OFF COLUMBIA BLVD

**Description:** The park slopes downward from the private lots along Wyeth to a flat area that comprises the usable portion of the park. The land is then bordered on the south by a deep canyon. It is planted to grass and contains mature fir and deciduous trees. **Amenities:** Drinking fountain, gravel trail that leads through to 2<sup>nd</sup> street, a covered picnic shelter, playground equipment (installed 1965), four horseshoe courts, horse statue bike rack, volleyball polls and net, picnic tables, and park benches



Four horseshoe courts with covered picnic shelter and swingset in background



Play equipment (swingset and monkey bars not pictured) installed in 1965

Parking: On-street gravel parking along N. 4<sup>th</sup> street



Gravel parking lot pictured on left with artistic bike rack

## **GREY CLIFFS PARK** 1.6 ACRES, NORTH OF RIVER ST, COLUMBIA RIVER

**Description:** The site is located where River Street dead-ends into a two-level cliff area. The lower level of the park contains the parking lot, and a flat, grassy viewing area with a path that leads to the beachfront access. The upper level is a flat, grassy pet off-leash area situated on a bluff, next to a cliff of basalt.

Amenities: Picnic tables, benches, beachfront access, pet off-leash area, fishing, overlook viewing areas, a historic plaque, a fish statue, and an artistic bike rack Parking: Gravel lot



Informational plaque on left and park benches with views of the marina. Fish statue seen in background.

# MCCORMICK PARK

#### 70.33 Acres, between Old Portland Rd., South $18^{\text{TH}}$ , and DuBois Ln.

**Description:** McCormick Park is St. Helens most valued park and attracts people from all over the region because of the numerous sporting and unique recreational amenities. Milton Creek cuts through the western third of the park. This area is relatively flat and contains many never-been-cleared evergreens and deciduous trees, shrubs and brush. The eastern portion of the park, where most amenities are located, is relatively flat with a few rock outcroppings. The Parks Department's shop (built 1981-1982) is located near the baseball field parking lots. The caretaker's manufactured home, which was constructed around 1998, is also located within the park. There are two vehicular entrances to the park, both along S. 18<sup>th.</sup> The northern entrance is located near the library and the southern entrance leads to campsites and a covered picnic area.

**Amenities:** Large covered picnic gazebo with water and power, sand volleyball court, a skateboard park, a BMX track, 1.5 mile fitness trail that leads from the shower restroom area to the skate park, 1 mile of nature trails, two lighted (as of 2009) softball fields, handicap accessible restrooms including outside-wall drinking fountains, concession stands, two smaller ball fields that double as junior soccer or football fields, playground with an assortment of play toys including a swing set (installed 2000), 11 campsites with picnic tables, charcoal cookers and running water, Veteran's memorial with stone in memory of City's Korean and Vietnam veterans, including a flag, howitzer, roses, and a cement walkway, two horseshoe courts, 18-hole disc golf course (Winter 2014), pets off-leash picnic area equipped with picnic tables, charcoal cookers, and benches **Parking:** Large paved lot near restrooms which extends to the playground as of June 2014, paved parking

near the baseball fields, and paved parking near the pets off-leash picnic area



**BMX track** 



Veteran's memorial with covered picnic shelter in background



Boardwalk with disc golf basket in background



Top: A hand-walk exercise station along the 1.5 mile gravel fitness trail

Bottom: Pet off-leash and picnic area





Skatepark



Boardwalk along the nature trail

# NOB HILL NATURE PARK

and at the 3<sup>rd</sup> street cul-de-sac access point

5 ACRES, WEST OF PLYMOUTH ST, NORTH OF WASTEWATER TREATMENT PLANT

**Description:** Nob Hill Nature Park is an oak woodland habitat perched on a basalt bluff with views of where the Columbia River and the Multnomah Channel collide. It is filled with native white oak trees, as well as shrubs, wildflowers, and lilies. It makes a great place for birdwatching and flower study. The Friends of Nob Hill Nature Park, in conjunction with Scappoose Bay Watershed Council, hold volunteer work parties twice yearly where they work on removal of invasive plants, including English ivy, holly and blackberries.

**Amenities:** 1/3 mile nature trail loop with three different entrances: one by the wastewater treatment plant and the other two leading from the nearby neighborhoods on  $3^{rd}$  and  $4^{th}$  street

Parking: Parking is allowed at the city's wastewater treatment plant,



April 2014 Nob Hill Work Party where volunteers replant native species and remove non-native species with the goal of returning the park to a more natural state



Aging park sign

# HEINIE HEUMANN PARK

#### 2.9~acres, between S. $15^{\text{th}}$ and $16^{\text{th}}$ St. and Tualatin

**Description:** The site is fairly flat with a sharp rise towards the edge bordering Tualatin. A small wastewater drainage ditch cuts through the middle of the park. The park is considered a water retention area, flooding fairly frequently. The site is planted with grass and there are mature native trees throughout the park.

**Amenities:** A picnic table, park sign, two see-saws, and a community garden on the border of senior center and park **Parking:** No official parking, but there is a narrow gravel strip on S. 15<sup>th</sup> which could be used and the senior center parking lot adjacent to the park usually has ample parking



Two see-saws with small crossing over wastewater drainage ditch on the left



Top: Dock and access ramp on island Bottom: Sand Island campsite



## **SAND ISLAND MARINE PARK** 31.7 ACRES [VARIES], COLUMBIA RIVER EAST OF ST. HELENS

**Description:** Sand Island is a manmade island from spoils and dredgings composed primarily of sand and silt. It is mostly rolling and sloping, though there are a few flat spots. The camp and picnic sites are planted with grass, while the rest of the park is left to its natural state. There are many native deciduous trees and shrubs, as well as non-native blackberries. The Parks Department planted 2,000 small fir and 1,000 maple trees in 1979, but the deer population destroyed almost all of the plantings.

**Amenities:** No access to running water on the island, but there are 2 brand new composting restrooms installed Spring 2014 and 1 originally installed around 1980, concrete docks with an access ramp, between 25-35 informal (not designated) campsites, picnic tables, charcoal cookers, park benches, and trash containers in the picnic area, swimming/sunbathing beachfront, nature trails throughout the island, volleyball anchor posts, and 1 covered picnic shelter (installed by the Portland Yacht Club) **Parking:** Free of charge concrete dock with an access ramp installed in collaboration with the Oregon State Marine Board



View of shoreline from dock access ramp



Standing in the center of the park looking up at the massive 100+ year old Walnut Tree

# WALNUT TREE PARK 1 ACRE, COLUMBIA BLVD AND WHITE WAY

**Description**: Walnut Tree Park is a pocket park located inside residential areas. It is planted with grass and contains a massive 100+ year-old walnut tree as its focal point. This park was adopted and is maintained by the Kiwanis Day Breakers Club of St. Helens.

**Amenities:** An artistic bench created by welding students at the High School, one picnic table, and a park sign **Parking:** None



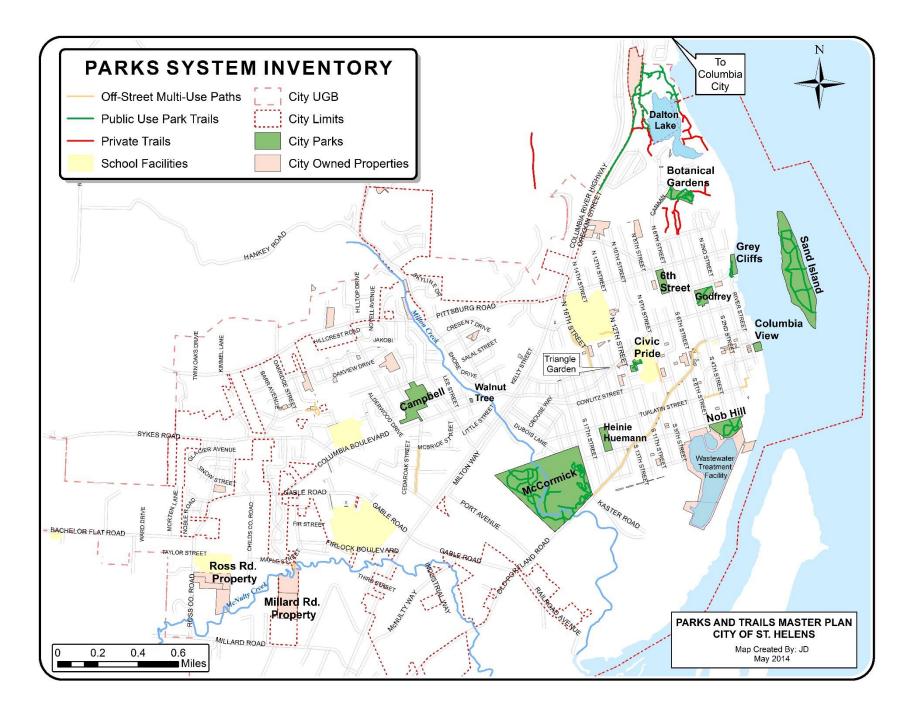
Walnut Tree Park Bench with newly planted flowers in foreground

# 3.11 SUMMARY OF PARK AMENITIES

	Facility Amenities									Spo	rt A	mer	nitie	S									
	Gazebo	<b>Picnic Shelter</b>	Picnic Table(s)	Charcoal Grill(s)	Drinking Fountain(s)	Bench(es)	Playground Equipment	Trails	Restrooms	Showers	Campsites	Concession Stand(s)	Pets Off-Leash Area	Sand Volleyball	Horseshoe Court(s)	Soccer Field(s)	Football Field(s)	Softball Field(s)	Baseball Field(s)	Tennis Court(s)	Basketball Court	Skate Park	BMX Track
6th Street Park																х			2*				
Campbell Park		2	х		x	х	x		x			x						2		4	x		
Civic Pride Park				x		х																	
Columbia Bot. Garden								x															
Columbia View Park	х		х		х	х	х		х	х													
Dalton Lake Area								x															
Godfrey Park		1	x		x	x	х	x							4								
Grey Cliffs Park			х			х							x										
Heinie Heumann Park			х				х																
McCormick Park		1	x	x	x	x	x	x	x	x	11	x	x	x	2	х	x	2*	2			x	x
Nob Hill Nature Park								x															
Sand Island Marine Park			х	x		х			x		35**												
Walnut Tree Park			х			х																	

\*Little League sized-fields

\*\*Estimation, not formally designated campsites



# 3.2 OTHER ST. HELENS RECREATION FACILITIES

In addition to identifying city-owned and city-maintained park properties, it is important to note the facilities that may be just outside of the community's boundaries (Greater St. Helens Facilities) or are not maintained by the city, but that residents commonly use (Other St. Helens Facilities). Addressing these facilities and the services they provide to residents is important when determining where current needs exist and where future needs will lie. These facilities were generated from input from the Parks Board, the Bicycle and Pedestrian Commission, and city staff. The table to the right lists facilities within St. Helens, but not owned or maintained by St. Helens. The list includes a year-round public pool funded by the Greater St. Helens Parks and Recreation District, school district facilities, and other properties within city limits that serve as recreation areas or greenspace for residents.



Inside Eisenschmidt Pool building during a public swim

The table on the following page lists the facilities that are outside of St. Helens city boundaries, but that residents commonly use. It includes private properties like the St. Helens Golf Course and properties owned by the Port of St. Helens like the Scappoose Bay Marine Park and the Bayport RV Park. It also includes properties owned by St. Helens like the Salmonberry Tree Farm and Reservoir. Following the Greater St. Helens Recreation Facilities Table, there is a more in-depth description and history of the Dalton Lake Recreation Area.

# **OTHER ST. HELENS RECREATION FACILITIES**

Name of Facility	Owner	Amenities	
Dalton Lake Recreation Area	ODOT	Dirt and gravel trails around lake that connect to paved 8' multi-use Rutherford Parkway	
Eisenshchmidt Pool	Greater St. Helens Parks & Recreation District	Year-round public pool, swimming lessons, fitness classes, public swim sessions, home of St. Helens Sea Lions Swim Team	
Millard Rd. Property	City	Greenspace owned by the city, but no an official designated park	
Boise Property Baseball Fields off Kaster Rd.	Private	3 baseball fields with concession stands and bleachers, agreement with Boise for allowed use	
St. Helens Middle School	St. Helens School District	Baseball field, football field, track	
St. Helens High School	St. Helens School District	Tennis courts, track, football field, soccer field, baseball and softball field	
Lewis and Clark Elementary	St. Helens School District	Playground	
McBride Elementary	St. Helens School District	Playground	

# **GREATER ST. HELENS RECREATION FACILITIES**

Name of Facility	Owner	Amenities
Scappoose Bay Marine Park	Port of St. Helens	Nature trails, picnic area, public restrooms, kayaking rentals
Bayport RV Park Port of St. Helens		23 campsites, fire rings, power/water hookups, restrooms with showers, gazebo
Asburry Park Columbia County		Portable restrooms, picnic tables
Grace Baptist Church Field	Private	Use agreements for field use
St. Helens Moose Lodge	Private	Minor league baseball field
Ross Rd. field south of Grace Baptist Church	City of St. Helens	Purchased with park funds with the intent it would develop into a park in the future. Currently used as a driving range for SHS
St. Helens Golf Course	Private	18 hole, pro shop, cart rental, chipping/putting practice, warm-up cage, tournaments
Salmonberry Reservoir/Tree Farm	City of St. Helens	Day-use area, fishing, trails



Columbia County owned and maintained park



Salmonberry Reservoir stocked with fish



St. Helens Moose Lodge minor league baseball field

# 3.21 DALTON LAKE RECREATION AREA

Located east of Hwy 30 and just south of Columbia City, the Dalton Lake area was used by ODOT as a wetlands mitigation site. It contains gravel and dirt trails surrounding the pond that connect to the paved 8' multi-use Rutherford Parkway. In 2009, an agreement between ODOT and the City was made to allow residents to use the area as a "passive recreation site." The Dalton Lake Site is entirely within the Urban Growth Boundary of the City, while only the southern quarter of the lake is within the City limits (See map on page 29). There are existing non-motorized access gravel and dirt trails surrounding the lake, with trailhead access from four locations: near the St. Helens water treatment facility at the northernmost part of Rutherford Parkway, Oregon Street at the start of the Rutherford Parkway, a private footpath from Spinnaker Way in Columbia City, and another private footpath off of Madrona Court in St. Helens.

The maintenance of the non-motorized access trails surrounding Dalton Lake is currently done by the Columbia Drainage Vector Control District. After verifying with a field technician in March 2014, they maintain the trail starting from the gate until the private property sign on the southeastern side of the lake. They maintain the trail from the months of April to September, with maintenance visits more often July through August. They trim back any fallen limbs, blackberries, grass, and brush growth.

There are a number of native species, some more rare than others in the Dalton Lake Recreation Area, such as the Wapato seen to the right. Non-natives, such as English Ivy, blackberries, and Canary Grass are very prevalent throughout the area. A "Friends of Dalton Lake" community group has been formed to help remove some of the more

invasive non-natives, but regular work parties have not yet been planned. A complete inventory of the native and non-native species surrounding Dalton Lake can be seen in Appendix D.

Native Wapato thriving in the part sun marshy lands, amidst the invasive Canary Grass





View from trail that wanders up the cliff west of lake. Trail is accessible from the Rutherford Parkway



View from lower trail on the west of lake



Gate at beginning of trail that heads east around the lake. Arrow points to Rutherford Parkway

# 3.3 TRAILS

Before a trail inventory can be conducted, there must be a clear definition of what a trail is. The definition for a trail listed below is pulled from the 2013 Statewide Comprehensive Outdoor Recreation Plan (SCORP) and it dictates which trails and paths can be included in the trail system inventory. As the St. Helens trail system expands, it will need a trail classification system to distinguish the different functions of the types of trails. In Chapter 6.3, a classification system is developed to define the function and design of each trail route proposal.

# 3.31 TRAILS, PATHWAYS AND BIKEWAYS DEFINED

Trails, pathways, and bikeways include a number of trail types including multi-use, pedestrian, and soft surface trails to accommodate a variety of activities such as walking, running, biking, dog walking, rollerblading, skateboarding, and horseback riding. Such trails may be located within parks or along existing streets and roadways as part of the citywide transportation system. Multi-use trails are designed for use by pedestrians, bicyclists, skateboarders, wheelchairs, and other non-motorized vehicle users. These trails are hard surfaced to accommodate bicycles and provide accessibility for people with disabilities. Hard surfaced pedestrian trails are generally found within smaller parks and as secondary trails within larger parks. Soft surfaced trails are composed of soft-surface materials, such as soil, crushed rock, hog fuel, and wood chips. Most soft surfaces do not provide accessibility for people with disabilities but are preferable for some recreation activities, such as running and hiking. Trails, pathways, and bikeways may include amenities such as directional and control signage, gates, benches, overlooks, drinking fountains, lighting, trailhead kiosks, and interpretive signs.

#### 3.32 TRAIL INVENTORY

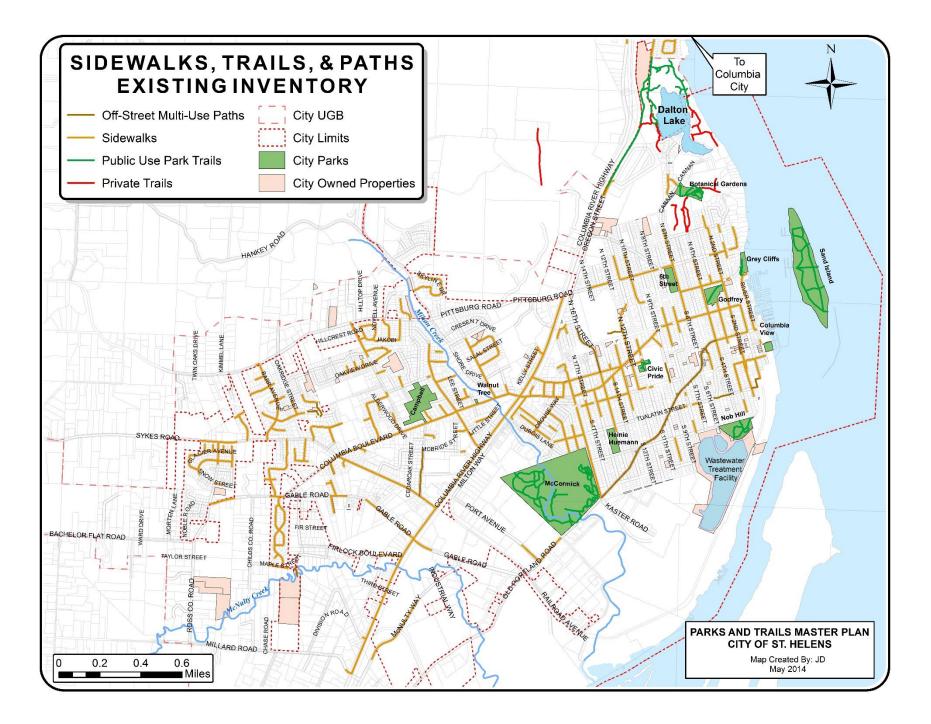
The definition of a trail dictates what can be included in the total trail inventory. It is important to note that the definition includes walking trails within the park system. This is important because, as seen in the table on the right, more than half of the trails within St. Helens are within the park system at 3.76 miles (See map on next page) of a total of 6.45 miles of trails.

This leaves only 2.69 miles of trails outside of the park

system mostly in the form of multi-use, off-street trails and pedestrian access points and stairs. There are examples and pictures of trails within the community that are categorized as off-street trails on page 16. These trails also include various pedestrian access points and staircases throughout the Riverfront District area, also pictured on page 16. These pedestrian access points, although scattered and fragmented, are very helpful to include in our inventory as the City works to fill in the gaps and develop a more comprehensive trail network that utilizes existing infrastructure as much as possible.

Category	Comment	Mileage
Park Trails	Nature trails within parks	3.76
Trails	Multi-use, off-street trails and paths. Includes pedestrian access points and stairs	2.69
	Total	6.45

**ST. HELENS TRAIL INVENTORY** 



#### OFF-STREET TRAIL EXAMPLES: MULTI-USE PATHS

There are 2.58 miles of trails outside of the Park System in the form of multi-use, off-road trails (See table on page 33). Below are two examples of these off-street, multi-use paths in St. Helens.



Top: Off-road, multi-use path separated by fence on 15<sup>th</sup> St. near Middle School Bottom: Off-road path separated by narrow strip of grass on Old Portland Rd.



#### OFF-STREET TRAIL EXAMPLES: PEDESTRIAN ACCESS POINTS

These pedestrian access points, although scattered and fragmented, are helpful to include in our off-street trail inventory as the City works to fill in the gaps to develop a more comprehensive trail network.



Top Left: 2<sup>nd</sup> St. stairs, just south of St. Helens St. Top Right: Footbridge and path over McNulty Creek, south of Marle St. Bottom Left and Right: Tualitan St. between 4<sup>th</sup> and 6<sup>th</sup> St.



Parks and Trails Master Plan Chapter 3

## 3.33 WATER TRAILS

The City of St. Helens' location on the Columbia River permeates nearly every aspect of the small town, from tourism to economic development to transportation. Since 2000, The Lower Columbia Estuary Partnership has been working to protect and restore the nationally significant lower Columbia River estuary with on-the-ground improvements, information, and education programs. See <u>http://www.estuarypartnership.org/</u> for details about the programs and habitat rehabilitation projects that they fund. The City of St. Helens should familiarize itself with the Lower Columbia Estuary Partnership's projects and how they will affect non-motorized boat traffic along the river. As the popularity of recreation along the lower Columbia River increases, the City of St. Helens may act as a land refuge for many members of the non-motorized boating community looking for a place to rest, eat, or sleep.



Kayaking tour group on the Columbia River



Sand Island Docks viewed from the Columbia River

According to the Statewide Water Trails Plan (2005-2014) prepared by the Oregon Parks and Recreation Department, non-motorized boating has grown in popularity in recent years in the state of Oregon. This increase in participation translates into financial benefits for communities that provide access to water trails. Water trails as a recreation destination provide rural communities with income to local boat liveries and outfitters, motels and bed and breakfasts, restaurants, grocery stores, gas stations and shops.

Capitalizing on the boat traffic that the Columbia River generates is important as the City of St. Helens expands their local economy to include more tourismfocused amenities and events. As Sand Island Marine Park and the two waterfront parks, Grey Cliffs Park and Columbia View Waterfront Park develop and improve, priority should be given to improvements that advance our ability to accommodate water trail visitors, such as official non-motorized boat ramp designations and proper way finding signage for amenities like showers, restrooms, campsites, and food.



Example of a non-motorized boat launch. Beaver Boat Ramp and Park located in Clatskanie,

# 3.4 NATIVE AND NON-NATIVE SPECIES

There are many different interpretations about the benefits and purposes of parkland, the most common of which is active play and recreation. Another important purpose of parkland is natural habitat conservation and in some cases, rehabilitation. This section is a result of numerous community members requesting that the Parks and Trails Master Plan consider the opportunity areas where native species are thriving and problem areas where non-natives are taking over in our park system. Natural areas, including those that exist within our park system, provide essential habitat for wildlife. For this reason, when new development occurs inside a park, it is important to consult with a volunteer naturalist or interested community member to identify any native plants that may be disturbed. If there will be disturbance and no other location is suitable for the development, native plants can be harvested and saved by interested community members.

The known opportunity areas where native plants are thriving inside parks (aside from Nob Hill Nature Park) include:

- 1. Heinie Heumann has patches of Camas, Chocolate Lilies, and Fawn Lilies
- 2. McCormick Park has patches of Camas
- 3. Dalton Lake has thriving Wapato around the northeast and northwest edges of the lake (See upper right)

As much as possible, development should stay clear of these sensitive areas.

The known problem areas where non-natives are spreading and disrupting the natural landscape significantly include:

- 1. Sand Island Scotch Broom and Canary Grass
- 2. McCormick Park Scotch Broom and English Ivy
- 3. Dalton Lake English Ivy, Blackberries, and Canary Grass

As much as possible, these areas need non-native species removal during regular maintenance.



Wapato thriving amidst the invasive Canary Grass in the part sun, marshy lands around Dalton Lake



Camas at Nob Hill Nature Park

# 3.5 ACCESSIBILITY MANDATES

The Americans with Disabilities Act (ADA) is a comprehensive law that took effect in 1992, making access to recreation and play settings a guaranteed civil right to all Americans. Facilities constructed with federal or state assistance or located on land acquired with federal or state assistance must be designed and constructed in conformance with ADA. The City of St. Helens has not acquired state or federal funding for its park or trail facilities. However, with the aging demographics of the nation, St. Helens too, will see a rise in elderly populations as the baby boom generation grows older. The City should monitor its aging demographics to see if meeting ADA guidelines for park amenities becomes a priority as the demand for ADA accessible facilities grows.

Further, if the City were to receive state or federal funds to acquire more parkland, expand trail access, or improve park facilities in the future, a transitional plan would have to be prepared that includes all modifications to comply with the ADA guidelines. The state of Oregon and the Oregon Parks and Recreation Department created an Accessibility Checklist that contains self-evaluation questions that must be answered and acted on, specifically if federal or state funds support any aspect of the project.

ADA compliant swing installed in Cornona, CA enable both young children and children with special needs to feel the thrill of a ride on a swing and allow their parents to easily and safely take them in and out of the swing via the rubberized surfacing

# **Accessibility Checklist**

- 1. Is parking in compliance with the ADA Act?
- 2. Does a path of travel from parking, street, or sidewalk to the recreation area or facility exist and meet ADA requirements?
- 3. Are conveniences (e.g. water fountains) along the path of travel accessible?
- 4. Is the entrance signed appropriately? Does it meet ADA requirements?
- 5. Are use areas (e.g. ball fields, spectator areas, concessions, passive areas) able to be used by a person with a disability?
- 6. Are use areas designed to encourage and maximize interaction among people with and without disabilities?
- 7. Can existing facilities and experiences be modified for use by persons with a disability? Have such modifications been made?
- 8. Does the surfacing allow unassisted, unimpeded travel by a person in a wheelchair?
- 9. When an area and facility is not readily accessible to and usable by a person with a disability is another area or facilities providing similar experiences nearby and accessible?
- 10. When an area is not readily accessible to and usable by a person with a disability, is this area scheduled to be made accessible and included in the transition plan?

# CHAPTER 4: LEVEL OF SERVICE

# 4.1 PARK CLASSIFICATION SYSTEM

# 4.2 PARKLAND LEVEL OF SERVICE ANALYSIS

- 4.21 LEVEL OF SERVICE DEFINED
- 4.22 RECOMMENDED PARK LEVEL OF SERVICE
- 4.23 LEVEL OF SERVICE BY PARK
- 4.24 LEVEL OF SERVICE BY PARK CLASSIFICATION: 2010 POPULATION
- 4.25 LEVEL OF SERVICE BY PARK CLASSIFICATION: 2020 POPULATION PROJECTION

# 4.3 PARKLAND SERVICE AREA

# 4.4 TRAILS LEVEL OF SERVICE ANALYSIS

- 4.41 TRAIL LEVEL OF SERVICE DEFINED
- 4.42 TRAIL LEVEL OF SERVICE: 2010 POPULATION
- 4.43 TRAIL LEVEL OF SERVICE: 2020 POPULATION

# 4.1 PARK CLASSIFICATION SYSTEM

"The most effective park system to develop and manage is one made up of a variety of different types of parks, open space areas, and recreational venues, each designed to provide a specific type of recreation experience or opportunity. A park system that is classified and used properly is easier to maintain, creates fewer conflicts between user groups, and minimizes negative impacts on adjoining neighbors. A good park classification system also helps assess what facilities are available for current use and what types of parks will be needed to serve the community in the future" (SCORP - Statewide Comprehensive Outdoor Recreation Plan 2013-2017).

St. Helens has a wide variety of parks, all with different characteristics that meet different the different recreational needs of the community. In order to better understand where the gaps in the park system lie, this plan will work to categorize them according to a few basic classifications discussed below.

A wide variety of parkland classifications can be found throughout the state. Generally, jurisdictions decide which classification system best suits their existing park infrastructure. Because the Parks Master Plan (1999) does not incorporate a classification system into its analysis, this Plan will use the recommended guidelines from the Oregon Parks and Recreation Department published in the SCORP (2013-2017). This classification system applies to all local parks, including city, county, regional, and state park systems in Oregon. Each classification includes an approximate acreage, which may not correspond exactly to the size of the existing park, but all other criteria match up. Each classification also includes the time it takes a typical adult to walk to the park, an approximate service area, and the amenities offered.

#### POCKET PARKS

A pocket park is the smallest park classification. Pocket parks provide basic recreation opportunities on small lots, within recreation areas serving an area within approximately 5-10 minutes walking time (approximately ¼ mile). Typically less than two acres in size (1/4-2 acres), these parks are designed to serve residents in immediately adjacent neighborhoods. Pocket parks provide limited recreation amenities, such as small playgrounds, benches, and picnic tables. Pocket parks do not normally provide off-street parking.

#### **URBAN PLAZA PARKS**

Urban plaza parks are public gathering spaces in urban spaces that foster community interaction and civic pride. They are small in size (¼ to 3 acres) and intensely developed. Visitors will tend to be those who are already in the neighborhood for other purposes, such as shopping, work, dining and/ or those who live in or near densely developed urban areas. Urban plaza parks typically include amenities such as drinking fountains, benches, litter receptacles, trees and shrubs, paved walkways and plazas.

#### **NEIGHBORHOOD PARKS**

Neighborhood parks provide close-to-home recreation opportunities primarily for non-supervised, non-organized recreation activities. They are located within approximately 5-10 minute walking time (approximately ¼ - ½ mile) without crossing major thoroughfares and/or other structures and easy bicycling distance of residents. They serve up to a one-half-mile radius, and are generally 2-20 acres in size (Service area is also influenced by neighborhood configuration and various geographical and transportation barriers). Neighborhood parks typically include amenities such as playgrounds, outdoor sports courts, sports fields, picnic tables, pathways, and multi-use open grass areas. They may or may not provide off-street parking. Neighborhood parks can, when practical, be located next to elementary schools in order to provide more efficient use of public resources.

#### **COMMUNITY PARKS**

Community parks are typically larger in size and serve a broader purpose than neighborhood parks. Their focus is on meeting the recreation needs of several neighborhoods or large sections of the community, as well as preserving unique landscapes and open spaces. Community parks are typically 15-100 acres, depending on the spatial requirements of the facilities provided and the amount of land dedicated to natural resource protection. Community parks provide both active and passive recreation opportunities that appeal to the entire community serving an area within approximately 15 minutes driving time. While a community park may be proximate to a neighborhood and can provide typical neighborhood park amenities, they are normally designed as a "drive-to sites." Community parks typically accommodate large numbers of people, and offer a wide variety of facilities, such as group picnic areas and large shelters, sports fields and courts, children's play areas, swimming pools and splash pads, community gardens, extensive pathway systems, community festival or event space, and green space or natural areas. Community parks require additional support facilities, such as off-street parking and restrooms and as such can also serve as regional trailheads.

#### **REGIONAL PARKS**

Regional parks are large parks that provide access to unique natural or cultural features and regional-scale recreation facilities. Typically 100 acres or more in size, regional parks serve areas within a 45 minute driving time. These parks often include significant green space to preserve unique natural areas, riverfront corridors, wetlands, and agricultural or forested areas. Regional parks may include properties for which there are no immediate development plans and are situated in such a way as to primarily serve the surrounding neighborhood (land banked properties). Regional parks also may accommodate large group activities and often have infrastructure to support sporting events, festivals, and other revenue-generating events to enhance the City's economic vitality and identity. Activities available in regional parks may include picnicking, boating, fishing, swimming, camping, trail use, etc. Regional parks include supporting facilities, such as restrooms and parking.

#### NATURE PARKS

Nature parks are lands set aside for preservation of significant natural resources, remnant landscapes, open space, and visual aesthetics/buffering. They may preserve or protect environmentally sensitive areas, such as wildlife habitats, stream and creek corridors, or unique and/or endangered plant species.

Nature parks may vary in size from small parcels (less than 10 acres) to large properties of more than 200 acres. Nature parks typically serve a communitywide population and include greenways, natural areas, and preserves. Public access to natural areas may be limited at these sites, which often include wetlands, steep hillsides, or other similar spaces. Some nature parks may be managed secondarily to provide passive recreation opportunities. These sites may contain trails, interpretive displays, viewpoints, and seating areas.

#### SPECIAL USE PARKS

The Special Use classification covers a broad range of park and recreation lands that are specialized or single- purpose in nature. Parks in this category include waterfront or ocean access parks, boat ramps, memorials, historic sites, waysides, swimming areas, single purpose sites used for a particular field sport, dog parks, skate parks, display gardens, sites occupied by buildings, or protect some significant geologic or scenic feature. Special use parks that have a community or regional draw may require supporting facilities such as parking or restrooms. Park size is dependent on the special use and can vary from very small to many acres.

## ST. HELENS FACILITY CLASSIFICATION

As summarized in the table on the right, each park in the St. Helens parks system was classified by closely matching the park characteristics listed in the definitions above. The Parks Board was given a list of these classification definitions and approved of the park classifications listed in the table on the right. It is important that the classifications of each park most closely match reality because the Level of Service calculations that work to identify gaps in the park system in the following section rely on accurate park classifications.

Name of Facility	Classification	Acreage
6 <sup>th</sup> Street Park	Neighborhood Park	2.9
Godfrey Park	Neighborhood Park	3.6
Grey Cliffs Park	Neighborhood Park	1.6
Heinie Heumann Park	Neighborhood Park	2.9
Columbia Botanical Gardens	Nature Park	3.2
Nob Hill Nature Park	Nature Park	6.6
Civic Pride Park	Pocket Park	1.2
Walnut Tree Park	Pocket Park	0.15
County Courthouse Plaza*	Urban Plaza Park	0.25
Columbia View Park	Urban Plaza Park	1.0
Campbell Park	Community Park	9.1
Sand Island Marine Park**	Regional Park	31.7
McCormick Park	Regional Park	70.7
	Total	134.9

# **ST. HELENS FACILITY CLASSIFICATION**

\*Owned and maintained by County, but included in calculations because it is within City. \*\*Island ranges in size. To be consistent, smallest estimate will be used for calculations.

# 4.2 PARK LEVEL OF SERVICE ANALYSIS

# 4.21 LEVEL OF SERVICE (LOS) DEFINED

To determine adequacy, park and recreation providers typically measure existing parklands and facilities and compare them against established standards, typically Level of Service (LOS) Standards. LOS standards are measures of the amount of public recreation parklands and facilities being provided to meet that jurisdiction's basic needs and expectations. For example, the amount of parkland currently needed in a particular jurisdiction may be determined by comparing the ratio of existing developed park acres per 1,000 residents (by all providers within the jurisdiction) to the jurisdiction's desired level of parks relative to population. The gap between the two ratios is the currently needed park acreage. As the population grows, the objective is to provide enough additional acreage to maintain the jurisdiction's desired ratio of park acres to 1,000 residents. As it functions primarily as a target, adopting a LOS standard does not obligate a City to provide all necessary funding to implement the standard. Instead, the LOS simply provides a basis for leveraging funds. These ratios can provide insight and act as tools to determine the amount of parkland or trails needed to meet current and future recreation needs.

#### 4.22 RECOMMENDED PARK LOS

In the graph on the right, each park classification is listed with LOS guideline examples provided by three different sources. The first column entitled "Average Planning LOS Guidelines in OR" is a statewide calculated average Level of Service for Oregon. The sample for the calculation included municipal, special park district, port district, county, and tribal recreation providers. The survey was conducted by the Oregon Parks and Recreation Department on the Survey Monkey website. Of the 268 parkland providers contacted, 89 completed the survey for a 33% response rate. The next column is the National Recreation and

Parkland Type	Average Planning LOS Guidelines in Oregon (Acres /1,000 population)	NRPA Standard LOS Guidelines (Acres /1,000 population)	Recommended Oregon LOS Guidelines (Acres /1,000 population)
Pocket Parks	0.16	0.25 to 0.5	0.25 to 0.5
Urban Plaza Parks	0.18	None	0.1 to 0.2
Neighborhood Parks	1.27	1.0 to 2.0	1.0 to 2.0
Community Parks	2.76	5.0 to 8.0	2.0 to 6.0
Regional Parks	8.99	5.0 to 10.0	5.0 to 10.0
Nature Parks	2.74	None	2.0 to 6.0
Special Use Parks	0.38	None	None
Totals	-	6.25 to 10.5 developed	6.25 to 12.5

# **RECOMMENDED OREGON LEVEL OF SERVICE GUIDELINES**

Parks Association's (NRPA) recommended LOS guidelines, which do not provide guidelines for Urban Plazas, Nature Parks, or Special Use Parks. The last column includes the recommended Oregon guidelines this Plan Update will be using for its LOS comparisons. Just like the Park Classification System used

in the previous section, these guidelines are also from the 2013-2017 Statewide Comprehensive Outdoor Recreation Plan (SCORP). The SCORP recommended Oregon LOS guidelines were developed after reviewing the NRPA guidelines and the results from the statewide average guidelines survey. It is recognized that while these guidelines provide a useful framework for evaluating jurisdiction resources, individual jurisdictions ultimately need to develop their own guidelines that are reflective of our unique conditions, resources, and needs.

**Columbia View Park** 

**Campbell Park** 

**McCormick Park** 

**County Courthouse Plaza\*** 

Sand Island Marine Park

#### 4.23 LEVEL OF SERVICE BY PARK

On the table to the right, the level of service provided by each park is calculated. St. Helen's largest park, McCormick Park and second largest park, Sand Island Marine Park, provide the majority of St. Helen's total level of service, at just under 8 acres per 1,000 residents combined. The total level of service St. Helens provides, as seen in the table on the next page, is 10.54 acres per 1,000 residents. Compared to the SCORP recommended level of 10.35 acres per 1,000 residents, this is an overage of 0.19. Although this calculation is positive news, there are other aspects beyond the total level of service to consider. On the following page, the level of service provided broken down by each park classification is compared to the SCORP recommended level. In addition, the same comparison is made using a 2020 projected population.

2010 CENSUS POPULATION: 12,847									
Name of Facility	Classification	Acreage	LOS Provided (Acres / 1,000 population)						
6 <sup>th</sup> Street Park		2.9	.22						
Godfrey Park	Naighborhood Darl	3.6	0.28						
Grey Cliffs Park	Neighborhood Park	1.6	0.12						
Heinie Heumann Park		2.9	0.23						
Columbia Botanical Gardens	Nature Park	3.2	0.25						
Nob Hill Nature Park	Nature Park	6.6	0.51						
Civic Pride Park	Pocket Park	1.2	.09						
Walnut Tree Park	PUCKEL PAIK	0.15	.01						

1.0

0.25

9.1

31.7

70.7

LEVEL OF SERVICE BY PARK

\*Owned and maintained by the County, but included in calculations because it is within the city.

Urban Plaza Park

**Community Park** 

**Regional Park** 

0.08

.02

0.71

2.47

5.5

## 4.24 LEVEL OF SERVICE BY PARK CLASSIFICATION: 2010 POPULATION

The table below looks at the level of service provided by each park classification compared to the SCORP recommended level of service. A discussion of how the SCORP calculated the recommended levels of service for each park classification is on page 5.

For the first classification, pocket parks, St. Helens is under the recommended level by 0.14 acres per 1,000 residents, which means 1.8 acres are needed to meet the guideline. For urban plaza parks, St. Helens meets the standard without any overage acreage. It is recommended to have 1 acre per 1,000 population for neighborhood parks and St. Helens provides just under that guideline at 0.86 acres. The community park classification is where St. Helens falls the furthest from the guideline, with a recommendation to add 16.6 acres of parkland to meet the minimum. This is largely because McCormick Park, which provides a huge 5.5 acres per 1,000 residents alone, fit the criteria for the classification of a regional park, rather a community park. Therefore, the City is significantly higher than the guideline for regional parks at an excess of 3 acres per 1,000 population. Nature parks are the second highest priority by park classification, falling short of the minimum guideline by 1.24 acres per 1,000 population. Similar to the community parks classification, it is recommended that 15.9 acres of nature parks be added to the St. Helens park system. According to these level of service calculations, the two park additions that would have the greatest effect in meeting the recreational needs of the community are the addition of a community park and a nature park.

Classification	Acreage Provided	<b>LOS Provided</b> Acres / 1,000 pop.	Recommended OR LOS Acres / 1,000 pop.	Deficiencies or Overages Acres / 1,000 pop.	Deficiencies or Overages
Pocket Parks	1.35	0.11	0.25 to 0.5	(-0.14)	Needs 1.8 acres
Urban Plaza Parks	1.25	0.10	0.1 to 0.2	0	Meets standard
Neighborhood Parks	11.0	0.86	1.0 to 2.0	(-0.14)	Needs 1.8 acres
Community Parks	9.1	0.71	2.0 to 6.0	(-1.29)	Needs 16.6 acres
Regional Parks	102.4	8.00	5.0 to 10.0	+3.0	Exceeds by 38.5 acres
Nature Parks	9.8	0.76	2.0 to 6.0	(-1.24)	Needs 15.9 acres
Totals	134.9	10.54	10.35	+0.19	Exceeds by 2.4 acres

## LEVEL OF SERVICE BY CLASSIFICATION 2010 CENSUS POPULATION: 12,847

## 4.25 LEVEL OF SERVICE BY PARK CLASSIFICATION: 2020 POPULATION PROJECTION

The level of service table below contains the same calculations as the table on the previous page, except the population has been projected for the year 2020. As expected, as the population grows and assuming the park system remains the same level of acreage, the park system falls short of the recommended level of service for nearly every park classification. The only classification that meets the recommended level of service are the regional parks, likely because of the size of Sand Island Marine Park and McCormick Park. Still, the two park additions that would have the greatest effect in meeting the recommended level of service for Oregon are the addition of a community park and a nature park.

"The two park additions that would have the greatest effect in meeting the recreational needs of the community are the addition of a community park and a nature park."

Classification	Acreage Provided	LOS Provided Acres / 1,000 pop.	Recommended OR LOS Acres / 1,000 pop.	Deficiencies or Overages Acres / 1,000 pop.	Deficiencies or Overages
Pocket Parks	1.35	0.09	0.25 to 0.5	(-0.16)	Needs 2.5 acres
Urban Plaza Parks	1.25	0.08	0.1 to 0.2	(-0.02)	Needs 0.3 acres
Neighborhood Parks	11.0	0.71	1.0 to 2.0	(-0.29)	Needs 4.5 acres
Community Parks	9.1	0.58	2.0 to 6.0	(-1.42)	Needs 22.1 acres
Regional Parks	102.4	6.57	5.0 to 10.0	+1.57	Exceeds by 24.5 acres
Nature Parks	9.8	0.63	2.0 to 6.0	(-1.37)	Needs 21.4 acres
Totals	134.9	8.66	10.35	(-1.69)	Needs 26.3 acres

# LEVEL OF SERVICE BY CLASSIFICATION

#### 2020 POPULATION PROJECTION: 15,591\*

\*Population Projection from Portland State University Population Research Center (2010)

# 4.3 PARKLAND SERVICE AREA

In addition to guidelines for how *much* parkland should be provided per capita, there are also guidelines for *where* new parkland should be developed. Specifically, the St. Helens Comprehensive Plan states that the City should, "acquire sites for future parks as identified on the comprehensive plan map as far in advance as possible to have sites be within 1/2 mile of residential areas". The map on the following page shows the residential areas that do not have parkland within a 1/2 mile radius. Notice the map also assumes that the Millard Rd. Property will be developed into a park in the future. If this property is not developed as a park, there would be even more residential areas not served by a park within a 1/2 mile radius.

There a number of variables that can change residential accessibility to a park, such as the presence of pedestrian infrastructure (sidewalks, off-street trails, crosswalks) or even the size of the park. Many jurisdictions maintain a larger radius service area for their regional parks and community parks (1-3 miles), and lower service areas for pocket parks (1/4 mile) and neighborhood parks (1/2 mile). As discussed in the Park Classification System (Section 4.1), the service radius is calculated based on the classification of the park. Each park classification includes approximate parkland acreage, the time it takes a typical adult to walk or drive to the park, an approximate service area, and the recreational amenities offered. For example, a typical regional parks contains ample recreational amenities and subsequently people are willing to walk or drive further to get to the park, ultimately resulting a larger service area.

To conclude, although there are areas that are not served by a park within a 1/2 mile radius, the City's Comprehensive Plan rule for a 1/2 mile service area does not take into consideration alternative variables, such as pedestrian accessibility and park classification, that dictate service radiuses for parkland. After all, people are willing to travel further than a 1/2 mile to reach a park, especially if they are traveling on comfortable pedestrian infrastructure or if they are traveling to park with contains outstanding recreational amenities and a parking lot (like a regional park).

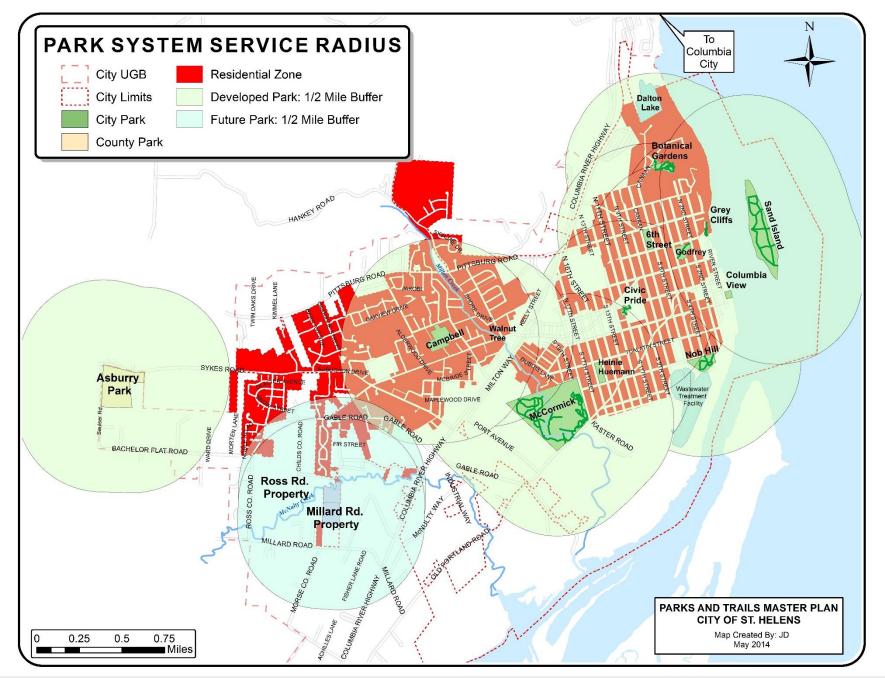




Multi-use, off-street paths like this one on 15<sup>th</sup> St can help extend park service areas by providing a comfortable off-street experience

Family walking their dog around Dalton Lake





# 4.4 TRAILS LEVEL OF SERVICE ANALYSIS

As stated in Chapter 3, a "trail" includes multi-use, pedestrian, and soft surface trails that accommodate a variety of activities such as walking, running, biking, dog walking, rollerblading, skateboarding, and horseback riding. Multi-use trails are designed for use by pedestrians, bicyclists, skateboarders, wheelchairs, and other non-motorized vehicle users. Such trails may be located within parks or along existing streets and roadways as part of the citywide transportation system. This has ramifications for a city like St. Helens, where almost half of its trail system is within parks (See table below).

## 4.41 TRAIL LEVEL OF SERVICE DEFINED

To determine adequacy of any trail system, a level of service (LOS) can be calculated and used as a comparison to the statewide recommended guideline. As is the case for parkland LOS, as the population grows, the objective is to provide enough additional mileage to maintain the jurisdiction's desired ratio of trail mileage per 1,000 residents. As it functions primarily as a target, adopting a LOS standard does not obligate a City to provide all necessary funding to implement the standard. Instead, the LOS simply provides a basis for leveraging funds. These ratios can provide insight and act as tools to determine the amount of trails needed to meet current and future recreation needs. The table below lists the average planning LOS Guidelines across the state as well as the recommended Oregon LOS Guidelines. The National Recreation and Parks Association (NRPA) does not provide a Trail LOS Guideline.

The statewide average was calculated by the Oregon Parks and Recreation Department by conducting a survey on the Survey Monkey website. Of the 268 parks and recreation providers contacted, 89 completed the survey for a 33% response rate. The statewide average planning LOS Guidelines are at 0.62 miles per 1,000 residents and the SCORP recommended LOS for Oregon is anywhere between 0.5 to 1.5 miles of trails per resident. In the tables on the following pages, comparisons are made between the existing trail level of service to the minimum guideline of 0.5 miles per 1,000 residents with both the current population and a population projection for 2020.

Statewide Average Planning	NRPA Standard LOS	Recommended Oregon LOS
LOS Guidelines	Guidelines	Guidelines
Mileage / 1,000 population	Mileage / 1,000 population	Mileage / 1,000 population
0.62 miles	None	0.5 to 1.5 miles

# **TRAIL LEVEL OF SERVICE GUIDELINES**

### 4.42 TRAIL LEVEL OF SERVICE: 2010 POPULATION

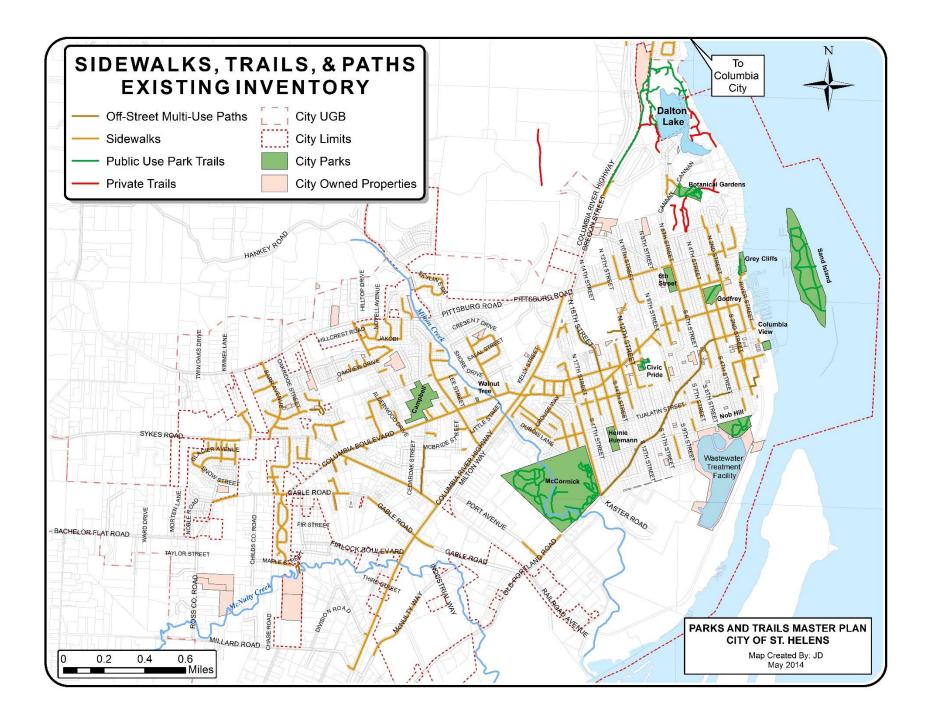
The table below states that the level of service provided by the existing trail network meets the minimum state recommended guideline of 0.5 miles of trail / 1,000 residents. It is important to note that although the calculations indicate that the St. Helens trail system just under the minimum level of service, this minimum level of service guideline is being met on a trail network that is almost entirely within the park system. About 60% of the 6.45 miles of trails provided are within the park system. Further, the trails within St. Helen's McCormick Park make up 2.5 miles of the park trails, which is over half of the total park trails at 3.76 miles.

Since most trails are located within a select few parks, most residents do not consider St. Helens trail system to be a comprehensive network, despite meeting the minimum guideline. Further, the areas with off-street trails are fragmented and do not connect residents to desirable destinations, like the waterfront, other parks, and surrounding neighborhoods or businesses (See map on next page). Looking beyond the just the overall trail level of service guideline, it is clear that the St. Helens trail system is lacking off-street, multi-use trails. This trail level of service analysis confirms that new trail proposals would have the most impact if they are off-street, multi-use trails located in areas that incorporate the existing park trails into a larger, more comprehensive trail network.

"...New trail proposals would have the most impact if they are offstreet, multi-use trails located in areas that incorporate the existing park trails into a larger, more comprehensive trail network."

2010 CENSUS POPULATION: 12,847*										
Category	Comment	Mileage	LOS Provided Miles / 1,000 pop.	Recommended OR LOS Miles / 1,000 pop.	Deficiencies or Overages Miles / 1,000 pop.	Deficiencies or Overages				
Park Trails	Trails within parks	3.76	0.29	No standard	0	No standard				
Trails	Multi-use, off-street paths & pedestrian access points	2.69	0.21	No standard	0	No standard				
	Totals	6.45	0.5	0.5 to 1.5 miles	0	Meets minimum guideline				

# TRAIL LEVEL OF SERVICE



## 4.43 TRAIL LEVEL OF SERVICE: 2020 POPULATION

Although the City currently has enough mileage of trails to meet the minimum guidelines for 2010, the projected 2020 population does not fare so well. If the inventory of trails were not expanded and the population in St. Helens grows at predicted rates, it would put even more strain on the existing trail network to meet the recreational needs of the residents. According to the minimum recommendation of 0.5 miles per 1,000 residents, the City would need to add 1.4 miles of trails to the trail inventory by 2020. Further, these calculations make the assumption that the City would like to meet only the minimum recommended level of service. If the City would like to reach the maximum recommended level of service at 1.5 miles per 1,000 people, it would need to develop 17 miles of trails by the year 2020.

"If the City would like to meet the maximum recommended level of service at 1.5 miles per 1,000 people, it would need to develop 17 miles of trails by the year 2020."

Category	Comment	Mileage	<b>LOS Provided</b> Miles / 1,000 pop.	Recommended OR LOS Miles / 1,000 pop.	Deficiencies or Overages Miles / 1,000 pop.	Deficiencies or Overages
Park Trails	Trails within parks	3.76	0.24	No standard	No standard	No standard
Trails	Multi-use, off-street paths and pedestrian access points	2.69	0.17	No standard	No standard	No standard
	Totals	6.45	0.41	0.5 to 1.5 miles	(-0.09)	Need 1.4 miles to meet <b>minimum</b> guideline

# TRAIL LEVEL OF SERVICE 2020 POPULATION PROJECTION: 15,591\*

\*Population Projection from Portland State University Population Research Center (2010)

# CHAPTER 5: NEEDS ASSESSMENT

# 5.1 COMMUNITY OUTREACH

- 5.11 PARKS AND TRAILS ONLINE SURVEY REPORT
- 5.12 PUBLIC FORUM
- 5.13 SERVICE GROUPS AND CLUBS

# 5.2 COMMISSION AND CITY STAFF INVOLVEMENT

- 5.21 PARKS COMMISSION
- 5.22 BICYCLE AND PEDESTRIAN COMMISSION
- 5.23 PLANNING COMMISSION
- 2.24 CITY COUNCIL INVOLVEMENT
- 2.25 CITY STAFF INVOLVEMENT

# 5.3 OREGON PARKS AND RECREATION DEPARTMENT RECREATION DATA (2011)

- 5.31 PROVIDER NEEDS SURVEY
- 5.32 RESIDENT DEMAND SURVEY

# 5.4 NEEDS ASSESSMENT CONCLUSION

- 5.41 IDENTIFIED PARK NEEDS
- 5.42 OTHER RECREATION AREAS NEEDS

# 5.1 COMMUNITY OUTREACH

Broad and deep engagement with community members is a fundamental building block to any successful plan. Gathering input from a wide range of community members is essential to this planning effort for a few reasons.

- Local people have transformative insights simply because they know their town best. *Local knowledge* of the community deepens and gives context to your quantitative data, from wildlife to walkability.
- Interacting and gathering input from residents builds *community ownership*. They need to share in the decisions leading up to the results. Residents need to own the final recommendations of a planning process so that they can be upheld into the future.
- Many minds working on a project leads to better results. The greater the diversity of people contributing to solving a problem, the more creative and effective the solutions.

Listed below are the methods used to engage the public in this planning process. First is the description of the community survey, followed by results and analysis. Then, the follow-up public forum is discussed.

## 5.11 PARKS AND TRAILS ONLINE SURVEY REPORT

An online community survey was conducted in order to gather feedback on how the City could improve the parks and trails system. It was created using the sophisticated survey platform Qualtrics. Results were gathered for one month, from February 3rd - March 3rd. **We received a total of 211 started surveys with a 77% completion rate, leaving a total of 163 completed survey responses.** A summary and analysis of results for each question can be found in the survey report in the following section. With the goal of reaching a wide spectrum of St. Helens residents, the survey was publicized through the following mediums:

**Newspapers**: St. Helens Chronicle online and an article in the hardcopy paper on Feb. 5<sup>th</sup>, Scappoose Spotlight hardcopy paper on Jan. 31<sup>st</sup> **Newsletters:** City of St. Helens Feb. e-Newsletter, St. Helens High School Feb. Newsletter (See next page), St. Helens Middle School Feb. Newsletter **Fliers Distributed to**: Kiwanis Day Breakers, St. Helens Public Library, and many of the local businesses were handed fliers to display (See next page for promotional flier)

**Other**: City of St. Helens Facebook, SHEDCO's Facebook, South Columbia County Chamber of Commerce Facebook, City of St. Helens Press Release, Public Health Foundation of Columbia County distributed survey to agency staff, promoted at the bi-monthly Chamber of Commerce Coffee Klatsch

# HAS YOUR VOICE BEEN HEARD?



If you have ever thought of the ways a specific park could be improved or if you wish St. Helens had a more comprehensive trail network, this is the time to let us know **your** ideas!

The City of St. Helens is in the process updating the Parks and Trails Master Plan. As a part of this update, the City is conducting an online Parks and Trails Survey. The results will be used to help guide future recreational development by identifying the various recreational needs of the community.

#### ACCESS THE ONLINE SURVEY: www.tinyurl.com/parkandtrail

- ✓ The survey only takes about 15 minutes
- ✓ The City will continue collecting responses until March 3rd.

#### The Parks and Trails Master Plan Survey covers topics like:

- ✓ How frequently does your household use park facilities?
- ✓ Which sports facilities are important to you?
- ✓ How much money should City should budget to improve parks and trails?
- ✓ Which recreational activities does your household enjoy?
- How important are parking lots, security lighting, pedestrian access and informative signage?

#### QUESTIONS? WANT TO KNOW MORE?

The Parks and Trails Master Plan Survey is just one way the City is working to gather public input for this Plan Update. We are also conducting a follow-up Public Workshop in late March/early April and all St. Helens residents are invited to participate. You can follow the City's Facebook page at: <u>www.facebook.com/cityofsthelens</u> to watch for updates or you can email Jenny Dimsho at: <u>idimsho@ci.st-helens.or.us</u> to request updates for the Public Workshop or with any questions about the Parks and Trails Master Plan Update.

# Community News Page 3 City of St. Helens Parks and Trails Master Plan Survey Goes Live Local residents now have the opportunity to shape the future of the St. Helens Parks and Trails System! The City of St. Helens has launched the Parks and Trails Master Plan Survey to gather public perception about the existing condition of the parks and trails system in St. Helens. To take the survey go to www.tinyurl.com/parkandtrail. It will remain open collecting responses for 3 weeks or until we reach our target level of respondents. The survey only takes about 15 minutes and the results will be used to help guide future recreational development by identifying the recreational needs of the community. In order to capture the community vision for the parks and trails system, we hope to receive feedback from a wide audience of park users; that is why this article is in the school newsletter. Please take part in this opportunity to say what is on your mind about our local parks and trails. If you have ever thought of the different ways a specific park could be improved or if you wish St. Helens had a more comprehensive trail network, this is the time to let us know your ideas. Left: The Parks and Trails Survey promotional flier distributed to businesses, clubs, and community groups Right: The Parks and Trails Survey notice in the February St. Helens High School Newsletter. A similar notice went in the February Middle School Newsletter.

# 1. Do you live within St. Helens city limits? If no, where do you live?

The majority of the households who took the survey currently live within the St. Helens city limits, at around 72% of respondents.

The majority of households that do not live in St. Helens city limits live in the surrounding cities of Portland, Warren, Columbia City and Scappoose. A complete list of where respondents outside St. Helens city limits are located can be seen on the right.

Answer	Response	Percent	
Yes	151	71.6%	
No	60	28.4%	
Total	211	100.0%	

If no, where do you live?			
2 miles from 30	Hillsboro x 3		
Bend	Newberg		
Chapman x 2	Portland x 16		
Clatskanie	Salem		
Columbia City x 6	Sandy		
Columbia County x4	Scappoose x 7		
Deer Island x 2	Tigard x 2		
Federal Way, WA	Warren x 11		

# 2. How many members (including you) do you have in your household?

# of People in	ple in Household Response		Percent	
1		19	9.0%	
2		61	28.9%	
3		44	20.9%	
4		52	24.6%	
5		17	8.1%	
6 or more		18	8.5%	
	Total	211	100.0%	

Around 75% of the households that took this survey had between two and four people households. This seems in line with the St. Helens average household size of 2.59 (2010 U.S. Census).

# of Children in Hou	ısehold	Response Percent	
0		97	46.0%
1		38	18.0%
2		47	22.3%
3		21	10.0%
4		5	2.4%
5		0	0.0%
6 or more		3	1.4%
'	Total	211	100.0%

# 3. How many children under 18 live in your household?

# 4a. Have you visited any of the parks within the St. Helens Park system in the last year?

# If no, respondents were directed to Question 4b.

		Response	Percent
Yes		203	96.2%
No		8	3.8%
	Total	211	100.0%

96% of respondents had visited at least one of the parks in St. Helens in the last year. For the 4% of respondents who responded no, they were directed to Question 4b.

Not knowing where the parks are located was the most selected reason for households not utilizing the park system (See right table).

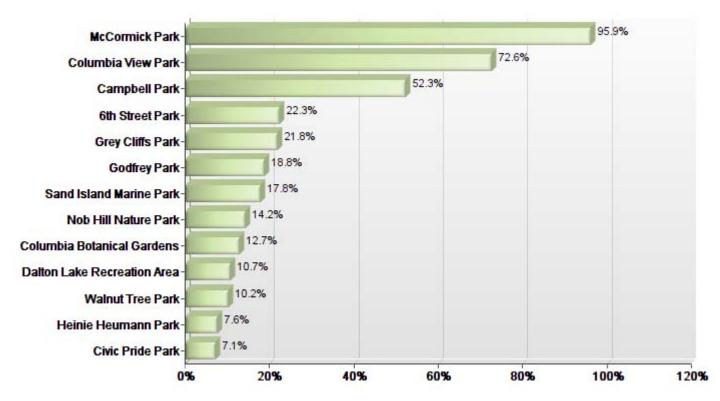
46% of respondents reported having no children in their household. The next two largest groups were two children households at 22.3% and one child households at 18%.

It is important to note how many respondents have children in their households because families tend to have different recreational needs and facilities than adults or seniors, including toddler or elementary school age children's programs and family-oriented facilities such as playgrounds and multi-purpose fields that can accommodate various ages and sports.

# 4b. What are the main reasons your household does not utilize the St. Helens park system?

Reason	Response
Inadequate facilities	2
Condition of facilities	2
Feel unsafe	0
Don't know where parks are	5
Too far away	1
Too crowded	0
Not handicap accessible	0
Limited parking	0
Bad weather	3
Don't have enough time	0
Would rather do something else	0
<b>Other.</b> Please specify why: Just moved here winter of 13. :)	1

6. Please select each park or recreation area within St. Helens that you or members of your household have visited in the last year.



The three most popular parks are McCormick Park, Columbia View Park, and Campbell Park. These three parks also have the most amenities available, which partly explains the higher attendance rates. McCormick Park has an astounding 96% attendance rate, which means only 4% of households reported not having been to McCormick in the last year. Columbia View Park, although only 1 acre in size, has the 2<sup>nd</sup> highest attendance at 72%, which is partly because this park is the home to many community-wide events, like the 13 Nights on the River Summer Series.

The three parks with the least attendance are Walnut Tree Park, Heinie Heumann Park, and Civic Pride Park, two of which are classified as pocket parks in Chapter 4. This means that by definition, these parks are designed to serve the immediately adjacent neighborhoods and do not offer many amenities.

The Dalton Lake Recreation area, despite its beautifully tranquil atmosphere has a surprisingly low attendance, just above Walnut Tree Park at 10.7% of respondents.

The next 5 questions (7 - 11) allowed respondents to rate only the parks they selected from Question #6. This was to ensure residents could not rate parks they had not attended in the last year. The last column indicates how many respondents ranked that park.

7. How do you rank the level of maintenance for the following parks?

	Well Maintained	Somewhat Maintained	Somewhat Unmaintained	Not Maintained	Total Responses
McCormick Park	56.3%	35.5%	7.7%	0.5%	183
Campbell Park	28.0%	48.0%	17.0%	7.0%	100
6th Street Park	27.3%	50.0%	18.2%	4.5%	44
Columbia View Park	71.0%	24.6%	2.9%	1.4%	138
Sand Island Marine Park	20.6%	41.2%	26.5%	11.8%	34
Godfrey Park	26.5%	52.9%	20.6%	0.0%	34
Civic Pride Park	35.7%	50.0%	14.3%	0.0%	14
Heinie Heumann Park	20.0%	40.0%	40.0%	0.0%	15
Columbia Botanical Gardens	9.1%	54.5%	13.6%	22.7%	22
Nob Hill Nature Park	36.0%	36.0%	20.0%	8.0%	25
Grey Cliffs Park	55.0%	35.0%	7.5%	2.5%	40
Walnut Tree Park	68.4%	21.1%	5.3%	5.3%	19
Dalton Lake Recreation Area	10.5%	47.4%	36.8%	5.3%	19

Columbia View Park was ranked with the highest level of maintenance, at around 96% of respondents stating it is "well maintained" or "somewhat maintained". McCormick Park, Walnut Tree Park, and Grey Cliffs Park are all also ranked very highly, with around 90% of households stating they are either "well maintained" or "somewhat maintained".

Dalton Lake Recreation area is ranked as the least maintained, with over 40% of the 19 respondents who had visited in the last year ranking it either "somewhat unmaintained" or "not maintained" at all. This is likely due to how this recreation area was originally formed, which is discussed more in depth in Chapter 3's Inventory. Heinie Heumann Park has the second place for least maintained, with 40% of respondents reporting it "somewhat unmaintained". The Columbia Botanical Gardens has the highest percentage of households selecting "not maintained" (22.7%). Sand Island Marine Park takes third place for least maintained park, with 38.3% of households selecting "somewhat unmaintained" or "not maintained".

# 8. How do you rank the # of amenities for the following parks?

Columbia View Park was ranked with the highest level of satisfaction with the # of amenities, at around 95% of respondents stating they are "satisfied" or "somewhat satisfied". McCormick had the second highest level of satisfaction with amenities offered, at 93% satisfied or somewhat satisfied. Nob Hill Nature Park was ranked with 44% for both satisfied and somewhat satisfied, leaving it with an overall satisfaction of 88%, the third highest.

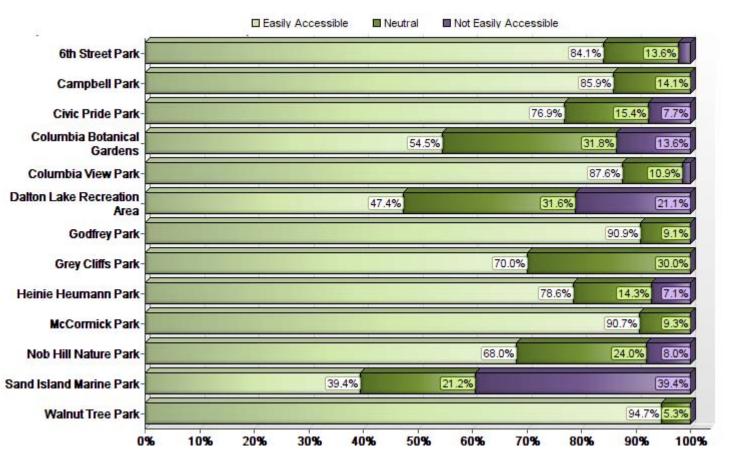
Heinie Heumman Park had the least amount of satisfied respondents, with only 13.3% of respondents feeling "satisfied" with the number of amenities and over 53% of households reporting dissatisfaction. Walnut Tree Park had the second least number of satisfied respondents with around 42% of households reporting dissatisfaction with the number of amenities offered. 6<sup>th</sup> Street Park also had a high number of respondents feeling dissatisfied with the number of amenities offered. 3<sup>th</sup> Street Park also had a high number of respondents feeling dissatisfied with the number of amenities, at around 31% reporting "somewhat dissatisfied" or "not satisfied" at all.

	Satisfied	Somewhat Satisfied	Somewhat Dissatisfied	Not Satisfied	Total Responses
Columbia View Park	67.4%	27.5%	3.6%	1.4%	138
McCormick Park	59.0%	33.9%	6.0%	1.1%	183
Nob Hill Nature Park	44.0%	44.0%	4.0%	8.0%	25
Civic Pride Park	42.9%	35.7%	7.1%	14.3%	14
Walnut Tree Park	42.1%	15.8%	21.1%	21.1%	19
Grey Cliffs Park	40.0%	45.0%	10.0%	5.0%	40
Godfrey Park	38.2%	35.3%	23.5%	2.9%	34
Dalton Lake Recreation Area	36.8%	47.4%	15.8%	0.0%	19
Campbell Park	32.0%	46.0%	15.0%	7.0%	100
Columbia Botanical Gardens	31.8%	40.9%	18.2%	9.1%	22
6th Street Park	31.8%	34.1%	27.3%	6.8%	44
Sand Island Marine Park	29.4%	44.1%	20.6%	5.9%	34
Heinie Heumann Park	13.3%	33.3%	26.7%	26.7%	15

# 9. How do you rank the accessibility of the following parks?

Walnut Tree Park has the highest ranked level of accessibility with 95% of respondents claiming it is easily accessible, which is likely due to the nature of the pocket park classification. Walnut Tree Park is conveniently located in the center of a large residential area and is designed to serve the surrounding neighborhoods. Godfrey and McCormick Park both have just over 90% of households agreeing that they are easily accessible. McCormick Park has many entry points for pedestrians or vehicles, a large parking lot, and is located in the center of the City. Godfrey Park is also located amidst residentially zoned areas, has on-street parking, and has two entrances for pedestrians.

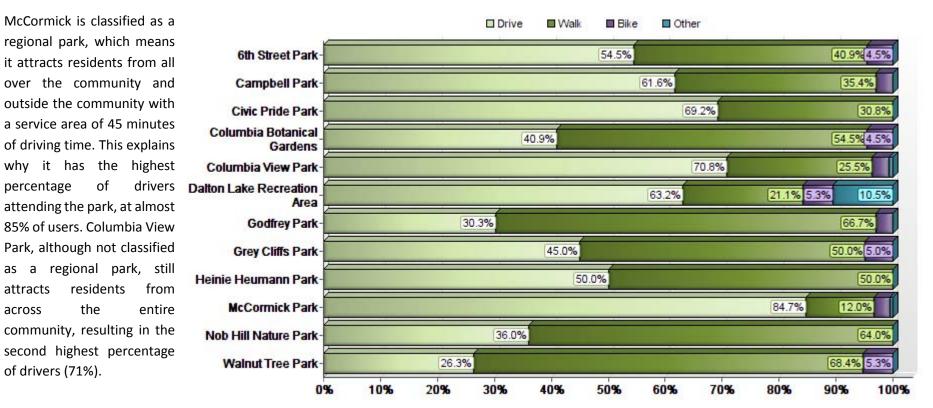
The park with the rated with the least accessibility at 39.4% of households claiming it is not easily accessible is Sand Island Marine Park, which can only be accessed by boat. Dalton Lake Recreation area is also rated poorly, with 21.1% of households claiming it is not easily accessible. This is likely because there is no designated place to park up by the trail that leads around Dalton Lake. The only way to reach the trail is to park somewhere near the northern city limits and take the Rutherford Parkwav (bicycle/pedestrian use only) up to the beginning of the trail.



# **10.** How do you or members of your household most frequently get to the following parks?

Knowing how users of a park get to the park can help determine how far people are traveling to get to the park, which also helps distinguish the classification of a park. For example, the service area for a neighborhood park is around a ½ mile in radius, which also means neighborhood parks are usually located within a 5 to 10 minute walking or biking trip from the surrounding users. Pocket parks are also located within 5-10 minutes walking distance from their users.

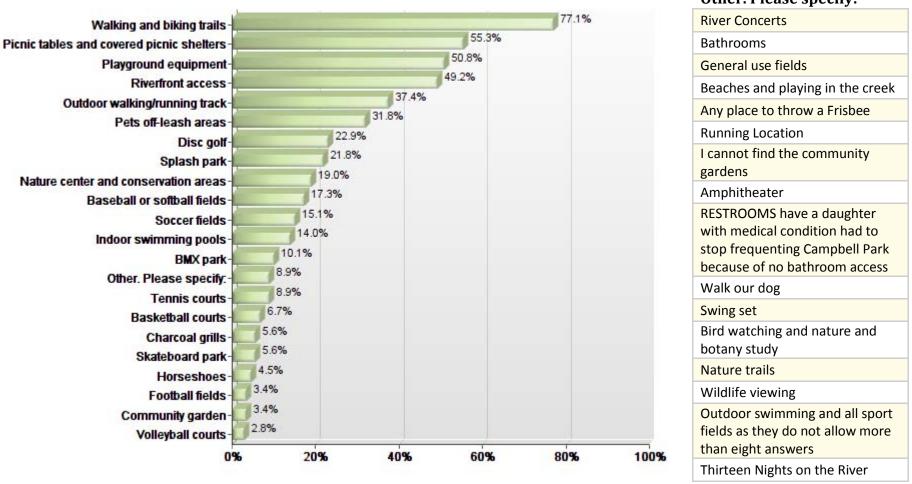
With this knowledge, it is easy to determine that Walnut Tree Park with the highest percentage of users walking to it at 68%, is a pocket park. Godfrey Park and Nob Hill Nature Park have the next highest percentages of users walking to them at around 67% and 64% respectively. Godfrey Park has two different pedestrian entrances and is considered a neighborhood park, so many of its users live in the surrounding neighborhoods, resulting in a higher percentage of walkers attending the park. For Nob Hill Nature Park, the high percentage of walkers may be partly because there is no officially designated parking lot, but there are three different pedestrian access points to the park.



#### 11. Which amenities does your household use at a park? You may select up to eight (8) amenities.

The top four park amenities with the highest percentage of use by households are walking and biking trails (77.1%), picnic tables and covered picnic shelters (55.3%), playground equipment (50.8%), and riverfront access (49.2%). Respondents were also given the option to specify their own park amenity (see table on right) and 3 of the fill-in responses were about the riverfront concerts.

The four least selected park amenities were horseshoes (4.5%), football fields (3.4%), community garden (3.4%), and volleyball courts (2.8%).

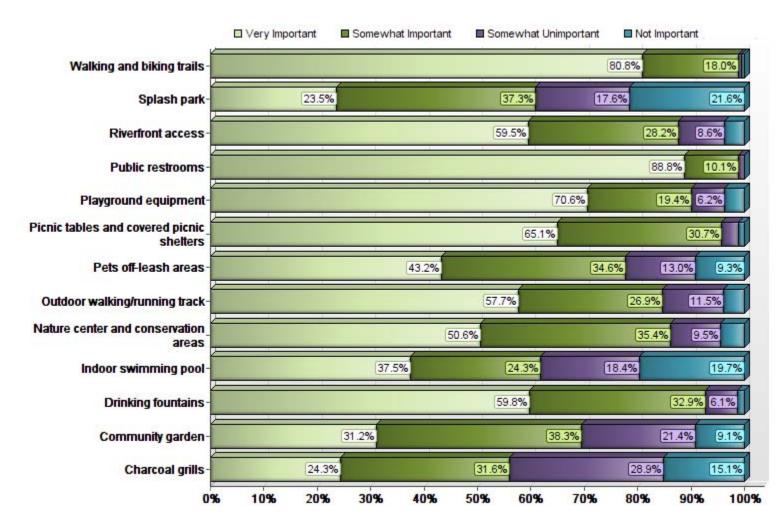


#### **Other. Please specify:**

#### 12a. Rank the importance of having the following amenities within the St. Helens park system.

#### 12b.Then, select how often your household uses the amenity.

Complete frequency tables for Question 12b can be found in the Appendix.



Public restrooms were the most important amenity, with 88.8% of households ranking them as very important and a total of 99% of households ranking them as either very important or somewhat important. Walking and biking trails also had around 99% of households ranking them as either verv important or somewhat important. Playground equipment, picnic tables and covered picnic shelters, and drinking fountains were all ranked with over 90% of households ranking them as either very important or somewhat important.

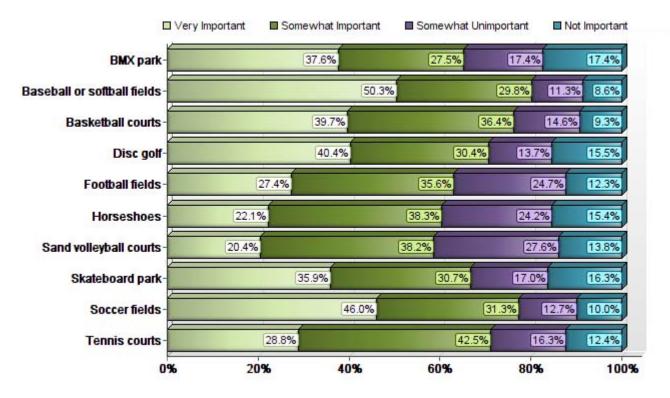
#### 13a. Rank the importance of having the following sport facilities within the St. Helens park system.

#### 13b.Then, select how often your household uses the amenity.

Complete frequency tables for Question 13b can be found in the Appendix.

Baseball and softball fields are ranked as the most important sport facility, with 80.1% of households ranking them as very important or somewhat important. Soccer fields are ranked as a close second, with 77.3% of households ranking them as very important or somewhat important. Basketball courts come in at third most important, with 76.1% of residents selecting very important or somewhat important.

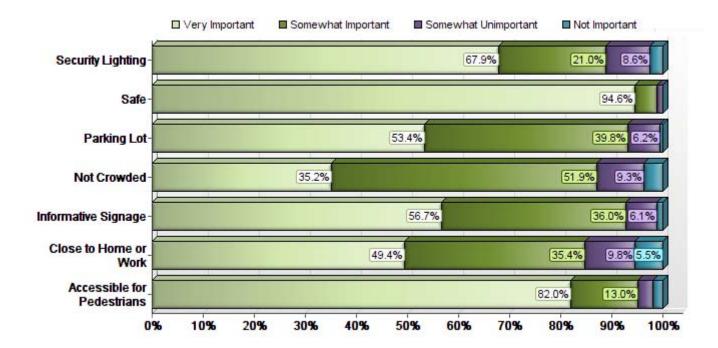
The sport facilities with the highest percentage of households selecting somewhat unimportant or not important at all are sand volleyball courts (41.4%), horseshoe courts (39.6%), and a BMX park (34.8%). Most of the sport facilities, with the exception of the three most popular, have between 10% - 15% of households ranking them as not important at all.



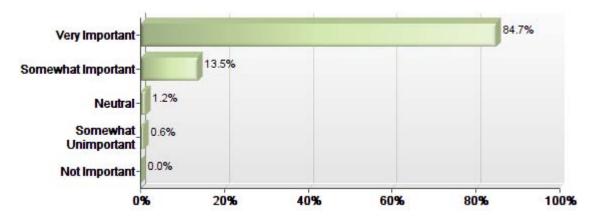
#### 14. Please rank importance of the following parks and trails features.

Households responded that safety was the most important park and trail feature, with around 95% of households ranking it as a very important feature. Making sure a park or trail is accessible for pedestrians was the 2<sup>nd</sup> most important park and trail feature, with 82% ranking it as very important and 13% ranking it as somewhat important.

Being close to home or work and park overcrowding and were two the least important characteristics for parks and trails, with 15.3% and 13% of households ranking them as somewhat unimportant or not important. This information is important when making park or trail development decisions because St. Helens park users may be willing to drive or walk a little further to get to a park or trail entrance, as long the park or trail is safe and the route to get there was easily accessible for pedestrians. Households in St. Helens also seem to have a higher tolerance for crowded parks or trails, as long as their other recreational expectations are being met.



# 15. Overall, how important are parks and trails to improving the quality of life in St. Helens?



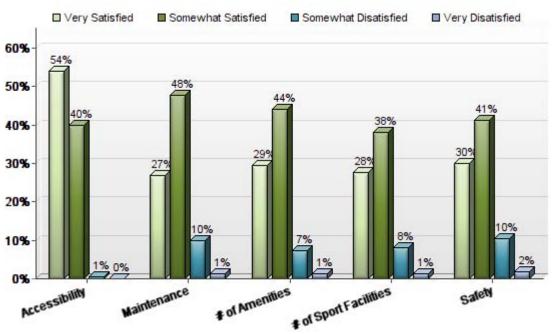
This question clearly indicates St. Helens residents feel that parks and trails are an important aspect to the livability of the community. 98.2% of households feel that parks and trails are "very important" or "somewhat important" to improving the quality of life in St. Helens. Not a single respondent felt that parks were "not important" to improving the quality of life. Residents feel a great deal of pride in their park and trail system and enjoy utilizing the amenities offered.

#### 16. Overall, how do you rate your satisfaction with the parks system for the following categories?

Residents were given the option to select "neutral" if they did not have an opinion about the category. These neutral responses are omitted from the graph.

The level of accessibility in the park system was the highest rated category, with 94% of households selecting "very satisfied" or "somewhat satisfied". The level of maintenance and the # of amenities in the park system had the next two highest levels of satisfaction, with 75% and 73% of households selecting "very satisfied" or "somewhat satisfied" respectively.

25.2% of households ranked their satisfaction with the # of sport
2 facilities as neutral, which is why both the satisfaction and dissatisfaction rates are lower than the other categories. The
1 level of safety in the park system had 71% of households either "very satisfied" or "somewhat satisfied", but also had 12% of households "somewhat dissatisfied" or "very dissatisfied".

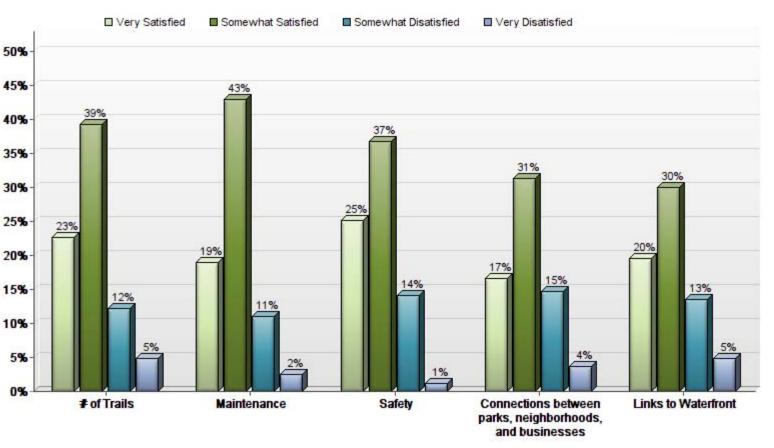


# 17. Overall, how do you rate your satisfaction with the trail network (within and outside of parks) for the following categories?

Respondents were given the option to select "neutral" if they did not have an opinion about the various trail network categories. These neutral responses are omitted from the graph below.

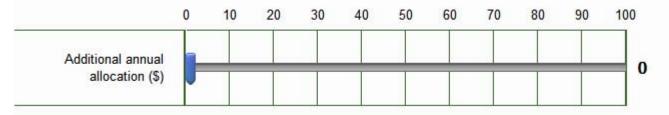
The level of satisfaction for the trail network (inside and outside of parks) was low for all of the categories, ranging from only 48% to 63% of households selecting either "very satisfied" or "somewhat satisfied" for each category. The category with the highest level of satisfaction was the # of trails, yet it still had 17% of households claim they are "somewhat dissatisfied" or "very dissatisfied" with the # of trails.

The categories with the most households "somewhat selecting dissatisfied" or "very dissatisfied" were the between connections neighborhoods, parks, and businesses (19%) and links to the waterfront (18%). From these responses, it is clear that residents would like to see the off-street trail network expand beyond the park system and start connecting destinations like the waterfront. businesses, and neighborhoods.



# 18. Based on the 2013/2014 City Budget, the average St. Helens household pays around \$51 annually to fund parks and recreation. How much more, if any, should the City allocate annually to improve our parks and trails system?

Respondents were given a sliding scale (see below) to select any dollar amount between zero and one-hundred dollars. Note the standard deviation of 27. This means responses varied widely, resulting in a fairly inaccurate average value.



This question was attempting to gauge the level of importance residents place on funding park and trail improvements in St. Helens. The average dollar figure for the 163 respondents was \$24.70. This means that on average, residents would like to increase annual funding to the parks and recreation budget by about 50% of what the average household paid in the 2013/2014 City Budget, from \$51 to \$75.70 annually. However, note the standard deviation is very large. This means responses varied widely, resulting in a fairly inaccurate average value.

# of Responses	Min Value	Max Value
163	0.0	100.0

Average Value	Standard Deviation	
24.7	27.0	

# 19. If you have any further input for the update of our Parks and Trails Master Plan, please let us know your comments or concerns below.

76 of the 163 households who took the survey provided a response for this question. A complete list of comments can be seen in the Appendix.

#### 5.12 PUBLIC FORUM

A public forum was held on April 16<sup>th</sup>, 2014 in the City of St. Helens Council Chambers from 6 PM to 7 PM, right before a regularly scheduled City Council meeting. The Public Forum was publicized through the following mediums:

#### Newspapers: The Chronicle

**Newsletters**: City of St. Helens April Newsletter, SHEDCO's April Newsletter, Chamber of Commerce Newsletter

**Fliers Distributed to**: St. Helens Public Library, the Senior Center, local businesses and public community boards, Public Health Foundation of Columbia County, South Columbia County Chamber of Commerce's bi-monthly Coffee Klatsch (See promotional flier on right)

**Other:** E-mail distribution list generated from online survey, City of St. Helens Facebook, SHEDCO's Facebook, City of St. Helens Press Release



# Join us in developing our

# **Parks & Trails Master Plan**

When? April 16, 2014, 6 PM - 7 PM Where? City of St. Helens Council Chambers, 265 Strand Street

Who should attend? Anyone who utilizes the park or trail system. Previous knowledge of this project is not needed. A project overview will be provided. What? Presentation about the project, survey results, specific park improvement recommendations, and various trail route proposals. There will be ample opportunity for questions and comments throughout. Public input will directly shape the Master Plan, so this is the perfect time to participate if you want to influence future development of the parks and trails system.

Promotional flier created to promote the Parks and Trails Public Forum



April 16<sup>th</sup> Public Forum Presentation in Council Chambers

Attendance for the Public Forum was very high, which is indicative of the public's interest in park and trail development. There were 20 people who signed in, but unfortunately, many of the attendees did not sign in. A quick headcount midway through the presentation indicated there were about 40 residents who attended.

The Public Forum began with a presentation of the project overview and a brief report of the online survey results. All residents received a packet when they walked in that contained multiple items for discussion: the identified park improvement needs, the trail route proposals, and the fitness routes in consideration for the Plan's update. The public was encouraged to ask questions or comment on all of the items in the packet, as well as make their own recommendations for recreational improvements. These public comments can be referenced in the Public Forum Minutes located in the Appendix.

#### 5.13 SERVICE GROUPS AND CLUBS

**Kiwanis Day Breakers** - February 18, 2014 - Guest Speaker - Gave a presentation about the Parks and Trails Master Plan project and allowed time for questions and provide input on paper or in discussion.

**St. Helens Road Runners Club** - April 7, 2014 - The St. Helens Road Runners Club is a group of runners that meet weekly use Facebook to encourage and support those committed to maintaining a Healthy and Active Lifestyle through running. The co-founders (Woody Davis and Hyla Ridenour) were unable to attend the Public Forum, so a meeting was scheduled separately to discuss their group's fitness routes and to share the fitness routes and trail proposals that have been developed through this planning process. They were incredibly excited and supportive of the routes presented, especially the off-street waterfront trail proposals. They also made a few comments about trash along pedestrian routes, the placement of the cement planters in the Houlton area, offered to do trail work parties once in a while to clean up a specific route, and asked how to report existing degraded sidewalks. They formed their group in December 2013 and now have an online group of about 70 people. They lead weekly group runs every Saturday with about 6-8 people that start at the High School. Woody Davis also leads a group called Run Girl Run, which is in its 3<sup>rd</sup> year. They have 15 girls sign up per session and they run twice a week, meeting at either McBride or Lewis and Clark Elementary.

**St. Helens Kiwanis Club** - May 8, 2014 - Guest Speaker - Gave presentation about the Parks and Trails Master Plan project and allowed opportunity to answer questions and provide input, either on paper or in discussion.





Runners gather at a recent St. Helens Road Runners Club Saturday run in April 2014. (http://runoregonblog.com)

# 5.2 COMMISSION AND CITY STAFF INVOLVEMENT

The need to update the Parks Master Plan was driven in part by the Parks Commission, who wanted to see new parks and recreation needs addressed in the form of an official city planning document. The importance of involving the related commissions and various city staff was understood from the very beginning of this planning process. City commission involvement, including when, what kind of information, and who was involved, is documented in the following sections.

#### 5.21 PARKS COMMISSION

- November 18, 2012: Discussed park classifications, park inventory, and parkland level of service overview
- December 16, 2012: Discussed amenity level of service, corrections to amenity inventory, input gathering for park by park needs
- January 13, 2013: Vacant lots and city-owned property near various parks, Dalton Lake Recreation Area, and Millard Rd. city-owned property
- March 17, 2014: Discussed possible Joint Public Workshop, survey results, trail and fitness route proposals, and summarized park improvements
- April 21, 2014: Discussed public forum results
- May 19, 2014: Discussed which park improvements are high priority park projects and ballfield user fee research from other Oregon communities
- June 16, 2014: Draft Plan reading and discussed Parks Annual Report to Council presentation



November 18th Parks Board Meeting

**Staff Included**: Thad Houk - *Parks Field Supervisor*, Neal Sheppard and Sue Nelson - *Co-Interim Public Works Directors*, Doug Morten - *Council Liaison* 

#### 5.22 BICYCLE AND PEDESTRIAN COMMISSION

- October 24, 2013: Introduction to the process of updating the Master Plan and a brainstorm about "What a Good Trail Should Accomplish"
- November 21, 2013: Discussion about trail system gaps and locations of trail proposals
- January 23, 2014: Deadline and final discussion about potential trail routes
- February 21, 2014: Presented six fitness routes for discussion
- March 27, 2014: Invitation to public forum, discussed trail proposal map
- April 24, 2014: Discussed public forum results and additions to trail proposal map
- **June 26, 2014**: Draft plan reading. Discussed recommendations in Chapter 6.



October 24 Bicycle and Pedestrian Meeting

Staff Included: Keith Locke - Council Liaison

#### 5.23 PLANNING COMMISSION

- December 10, 2013: Update on Master Plan's progress and the involvement with other commissions, overview of park classification system, inventory and level of service guidelines, and discussion of park improvements and location of potential trail proposals
- May 13, 2014: Was tentatively on agenda to discuss high priority park and trail projects, but time was
  exhausted with a public hearing regarding a sensitive lands permit. Members were encouraged to
  review the materials (list of identified park needs, trail proposal map, and fitness routes) provided in
  the packet and offer input via email.
- June 10, 2014: Members were encouraged to review materials from last meeting and provide any input.
   Members told that the draft plan will be available for comment next meeting

Staff Included: Jacob Graichen - Land Use Planner, Ginny Carlson - Council Liaison

Special thanks to Planning Commission member Dan Cary, who spent lunch breaks and free time developing trail routes, using LiDAR data for route feasibility, and exploring potential trail routes on the ground. His insight and trail proposal contributions have added significant value to the final Master Plan.



Dan Cary and Jennifer Dimsho exploring 5<sup>th</sup> Street right-of-way and trail feasibility in March 2014

#### 5.24 CITY COUNCIL INVOLVEMENT

- December 18, 2013: Update on the Plan's progress and my involvement with the commissions up to this point, handed out a Survey Options Matrix and received input regarding the survey methodology this plan update should undertake
- March 19, 2014: Request and received approval to host a Public Forum before the regularly scheduled Council Meeting on April 16, 2014 at 6PM
- June 4, 2014: Annual Report to Council from Parks Commission. Council was informed of all the Parks Commission has done to support the Parks and Trails Master Plan update.

#### 5.25 CITY STAFF INVOLVEMENT

The planning process was further aided by input and direction from city staff outside of Commission Meetings listed above, including City Administrator John Walsh, Land Use Planner Jacob Graichen, Co-Interim Public Works Directors Neal Sheppard and Sue Nelson, Parks Field Supervisor Thad Houk, and Financial Director Jon Ellis.

In addition to existing City staff involvement, an interview with Jim Davis, the St. Helens Parks Director from 1973-1998 who is now a retired resident of St. Helens, was also conducted. The historical context of the park system's expansion, insights about the importance of park maintenance, and a discussion about expanding the use of the Columbia County Fairgrounds were among the major topics discussed during the interview.

# 5.3 OREGON PARKS AND RECREATION DEPARTMENT RECREATION DATA

The Oregon Parks and Recreation Department (ORPD) conducted a two surveys, one targeting the Oregon public recreation providers to identify recreational needs and the other targeting Oregon residents to identify the various trends and demand of various recreational activities. Both of these surveys were a part of the Statewide Comprehensive Outdoor Recreation Plan (SCORP 2013-2017) planning effort. They also provide valuable county-level recreational needs and demand data that can be used in conjunction with our own public outreach to help the City of St. Helens compile publicly endorsed recommendations.

#### 5.31 PROVIDER NEEDS SURVEY

During a period from February 1, 2011 to March 7, 2011, ORPD conducted a survey of the Oregon public recreation providers to identify statewide and countywide recreation needs. The sample included municipal, special park district, port district, county, state, federal, and tribal recreation providers. The survey was conducted on the Survey Monkey website. Of the 432 providers contacted, 219 completed the survey for a 51% response rate. Survey respondents included 152 providers with the majority of their managed parklands located within an urban growth boundary and 67 respondents with the majority of their parkland outside of an urban growth boundary. Respondents were asked to rate the importance of county-level needs for a variety of recreation projects in the next 5 years. The summarized recreation needs for Columbia County and the combined statewide needs are on the following page.

#### STATEWIDE NEEDS

#### **Close-to-Home Priorities**

- Community trail systems
- Children's playgrounds
- Acquisition of trail corridors & right-of-ways
- Trails connected to public lands
- Public restroom facilities
- Picnicking/ day-use facilities

#### STATEWIDE NEEDS (CONT.)

#### **Dispersed-Area Priorities**

- Group campgrounds & facilities
- RV/trailer campgrounds & facilities
- Public restroom facilities
- Tent campgrounds & facilities
- Group day-use & facilities
- Acquisition of trail corridors & rightof-ways

#### COLUMBIA COUNTY NEEDS

#### **Close-to-Home Priorities**

- Nature study/wildlife watching sites
- Picnicking/day-use facilities
- Trails connecting communities/parks

#### **Dispersed-Area Priorities**

- RV/trailer campgrounds & facilities
- Trails connecting communities/parks
- Mountain biking (single track) trails/areas

#### 5.32 RESIDENT DEMAND SURVEY

The ORPD contracted with Oregon State University to conduct a statewide survey of Oregon residents regarding their 2011 outdoor recreation participation for Oregon, as well as their opinions about parks and recreation management. The analysis for this survey divided the state into regions, which are represented in the figure on the right. Region 2 includes Columbia, Washington, Multnomah, Hood River, Yamhill, Clackamas, Polk, and Marion Counties. In order to generate sufficient responses for each county, separate random samples of Oregon households were drawn from each county. 50,150 surveys were mailed out, with 46,348 of the surveys deliverable (92%). Of those delivered, 8,860 completed surveys were obtained for an overall response rate of 19%. This response rate is typical of statewide, general population surveys that are long and include no token financial incentives. Sample data were weighted to represent county-level population proportions and statewide agerelated proportions. For a detailed description of the survey methodology and for results outside our region or county, please view the full survey description and results online at:





SCORP Planning Regions. Region 2 includes Columbia, Washington, Multnomah, Hood River, Yamhill, Clackamas, Polk, and Marion Counties.

Based on previous SCORP outdoor recreation activity lists and input from the SCORP steering committee comprised of parks and recreation managers across Oregon, seventy (70) recreation activities were identified as important recreation activity types. To summarize the results of this survey, the top ten recreation activities by percentage of population participation for both the SCORP Planning Region 2 and Columbia County are listed in the table on the following page. These participation rates give some insight into what residents enjoy participating in, but it is important to keep in mind that the local availability of each recreational activity directly affects how many people will participate. For example, residents may rate picnicking as their favorite recreational activity, but the county may have an extreme shortage of picnic tables, so it would not appear in the top ten list because residents don't have much of an opportunity to participate in that activity.

It is interesting to note that sightseeing by driving or motorcycling is the top recreation activity, with 64.7% of the population participating in Columbia County. The second place activity is walking on local streets or sidewalks, with 62.9% of the population participating in Columbia County, and 68.9% in Region 2 making it the top recreation activity for the region. Walking on local trails is the second top activity for the region at 62.1%, but is eighth place for Columbia County with only 49%, likely because of a shortage of comprehensive trail networks.

# SCORP 2011 TOP TEN RECREATION ACTIVITIES BY % PARTICIPATING

Activity	SCORP Region 2 % Participating	Activity	Columbia County % Participating
1. Walking on local streets/sidewalks	68.9	1. Sightseeing/driving or motorcycling for pleasure	64.7
2. Walking on local trails	62.1	2. Walking on local streets/sidewalks	62.9
3. Beach activities- ocean	56.3	3. Visiting historical sites, history-oriented museums, visitor centers	61.8
4. Sightseeing/driving or motorcycling for pleasure	55.2	4. Beach activities - lakes, reservoirs, rivers	56.9
5. Relaxing, hanging out, escaping heat/noise/etc.	52.6	5. Relaxing, hanging out, escaping heat/noise/etc.	56.2
6. Attending outdoor concerts, fairs, festivals	52.3	6. Picnicking	51.6
7. General play at neighborhood park/playground	50.2	7. Attending outdoor concerts, fairs, festivals	51.4
8. Walking/day hiking on non-local trails and paths	50.2	8. Walking on local trails/paths	49.0
9. Picnicking	47.6	9. General play at a neighborhood park/playground	48.6
10. Visiting historical sites, history- oriented museums, visitor centers	43.3	10. Car camping with a tent	36.1

In addition to asking survey respondents about what recreation activities they take part in, respondents were asked their opinion on priorities for the future in and near their community. Respondents were asked to rate several items for investment by park and forest agencies using a 5-point Likert scale (1 = lowest priority need to 5 = highest priority need). The following table reports these results, with items listed in descending order by the mean priority rating for Columbia County. For Columbia County, the top ranked priority needs are public access sites to waterways, soft surface walking trails and paths, and children's playgrounds or play areas made of natural materials (log, water, sand, boulders, hills, and trees). The three lowest ranked priorities are baseball/softball fields, basketball courts, and outdoor tennis courts.

> "For Columbia County, the top ranked needs for the future are public access sites to waterways, soft surface walking trails and paths, and children's playgrounds made of natural materials."

# **SCORP 2011 PRIORITIES FOR THE FUTURE**

Item	Columbia County	SCORP Region 2
Public access sites to waterways	3.8	3.5
Dirt/other soft surface walking trails and paths	3.7	3.8
Children's playgrounds and play areas made of natural materials (logs, water, sand, boulders, hills, trees)	3.4	3.4
Nature and wildlife viewing areas	3.4	3.4
Off-street bicycle trails and pathways	3.1	3.2
Picnic areas and shelters for small visitor groups	3.3	3.3
Off-leash dog areas	3.1	3.1
Community gardens	3.1	3.1
Children's playgrounds and play areas built of manufactured structures like swing sets, slides, and climbing apparatuses	2.9	3.4
Picnic areas and shelters for <u>large</u> visitor groups	2.9	2.8
Paved/hard surface walking trails and paths	2.9	2.9
Designated paddling routes for canoes, kayaks, rafts, and driftboats	2.8	2.9
Off-highway vehicle trails/areas	2.7	2.3
Multi-use fields for soccer, football, and lacrosse, etc.	2.6	2.8
Baseball/softball fields	2.3	2.5
Basketball courts	2.2	2.4
Outdoor tennis courts	2.1	2.3

**5-Point Likert Scale:** 1 = lowest priority need, 5 = highest priority need

# 5.4 NEEDS ASSESSMENT CONCLUSION

The following identified park needs combine input gathered from all of the sources of community outreach and statewide recreation research, which is discussed in detail throughout this chapter. To summarize, the various sources of input that have contributed to the following identified park needs include:

- **Community Involvement**: Online survey and a public forum
- City Commissions and City Staff Involvement: Input gathering sessions and one-on-one interviews with staff and the public
- Service Groups/Clubs: St. Helens Road Runners Club, Kiwanis Club, Kiwanis Day Breakers, and the Foundation of Public Health for Columbia County
- Level of Service Analysis: Using statewide level of service recommendations for parkland acreage
- Past Planning Documents: St. Helens Parks Master Plan (1999), St. Helens Waterfront Development Prioritization Plan (2011), and others
- OPRD's 2011 Statewide Comprehensive Outdoor Recreation Plan (SCORP): Provider needs survey, resident demand survey, priorities for the future

#### 5.41 IDENTIFIED PARK NEEDS

The following is a list of the identified park improvement needs for each park, with each park in alphabetical order. The identified park needs list is meant to be all-inclusive and does not yet consider funding, feasibility, or priorities stage.

This list will act as the "Wish List" of desired park projects for each park within the parks system. This list is intended to be the starting point for determining where to spend limited park capital improvement funds. A collection of identified *high priority* park improvement projects is discussed in Chapter 6 Recommendations. A Parks and Trails Capital Improvement Plan in Chapter 8 prioritizes these identified park needs into 3 categories: Priority I, II, and III.

#### **6TH STREET PARK**

- 1. Permanent, handicap accessible restrooms with a drinking fountain
  - a. Temporary ones are brought in for soccer and baseball games, but permanent ones would make this park more appealing year-round
- 2. Improve both little league baseball fields
  - a. Need re-leveling of the fields because of use
  - b. Dugouts need replaced
- 3. Parking during games can be very limited. Right-of-way on 6<sup>th</sup> St. has room to increase parking along 6<sup>th</sup> St. across from the existing parallel parking





6<sup>th</sup> Street dugout



6<sup>th</sup> Street bleachers

#### **CAMPBELL PARK**

- 1. Update restrooms
  - a. Very outdated and are heavily abused during the busy season
- 2. Add two covered picnic shelters
  - a. Campbell Park often acts as overflow from McCormick Park shelter reservations. There is a shortage of shelters, so many reservation requests are not filled during the busy season.
  - b. Upgrade all picnic shelters with utilities
- 3. Tennis courts require complete reconstruction with base material. Huge cracks have formed since original construction. A multi-sport/flex court installation is recommended so that other sports like pickleball, hockey, volleyball, badminton, basketball can be played on the same court.
- 4. Designate a pets off-leash area
  - a. No off-leash area west of Hwy 30 and there are reports of residents allowing their pets off leash in this area already
- 5. Installation of a swing set with ADA features



Aging Campbell Park restrooms



Tennis court cracks and previous attempts to repair cracks

**CIVIC PRIDE PARK** - This is a park is a blank slate as far as amenities, and has great potential because of its central location next to Lewis and Clark Elementary School and the Eisenschmidt Public Pool.

- 1. Great location for a full-size Splash Garden because it could hook up to the pool's water system
  - Potential for a partnership with the Greater St. Helens Parks and Recreation District (operates Eisenschmidt Public Pool). Encourage Greater St. Helens Parks and Recreation District to acquire and maintain the greenspace as an expansion of the pool's amenities
- 2. Permanent, handicap accessible restrooms with a drinking fountain
- 3. Sprinkler system
- 4. Covered picnic area
- 5. Play equipment with ADA accessible features



Civic Pride Park is a blank slate, centrally located, and adjacent to an elementary school and public pool



Columbia Botanical Garden trail becoming covered with grasses and weeds in July

#### **COLUMBIA BOTANICAL GARDENS**

- 1. Better maintenance of invasive species
- 2. Trails within garden should connect with larger, city-wide trail system. There is a connector trail that already exists from where 4<sup>th</sup> Street dead ends at Lemont St. to the Botanical Garden trail network, but it is on private property. Acquire access rights to allow more access to the gardens for the entire community.
- 3. Interpretive garden signage with an informational kiosk with brochures at entrance
- a. Encourage collaboration with school district to do a class project identifying plant species, removing non-native species, and making a plant identification brochure for the kiosk
- Woodchip or boardwalk trails preferred over gravel trails



Connector trail on private property that begins where 4<sup>th</sup> St. dead ends at Lemont St.

**COLUMBIA VIEW PARK** - With the possibility of a 22-acre land acquisition by the City just south of this park, all improvements are suggested with this land acquisition in mind.

- 1. The park is often overcrowded during events like 13 Nights on the River. Expand the park onto newly acquired property, by adding some portion of the acquired property to the parks inventory.
- 2. Improve the sound quality of the stage/gazebo by constructing an amphitheater-style stage meant for live music. This would also expand the seating, which is often too overcrowded during events (see pictures). Use the existing gazebo for events like weddings and receptions.
- 3. Install large covered picnic area with outdoor kitchen/grill area and utilities in newly acquired land (large enough for wedding receptions)
- 4. Incorporate a waterfront trail through the park along the riverfront
- 5. Historically, this park used to be home to free "Movies in the Park" nights. There is interest in bringing this event back once a month during spring/fall or once a week during the summer. Developing a permanent location/projection screen would increase the longevity of this event.

#### **GODFREY PARK**

- 1. Permanent, handicap accessible restrooms
- 2. Upgrade playground equipment. Original play equipment was installed in 1965.
  - a. Great location to install the City's first "natural" play area.
  - b. ADA adapted swing seat for the existing swing set structure and related fall protection rubber platform/path improvements
- 3. A new covered picnic shelter
- 4. Sprinkler system



Crowds from the 2014 13 Nights on the River Summer Series



ADA compliant swing installed in Cornona, CA enable both young children and children with special needs to feel the thrill of a ride on a swing and allow their parents to easily and safely take them in and out of the swing via the rubberized surfacing

#### **GREY CLIFFS PARK**

- 1. Permanent, handicap accessible restrooms with a drinking fountain
- 2. Handicap-accessible fishing pier
- Residents are allowed to bring non-motorized boats to launch from the north end of this park (See top right), but it is not an official boat launch area. Add signage and make this area an official boat launch for canoes, kayaks, etc.
- 4. The staircase to Wyeth St. needs some rehabilitation and additional steps to make it easier to use (See bottom right)
- 5. Add a covered picnic shelter with utilities
  - a. Utilities already exist in the upper level pets off-leash area
- 6. Sprinkler system



Top: Potential non-motorized boat launch area for canoes, kayaks, etc.

Bottom: Staircase to Wyeth St. needs rehabilitation



**HEINE HEUMANN** - This Park is identified as a water-retention area, so any future development should be planned with the potential for flooding in mind. It is also adjacent to the St. Helens Senior Center, so it is important to keep all improvements handicap accessible.

- 1. Permanent, handicap accessible restrooms with a drinking fountain. Installation should be consistent with the natural landscape.
- 2. Playground equipment (All that remains in this park for kids are 2 outdated see-saws)
- 3. Improve shoulder on 15th street to allow for street parking that doesn't interfere with the existing bike lane
- 4. Covered picnic shelter with handicap accessible picnic tables. Installation should be consistent with the natural landscape.
- 5. A 6' wide handicap accessible pathway through the park leading to future park amenities
- 6. Possible location for a rain garden or other water retention demonstration installation

**MCCORMICK PARK** - Some of the following improvements involve the possibility of the City acquiring the Boise Cascade property (includes 3 ball fields) southeast of the park this property. As more sporting amenities are added to this park, there is potential for this park to become a full sports complex with an even stronger regional draw.

- 1. Multi-sport basketball court ideally covered
- 2. 3 more covered picnic shelters with utilities by the dog park, by the pavilion, and by the playground
  - a. Existing covered picnic shelters fill up quickly and is reserved for summer slots as early as the first of the year
- 3. Expansion of the War Memorial to include other wars
- 4. Improvements to the pets off-leash area (obstacle course for dogs)
- 5. Repair and update the skate park (Many skaters have reported leaving St. Helens to go to the newer and more equipped Scappoose Skate Park)
  - b. Smaller steps up and down the park
  - c. Drinking fountain
- 6. Infields hold water, needs rehabilitation
- 7. RV Parking and hookups (possibly located on the Boise property, if acquired)
- 8. Complete the gaps in sidewalk around entire park
- 9. New flower beds and new McCormick Park sign on 18<sup>th</sup> St. and Old Portland Rd (See bottom right)
- 10. The installation of a regional destination way finding sign in a central location, similar to the directional signs found in Pioneer Square in downtown Portland (See top right) could promote McCormick Park as a regional draw, with ample sport facilities
- 11. More parking (by adjusting the orientation of existing parking or locating another parking lot on the Boise property if acquired and added to the Parks Inventory)
- 12. ADA adapted swing seat for the existing swing set structure and related fall protection rubber platform/path improvements



Top: Fun way-finding sign in Pioneer Square, Portland. Signs point to places like Washington Park, The Great Wall of China, and Mt. Hood

Bottom: McCormick Park sign and flowerbed on Old Portland Rd. and 18<sup>th</sup> St.



**NOB HILL NATURE PARK** - Friends of Nob Hill maintain this park, so they were contacted for input.

- 1. Covered Kiosk with informational brochures by entrance near the Wastewater Treatment Facility
- 2. Benches throughout the park
  - a. Encourage collaboration with the Arts and Cultural Commission for a design
- 3. Interpretive signs throughout the park, highlighting the different native species
- 4. Ongoing removal of invasive species, especially near the Boise bluff
  - a. Restoration of original habitat (Camas and native grasses)
  - b. Better weed maintenance
- 5. City should look into acquiring and adding to the park inventory the two vacant lots by 3<sup>rd</sup> Street

SAND ISLAND MARINE PARK - Potential collaboration with the Marine Board for improvements

6. Connect this park's existing trails to the waterfront trail

A covered kiesk provides information to visi

A covered kiosk provides information to visitors and creates a meeting spot for work parties



Existing Sand Island campsite

- Electricity and water to the island
- Defined campsites with fire rings and trees for privacy
- Ideally, living quarters for a caretaker would be located on island
- If campsites are defined and a caretaker facility were developed, nightly and daily fees for use could be implemented to help recapture cost of campsite and restroom maintenance and dock improvements
- Dock needs rehabilitation
- Large covered picnic shelter

**WALNUT TREE PARK** - The local Kiwanis Day Breakers maintain this park, so they were contacted for input.

- 1. Concrete pad and a secured down picnic table
  - a. People drag the picnic table and sometimes flip it. It is difficult when mowing the property to have to constantly move the re-move the table. Installing a concrete pad and securing the picnic table down would solve this.



100+ year old Walnut Tree at Walnut Tree Park

#### 5.42 OTHER RECREATION AREAS NEEDS

#### **DALTON LAKE RECREATION AREA**

There is potential for the Dalton Lake Recreation Area to become a full nature park with annual work parties that work to rehabilitate the area to its most natural state by replanting natives and removing non-natives. The City of St. Helens needs to add 15.9 acres of nature parks to meet the state of Oregon recommended level of service guidelines, according to the 2010 population level of service analysis in Chapter 4. By 2020, the City would need to add 22.4 acres of nature parks. Dalton Lake Recreation area is a total of 56 acres, 27 acres of wetlands and 29 acres of buffer surrounding the wetlands. The Parks Commission would like this area to be owned by the City (current owner is ODOT), annexed into the City, and then added to the parks inventory. Once added to the parks inventory, further development and the improvements listed below can occur. The Parks Commission would like to increase collaboration with the Friends of Dalton Lake group to cut down on maintenance costs for the City. There is also a potential for collaboration with the school district to do a class project identifying native plant species, removing non-native species, and possibly creating a plant identification brochure for an informational kiosk installation.



Overlooking Dalton Lake from trail network



Cyclist heading north on the Rutherford Parkway, which is the multi-use, off-street path that leads to the Dalton Lake trail network. Once this area is added to the parks inventory, the property can be developed to improve access to the trail network surrounding the lake. In the High Priority Trail Proposals on page 106, there is a connector trail proposed from Madrona Court to the large trail system on private property. Acquiring access rights to the portions of the trail network that are located on private property will be necessary for the trail system to be successful and accessible to the entire community. Survey results indicated that Dalton Lake had the 2<sup>nd</sup> lowest levels of accessibility, with many additional comments about how difficult and confusing it is for newcomers to access the trails. A full overview of the Dalton Lake trail recommendations is discussed in more detail on page 106.

The City of St. Helens has recognized the importance of developing this area further and making it more accessible to the community. In July of 2010, the City applied for a Local Governments grant to implement trailheads, parking facilities, picnic areas, and defined trails with lookout points. The project was ultimately not funded, but the complete plans for this project are included in the Appendix.

**MILLARD ROAD PROPERTY** - There are three lots located just south of Maple St. and north of Millard Rd. The City owns the two northern lots and may possibly acquire the southernmost lot. The Parks Commission would like to see this area added to the parks inventory. If the southern third of the property is also obtained by the City, the commission would like this to be added to the parks inventory as well.

The location of this property on the west side of St. Helens is ideal because of the lack of parkland on the west side of Hwy 30. There were numerous write-in comments in the survey and speakers during the public forum that all discussed the shortage of parkland on the west side of Hwy 30. The west side of Hwy 30 is also where most new development and residential population increases are occurring, making it this property an even more ideal location for a new park. The parkland level of service analysis in Chapter 4, based on the 2010 total population, stated that the City would have to add 16.6 acres of community parks in order to meet the recommended state of Oregon guidelines. The two lots already owned by the City total 15 acres and the

southernmost lot is 8.23 acres, for a total of 23.23 acres.

The Parks Commission feels this park is in an ideal location and the right size to become the new west side community park, with all of the basic amenities, including restrooms, drinking fountains, picnic shelters, and a few sport facilities. A multi-use trail is also proposed through the property to provide pedestrian access from Maple St. to Millard Rd, utilizing the existing wooden footbridge and small footpath that crosses McNulty Creek (See bottom right). As the funding for developing this property is available, it is recommended that the city undergo a public process to determine what kind of sport facilities would have the most benefit for the entire community.



Millard Rd. Property looking north to Maple St. and the footbridge over McNulty Creek



Wooden footbridge over McNulty Creek with access from Maple St. and a trail through the Millard Rd. property to Millard Rd.

# CHAPTER 6: RECOMMENDATIONS

# 6.1 INTRODUCTION

# 6.2 PARK RECOMMENDATIONS

# 6.3 TRAIL RECOMMENDATIONS

- 6.31 TRAIL CLASSIFICATION SYSTEM
- 6.32 TRAIL FEATURES
- 6.33 TRAIL PROPOSALS
- 6.34 HIGH PRIORITY TRAIL PROPOSALS
- 6.4 BICYCLE AND PEDESTRIAN FITNESS ROUTES

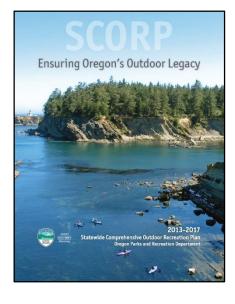
# 6.1 INTRODUCTION

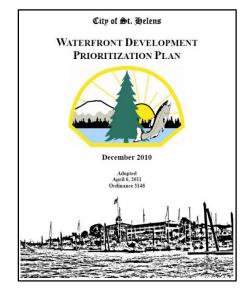
The following park and trail recommendations combine input gathered from all of the sources of community outreach and statewide recreation research, which is discussed more in depth in the Chapter 5 Needs Assessment. To summarize, the various sources of input that have contributed to the following park and trail recommendations include:

- **Community Involvement**: Online survey and a public forum
- City Commissions and City Staff Involvement: Input gathering sessions and one-on-one interviews
- Service Groups/Clubs: St. Helens Road Runners Club, Kiwanis Club, Kiwanis Day Breakers, and the Public Health Foundation of Columbia County
- Level of Service Analysis: Statewide recommendations for parkland acreage and trail mileage per resident
- Past Planning Documents: St. Helens Parks Master Plan (1999), St. Helens Waterfront Development Prioritization Plan (2011), and others
- OPRD's 2011 Statewide Comprehensive Outdoor Recreation Plan (SCORP): Provider needs survey, resident demand survey, priorities for the future



Milton Creek taken from McCormick Park





# 6.2 PARK RECOMMENDATIONS

The following section contains a list of high priority park needs which has been extracted the identified park needs list in the Chapter 5 Needs Assessment. These high priority park projects have been developed by identifying shared themes throughout the level of service analysis in Chapter 4, research on statewide parks and recreation trends, and all sources of input provided by city staff and city commissions discussed further in the Chapter 5 Needs Assessment.

To help determine high priority proposals, a few key questions were asked of the public and stakeholders:

- Which projects are absolutely essential for the park system?
- Which projects provide the most benefit for the investment?
- What evidence is there that the public supports the project?

The high priority park projects are listed on the following pages in no particular order. Some parks did not receive a project with the high priority designation, but this does not mean the need does not exist. Not all projects can be listed as a high priority, and these priorities were developed by identifying shared themes throughout community input, discussions with commissions and city staff, and parks research and analysis.

- 1. **6**<sup>th</sup> **Street**: Permanent handicap-accessible restrooms with a drinking fountain.
- 2. McCormick Park: Expand the Veterans War Memorial to include recent conflicts.
  - Install a flex/multi-sport basketball court
- 3. **Godfrey Park**: Enhance playground with a natural play area and install an ADA adapted swing seat to the existing swing set.
- 4. **Civic Pride Park**: Create partnership with the Greater St. Helens Parks & Recreation District. Install a splash park, playground equipment with ADA accessible features, and restrooms.
- 5. Nob Hill Nature Park: Install a covered kiosk.
- 6. **Columbia View Park**: Expand and further develop park onto future purchase of ex-industrial land. Create a stage meant for live music and improve the existing gazebo to better accommodate events.
- 7. Campbell Park: Bring utilities to the covered picnic shelters.

Rehabilitate the cracked and aging tennis courts with the installation of a flex/multi-sport court.

#### **<u>6TH STREET PARK:</u>** Install permanent handicap-accessible restrooms with a drinking fountain.

According to the Parks and Trails Community Survey (see Chapter 5.11), public restrooms were the most important park amenity, with 88.8% of households ranking them as *very* important and a total of 99% of households ranking restrooms as either very or somewhat important. There were also multiple comments about 6<sup>th</sup> Street Park lacking a permanent restroom during the public forum and in the open-ended comments section in the survey. The survey also found that 6<sup>th</sup> Street Park is the 4<sup>th</sup> most popular park and during large sporting events, there is a huge demand for permanent restrooms here. Installing a public restroom with a drinking fountain would also increase the use of this park year-round, beyond just sporting events.



Bleachers and concession stand



2-stall restroom installation with wall-mounted drinking fountains



**Existing Veterans War Memorial** 

#### **MCCORMICK PARK:** Expand the Veterans War Memorial to include recent conflicts.

The Parks Commission and City Council has recognized the need to expand the Veterans War Memorial in McCormick Park to include other conflicts. While some communities erect new memorials to new conflicts, some communities choose to make additions to existing memorials, thereby ensuring the relevance of those memorials for local remembrance. Memorials represent a focal point for individual and collective remembrance, particularly on occasions such as anniversary events like Memorial Day. War memorials play a vital role in ensuring that the sacrifices made by so many continue to be remembered.



Multi-sport basketball court installation

#### Install a multi-sport basketball court.

McCormick Park has become a park that attracts people all over the region with its unique and ample sporting and recreational amenities. It is centrally located and is very accessible by all modes of transit. Despite this, it lacks a full-size basketball court. In order to continue to attract people from all over the region and to strengthen the assets of McCormick Park, the city of St. Helens should continue expanding the sporting amenities offered at this park, beginning with the installation of a multi-sport basketball court. The only other basket court within the park system is across Hwy 30 in Campbell Park. According to the Parks and Trails Community Survey (see Chapter 5.11), basketball courts were ranked as the 3<sup>rd</sup> most important sport amenity. Ideally, this basketball court would be covered to allow for play in the rain, but if funding only allows for the development of the court, covering the court is optional. The multi-sport court could also allow for other sports like pickleball, hockey, volleyball, badminton, basketball to be played.

**GODFREY PARK**: Enhance playground with a natural play area and install an ADA adapted swing seat to the existing swing set.

Create a play area using natural materials like logs, water, sand, boulders, hills, and trees for children to explore and use their imagination. Creating a play area using natural materials was the 3<sup>rd</sup> highest ranked priority for Columbia County, according to the SCORP 2011 Survey (See Chapter 5.3). Further, play equipment was the 3<sup>rd</sup> most popular park amenity according to the Parks and Trails Community Survey (see Chapter 5.11). The tall trees and shady natural environment of Godfrey Park would provide the ideal environment for the installation of a natural play area. The play equipment currently in the park includes a swing set, a slide, two see-saws, and four horseshoe pits, all from the 1960's (see below). Installation of an ADA swing seat on the existing swing structure would enable young children and children with special needs to feel the thrill of a ride on a swing for a fairly low capital cost.







Top: Existing play equipment in Godfrey Park, installed in 1965

Left: Adaptive ADA swing seat with rubberized fall protection platform



Top and Bottom: Example of new natural play area located in Silver Falls State Park, OR that opened spring 2014.



#### **<u>CIVIC PRIDE PARK:</u>** Create partnership with the Greater St. Helens Parks & Recreation District. Install a splash park, playground equipment with ADA accessible features, and restrooms.

Encourage the Greater St. Helens Parks & Recreation District to utilize the adjacent greenspace that Civic Pride Park provides. With a partnership, the pool facility, which attracts many families with children, could be expanded to be a part of a larger splash park and play area. In addition, a small playground and restrooms should be installed. These improvements could be phased as funding allows for installation. The pool-park collaboration would allow for an entire day's worth of activities and fun for children in one convenient location. The Greater St. Helens Park & Recreation District's steady source of funding through a taxing district and fees for pool entry is ideal for the needed capital improvements in the currently underutilized, vacant Civic Pride Park.



Example of interactive water features and a splash park Max Patterson Park - Gladstone, OR.

#### **NOB HILL NATURE PARK:** Install a covered kiosk.

The installation of a covered kiosk at the main entrance on Plymouth (near the Wastewater Treatment Facility) would help the Friends of Nob Hill manage the ongoing maintenance of this park. A covered kiosk would act a central gathering place for work parties and plant walk-throughs, provide shelter for rainy work parties, and provide a place to post updated information about park activities. It could also educate residents about native and nonnative plants within the park and help to identify harmful plants, like poison ivy. Many of the proposed trail routes connect with Nob Hill trails and may increase foot traffic to the Park. As the foot traffic of the park increases, a kiosk with seating (See far right) for frequent visitors may be more suitable.



Covered kiosk in Roeliff Jansen Park - Hillsdale, NY.



Kiosk with covered benches in East Fallowfield Community Park, PA.

COLUMBIA VIEW PARK: Expansion and further development of the park onto future purchase of ex-industrial land, including a waterfront trail system allowing for public access to the riverfront, the creation of a stage meant for live music, and improvements to the existing gazebo to better accommodate events.



Richland Riverfront Trail in Richland, WA. Example of a paved Riverfront Trail with benches



Riverwalk Amphitheater located in Montgomery, AL Riverfront Park. Beautiful views of the river, a state-of-art surround sound system, River concert in Columbia View Park stage lighting, and grassy seating for around 6,000.

Develop a waterfront trail system through the expanded park. Of all trail system categories, residents are most dissatisfied with the trail linkages to the waterfront. Past planning documents like the Waterfront Prioritization Plan (adopted 2011) state the importance of increasing access to the waterfront. Riverfront access was ranked as the 4<sup>th</sup> most popular amenity in the Parks and Trails Community Survey (See Chapter 5.11) and public access sites to waterways was ranked as the top priority for Columbia County in the SCORP 2011 Survey (See Chapter 5.3). For these reasons, expanding Columbia View Park and incorporating a trail system that follows the waterfront will be an absolutely essential project for the parks and trails system in St. Helens in the next 15 years.

In addition to incorporating a waterfront trail in Columbia View Park, improvements to the sound quality of the stage/gazebo by creating a separate stage that is meant for live music will improve the quality of one of the most popular annual events in St Helens, the 13 Nights on the River Summer Series. Expansion of the park onto the vacant ex-industrial land would help accommodate the crowds that this regionally popular summer event attracts. Columbia View Park is less than acre in size, yet it accommodates thousands of people for this expanding event annually (See picture below).

Further, if a stage was created for live music, adapting the use of the gazebo to better accommodate events like weddings and receptions would be a highly valued improvement to the 2<sup>nd</sup> most popular park in St. Helens (See Chapter 5.11).

Right: Kickoff of 13 Nights on the on June 5, 2014



#### **CAMPBELL PARK:** Bring utilities to the covered picnic shelters.

Campbell Park is the only large community park west of Hwy 30. It has numerous sporting facilities with two heavily used covered picnic shelters. However, these picnic shelters do not have water or electric utility outlets for residents to use during gatherings. The McCormick Park Pavilion and the Columbia View Park Gazebo (which both have utilities) are almost always being utilized during spring and summer. Often, residents looking to make a shelter reservation are turned away from the McCormick Park Pavilion or the Columbia View Park Gazebo because they have already been booked. Bringing utilities to the two shelters at Campbell would relieve some of the demand the other two shelters with utilities draw. The fee for using the Campbell Park shelters could also increase to match the fee collected for use of the two shelters with utilities. Installing a water outlet to both of the Campbell Park shelters would also help the park maintenance crews keep the sheltered area clean.



Top: Lunch gathering at Picnic Shelter 1 Bottom: Picnic Shelter 2 with Picnic Shelter 1 seen in background

# Rehabilitate the cracked and aging tennis courts with the installation of a flex/multi-sport court.

Huge cracks (see right) have formed at all four of the Campbell Park tennis courts since original construction. The cracks are getting larger with each year. The larger the cracks, the more water intrusion occurs, promoting further deterioration. These cracks are safety hazard for residents who want to play tennis. Attempts to fill the cracks have been made, but the cracks spread over time with weeds and moss growing in. In order to fully repair all four courts, complete reconstruction with new base material will be required. A flex/multi-sport court installation is recommended so that other sports like pickleball, hockey, volleyball, badminton, basketball can be played on the same court. See page 93 for an example of a multi-sport court installation.



Tennis court cracks and previous attempts to fill them in

# 6.3 TRAIL RECOMMENDATIONS

The trail recommendations are divided into four sections. First, a trail classification system is defined in order to categorize the 10.7 miles trail route proposals. The classification system is followed by the design guidelines for each classification. Then, the trail proposals are represented through a table and corresponding map. Then, recommendations for the various trail features, including signage, striping, benches, crosswalks, drinking fountains, etc. are discussed briefly. Finally, a select few high priority trail proposals are extracted from the larger, all-inclusive table of trail proposals.

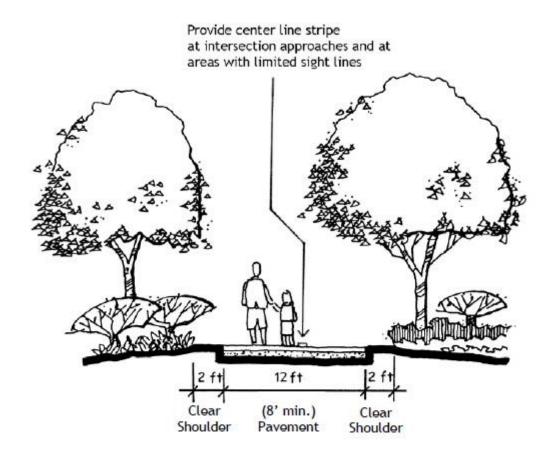
## 6.31 TRAIL CLASSIFICATION SYSTEM

Since the Parks Master Plan (1999) did not address the existing or future trail network, there has never been a defined trail classification system. Just like the parks classification system, classifying the trail network by function helps to assess what facilities are available for current use and what types of trails will be needed to serve the community in the future. A trail classification system also determines the trails' design guidelines and can help minimize conflicts between various user groups.

Each trail classification has specific design guidelines, which are pictured as cross-sections in the following pages. Trail classification is determined by the function and the user of the trail. These trail classifications determine their minimum width, their relationship with the road network, and in some cases, the material used to create the trail. Because this Master Plan is a conceptual document, this section should be supplemented with other trail design documents, including ODOT's *Bicycle and Pedestrian Master Plan*, Metro's Green Trails: *Guidelines for Building Environmentally Friendly Trails*, and both of AASHTO's Guides (*Guide for the Development of Bicycle Facilities* and *Guide for the Planning, Design, and Operation of Pedestrian Facilities*).

Classification	Width	Surface	Function
Regional trail	8' - 14'	Asphalt, concrete or other smooth hard surface	Designed for 2-way bicycle and pedestrian traffic. Can sometimes function as a local access trail connecting parks, schools, and neighborhoods. Minimizes potential trail crossing conflicts with autos.
Local access trail alongside roadway Type 1: Bike Lane Type 2: No Bike Lane	5' - 12'	Asphalt, concrete or other smooth hard surface	Separated from roadway with planted buffer. Minimizes potential trail crossing conflicts with autos.
Hiking trail	1' - 12'	Earthen or gravel material	Primarily used within parks or non-circulation trails. Provides a walk through a natural environment for pedestrians. Can be designed for bicycle or equestrian use.

# TRAIL CLASSIFICATION SYSTEM

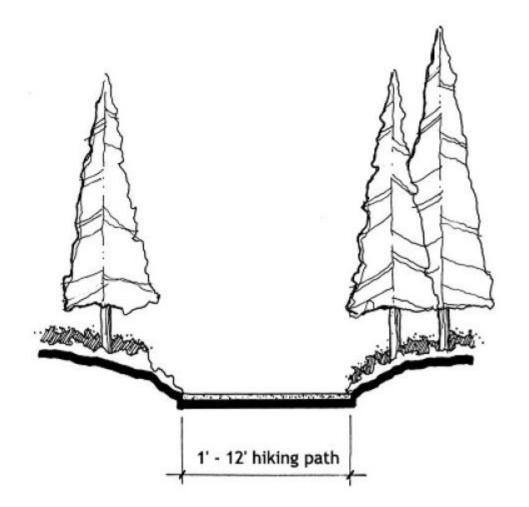


# **REGIONAL TRAIL**

This figure illustrates a typical shared use path design that is appropriate for regional trails and for some local access trails and community connections to schools, parks, or neighborhood connections. This path is designed for 2-way bicycle and pedestrian traffic, typically has its own right-of-way, and is designed to accommodate maintenance and emergency vehicles.

Regional trails are a minimum of 8' wide and are made of asphalt, concrete or other smooth hard surface.

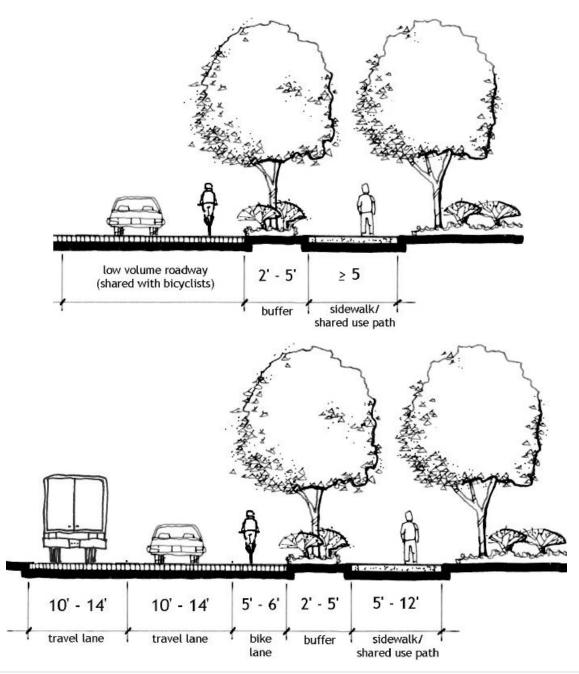
An example of a proposed trail route with the regional trail classification is the St. Helens Riverfront Trail that connects Columbia View Park to Nob Hill Nature Park along the riverfront (See Chapter 6.32).



# **HIKING TRAIL**

Hiking trails can vary in width depending on the existing topographic and environmental constraints. Hiking paths should take into consideration issues like drainage, slope, erosion, presence of waterways, vegetation, riparian and habitat areas, environmental requirements and regulations, and many other environmental considerations. Areas with hiking trails (parks and natural areas) should have a complimentary accessible routes that meet or exceed ADA standards.

Trail widths will depend on intended users. For example, narrower widths will be used in environmentally constrained areas with only hiking uses intended. Wider widths are desirable for shared bicycle or equestrian use.



# LOCAL ACCESS TRAILS ALONG ROADWAYS

Type 1: No Bike Lane

On low volume, low speed roadways (ex. residential or neighborhood streets), many cyclists can safely share the road with vehicles. Pedestrians should be separated from the roadway with a buffer or curb and a shared use path/sidewalk.

# LOCAL ACCESS TRAILS ALONG ROADWAYS

#### Type 2: Bike Lane

On roadways with 3,000 average daily traffic (ADT) or higher, bike lanes should be used to improve bicyclist safety and comfort. A buffer or curb must separate the shared use path/sidewalk from the roadway for pedestrian safety. The width of the bike lane, buffer, and shared use path/sidewalk should appropriately reflect the volume and speed of the vehicles using the roadway. Roadways with higher traffic volumes and speeds should have wider bicycle and pedestrian facilities.

#### 6.32 TRAIL FEATURES

There are many features that must be considered in the design of a trail route. There are *aesthetic* decisions to make about things like signage, benches, striping, trash cans, drinking fountains, and crossings. There are also *engineering standards* to meet and site-specific logistical decisions to make about crossings, striping, trail widths, surface materials, grading, etc. Since the purpose of this Master Plan is to develop conceptual projects, it does not contain engineering-level standards or site-specific trail design guidelines. However, this section of the Master Plan will attempt to cover some of the desired aesthetic options for some of the basic trail features. Below are some common trail amenities that make trail routes stand out. When possible, it is advisable to use vandal resistant construction and materials.

Interpretive Installation at Noble Woods Park - Hillsboro, OR



**INTERPRETIVE INSTALLATIONS AND INFORMATIONAL KIOSKS:** Interpretive installations and signs can enhance the users experience by providing information about the history of the trail or park and the area. Interpretive installations can also discuss local ecology, environmental concerns, and other educational information. Informational kiosks with maps at trailheads and other pedestrian generators can provide enough information for someone to use the network with little introduction – perfect for areas with high out-of-area visitation rates as well as the local citizens. It is recommended to install an information kiosk at every trailhead, major access point,

Informational kiosk with covered benches in Roeliff Jasen Park -Hillsdale, NY

and other logical locations.



Informational kiosk located at landscaped trailhead

**WATER FOUNTAINS:** Water fountains can provide water to people and to pets and if they are built next to benches, they can provide a valuable place to rest and refresh along a trail.



**BICYCLE PARKING:** Bicycle parking allows trail users to safely park their bikes if they wish to stop, especially at notable destinations like other parks, businesses, or bathrooms along the trail. The Arts and Cultural Commission has sponsored, funded and worked with the St. Helens High School metal fabrications class to create artistic bike parking for various locations around town. If possible, the commission should be consulted for input when installing future bike parking along trails, particularly the St. Helens Riverfront Trail.

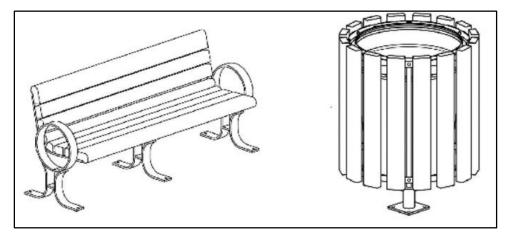


Frost-proof drinking fountain with dog water fountain at base. Located along trail in Overton Park - Memphis, TN

Grouping of trail features. A water fountain, a mile marker bollard, and a bench offer a valuable place to rest along a trail route.

**BENCHES:** Providing benches at key rest areas and viewpoints encourages people of all ages to use the trail by ensuring that they have a place to rest along the way. Benches can be simple (e.g., wood slates) or more ornate (e.g., stone, wrought iron, concrete).

**TRASH CANS:** Trash receptacles help keep the trail clean and discourage littering. They should be provided alongside other pedestrian amenities, like benches, water fountains, picnic tables, or kiosks.



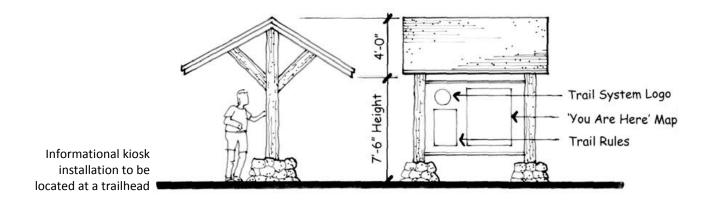
Artistic bike rack at Grey Cliffs Park. Funded by the St. Helens Arts and Cultural Commission.

Trail bench and trash can design from the Trails Plan for the Tualitan Hills Parks & Recreation District

**SIGNAGE:** Trail signs must be uniform and consistent for them to command the respect of trail users and should follow established sign design principles for ease of reading and comprehension. Trail signs shall be standard in material, shape, legend, color and font. All signs shall be retroreflective and pictoral symbols should always be used in place of verbal warnings where possible. The directional signing should impart a unique theme so trail users know which trail they are following and where it goes. The theme can be conveyed in a variety of ways: engraved stone, medallions, bollards, and mile markers. A central information installation at trailheads and major crossroads also helps users find their way and acknowledge the rules of the trail. They are also useful for interpretive education about plant and animal life, ecosystems, and local history. The placement and design of signs should be discussed and reviewed during the trail design review phase.

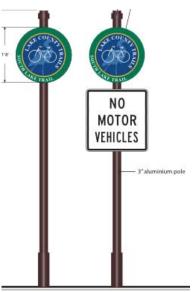
There are many types of trail signage: **interpretive**, **informational**, **directional**, **regulatory**, and **warning**. Descriptions and examples of the various types of signage are provided below.

- 1. **Interpretive** signs are used to offer educational information on the trail environment. They can include educational information regarding the natural, cultural, and historical resources of the area. They are often placed at interpretive kiosks with other trail information (See examples on page 95), but can also be located throughout the trail (See example top right).
- 2. Informational signs are used to direct and guide users along trails in the most simple and direct manner possible. Signs include, but are not limited to, the following: identification of trailheads and access points (See example bottom right), identification of cross streets, trail maps, descriptions of surface type, grade, cross-slope and other trail features. Like interpretive signs, informational signs are usually always placed at the trailhead, but can continue throughout the trail.





Interpretive sign design for Lake County, FL.



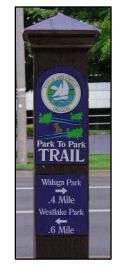
Trail identification sign with and without a regulatory sign for Lake County, FL.

3. **Directional** signs are used to inform trail users where they are along the trail and the distance to destinations and points of interest. They include street names, trail names, direction arrows, mile markers every mile, and mileage to points of interest. Often, directional signs for trails take the shape of a simple mile marker bollard (See examples below). They may also take the form of engraved stone or medallions (See right).





Mile markers bollards placed throughout length of the trail





Medallion mile marker



Directional signage informing users where the trail is located and what uses are allowed

4. **Regulatory** signs are used to inform trail users of the "Rules of the Trail", as well as selected traffic laws and regulations. They include appropriate user modes for each trail (may change depending on season), yield signs for multi-use trails, bike speeds, travel direction, stop and yield signs.



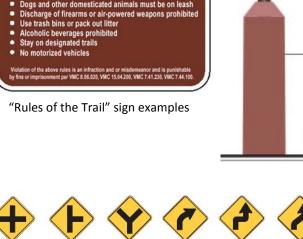
Regulatory sign examples

5. Warning signs are used to alert trail users to potentially hazardous or unexpected conditions. Crossing features for all roadways include warning signs both for vehicles and trail users. This Plan will not go into detail about crossing signage, but the type, location, and other criteria are identified in the Manual for Uniform Traffic Control Devices (MUTCD). Consideration must be given for adequate warning distance based on vehicle speeds and line of sight, with visibility of any signing absolutely critical. Catching the attention of motorists unresponsive to roadway signs may require additional alerting devices such as a flashing light, roadway striping or changes in pavement texture. Signing for trail users must include a standard stop sign and pavement marking, sometimes combined with other features such as bollards or a kink in the trail to slow bicyclists. Care must be taken not to place too many signs at crossings lest they begin to lose their impact.

These signs should be used in advance of the condition. They include, but are not limited to, the following: upcoming roadway, railroad or trail intersections, height or width constraints, blind curves, and steep grade.

Signalized crossing for a roadway with ADT over 15,000





Warning sign examples

BIKEWA

NARROV



Parks and Trails Master Plan Chapter 6

SAFETY OF THE

TRAIL

**ART INSTALLATIONS:** The St. Helens Arts and Cultural Commission or local artists can be commissioned to provide art along the trail system, which can help to make the trail route uniquely distinct. Many trail art installations are functional as well as aesthetic, as they may provide signage, places to sit, and things to play on. An example of a city-funded annual program that provides contests for local artists to create and install art along their trail system.



Top: Artistic gateway arch at the Trout Run Trailhead in NE Iowa Bottom: Artistic Trout Run Trail stone sign and bench





Art Along the Trail entry in Clive, IA -

**Art Along the Trail** is a temporary outdoor exhibit, displayed along Clive's trail system from May through October.

Works are selected by an Art Along the Trail Selection Panel comprised of 2 members of the City's Park Board, 2 members of the Arts Commission, 1 councilor, 1 resident, and 1 member of the local art community. Each artist that is selected to be a part of the program receives a \$1,000 stipend for loaning their art work to the exhibit and has a chance to win the People's Choice award.

As part of the City's commitment to enhance the 'Distinct by Nature' character of Clive with the addition of art in public places, the City Council adopted direct appropriation funding for public art. Since approval of the Master Plan, the City has awarded three commissions to artists to create artwork. The **Art Along the Trail** exhibition will continue the City's efforts to promote aesthetic excellence and enhance the artistic vitality of Clive, IA.

## 6.33 TRAIL ROUTE PROPOSALS

A total of 10.17 miles of off-street trail routes that work to connect neighborhoods to the waterfront, parks, and local businesses are listed below. To help visualize the complete network of trail route proposals, a table of the proposals is below, followed by a map of the proposals on the next page. The Trail # corresponds to the # on the Trail Proposal Map found on the page following the table. The Trail Name is strictly for reference purposes and can be changed as the routes are developed further. The trail classifications and corresponding design guidelines are discussed in the previous section.

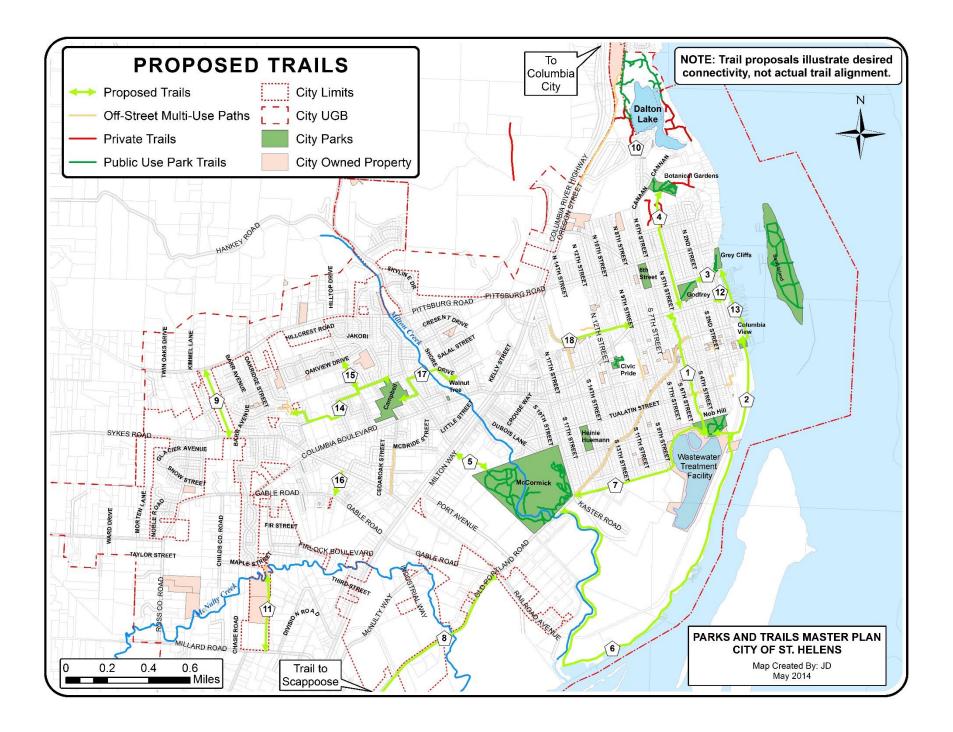
Trail #	Trail Name	Trail Classification	Comment	Length (Miles)
1	5th St. Trail	Hiking trail	Connects Columbia Blvd to trails in Nob Hill Nature Park	0.69
2	St. Helens Riverfront Trail	Regional trail	Connects Nob Hill Nature Park trails to Columbia View Park along waterfront	0.6
3	Wyeth St. Alternative	Local access trail	Small pedestrian connection from 2nd St. to stairs at Grey Cliffs Park	0.11
4	4th St. Gardens Trail	Local access trail	Connects Columbia Blvd. to the Botanical Gardens, passes by Godfrey Park	0.59
5	McCormick Trail Extension	Local access trail	Connects McCormick Park trails to Milton Way	0.18
6	Milton Creek Trail	Regional trail	Follows Milton Creek from McCormick Park to the riverfront	2.58
7	East St. Trail	Local access trail	Connects McCormick Park trails to Nob Hill Nature Park trails	0.83
8	Old Portland Rd. Scappoose Trail	Regional trail	Connects City of St. Helens to City of Scappoose and the Crown Zellerbach Trail	1.6
9	Pittsburg Rd. to Sykes Rd.	Local access trail	Connects Pittsburg Rd. to Sykes Rd.	0.35
10	Dalton Lake Trail Connection	Local access trail	Connects neighborhood on Madrona Ct. to Dalton Lake trails	0.04
11	Millard Rd. Trail	Local access trail	Connects Millard Rd. to a footbridge over McNulty Creek to Marle St.	0.37

# **TRAIL ROUTE PROPOSALS**

# **TRAIL ROUTE PROPOSALS**

Trail #	Trail Name	Trail Classification	Comment	Length (Miles)
12	West Columbia Blvd. Extension	Local access trail	Small pedestrian connection from Columbia Blvd. to River St.	0.06
13	Columbia Riverfront Boardwalk	Boardwalk*	Boardwalk over river from Grey Cliffs Park to Columbia View Park	0.4
14	West Campbell Park Connection	Local access trail	Connects Oak Ridge Estates Neighborhood to Campbell Park	0.67
15	North Vernonia Trail	Local access trail	Connects neighborhood to Campbell Park. No sidewalks on N. Vernonia	0.16
16	Gable Rd. to Sykes Rd.	Local access trail	Connects Gable Rd. to Sykes Rd. HS Students walk through private property here frequently	0.13
17	East Campbell Park Connection	Local access trail	Crosses Milton Creek and connects neighborhood to Campbell Park	.46
18	West Columbia Blvd. Extension	Hiking trail	Extends Columbia Blvd. through canyon and right-of-way to N. 15 <sup>th</sup> St. Route may be difficult topography/wetlands	.35
			Total Miles	10.17

\*Boardwalk is not an actual trail classification, but because the route is over water, it stands alone in its design requirements.



#### 6.34 HIGH PRIORITY TRAIL PROPOSALS

A list of high priority trail routes has been extracted from the all-inclusive trail proposal map (See previous page). These high priority trail routes were chosen using the same process as the high priority park projects. The high priority trail proposals have been developed by identifying shared themes throughout all sources of community outreach discussed further in the Chapter 5 Needs Assessment, statewide and countywide recreation trends also discussed in the Chapter 5 Needs Assessment, the level of service analysis in Chapter 4, and input provided by city staff and city commissions.

To help determine high priority proposals, a few key questions were asked of the public and stakeholders:

- Which proposals are absolutely essential for the trail system?
- Which proposals provide the most benefit for the investment?
- What evidence is there that the public supports the proposal?

The following five high priority trail proposals are listed below in no specific order. The name of the trail is subject to change. The number provided next to the name of the trail corresponds to the Trail # in the Trail Route Proposals map and table on the previous pages.

**1. St Helens Riverfront Trail:** Regional trail along riverfront that would connect Columbia View Park to Nob Hill Nature Park trail network.

2. Dalton Lake Access: Develop public access from Madrona Ct. to the trail around Dalton Lake. Acquire access to trails on northeast section of the trail. Install a boardwalk to cross lake and finish the southern trail to complete the loop around the lake.

**3. 5**<sup>th</sup> **Street Trail:** Hiking trail along the 5<sup>th</sup> St. right-of-way that connects Columbia Blvd. to Nob Hill Nature Park trail network.

4. West Columbia Blvd. Extension: Enhance the safety and appearance of pedestrian connection from Columbia Blvd. to River St.

**5. 4**<sup>th</sup> **Street Gardens Trail:** Connect Columbia Blvd to Godfrey Park to the Columbia Botanical Gardens along 4<sup>th</sup> Street right-of-way.

#### ST. HELENS RIVERFRONT TRAIL: Regional trail along riverfront that would connect Columbia View Park to Nob Hill Nature Park trail network. (#2)

Public access to the riverfront has been a priority for both the residents and the elected officials of the St. Helens community. For example, the Waterfront Development Prioritization Plan (2011) was created with the sole purpose of identifying projects that would increase access to and public use of the waterfront, such as developing additional parks, boat ramps, and waterfront trails. Waterfront development has also been the focus of other planning processes, like the American Institute of Architecture Sustainability Design Assessment Team's (SDAT) "What's your Waterfront?" visioning workshops conducted in May 2014. Public access to the waterfront was a theme among the input received during these visioning workshops and the SDAT's final recommendations included bicycle and pedestrian trails and boardwalks along the river. According to the SCORP 2011 Survey (see Chapter 5.3), public access sites to waterways were the highest ranked priority for Columbia County. Further, linkages to the waterfront were ranked with one of the lowest levels of satisfaction among the trail categories according to the Park and Trails Community Survey (see Chapter 5.11).

The demand for riverfront access is among the most heavily documented and discussed need for the community and for the parks and trails system. Therefore, the development of the St. Helens Riverfront Trail is among one of the keystone recommendations from this Master Plan. The St. Helens Riverfront Trail is classified as a regional trail, which means it would be a minimum of 8' wide and made of asphalt, concrete or other smooth hard surface. The trail route would begin at Columbia View Park and extend through the vacant industrial Veneer property along the riverfront, eventually connecting with the nature trails within Nob Hill Nature Park. With the joint development of the 5<sup>th</sup> Street Trail, these two routes connect two popular parks and



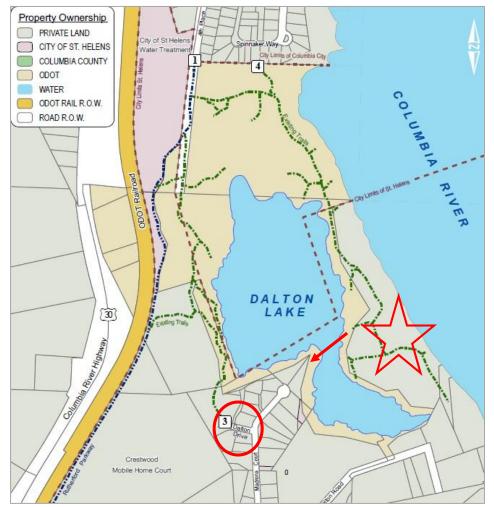
McLoughlin Promenade above Willamette Falls located in Oregon City. Benches throughout the promenade and a stone fence add to the character of the route.



The Dalles Riverfront Trail, OR - Paved trail that traces the Columbia River at the historic "bend in the river" where the Columbia takes a dramatic 90-degree turn from its east-west flow to north-south. When completed, the trail will be 10 miles of river frontage between The Discovery Center and The Dalles Dam Visitor Center.

provide an off-street loop through the riverfront. With the potential for future development on the Veneer property, it is important to maintain the vision for a riverfront trail along the waterfront. The St. Helens Riverfront Trail has potential to improve not only *local* access to the waterfront, but to improve *regional* access, welcoming surrounding communities to connect with the St. Helens waterfront.

DALTON LAKE TRAIL ACCESS: Develop public access from Madrona Ct. to the trail around Dalton Lake (See circle). Acquire access to trails on northeast section of the trail (See star). Install a boardwalk to cross lake (see arrow) and finish the southern trail to complete the loop around the lake. (#10)



Developing a public access point from Madrona Ct. (See circle) would add another way for residents to utilize the trail around Dalton Lake. Many of the trails around the lake located on private land (Lots represented as gray).

Second to Sand Island Marine Park, Dalton Lake Recreation Area was rated the least accessible park, with over 21% of survey respondents ranking it as "not easily accessible", with many additional comments about how difficult and confusing it is for newcomers to access the trails according to the Parks and Trails Community Survey (See Chapter 5.11). Developing a public access point from Madrona Ct. (See circle) would add another way for residents to utilize the trail around the lake. The property where this access point should be developed is under private ownership, but undeveloped.

In addition, there are trails on both sides of the lake that are under private ownership (See trails located on gray lots). Expanding public access to all of the trails that are currently on private property would allow for better utilization of the trail network by the entire community. Specifically, the trail network on the east side of the lake is located on a single owner's private property (See star). This portion of the trail is located on the only "beach like" access to the Columbia River in St. Helens. It would make for an ideal picnic, river overlook, and day use area. Ultimately, if a public access point is developed at Madrona Ct. and access rights are acquired for the trails on private property, the trail system would almost make an entire loop. The construction of a small boardwalk to cross at the most narrow point of the lake (see arrow) would be the final missing piece for a full trail loop around Dalton Lake.

The City of St. Helens has recognized the importance of developing this area further and making it more accessible to the community. In July of 2010, the City applied for a Local Governments grant to implement trailheads, parking facilities, picnic areas, and defined trails with lookout points. The project was ultimately not funded, but the complete plans for this project are included in the Appendix.

#### **<u>5TH ST. TRAIL</u>**: Hiking trail along the 5<sup>th</sup> St. right-of-way that connects Columbia Blvd. to Nob Hill Nature Park trail network. (#1)

The 5<sup>th</sup> Street trail is one of the few trail routes located entirely within an already existing right-of-way. It begins at Columbia Blvd. near a few businesses and then travels through dense trees and shrubs through a canyon that acts as a corridor for much of the local wildlife. The soft surface trail emerges from the canyon to cross Old Portland Road and follows the staircase up to arrive at a developed local residential street. The route continues beyond the local street, still following the right-of-way, ultimately entering Nob Hill Nature Park. The entire route is about ¾ of a mile and is classified as a hiking trail because of its topography and subsequent width constraints.

This hiking trail would provide St. Helens residents a calming, off-street pedestrian experience that allows a quick escape from urban city life, all within city limits. It would also connect the Main Street corridor to Nob Hill Nature Park, all on an off-street nature trail.



Maricara Natural Area Trail - Located in middle of a residential neighborhood in Portland, OR. Nearly a mile of soft surface trails meander through forested and wetland areas

According to the SCORP 2011 Survey (See Chapter 5.3), public access sites to waterways were the highest ranked priority for Columbia County and dirt or other soft surface walking trails were the 2nd highest. As the St. Helens Riverfront Trail is developed, the 5<sup>th</sup> Street Trail works well to provide the other half of the route needed to make a full loop around the riverfront. Further, according to the Parks and Trails Community Survey (see Chapter

5.11), the trail categories with the most dissatisfaction were the trail connections between parks, neighborhoods, and businesses (19%) and trail linkages to the waterfront (18%). If the St. Helens Riverfront Trail (See previous priority) is also developed, the development of the 5<sup>th</sup> Street Trail would satisfy the two highest priorities from the SCORP 2011 Survey and the two categories from the Parks and Trails Community Survey.

The development of the 5<sup>th</sup> Street Trail would also extend the 4<sup>th</sup> Street Gardens proposal, which also begins at Columbia Blvd, 1 block east. Together, these two routes would provide off-street north to south safe passage from the Columbia Botanical Gardens all the way south to Nob Hill Nature Park for both cyclists and pedestrians.



Existing conditions along the  $5^{\text{th}}$  Street right-of-way

#### WEST COLUMBIA BLVD. EXTENSION: Enhance the safety and appearance of pedestrian connection from Columbia Blvd. to River St. (#18)

The Corridor Master Plan (Jan 2015 adoption) has identified the dead end of Columbia Blvd. as a special opportunity area. It recommends this location for a Columbia River Overlook area, which would add to the sense of place and character of the corridor on the way to the Riverfront District (See concept pictures below). A makeshift pedestrian trail to River St. currently exists at this location, but it is heavily sloped and not recommended for safe use (See upper right). This location is also within the Columbia Blvd. right-of-way.

If this right-of-way area is developed as a Columbia River Overlook as suggested in the Corridor Master Plan, it would be an ideal time to also enhance the safety and appearance of the pedestrian connection to River St. In the concept rendering below, there is a proposed set of stairs, as well as landscaping enhancements and pedestrian safety improvements on Columbia Blvd. A striped crosswalk on River Street would also need to be provided for the user to safely reach the sidewalk on the other side.



adjacent houses and to Columbia Blvd.

Existing local access trail looking up at Existing local access trail looking down to River St. below. Grey Cliffs Park can be seen in the background.



Left: Concept illustrates potential enhancements to the 1st Street/Columbia Blvd, intersection and the overlook area east of the intersection. A bike access trail utilizing existing right-of-way can be seen in the lower right corner.

Right: Concept view of an overlook feature integrated with pedestrian walkways, onstreet parking, planting areas and a vehicular turn around. Existing access to adjacent residences are preserved.

Source: Draft Corridor Master Plan (2014)



# **<u>4<sup>TH</sup> STREET GARDENS TRAIL</u>**: Connect Columbia Blvd to Godfrey Park to the Columbia Botanical Gardens along 4<sup>th</sup> Street right-of-way.

This proposal is for an off-street trail alongside the street, beginning at Columbia Blvd. and extending into the Columbia Botanical Gardens trail system. This trail proposal capitalizes on the extra wide right-of-way that 4<sup>th</sup> Street provides (See bottom right). This route is separated from the roadway by a landscaped buffer and possibly low fence, similar to the one that exists on N 16<sup>th</sup> Street near St. Helens Middle School (See top right).

Currently, 4<sup>th</sup> Street has fragmented sidewalks, sometimes on both sides of the street. This off-street trail would replace the need to upgrade the street with sidewalks and bike lanes on both sides because it would provide a route separated from the road network for bikes and pedestrians to safely travel from Columbia Blvd. to the Columbia Botanical Gardens. In addition, this route would extend the 5<sup>th</sup> Street Trail proposal which also begins at Columbia Blvd, 1 block west. Together, these two routes would provide off-street north to south safe passage from the Columbia Botanical Gardens all the way to Nob Hill Nature Park for both cyclists and pedestrians.

For the section of this proposal that would provide access to the Columbia Botanical Gardens (See below left), there is already an informal trail that leads there, but it is located on undeveloped private property (See below right).







Off-street trail example separated by a low fence on N. 16<sup>th</sup> Street near St. Helens Middle School



Large right-of-way along 4<sup>th</sup> Street with Godfrey Park shown left

Left: 4<sup>th</sup> Street dead end into undeveloped private property Right: Informal trail on undeveloped private property

# 6.4 BICYCLE AND PEDESTRIAN FITNESS ROUTES

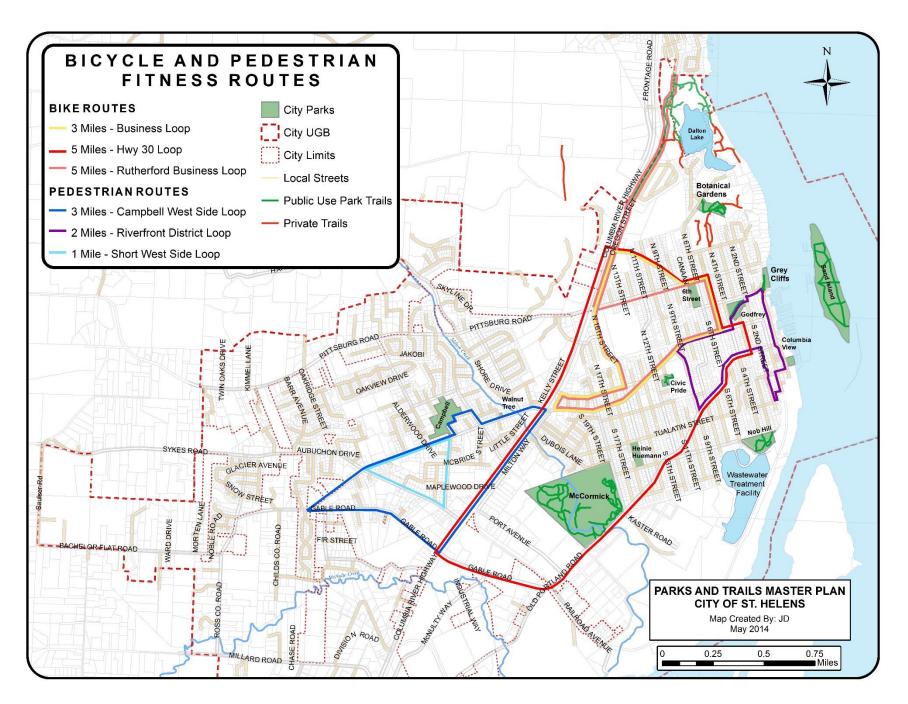
In addition to proposing new, off-street trail route proposals, this planning process also included developing fitness biking and walking routes that can be implemented in the short-term, using mostly already existing pedestrian and bicycle infrastructure. It was decided to develop these routes for two reasons. First, there was substantial public desire to have a greater number of safe walking trails, biking routes, and paths through both comments during the public forum and through results of the Parks and Trails Community Survey (See Chapter 5.11). However, despite the local demand for these routes, the City is still faced with the realities of a shrinking budget, which translates to an even a smaller proportion of public funding dedicated to new recreation infrastructure.

The full implementation of these six walking and biking fitness routes is part of a low-cost solution to the unmet recreational need for safe places to walk, jog, and bike, and as funding becomes available, the more costly solutions like off-street trails, can be developed. The Foundation of Columbia County Public Health also encouraged the full implementation of these fitness routes, as it has been proven that the more access to safe, inviting walking, jogging, and biking routes, the more physically active a community is likely to be.

Six fitness routes were chosen, three pedestrian-only and three bicycle-only. Each route is listed in table format following the map and includes a color for the route, the length, notable features, and desired improvements to the route. Local residential streets, regardless if they have sidewalks or bike lanes, are also included on the Bicycle and Pedestrian Fitness Routes Map on the next page. This is because the primary function of local streets are to provide access to residential and other properties within neighborhoods. This means that local streets are generally slower speeds and may be appropriate for walking and biking safely, despite the lack of sidewalks or bike lane infrastructure. Local streets can also work effectively as a way to get residents from their starting point to the actual fitness route, especially if sidewalks or bike lanes do not exist. However, residents should exercise caution and have an increased awareness of oncoming traffic when walking or biking on local streets that do not have the proper pedestrian infrastructure. The six routes were chosen using these criteria:

- The route uses sidewalks, bike lanes, and off-street walking paths when possible.
- Crosswalks exist. If they do not exist, they are recommended for improvement as a short-term priority in the 2011 TSP Update.
- They include parks, businesses districts, and great views of the river or the city.
- Each route is a complete loop and ranges in intensity from 1 mile 5 miles.

Since part of the criteria is utilizing the existing bicycle and pedestrian infrastructure, it was much more difficult to propose routes on the west side of Hwy 30 because the infrastructure is not as comprehensive as the east side of Hwy 30. Incorporating rarely traveled local residential streets into the fitness routes on the west side of Hwy 30, especially if they are used to get to a route with proper pedestrian infrastructure, may work well for residents who feel safe using local streets for biking or walking.



# FITNESS BIKING AND WALKING ROUTE DESCRIPTIONS

Pedestrian Route
Campbell Loop, 3 Miles
Notable Features:
• Route is located in the heart of residentially zoned areas, offering many residents a close-to-home fitness route
Complete bicycle and pedestrian improvements on Gable Road planned for 2015
<ul> <li>Route goes through two parks Campbell and Walnut Tree</li> </ul>
Route goes by St. Helens High School and Hwy 30 commercial businesses
Issues:
Uses the sidewalk on Hwy 30, which can feel unsafe to pedestrians
Desired Improvements:
• The Corridor Master Plan identifies the Hwy 30 area as auto-dominated and is recommending a mix of pedestrian improvements, like wider sidewalks, improved crosswalks, traffic calming features, and planted medians that work to create a safer pedestrian space. Any of these pedestrian-focused improvements to the Hwy 30 area would be desired.
Pedestrian Route
Riverfront District Loop, 2 Miles
Notable Features:
Route goes through and near three different parks, Grey Cliffs, Columbia View, and Godfrey
Route passes City Hall, the historic and current County Courthouse
• Beautiful views of the river from above the steps near Grey Cliffs Park and on top of the steps near 2 <sup>nd</sup>
Street by Nob Hill Bed and Breakfast
Much of the route remains on off-street paths
Offers opportunities to shop at the businesses in the Riverfront District
Issues:
Route contains three sets of stairs and fairly steep inclines, which presents accessibility issues
Desired Improvements:
<ul> <li>Needs a more noticeable crosswalk to alert drivers on Old Portland Road when pedestrians are crossing from 9<sup>th</sup> Street</li> </ul>
Pedestrian Route
Short West Side Loop, 1 Mile
Notable Features:
• Route is located in the heart of residentially zoned areas, offering many residents a close-to-home fitness route
Matzen Street has an off-street path, adjacent to vacant commercial lot
Issues:
Segments of Columbia Blvd only have sidewalks on one side
• Matzen Street's off-street path does not go all the way from Sykes to Columbia Blvd, but there are still sidewalks on at least one side throughout the route
• There is no crosswalk from Sykes Rd. to Matzen St.
Desired Improvements:
Add a small-scale crosswalk from Sykes Rd. to Matzen St.

Biking Route
Business Loop, 3 Miles
<ul> <li>Notable Features:</li> <li>Route goes by two parks, Civic Pride Park and 6<sup>th</sup> Street Park</li> <li>Route goes by Houlton Businesses, the Post Office, and the Fire Station</li> <li>Route can easily be lengthened to 5 miles, by adding the Rutherford Parkway to the loop</li> <li>Issues:</li> </ul>
Route remains on bike lanes on entire route for all but a small segment on Milton Way
<ul> <li>Desired Improvements:</li> <li>Additional bike lanes on Milton Way</li> <li>Columbia Blvd. and St. Helens St. are within the Corridor Master Plan's boundary for recommended pedestrian and bicycle improvements, including traffic calming, crosswalk enhancements, intersection safety improvements, and green landscaping. Any of these improvements are desired.</li> </ul>
Biking Route Rutherford Business Loop, 5 Miles
<ul> <li>Notable Features:</li> <li>Route goes by two parks, Civic Pride Park and 6<sup>th</sup> Street Park</li> <li>Route goes by Houlton Businesses, the Post Office, and the Fire Station</li> <li>Route is longer than the Business Loop and more hilly for advanced bikers</li> <li>Includes 8ft paved multi-use Rutherford Parkway, which has beautiful views of Dalton Lake</li> </ul>
<ul> <li>Issues:</li> <li>Route remains on bike lanes on entire route for all but a small segment on Milton Way</li> <li>Rutherford Parkway is not well-lit at night</li> <li>Desired Improvements:</li> </ul>
<ul> <li>Additional bike lanes on Milton Way</li> <li>Security lighting on Rutherford Parkway</li> <li>Columbia Blvd. and St. Helens St. are within the Corridor Master Plan's boundary for recommended pedestrian and bicycle improvements, including traffic calming, crosswalk enhancements, intersection safety improvements, and green landscaping. Any of these improvements are desired.</li> </ul>
Biking Route
Hwy 30 Loop, 5 Miles
<ul> <li>Notable Features:</li> <li>Route contains Hwy 30 commercial businesses</li> <li>Route includes the new pedestrian overpasses at Old Portland Rd and Milton Creek</li> <li>Route passes by McCormick Park and 6<sup>th</sup> Street Park</li> </ul>
<ul> <li>Issues:</li> <li>Old Portland Road's off-street path not wide enough to accommodate cyclists and pedestrians</li> <li>Route contains all bike lanes, except for Old Portland Road's shared-use, off-street path</li> <li>Desired Improvements:</li> </ul>
<ul> <li>Expand the width of Old Portland Rd's off-street, multi-use path from 4ft to 8ft in order to accommodate both cyclists and pedestrians and reduce conflict</li> <li>The Corridor Master Plan identifies the Hwy 30 stretch as auto-dominated and recommends bicycle and pedestrian improvements like planted medians, traffic calming features, improved intersections and crosswalks, all of which if implemented, would increase the safety of cyclists on this route.</li> </ul>

# CHAPTER 7: FUNDING STRATEGIES

# 7.1 PARKS DEPARTMENT FUNDING

- 7.2 PUBLIC WORKS OPERATIONS DIVISION: PARKS AND GROUNDS
- 7.3 CAPITAL IMPROVEMENT FUNDS
- 7.4 FUNDING STRATEGIES INTRODUCTION
  - 7.41 LOCAL TAX OPTIONS
    - 7.411 BONDS
    - 7.412 LOCAL OPTION LEVY
    - 7.413 SYSTEM DEVELOPMENT CHARGES (SDCs)
    - 7.414 USER FEES AND FACILITY CHARGES
    - 7.415 UTILITY FEES
  - 7.42 GRANTS
  - 7.43 OTHER FUNDING OPTIONS
    - 7.431 PARTNERSHIPS
    - 7.432 LAND TRUSTS
    - 7.433 DONATIONS
- 7.5 FUNDING RECOMMENDATIONS

# 7.1 PARKS DEPARTMENT FUNDING

Currently, the City of St. Helens park system receives dedicated funds from the City's General Fund for maintenance and operations. The Parks Department falls under the umbrella of the Public Works Department, although the funding for the Parks Department comes from the General Fund. Since 2007, the Parks Department has received between 5% and 9.7% of the City's General Fund for maintenance and operations (See table below). This does not include funds for maintenance that come from the Public Works Operations Division discussed in the following section.

At the peak of the housing bubble in FY 07-08, the Parks Department employed a total of 2.5 full-time employees (FTEs). By FY 13-14, the number of FTEs had dropped to 0.80 or a 70% reduction in the staff employed from the Parks Department. The Parks Department was hit hard by major budget cuts to the General Fund due to a significant decline in discretionary funds (property taxes, franchise fees, etc.). These revenues are used to fund parks, the public library, the police department, the planning department, and the courts. This decline in funds is reflected in the slow decrease of funding seen over the past seven years in the Parks Department budget history table below.

## **GENERAL FUND: PARKS DEPARTMENT**

	FY 07-08	FY 08-09	FY 09-10	FY 10-11	FY 11-12	FY 12-13	FY 13-14 Adopted	FY 14-15 Adopted	
% of General Fund to Parks	5.6%	4.3%	6.0%	9.7%*	5.0%	7.3%	5.9%	5.6%	
*Grey Cliff	*Grey Cliffs Park land purchase, 7th St. land purchases, and Columbia View Park Picnic area construction contribute increase in funds for FY 10-11.								

# PARKS DEPARTMENT BUDGET HISTORY

FY 07-08	FY 08-09	FY 09-10	FY 10-11	FY 11-12*	FY 12-13	FY 13-14 Adopted	FY 14-15 Adopted
195,375	110,093	85,714	90,066	109,029	115,248	101,440	103,600
125,038	185,011	232,005	97,919	140,992	118,216	128,890	129,650
30,743	22,192	17,572	356,016	-	-	-	-
51,839	51,839	51,839	51,839	51,839	36,604	-	-
402,995	369,135	387,130	595,840**	301,860	270,068	230,330	233,250
	125,038 30,743 51,839 402,995	125,038       185,011         30,743       22,192         51,839       51,839         402,995       369,135	125,038185,011232,00530,74322,19217,57251,83951,83951,839402,995369,135387,130	125,038185,011232,00597,91930,74322,19217,572356,01651,83951,83951,83951,839402,995369,135387,130595,840**	125,038       185,011       232,005       97,919       140,992         30,743       22,192       17,572       356,016       -         51,839       51,839       51,839       51,839       51,839         402,995       369,135       387,130       595,840**       301,860	125,038185,011232,00597,919140,992118,21630,74322,19217,572356,01651,83951,83951,83951,83951,83936,604402,995369,135387,130595,840**301,860270,068	195,375       110,093       85,714       90,066       109,029       115,248       101,440         125,038       185,011       232,005       97,919       140,992       118,216       128,890         30,743       22,192       17,572       356,016       -       -       -         51,839       51,839       51,839       51,839       36,604       -

\*There are no Capital Outlay funds after FY 11-12 because the Capital Improvement Fund and the Community Enhancement Fund were created FY 11-12. \*\*Grey Cliffs Park land purchase, 7<sup>th</sup> St. land purchases, and Columbia View Park Picnic area construction contribute to the jump in funds.

In addition to the Public Works Operations Division discussed in the next section, the Parks Department also utilizes seasonal employees to maintain the parks system. Seasonal employees are hired for June through September, depending on when school starts. Their job responsibilities remain mostly within the park system, but they also maintain the Police Department grounds, the Public Library grounds, and the grounds surrounding the St. Helens Reservoir. Following the same trend for the Parks Department employees, the number of seasonal employees has also dropped from 10 employees in FY 07-08 to 6 employees budgeted for FY 14-15. However, the seasonal employees have historically been funded and continue to be funded entirely by the Public Works Operations Water and Sewer Funds, not from the Parks Fund.

Another way the Parks Department has leveraged funds for grounds maintenance has been to utilize the local Columbia County Community Corrections Crew. The Corrections Crew is utilized year round, usually one day a week, but sometimes more. Their job responsibilities include a large variety of highly visible projects, such as mowing and weed eating the Hwy 30 strip, mowing the parks, and maintaining the grounds around the Water Treatment Plant. They also plant and maintain the flower beds at McCormick Park, the Police Department, and the Public Library. They pick up litter on the right-of-ways, cut up and chip up downed trees in and outside of parks, and trim back brush along the trail networks. The tasks completed by the Corrections Crew are very crucial because of their high visibility to the public. Without their contributions to the ongoing maintenance within and outside of the park system, the level of maintenance the Parks Department has been able to provide would drop substantially. Depending on their job duties for that week, they are funded by either the Parks Department or the Public Works Operations Fund, which is further divided between the Water, Sewer, Streets, and Park Funds.



# 7.2 PUBLIC WORKS OPERATIONS DIVISION: PARKS AND GROUNDS

In addition to the seasonal workers the Corrections Crew discussed above, the park system is maintained by a division of the Public Works Department called the Operations Division. The Operations Division is further divided into units: Parks and Grounds, Water, Streets, Sanitary Sewer, Storm, Fleet, and Facilities. The two units related to parks maintenance are the Parks and Grounds Division and the Facilities Division.

The Parks and Grounds Division maintains the City's park lands and right-of-ways. There are over 170 acres of parks, green spaces, grounds, and docks that the Parks and Grounds unit maintains. The Facilities unit maintains nine primary public buildings, which includes the Parks Shop building and all restrooms and accessory buildings located in the various parks. In addition to ongoing maintenance, a few projects the Operations Division helped with during 2013-2014 include: assisting the Garden Club with construction of the landscaping in the Triangle Garden at Columbia Blvd. and 13<sup>th</sup> St, providing labor and materials to assist in the completion of the Splash Pad in Columbia View Park, and providing assistance with the development of the disc golf course in McCormick Park.

The Parks and Grounds Division currently employs 3.5 full-time employees (FTE). At the height of the housing bubble in FY 07-08, the cost of maintaining parks was mostly covered by the Parks Department, supplemented slightly from the Public Works Operations Water and Sewer Funds. However, the recession resulted in major cuts to the General Fund which resulted in further cuts to the Parks Department, ultimately triggering the formation of the Parks and Grounds Division. Currently, the Parks and Grounds Division is supported by the Sewer, Streets, Water and General Funds. Although the creation of the Parks and Grounds Division was an attempt to provide the same level of maintenance for the parks system, it is an unsustainable fix to the cuts in the Parks Department. The sooner the Parks Department can fully cover the costs of maintaining parks without indirect subsidies from the Public Works Streets, Water, and Sewer Funds, the more accurate and sustainable the City's Public Works and Parks Department budgets will be.

The National Recreation and Park Association's (NRPA) *Parks* and Recreation National Database Report (2014) includes benchmark ratios for operating expenditures, FTEs, park acreage, etc. averaged across parks and recreation agencies throughout the United States. The top table indicates that for the lower quartile (the lowest 25%) of agencies who maintain 250 acres or less had an average of 2.7 FTEs. The median (middle 50%) had 5.0 FTEs for agencies who maintain 250 acres or less.

		Expenditures p aged or Mainta	er Acre of Land ined	2013 Acres of Parkland Maintained Per FTE			
Number of Acres	Lower Quartile	Median	Upper Quartile	Lower Quartile	Median	Upper Quartile	
250 or less	6,454	16,523	34,000	2.7	5	9.8	
251 to 1,000	3,487	8,974	18,747	6	8.7	<u>19.6</u>	
1,001 to 3,500	1,855	4,808	6,904	9	21.6	54.7	
More than 3,500	1,213	3,001	3,846	18.4	32.8	66.3	

Top and Bottom: FTE Benchmark ratios for Parks and Recreation agencies across the U.S. Source: The NRPA National Database Report (2014)

	2010 Median	2011 Median	2012 Median	2013 Median
Operating expenditures per capita	\$82	\$74	\$85	\$77
Operating expenditures per FTE	\$94,797	\$95,851	\$95,237	\$84,859
Operating expenditures per acre of land managed or maintained	\$6,397	\$6,539	<mark>\$</mark> 6,538	\$7,357
Acreage of parkland per 1,000 population	14.9	10.5	11.1	9.1
Acres of parkland maintained per FTE	15.6	15.2	13.5	9.1
Revenue per capita	\$27.56	\$19.22	\$24.92	\$17.04
Revenue as a percent of total operating expense	32.0%	28.2%	30.1%	26.9%
Revenue per visitor	\$4.52	\$3.76	\$4.60	\$5.11
Total operating expenditures per visitor	\$14.47	\$12.27	<b>\$1</b> 4.17	\$16.25
Total capital plus total operating expenditures per capita	\$101.14	\$85.58	\$105.27	\$90.46
Tax cost per capita	\$47.66	\$29.55	\$48.30	\$54.95
Program attendance per program staffing (FTE)	2,576.7	2,376.9	2,202.8	2,717.0
Program fees and charges per program participant	\$25.74	\$31.33	\$24.67	\$8.84

It is difficult to compare St. Helens directly to these benchmark FTE levels because the Parks and Grounds Operations unit is currently at 3.5 FTEs, but they are not strictly park maintenance. The Parks and Grounds Operations Division has duties that extend beyond just park maintenance, like mowing and trimming trees within the street rights-of-way. Further, the Parks Department utilizes seasonal workers for June - September and the Columbia County Corrections Crew year round, but these are not included in the number of FTEs maintaining parks. Even with these factors in mind, the number of FTEs working in the park system falls short of the median 5.0 FTEs from NRPA's 2014 Report and City staff recommendations. **City staff recommends a minimum** 

**5.0 FTEs for the Parks Department alone, with a total of 10.0 FTEs as seasonal help during the spring and summer months.** Ultimately, the Parks Department requires an alternative funding source in order to hire FTEs for maintenance using their own funds because it is an unsustainable practice to rely on subsidies from other Public Works Operational Funds.

# 7.3 CAPITAL IMPROVEMENT FUNDS

For capital projects, there are two funds related to the Parks Department: the Capital Improvement Fund (See below) and the Community Enhancement Fund (See next page). These two funds were

created in FY 11-12.

The Capital Improvement Fund includes accounts for the construction of all capital improvement projects such as streets, water, sewer and parks and covers the gambit of funding sources from loans, System Development Charges (SDC), and rate payers' projects. pay-as-you-go The Capital Improvement Fund for parks can be seen on the right with starting balance of \$30,000 with a projected SDC fee collection of \$20,000, for \$50,000 of total resources, set aside for a potential land purchase. A discussion of the City's methodology for park SDC collection begins on page 129.

-				Actual	Actual	Adopted	Proposed	Approved	Adopted
Fd	Dpt		Acct	2011-12	2012-13	2013-14	2014-15	2014-15	2014-15
			Parks Projects - SDC	127 12				3	6
			Resources						
010	300	301000	Beginning working capital		53		30,000		
010	300	392000	Transfer In	41,186	-	-	-		
010	300	365000	SDC Fees	6,810		8,000	20,000		
			Total Resources	47,996	1.4	8,000	50,000	-	-
			Uses						
010	300	583000	Potential land purchase		20.34		50.000		
010	300	692000	Transfer out - debt ser	Т	op: Capital	Improvem	ents Fund	- Park Proj	ect SDCs
010	300	596000	Contingency				roposed Ci		
			Total Uses	boure				cy Duuget	
010	300		Ending fund balance	() <del>]</del>					

The Community Enhancement Fund accounts for reserves that have been set aside for Library, Parks, Police and the Arts and Cultural Commission. Over the years the City sold and traded properties that resulted in one-time revenues. City Council designated that these one-time revenue sources be utilized for onetime park acquisitions and/or improvements. The Community Enhancement Fund for parks is seen on the bottom right with a starting balance of \$79,805, all of which is set aside for a potential land purchase.

Funding strategies for how to increase the revenues for park and trail capital improvement projects are discussed throughout the rest of the chapter.

Fd	Dpt		Acct	Actual 2011-12	Actual 2012-13	Adopted 2013-14	Proposed 2014-15	Approved 2014-15	Adopted 2014-15
-	-1-		Parks Property Reserve		7.0750733			20220122	100000.000
		]	Resources		8		1		
009	204	301000	Beginning working capital		78,605	80,605	79,805		
009	204	392000	Transfer in	90,048	-				
009	204	334400	Disc Golf Donations	Ξ.	1,200	12,860	-		
009	204	335100	Other donations		-				
		1	Total Resources	90,048	79,805	93,465	79,805	12	-
		3	<u>Uses</u>						
009	204	652400	6th Street Park - irrigation	11,442	-	-			
009	204	652401	Dalton Lake Outreach	Ξ	-	-			
009	204	652405	Disc Golf Course	<u> </u>	÷.	14,860			
009	204	652406	Potential Park Land Acquisition	-			79,800		
009	204	596000	Contingency			78,000	-		
			Total Uses	11,442	100	92,860	79,800	-	
		1	Ending fund balance	78,605	79,805	605	5	-	-

Community Enhancement Fund - Parks Property Reserve Source: City of St. Helens Proposed City Budget FY 14-15

# 7.4 FUNDING STRATEGIES INTRODUCTION

Funding sources can be broadly divided into two categories: those that can be used for operations and maintenance and those that can be used for capital improvement projects. It is often more difficult to secure funding for the maintenance and operations of the Parks Department. However, some funding sources are flexible in that they can be used for both ongoing maintenance and capital improvement projects.

The following section includes a detailed description of the various funding sources that the City of St. Helens can utilize in order to implement the park and trail projects recommended in Chapter 6 and 8. It is rare when a single funding source alone covers the cost of a capital improvement project. More often, funding sources are used in combination to cover the cost of new development. For example, most state and federal grant programs require a certain percentage of matching funds.

The following sources can be used for operations and maintenance as well as capital projects: general funds, local option levy, various park fees and charges, and some state grant programs. The following funding sources can only be used for capital projects: system development charges (SDCs), donations, general obligation bonds, most federal, state and private grant programs, and land trusts.

# 7.41 LOCAL TAX OPTIONS

The City of St. Helens can pursue many various local taxing options for parks funding including: bonds, local option levies, SDCs, and various park user/utility fees. Some taxing options can only fund capital improvement projects, while others are more flexible and can fund ongoing maintenance and operation costs. Because of the slow decrease in the General Fund for the Parks Department over the past decade (discussed further in section 7.1), it is recommended that the City analyze these various local tax options to determine which combination of taxing strategies would work best to increase the funding level of the Parks Department for ongoing maintenance and for the capital improvement projects recommended in this Plan.

#### 7.411 BONDS

To issue long-term debt instruments, a municipality obtains legal authorization from either the voters or its legislative body to borrow money from a qualified lender. Issuing debt is justified based on several factors:

- Borrowing distributes costs and payments for a project or improvement to those who will benefit from it over its useful life, rather than requiring today's taxpayers or ratepayers to pay for a future use
- During times of inflation, debt allows future repayment of borrowed money in cheaper dollars
- Borrowing may improve a municipality's liquidity to purchase needed equipment or for project construction and improvements. Debt issuance also does not exhaust current cash-on-hand, allowing such general fund revenues to be used for operating expenses
- Interest rates rise as the maturity term of a bond increases, as borrows have to compensate investors for locking up their resources for a longer period of time

Oregon Law requires that all Unlimited-Tax General Obligation (G.O.) bonds to be authorized by a vote of the people. *The Oregon Bond Manual - 4<sup>th</sup> Edition* recommends hiring a bond counsel prior to the bond election to ensure that all requirements are met. The Bond Manual also notes that approval of G.O. bonds require considerable time and effort. Some examples of methods for gaining public support include: attitude polls, forming a bond issue citizens' committee, holding public meetings, leaflets, and door-to-door canvassing. Note that under Oregon law, no public resources may be used to advocate a pro or con position regarding a ballot measure. Accordingly, any materials printed must be purely explanatory in nature.

A fundamental rule associated with issuing long-term debt instruments is not to issue them for a maturity longer than the project's useful life. People should not be paying for a major park or recreation facility after it is no longer in use. Working with the community is a key aspect of a successful bond measure, as the City will be asking residents to pay for a park or trail acquisition/project. The key benefit of a bond measure is the City can generate a substantial amount of capital for a major park or trail project that will serve the community far into the future.

Revenue bonds are a special type of municipal bond distinguished by their guarantee of repayment solely from revenues generated by a specified revenuegenerating entity associated with the purpose of the bonds, rather than from a tax. Unlike G.O. bonds, only the revenues specified in the legal contract between the bond holder and bond issuer are required to be used for repayment of the principal and interest of the bonds. Because the pledge of security

is not as great as that of G.O. bonds, revenue bonds may carry a slightly higher interest rate than G.O. bonds. Revenue bonds can only be used to construct or expand a revenue-generating park or recreation project, because it is the revenues that pay back the debt owed. Revenue bonds are a popular financing mechanism for high use specialty facilities like golf courses, ice rinks, fitness facilities, and athletic complexes.

#### 7.412 LOCAL OPTION LEVY

A local option levy for capital improvements provides for a separate property tax levy outside the City's permanent rate limit, subject to the \$10 combined rate limit imposed under Measure #5. This levy may be used to fund a capital project or a group of projects over a specified period of time, up to ten years. Revenues from these levies may be used to secure bonds for projects, or to complete one or more projects on a "pay as you go" basis.

Local option levies require voter approval and are subject to the double majority requirement of Measure 50, which means that greater than 50% of registered voters must participate and greater than 50% of voters must approve the local option levy. Local option levies are not considered to be a good alternative to the use of general obligation bonds for large projects or groups of projects. Property tax levies can be used for land acquisition and capital improvements, but they are more frequently used for facility operations and maintenance.

The advantages of levies include reduced interest, increased flexibility, enhanced debt capacity, improved borrowing terms, and increased fiscal responsibility. The major disadvantages of the approach are insufficient funding, intergenerational inequity (for example, long term facilities are paid for disproportionately by current users), inconsistency of funding requirements, and use of accumulated reserves.

#### 7.413 SYSTEM DEVELOPMENT CHARGES (SDCs)

A system development charge is a one-time fee imposed on new development to equitably cover the cost of facility capacity needed to serve new customers. The purpose of the SDC is to impose a portion of the costs of capital improvements for water, wastewater drainage, streets, flood control, and parks upon the developments and redevelopment that create the need for or increase the demand on the specific capital improvement for which the SDC is being enacted.

Oregon Revised Statute (ORS) 223.297 - 223.314 defines SDCs and specifies how they shall be calculated, applied, and accounted for. By statute, a SDC is the sum of two components:

- <u>Reimbursement Fee</u>: Designed to recover the costs associated with capital improvements *already constructed or under construction*
- <u>Improvement Fee</u>: Designed to recover the costs associated with capital improvements to be constructed in the future

The reimbursement fee methodology must be based on "the value of unused capacity available to future system users or the cost of the existing facilities" and must further account for prior contributions by existing users and gifted or grant-funded facilities. Reimbursement fee proceeds may be spent on any capital improvements related to the system which the SDC was applied (water SDCs may be spent on water improvements, sewer SDCs may be spent on sewer improvements, etc.)

The improvement fee methodology must include only the cost of project capital improvements or portions of improvements needed to increase system capacity for future uses. In other words, the cost(s) of the planning projects or portions of projects that correct existing deficiencies, or do not otherwise increase capacity for future users, may not be included in the improvement fee calculation. SDCs utilized for parks and recreation facilities are generally improvement fee SDCs.

Development	Housing Density	SDC
Single-Family Residential	2 <mark>.</mark> 6	\$ 1,362
Multi-Family Residential Unit	2.1	\$ 1,100
Mobile Homes	2.1	\$ 1,100

Source: Water, Wastewater, Stormwater, Transportation, and Parks System Development Charge Study (2008)

Currently, revenues generated by the improvement fee park SDCs can only be used for

capital improvements identified in the required Capital Improvement Plan. For St. Helens, the *Report for Water, Wastewater, Stormwater, Transportation, and Parks System Development Charges* was completed in April 2008. City Council adopted the recommended park SDC rates from this report (See table above) and any SDCs can only be used on the capital improvement projects identified in this study. **It is recommended that City Council update the Capital Improvement Plan to be sure that future park SDCs can be used for the capital improvement projects identified in Chapter 8 of this Plan.** 

The Water. Wastewater. Stormwater. Transportation, and Parks System Development Charges Study (2008) also looked at whether or not it was appropriate to impose the parks SDC on not just residential development, but commercial too. The study recommended to "calculate a commercial parks SDC as warranted by the next parks plan. Planning standards should indicate some level of parks facilities needed to support commercial users." Many local communities impose a commercial development SDC based on number of parking spaces or number of employees. Employee numbers are estimated based on number of square feet per employee and standardized by business type. The City of St. Helens may want to consider imposing a commercial SDC during an upcoming park SDC methodology update. Implementing a commercial system development charge does not increase the total revenue generated, but apportions a small share of growth-related park development costs to new commercial development, to cover park use by non-resident employees, resulting in a lower residential park SDC. The table to the left compares St. Helens' park SDCs to surrounding communities. Notice that a number of communities even have park SDCs for accessory dwelling units, group housing, motel/hotels, in

System	DEVELO	OPMENT C	HARGE (SE	ОС) Сомі	PARISON	1
Single Family	Multi Family	Manufact. Home	Accessory Dwelling Unit	Group Housing <sup>A</sup>	Motel /Hotel	Commercial <sup>B</sup>

City	Single Family	Multi Family	Manufact. Home	Dwelling Unit	Group Housing <sup>A</sup>	Motel /Hotel	Commercial <sup>B</sup>
St. Helens	\$1,362	\$1,100	\$1,100	-	-	-	-
Keizer	\$1,630	\$1,591	-	-	\$705	-	-
Willamalane <sup>c</sup>	\$2,499	\$1,839	-	-	-	-	-
Medford	\$3,433	\$2,533	\$2,273	\$1,716	\$2,533	-	\$85
Hillsboro	\$3,910	-	-	-	-	-	\$741
Eugene	\$4,679	\$2,960	-	\$3,793	-	\$3,421	\$337- 2,286
Canby	\$4,725	\$3 <i>,</i> 869	\$3 <i>,</i> 847				\$129
Corvallis	\$4,993	\$3,701	-	-	\$1,958 <sup>D</sup>	-	-
Bend	\$5 <i>,</i> 050	\$4,712	-	-	-	\$2,030	-
Beaverton	\$5,299	\$3,963	-	-	-	-	\$137
Tigard	\$5 <i>,</i> 696	\$4,552	\$3,451	-	-	-	\$394
Portland <sup>E</sup>	\$7,752- 8,086	\$5,081- 5,201	\$7,219- 7,871	\$4,224- 4,557	-	-	\$49-1076
West Linn	\$9,245	\$6,537	-	-	-	-	-
<ul> <li><sup>A</sup> Includes assisted living and dormitories</li> <li><sup>B</sup> Per employee or per Thousand Gross Square Feet (TGSF) depending on business type</li> <li><sup>C</sup> Rates reduced by \$1,000 per unit April - Dec 2012 to spur growth, up to 40 units receiving the discount</li> </ul>							

<sup>D</sup> Rate per occupant

<sup>E</sup> Rates vary by area within the city

addition to commercial development. City Council should consider expanding the park SDCs beyond residential development because of the costs associated with the park capital improvements needs identified in Chapter 8. SDCs play a very important role in leveraging capital improvement funds for state and federal grants, and greater leveraging capability means greater grant opportunities.

#### 7.414 USER FEES AND FACILITY CHARGES

User fees and facility charges generate revenue for parks and recreation by charging users for some or all of the costs of providing services. The amount of such fees is balanced against the fiscal need versus program affordability and accessibility. Park and recreation user fees include park entrance fees, park reservation fees, recreation and aquatic center fees or memberships, boat launch and marina fees, tennis and golf fees, and the sale of goods. Park user fees generally increase as the quality and number of amenities increase.

St. Helens currently uses park use reservation fees for nine different areas, the most popular being the Columbia View Park Gazebo and the McCormick Park Pavilion (\$30/half day, \$40/full day). Additional use fees include athletic field use with (\$10/day) or without lights (\$5/day), parade/walk/run (\$25), engaging in commercial activity (\$25), use of electrical

Halt	day = 4 hours <b>/</b> Full day = 5+ hours	Fee Schedule per Resolution Nos. 1329, 1346 and 1421	
	Fee type	Check all that apply	# of days
Park	Use/Reservation	\$20 per half day	
	ormick Park areas *2, 3, 4, & soccer field pbell Park areas 1, 2 • Godfrey Park	\$35 per full day	
Colu	mbia View Park Gazebo/Amphitheater	\$30 per half day	
1.1201035	Cormick Park Veterans Pavilion (area 1) udes electrical connection	\$40 per full day	
Athle	etic Fields Not more than 2 weeks use	\$5 per day x fields x	days
-	Use of field lights	\$5 per day x fields x	days
s	Public assembly	\$25	
FEES	Parade/Run/Walk	<b>\$</b> \$25	
AL	Engage in commercial activity	\$25	
ADDITIONAL	Amplify sound	\$25	
IQ	Use during hours of closure	<b>\$</b> 25	
AL	Use of special use area	\$25	
	Use of electrical connections	\$20 per day	

connections (\$20), etc. See the park use fee schedule to the right for all other park user fees.

St. Helens also collects a \$10/night camping fee for the ten tent campsites in McCormick Park. Unlike McCormick Park, fees are not collected for camping on Sand Island. A goal established by the Parks Commission during the Annual Report to Council for FY 14-15 included officially designating the Sand Island campsites so there would be more leverage to collect a nightly fee for camping. Since user fees generally increase as the quality and number of amenities increase, the timing for officially designating Sand Island campsites and implementing fee collection is ideal, as the installation of two brand new restrooms is planned for summer 2014.

User fees generally do not generate sufficient revenue to cover operation and maintenance costs and usually are intended to supplement general revenues, although golf course and tennis user fees often generate enough revenue to support other park operations. For instance, the Glendoveer Golf Course operated by Metro contributes more than \$700,000 a year in positive cash flow that is used to offset the operating costs of parks in Metro. Portland, Lake Oswego, and Clackamas County also operate golf courses and/or tennis facilities that generate positive cash flows. Although user fees represent a small amount of total revenue for the St. Helens Parks Department, reviewing the established user fees regularly to confirm they are competitive with similar communities is very important in ensuring that the Parks Department is recouping as much of the maintenance and operations cost as other communities are.

#### 7.415 UTILITY FEE

Utility fees are fees charged to residents on a recurring basis via utility billing. The fee usually takes the form of a small lump sum added to a utility bill and is one method of generating funds for long-term maintenance and upkeep of facilities. The most common utility fees are for storm water, sewer, or streets. If this form of revenue were enacted by City Council, this monthly fee would provide the Parks Department a stable stream of funding for the needed ongoing maintenance and operations costs. A benefit of the utility fee method of funding is its flexibility. Local jurisdictions can increase the fee to reflect increased costs of providing park facilities and revenue will grow as the population (and subsequent demand for parks) grows. A few examples of jurisdictions who have implemented a parks utility fee to help pay for ongoing park maintenance include:

Medford, OR: Parks Utility Fee. \$0.31 per residential dwelling unit, business unit or tenant space per month (Adopted June 2005).

West Linn, OR: Parks Maintenance Fee. \$11.80 per residential utility customer per month (Updated Sept 2013).

- **Gresham, OR**: The Police, Fire and Parks Fee. \$7.50 per single-family households, multifamily property owners and businesses per month. 95% of the fee proceeds are used to for Public Safety services. **The remaining 5%, or \$0.375, goes toward Parks** (Adopted 2012).
- Talent, OR:Parks Utility Fee for Operation and Maintenance. \$1.00 per residential unit and non-residential unit with an employee component on<br/>existing developed properties per month (Adopted January 2006).

It is recommended that the City analyze the potential outcomes of enacting a parks utility fee to help fund the ongoing maintenance and operations of the park system. With a stable stream of funding for parks maintenance and operations costs, the cost of park maintenance can be separated from the Public Works Operations Division so that the Public Works Street, Water and Sewer Funds will remain a sustainable source of capital for their own needed improvements.

## 7.42 GRANTS

Grants are a great funding strategy in order to supplement park acquisition and development funds. Many grant organizations fund park acquisition and improvements, but few provide funds for ongoing maintenance. Three factors make grants a challenging funding strategy. (1) Most grant organizations have a lengthy process that will require significant staff time and effort. (2) Grants usually have very specific guidelines and only fund projects that specifically address their overall goals. Grant agencies look for collaborative projects that foster partnerships between agencies, organizations, and the City. (3) Grants are usually highly competitive. For these reasons, grants should not be considered a sustainable, long-term funding source.

Grants come in many different forms and from many different sources, including federal, state, and private. Listed below are a few of the various grant opportunities that may be a good fit for the capital projects outlined in Chapter 8, the Capital Improvement Plan. Since grant programs change year to year, this list does not capture every single grant opportunity available. Similarly, grant program guidelines and project specifications may also change as availability of funding changes. Overall, this list is meant to act as a starting point for grant opportunity research.

### FEDERAL

**U.S. Department of Transportation (USDOT) Congestion Mitigation and Air Quality (CMAQ) Funds:** (CMAQ) was created under the Intermodal Surface Transportation Efficiency Act (ISTEA) of 1991, and reauthorized under the Transportation Equity Act for the 21st Century (TEA-21), the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU), and, most recently, the Moving Ahead for Progress in the 21<sup>st</sup> Century Act (MAP-21). Through FY 2012, the CMAQ program has supported nearly 28,000 transportation projects across the country, accounting for nearly \$30 billion in transportation investments since its inception in 1992. The CMAQ program supports two important goals USDOT: improving air quality and relieving congestion. Eligible bicycle and pedestrian projects include:

- Bicycle and pedestrian facilities (paths, bike racks, support facilities, etc.) that are not exclusively recreational and reduce vehicle trips
- Non-construction outreach related to safe bicycle use
- Establishing and funding state bicycle/pedestrian coordinator positions for promoting and facilitating non-motorized transportation modes through public education, safety programs, etc. (Limited to one full-time position per State)

*For more information, see: <u>http://www.fhwa.dot.gov/environment/air\_quality/cmag/</u>* 

<u>USDOT Transportation Alternatives Program (TAP)</u>: The Moving Ahead for Progress in the 21st Century Act (MAP-21), which was signed into law in July 2012, funded surface transportation programs at over \$105 billion for fiscal years 2013 and 2014. MAP-21 created a new formula program called Transportation Alternatives (TA), which includes many activities previously funded under Transportation Enhancements (TE), Recreational Trails, and Safe Routes to Schools under the previous authorization bill—SAFETEA-LU. The TAP provides funding for programs and projects defined as transportation alternatives, including:

- On- and off-road pedestrian and bicycle facilities
- Infrastructure projects for improving non-driver access to public transportation and enhanced mobility
- Community improvement activities, and environmental mitigation
- Recreational trail program projects
- Safe routes to school projects
- Projects for planning, designing, or constructing boulevards largely in the right-of-way of former interstate system routes or other divided highways

#### For more information, see: <u>http://www.fhwa.dot.gov/map21/guidance/guidetap.cfm</u>

The Rails-to-Trails Conservancy hosts an informational TAP site in conjunction with the FHWA: http://trade.railstotrails.org/index

<u>Center for Disease Control (CDC) Community Transformation Grants (CTG)</u>: CTG is funded by the Affordable Care Act's Prevention and Public Health Fund. CTG is working to create healthier communities by making healthy living easier and more affordable where people work, live, learn, and play. Awardees are improving health and wellness with strategies that focus on areas such as tobacco-free living, active living and healthy eating, clinical and community preventive services to prevent and control high blood pressure and high cholesterol. Awardees may also focus on disease prevention and health promotion, including social and emotional wellness (i.e., facilitating the early identification of mental health needs and access to quality services) and healthy and safe physical environments. Examples of community interventions include:

- Increasing access to physical activity through quality physical education instruction in schools
- Increasing access to healthy foods by supporting local farmers and developing neighborhood grocery stores
- Protecting people from secondhand smoke exposure
- Promoting improvements in sidewalks and street lighting to make it safe and easy for people to walk and ride bikes

*For more information, see: <u>http://www.cdc.gov/nccdphp/dch/programs/communitytransformation/index.htm</u>* 

<u>U.S. Fish and Wildlife North American Wetlands Conservation Act Grant Program</u>: The North American Wetlands Conservation Act of 1989 provides matching grants to organizations and individuals who have developed partnerships to carry out wetlands conservation projects in the United States, Canada, and Mexico for the benefit of wetlands-associated migratory birds and other wildlife. There is a **Standard Grants Program** and a **Small Grants Program**. Both are competitive grants programs and require that grant requests be matched by partner contributions at no less than a 1-to-1 ratio.

**Standard Grants Program** is a matching grants program that supports public-private partnerships carrying out projects in Canada, the United States, and Mexico. These projects must involve long-term protection, restoration, and/or enhancement of wetlands and associated uplands habitats.

**Small Grants Program** supports the same type of projects and adheres to the same selection criteria as the Standard Grants Program. However, project activities are usually smaller in scope and involve fewer project dollars. Grant requests may not exceed \$75,000, and funding priority is given to grantees or partners new to the Act's Grants Program.

#### For more information, see: <u>http://www.fws.gov/birdhabitat/Grants/NAWCA/index.shtm</u>

**National Park Service Rivers, Trails, and Conservation Assistance Program:** The National Park Service Rivers, Trails, and Conservation Assistance Program helps connect all Americans to their parks, trails, rivers, and other special places through technical assistance with a community-led national resource conservation and outdoor recreation initiative. National Park Service staff provide free, on-location facilitation and planning expertise for the following:

- Define project vision and goals
- Inventory and map community resources
- Identify and analyze key issues and opportunities
- Engage collaborative partners and stakeholders
- Design community outreach and participation strategies
- Develop concept plans for trails, parks, and natural areas
- Set priorities and build consensus
- Identify funding sources
- Develop a sustainable organizational framework to support the project

For more information on the technical assistance grants, see: <u>http://www.nps.gov/orgs/rtca/apply.htm</u>

#### **S**TATE

**Oregon Parks and Recreation Department (ORPD):** OPRD currently administers five recreation grant programs and six heritage grant programs. The recreation grant programs are intended to help acquire, develop, rehabilitate, and maintain local parks. They also help advance the development of recreational trails and provide supplementary funding for hiking, biking, equestrian use and for all-terrain vehicle (ATV) recreational projects. Each recreational grant program utilizes the help of an Advisory Committee that reviews grant applications and then prioritizes them based upon particular evaluation criteria. The Advisory Committee then recommends proposed projects for funding to the Director who submits them to the Oregon Parks and Recreation Commission for their review and approval. Below is a brief overview of the grant programs ORPD administers related to parks and recreation:



Land and Water Conservation Fund (LWCF) assists city and county park and recreation departments, park and recreation districts, METRO, port districts, Indian tribes, and Oregon state agencies in acquisition of lands and waters or for the development of public outdoor recreation facilities that are consistent with the outdoor recreation goals and objectives contained in the Statewide Comprehensive Outdoor Recreation Plan (SCORP). LWCF provides funding assistance up to 50% of approved project costs.

Local Government Grant Program assists cities, counties, METRO, park and recreation districts and port districts with funding for the acquisition, development major rehabilitation of, and planning for park and recreation areas and facilities. Grants from cities and districts over 25,000 population and counties over 50,000 population will require a 50% local match; cities and districts with a population between 5,000 and 25,000, and counties with a population between 30,000 and 50,000 a 40% local match; and cities and districts under 5,000 population a 20% local match.

**County Opportunity Grants Program** provides funding for the acquisition, development, rehabilitation and planning for county park and recreation sites that provide, or will provide, overnight camping facilities including new or additions to existing parks. Grants from counties with a population of 30,000 and under will require a 25% local match and counties over 30,000 require a 50% match.

**Recreational Trails Program (RTP)** provides up to 80% federal funding assistance for land acquisition, development, restoration and rehabilitation of both motorized and non-motorized recreation trails (including water trails) to federal, state and local government agencies and not-for-profit organizations.

All-Terrain Vehicle Grants Program provides up to 80% reimbursement to public agencies, local government, private land managers who provide and maintain public OHV recreation, and registered non-profit OHV clubs land acquisition, planning, development, emergency medical and law enforcement, operation and maintenance, and safety education.

For more information on any of ORPD's grants, see: <u>http://cms.oregon.gov/OPRD/GRANTS/pages/index.aspx</u>

<u>Oregon Marine Board</u>: Funds for the Marine Board come from boat registration and titling fees, marine fuel tax, federal Clean Vessel Act and Boating Infrastructure paid by boaters. Because the Marine Board is funded from fees and taxes paid by owners of registered boats, projects that meet the needs of those boats are a high priority. The Oregon Marine Board currently administers six grant programs:

**Facility Grant Program** provides competitive grants to public agencies (local, state and a pass-through option to federal entities) for the acquisition, development, expansion, and rehabilitation of public boating facilities located on all waters of the state. Projects may be submitted by cities, counties, park and recreation districts, port districts and state agencies.



**Small Grant Program** is a non-competitive grant with the maximum project value not to exceed \$20,000 with the Marine Board's contribution up to \$10,000. The Program is for minor public boating facility improvements. Projects cannot be fragmented or phased to fit within the Program. A limited amount of funding is available each biennium for Small Grants.

**Maintenance Assistance Program** provides funding assistance to augment existing levels of routine maintenance at improved marine facilities throughout the state provided by eligible participants. Eligible participants are encouraged to use MAP funds to enhance their existing level of funding and to improve the quality of maintenance provided. Eligible facilities include boat ramps, boarding floats, restrooms, parking areas, access roads, transient tie-up floats, vessel waste collection and related facilities.

**Boating Infrastructure Grant Program** provides funding for the development and rehabilitation of transient tie-up facilities at public and private facilities used principally by non-trailered recreational boats. Facilities must provide way-point linkage to other transient tie-up facilities. Typically these facilities are located on major rivers and the coastline.

**Clean Vessel Grant Program** provides funding for new, replacement or upgrades to vessel waste collection facilities to include: pumpouts, potty dump stations, floating restrooms and directly related support structures, utilities or other improvements necessary for proper operation. Eligible participants include local and state government and any privately owned marina/moorage facility that have or will have the capability to provide an area available for a vessel waste collection system open and available for general public use.

Let's Go Boating Assistance Grant Program provides funds to local community organizations for creative and innovative local projects that promote safe boating. The funds will allow groups to address safety concerns on their local waterways. Past projects have included life jacket loaner kiosks, maps, and on-water youth boating safety training.

*For more information, see: <u>http://www.oregon.gov/OSMB/BoatFac/Pages/index.aspx</u>* 

<u>Oregon Department of Agriculture Weed Board Grant Program</u>: It is a priority of the Oregon State Weed Board (OSWB) to fund projects that restore, enhance or protect fish and wildlife habitat, watershed function, and native salmonid or water quality. The implementation of a comprehensive watershed approach to integrated control of noxious weeds is the most effective strategy to minimize impacts and protect natural resources in Oregon from invasive noxious weeds. Grant applications are encouraged to be for on-the-ground weed control projects and must be OSWB listed noxious weeds. Applications may include research, survey, outreach or project design if required to complete the control portion of the project. However, the OSWB prefers the majority of the funds go toward the control element of the project. Project requirements are as follows:

- The project must be for the management of state listed noxious weeds.
- The project must demonstrate sound principles of integrated weed management to both protect and enhance watershed health.

- Projects will demonstrate specific site management objectives. Projects supported by or identified in Weed Management Plans, Site Assessments,
   Action Plans, Watershed Plans and Federal Management Plans are desired.
- Projects must have on-the-ground control as a focus, although projects may include research, survey, outreach, or project design.

For more information, see: <u>http://www.oregon.gov/ODA/PLANT/WEEDS/Pages/grantindex.aspx</u>

**Travel Oregon Matching Grants Program:** For the 14/15 cycle, the Travel Oregon Matching Grants Program has \$120,000 available for awards of \$2,500 - \$20,000 to applicants that contribute to the development and improvement of communities throughout Oregon by means of the enhancement, expansion, and promotion of the visitor industry. Partnerships with local, regional and statewide tourism organizations, economic development and/or government organizations and tourism-related businesses are looked upon favorably. Though it is not a requirement, ideally, your project will lead to an increase of room nights to local lodging facilities. Eligible projects range from tourism infrastructure development such as new trail development or implementation of a way-finding signage plan to implementing technology to capture visitor feedback to developing new tangible agri-tourism experiences. Program initiatives include:



- Maximize the economic return on public and private investments in Oregon
- Drive year-round destination-oriented travel from Oregon's key domestic and international markets by optimizing local opportunities
- Develop destination-based products that are in concert with Oregon's natural environment and support the stewardship of the state's resources
- Provide strategic industry professional development and training opportunities
- Realize strategic statewide integration of technology
- Preference will be given to projects focused on at least one of the three niches of Travel Oregon's development priorities: nature based outdoor recreation, cycling tourism, or culinary & agri-tourism development.

*For more information, see:* <u>http://industry.traveloregon.com/industry-resources/matching-grants-program/oregon-tourism-commission-matching-grants-program/</u>

<u>Oregon Watershed Enhancement Board (OWEB)</u> - OWEB administers various grants for watershed restoration, monitoring, watershed assessment and action planning, watershed council support, watershed outreach, land and water acquisition, and small grants. Grant applicants may be any person, tribe, watershed council, soil and water conservation district, not-for-profit institution, school, community college, state institution of higher education, independent not-for-profit institution of higher education, or political subdivision of this state that is not a state agency. All applicants must demonstrate at least a 25% match.

*For more information, see: <u>http://www.oregon.gov/OWEB/GRANTS/pages/grant\_applications\_main.aspx</u>* 

#### PRIVATE

<u>Oregon Community Foundation Grants</u>: Community Grant Program awards about 220-240 grants each year, mostly to small- and moderate-size nonprofits. The average grant is \$20,000. Oregon Community Foundation (OCF) typically receives 300 to 350 proposals per grant cycle and funds 110 to 120 of these. OCF Community Grants related to parks and trails include projects that work towards the following objectives:

#### Health & Wellbeing of Vulnerable Populations (30 to 40 percent of grants)

- Improve community-based health and wellness, including oral and mental/behavioral health
- Address basic human needs, such as food, housing, and related services
- Improve the quality of life, safety and self-sufficiency of at-risk populations

#### Community Livability, Environment & Citizen Engagement (10 to 20 percent of grants)

- Promote leadership development, volunteerism, immigrant integration, and civic participation
- Support stewardship and appreciation of Oregon's outdoor spaces and scenic beauty
- Address social, economic and environmental challenges or opportunities by bringing together disparate stakeholders
- Preserve places essential to communities' civic and historic identities

#### For more information on the Community Foundation Grants, see: <u>https://www.oregoncf.org/grants-scholarships/grants/community-grants</u>

The OCF also has a **Nike Employee Grant Fund (NEGF)** which empowers a team of 10 to 12 Nike employees to serve on a committee that reviews funding proposals and develops recommendations. Grants are awarded in where Nike employees live, work and play: Clackamas, Columbia, Multnomah, Washington and Yamhill counties in Oregon, and Clark County in Washington. Grants are one-year awards totaling between \$5,000 and \$20,000 each, with the following focus:

- 80 percent of grant awards support organizations and projects that are creating a world where physical activity, play and sports are highly valued (about 40 grants per year).
- 20 percent of grant awards support organizations and projects that address community challenges through innovative community-based solutions (about 10 grants per year).

For more information about the NEGF, see: <u>https://www.oregoncf.org/grants-scholarships/grants/ocf-funds/nike</u>

The OCF also has an **Oregon Parks Foundation Fund (OPF)** which supports the acquisition, preservation and restoration of Oregon's native landscape, as well as environmental, recreational and educational improvements to public parks throughout the state of Oregon. OPF invites proposals for support from nonprofit organizations and public agencies at the community, district, county or regional level. Grants disbursed by the OPF Fund generally range from

\$1,500 to \$5,000. The OPF Fund does not make grants for recreational support facilities, such as fencing; swimming pool construction; ball field lighting; sewer and water systems; landscaping; or maintenance. Grants for annual operating budgets are also not favored. OPF will support the following types of expenses within the context of providing for natural park settings, and outdoor recreation and educational opportunities:

- Land protection and habitat restoration
- Community outdoor recreation enhancement
- Environmental education programs
- Administrative expenses
- Publications
- Internships

#### *For more information about OPF's grant, see: <u>https://www.oregoncf.org/grants-scholarships/grants/ocf-funds/oregon-parks-foundation</u>*

<u>The Collins Foundation</u>: The Foundation exists to improve, enrich, and give greater expression to humanitarian endeavors in the state of Oregon and to assist in improving the quality of life in the state. As a general-purpose, responsive grant maker, the Foundation serves people in urban and rural communities across Oregon through its grants to nonprofit organizations working for the common good. The Foundation's broad areas of interest include arts & humanities, children & youth, community welfare, education, environment, health & science, and religion.

For more information, see: <u>http://www.collinsfoundation.org/</u>

**PeopleForBikes Community Grants:** The PeopleForBikes Community Grant Program supports bicycle infrastructure projects and targeted advocacy initiatives that make it easier and safer for people of all ages and abilities to ride. PeopleForBikes accepts grant applications from non-profit organizations with a focus on bicycling, active transportation, or community development, from city or county agencies or departments, and from state or federal agencies working locally. PeopleForBikes only funds projects in the United States. Requests must support a specific project or program, not for ongoing maintenance costs. PeopleForBikes focuses most grant funds on bicycle infrastructure projects such as:

- Bike paths, lanes, trails, and bridges
- Mountain bike facilities
- Bike parks and pump tracks
- BMX facilities
- End-of-trip facilities such as bike racks, bike parking, and bike storage

They also fund some advocacy projects, such as:

– Programs that transform city streets, such as Ciclovías or Open Streets Days

- Initiatives designed to increase ridership or the investment in bicycle infrastructure

*For more information, see: <u>http://www.peopleforbikes.org/pages/grant-guidelines</u>* 

<u>Charlotte Martine Foundation Grants</u>: The Charlotte Martin Foundation is a private, independent foundation dedicated to enriching the lives of youth in the areas of athletics, culture, and education and also to preserving and protecting wildlife and habitat. The Charlotte Martin Foundation focuses grant making in two areas and in support of the following goals:

- Youth: To ensure opportunities for all youth, particularly the underserved and economically disadvantaged, to develop their skills in education, creative and cultural expression and athletics in ways that ultimately promote their habits of lifelong learning and their ability to make strong and lasting contributions to their respective communities.
- Wildlife & Habitat: To protect and restore vital ecosystems and their resident wildlife for the long-term with the aim of preserving biodiversity in the region.

*For more information, see: <u>http://www.charlottemartin.org/programs.htm</u>* 

<u>KaBOOM! Community-Built Playground Grants</u>: The Build It with KaBOOM! Playground Grant provides eligible communities with the majority of funds, tools and resources they need to build a custom-made playground – all in one day. Selected groups, referred to as Community Partners, work closely with a KaBOOM! Project Manager who will lead Design Day and Build Day activities as well as coordinate the equipment and material purchases for the project. Community members will take the lead in recruiting volunteers, securing food and tool donations and completing any necessary site preparation. Ideal Community Partner candidates:

- Serve children from low-income or disadvantaged backgrounds
- Provide land for the playground (at least a 50-foot by 50-foot space is ideal)
- Recruit 15 parent, community and staff volunteers to participate in planning committees
- Recruit 100 to 150 parents and community volunteers to help build the playground in one day
- Are able to raise and contribute \$8,500 to \$10,000 cash towards the cost of equipment

For more information, see: <u>http://kaboom.org/build\_playground/build\_it\_kaboom\_playground\_grant</u>

<u>Major League Baseball (MLB) Baseball Tomorrow Fund</u>: The Baseball Tomorrow Fund (BTF) is a joint initiative between Major League Baseball (MLB) and the Major League Baseball Players Association (MLBPA). The Baseball Tomorrow Fund (BTF) awards grants to non-profit and tax-exempt organizations involved in the operation of youth baseball and/or softball programs and facilities. Organizations operating in the U.S. and international locations are eligible to apply. Approximately 400 requests are received annually; approximately 10 percent are awarded grants on a quarterly basis.

- Grants are intended to provide funding for incremental programming and facilities for youth baseball and softball programs, not for normal
  operating expenses or as a substitute for existing funding or fundraising activities.
- The funds may be used to finance a new program, expand or improve an existing program, undertake a new collaborative effort, or obtain facilities
  or equipment necessary for youth baseball or softball programs.
- Grants are designed to be flexible to enable applicants to address needs unique to their communities.

For more information, see: <u>http://web.mlbcommunity.org/programs/baseball\_tomorrow\_fund.jsp?content=overview</u>

<u>Meyer Memorial Trust Responsive Grants</u>: Meyer Memorial Trust responsive grants are awarded for a wide array of activities in the areas of human services, health, affordable housing, community development, conservation and environment, public affairs, arts and culture and education. Responsive Grants are often substantial and multi-year; therefore, proposals should be strategic and reflect an organization's top priority at the time. MMT is known for extensive due diligence performed during the grant review process. Responsive grants help to support the following:

- Projects Awards generally up to \$300,000 for large-scale, multi-year projects (generally two to three years) as appropriate for request, and generally with declining annual amounts.
- Innovation Continued high interest in supporting innovation, community and economic advancements; responding to the needs and realities of the current economic environment; strengthening internal operations; and developing solutions for organizational financial sustainability.
- Core Support Awards generally up to \$100,000 over two years, with amounts right-sized to the organization's reach and operating budget. Up to \$150,000 may be considered for larger organizations presenting especially compelling cases. Requests from prior core support grantees for subsequent core support will be considered.
- Large Capital Projects Awards generally will be in the range of \$300,000 to \$400,000; up to \$500,000 will be considered for critical projects in which a more sizable award would be particularly meaningful.

For more information, see: <u>http://www.mmt.org/what-we-look-for</u>

**Nutro Corporation Room to Run Dog Appreciation Project**: The Room-to-Run Project is the The Nutro Company's community program designed to enhance public, nonprofit dog parks serving local communities in the U.S. Dog parks run by the township, government or a nonprofit charity are eligible for grant support. Thirty grants at \$2,000 each will be awarded on a rolling basis based on dog park need, as documented by applicant. Criteria include:

- Demonstrate the enhancement needs of the dog park and the resulting benefit to community (via explanation in application and photos).
- Confirm dog park officials are willing to make park enhancements and that they can be executed in a six-month time period (weather permitting).
- Applicant and/or recipient dog park will provide photo updates of dog park enhancements.
- Recipient dog park is willing to place a sign provided by The Nutro Company in the park for at least one year, commemorating the grant.

#### For more information, see: <u>https://www.easymatch.com/NutroRoomToRun/applications/Agency</u>

**SOLVE Project Oregon**: SOLVE's Project Oregon helps individuals, groups, students, and teachers organize volunteer projects throughout Oregon that engage volunteers in restoration and cleanup efforts. Projects begin with your vision and take place in your community. SOLVE provides active staff assistance, help with planning, organizing, recruiting volunteers and recognition. SOLVE provides free litter bags, promotional stickers, signage for projects, vinyl gloves, safety vests, first aid kits and hazardous waste containers. When available, SOLVE provides small grants (up to \$100) for on-the-ground project expenses such as disposal fees, supplies, equipment rental, work gloves, plants and planting supplies and recycling and trash receptacles. *For more information, see: http://www.solv.org/our-programs/project-oregon* 

**Ford Family Foundation Public Convening Spaces**: Ford Family Foundation awards grants of \$50K - \$100K to Rural communities with less than 30,000 in population not adjacent to or part of an urban or metropolitan area. There's an emphasis on those areas with high rates of abuse and low access to services. Projects must encourage civic participation and collaboration through the development of places that bring the community together, have substantial and broad multi uses, are open to the public, and serve multiple populations. Eligible projects include:

- Convening aspects of libraries, community and resource centers, amphitheaters, fairgrounds, arenas, pavilions, and auditoriums
- Both indoor and outdoor spaces that do not duplicate an existing space for similar purposes
- Renovations or new construction

For more information, see: <u>http://www.tfff.org/Grants/PublicConveningSpaces/tabid/194/Default.aspx</u>

## 7.43 OTHER FUNDING OPTIONS

There are a few other funding strategies that don't involve local taxing strategies or applying for grants. Partnering with federal, state, and local agencies, involving land trusts, and incorporating public and private donations are all other funding strategies for implementing park and trail projects.

## 7.431 PARTNERSHIPS

Partnerships with federal, state, and local agencies, and not-for-profit groups play an important role in the acquisition and development of park and recreation facilities. Partnerships can also provide one-time or ongoing maintenance support. The specific partnering process used depends on who is involved. Potential partner include federal agencies like the U.S. Fish and Wildlife Service, especially for land acquisition with habitat protection potential, state agencies like the Department of State Lands, and local organizations. Developing projects by involving partners requires considerable time and energy from both parties. Although partnerships may not yield monetary benefits, there are other important benefits including:

- Efficiencies involving the removal of service duplication or use of complementary assets to deliver services
- Enhanced stability because future service is more probable when multiple parties make a commitment to it
- Ability to pursue projects that the City may not have the resources otherwise
- Identification of opportunities through partner organization

Listed below are potential federal, state, and local partnerships the City may be able to pursue in order to implement larger parks and recreation projects.

## FEDERAL

The **Bureau of Land Management (BLM)** manages a wide variety of public land uses in Oregon. Public land uses include land for wildlife, recreation, timber harvest, livestock grazing, mineral resource extraction, and others. The BLM offers grants and cooperative agreements for land acquisition related to public and recreational purposes.

*For more information, see: <u>http://www.blm.gov/or/procurement/agreements.php</u>* 

The **U.S. Fish and Wildlife Service (USFWS)** provides assistance through the **Partners for Fish and Wildlife Program**. Since 1987, the program promotes conservation and habitat protection by offering technical and financial assistance to land-owners (not state or federally owned) to voluntarily restore wetlands and other fish and wildlife habitats on their land. The Partners Program can assist with projects in all habitat types which conserve or restore native vegetation, hydrology, and soils associated with imperiled ecosystems such as longleaf pine, bottomland hardwoods, tropical forests, native prairies, marshes, rivers and streams, or otherwise provide an important habitat requisite for a rare, declining or protected species. Locally-based field biologists work one-on-one with private landowners and other partners to plan, implement, and monitor their projects. Partners Program field staff help landowners find other sources of funding and help them through the permitting process, as necessary. This level of personal attention and follow-through is a significant strength of the Program that has led to national recognition and wide support.

For more information, see: <a href="http://www.fws.gov/partners/">http://www.fws.gov/partners/</a>

The **Conservation Fund** partners with governments, business, and community members to fulfill top notch conservation priorities. They have provided over 200 loans to land trusts to finance projects in more than 30 states. The Conservation Fund specializes supplying the capital and resources needed to protect lands and waters, provide a full suite of resources key to successful conservation today, and support small business and sustainable forestry efforts with economic, environmental and social returns.

For more information, see: <u>http://www.conservationfund.org/</u>

#### **S**TATE

<u>Oregon Department of State Lands (DSL)</u> grants easements for the use of state-owned land managed by the agency. Uses of state-owned land that may be subject to an easement include, but are not limited to:

- Gas, electric and communication lines (including fiber optic cables)
- Water supply pipelines for other than domestic or irrigation purposes, ditches, canal, and flumes
- Sewer, storm and cooling water lines
- Bridges, skylines and logging lines
- Roads and trails
- Railroad and light rail track

#### For more information, see: <u>http://www.oregon.gov/dsl/LW/Pages/easements.aspx</u>

<u>Oregon Department of State Lands (DSL)</u> also has a Wetlands Program where DSL and DLCD staff work directly with local governments, private consultants and citizens on wetland planning tasks. Local governments must include protection for "significant" wetlands as required by statewide land use planning Goals 5 (Natural Resources), 16 (Estuaries) and 17 (Coastal Shorelands). The Department provides both technical and planning assistance to local governments for wetland inventories and planning. Elements of the program include wetland inventory, identification, delineation, and function assessments as well as wetland mitigation, public information, and education.

*For more information, see: <u>http://www.oregon.gov/dsl/WETLAND/Pages/wetlandplan.aspx</u>* 

**Oregon Youth Conservation Corps (OYCC)** provides funding, training and resources to youth serving agencies across Oregon through 4 different programs:

- Summer Conservation Corps (SCC) is OYCC's largest state funded program, with the goal of having a local program in each of Oregon's 36 counties. The OYCC provides funding for work youth crews throughout Oregon to complete projects such as trail construction and maintenance, landscaping, planting, wetlands/bank/stream restoration, invasive species (weed) removal, construction, gardening and greenhouse projects. Crews typically consist of five youth and run for six to eight weeks.
- Oregon State Marine Board provides funding to OYCC for grants during the summer, which is to be used for projects that enhance motorized public boating related areas. Projects include dock/ramp maintenance and repair, invasive species removal, parking lot maintenance, signage improvement, etc.
- Community Stewardship Corps (CSC) is comprised of innovative, community-focused alternative education programs. OYCC partners with alternative education programs statewide. Youth gain valuable education, employment and leadership skills while learning work ethic and environmental knowledge through integrated classroom and field-based learning projects. Crew activities include natural resource projects such

as: trail construction and maintenance, invasive species and noxious weed removal, riparian and wetlands restoration, construction and cultivation of native plant stock. Students also participate in projects such as GIS and GPS mapping and surveying, water/soil sampling and monitoring. Other community-based activities include volunteering in programs such as SMART (Start Making a Reader Today), Meals on Wheels, providing firewood for the elderly, SOLVE (Stop Oregon Litter and Vandalism), local food banks, community gardens, recycling and renovation projects.

Youth River Stewards Program is a collaborative effort between OYCC and Oregon Parks and Recreation Department. It introduces Community Stewardship Corps students to the needs of Oregon's rivers with three-day/two-night canoe trips on the Willamette River. The goal of the program is to provide insight and education and to instill a sense of ownership and a lifetime commitment to Oregon's rivers. Program participants also gain exposure to natural resource career opportunities.

*For more information, see: <u>http://www.oyccweb.com/</u>* 

#### LOCAL

There are a number of public, private, and non-profit organizations that may be willing to fund, volunteer, or partner with the City to provide additional parks and recreation facilities and services. This method may be a great way to build cooperation and communication among public and private partners within St. Helens. A list of potential partners, aside from utility districts, the school district, and the fire department include:

- The Port of St. Helens
- Columbia County, OR
- The Public Health Foundation of Columbia County
- The Greater St. Helens Parks and Recreation District (Eisenschmidt Pool)
- Scappoose Bay Watershed Council
- St. Helens Economic Development Corporation (SHEDCO)
- The South Columbia County Chamber of Commerce
- The St. Helens Garden Club
- The St. Helens Kiwanis Club
- The St. Helens Kiwanis Daybreakers Club
- Columbia County Soil & Water Conservation District
- "Friends of" Groups

- The Benevolent & Protective Order of Elks (St. Helens Elks Lodge)
- The Rotary Club of Columbia County
- The St. Helens Lions Club
- The Oregon Moose Association (St. Helens Moose Lodge)
- Columbia Drainage Vector Control District (Dalton Lake)
- The St. Helens Sports Booster Club
- The St. Helens Road Runners Club
- St. Helens church groups
- Boy Scouts and Girl Scouts
- 4H
- St. Helens Girls Softball

## 7.432 LAND TRUSTS

Land trusts use many tools to help landowners protect their land's natural or historic qualities. Land held in land trusts may provide open space for aesthetic, visual, or recreation purposes. Tools used by land trusts include: conservation easements (which allow land to be protected, while a landowner still maintains ownership), outright land acquisition by gift or will, purchases at reduced costs (bargain sales), and land and/or property exchanges.

The **Trust for Public Land** creates parks and protects land for people, ensuring healthy, livable communities for generations to come. They help communities raise funds for conservation, conduct conservation research and planning, acquire and protect land, and design and renovate parks, gardens, and playgrounds. The Trust for Public Land helps state and local governments design, pass, and implement legislation and ballot measures that create new public funds for parks and land conservation. They've helped pass more than 450 ballot measures—an 81 percent success—creating \$34 billion in voter approved funding for parks and open space. Conservation finance services include:

- Technical assistance: creating legislative and ballot measures that reflect public priorities
- Campaign services: offering a suite of campaign services from planning to get-out-the-vote programs
- Program design and evaluation: providing models and recommendations for conservation programs
- Conservation economics: delivering research on the fiscal and economic benefits of land conservation

#### For more information, see: <u>http://www.tpl.org/</u>

The **Wetlands Conservancy (TWC)** is the only organization in Oregon dedicated to promoting community and private partnerships to permanently protect and conserve Oregon's greatest wetlands – our most biologically rich and diverse lands. For more than 30 years, The Wetlands Conservancy has educated and assisted landowners, neighborhood groups, land trusts, and watershed councils on local stewardship.

#### For more information, see: <u>http://oregonwetlands.net/index.php</u>

The Land Trust Alliance is a national conservation organization that works in three ways to save the places people love. They increase the pace of conservation, enhance the quality of conservation, and ensure the permanence of conservation by creating the laws and resources needed to defend protected land over time. The Land Trust Alliance assists organizations that protect land through donation and purchase by working with landowners interested in donating or selling conservation easements, or by acquiring land outright to maintain as open space. Membership of the alliance is one of the qualifications for assistance from this organization. They are based out of Washington D.C., but have offices regionally across the U.S.

For more information, see: <u>http://www.landtrustalliance.org/</u>

## 7.433 DONATIONS

Donations of labor, land, or cash by service agencies, private groups or individuals are a popular way to raise small amounts of money for specific projects. Two key motives for donation are philanthropy and tax incentives. These benefits should be emphasized when collaborating with landowners. Most organizations implement capital campaigns focused on specific projects for cash donations. The typical strategy for land donations is to identify target parcels (such as park projects or trail access rights identified in the Plan) and then work directly with landowners.

Soliciting donations, similar to partnering, takes time and effort on the part of City staff, but can be mutually rewarding. Establishing a nonprofit parks foundation to implement a capital campaign and to accept and manage donations may be necessary. If receiving donations becomes a major funding source for the park system, the City will need to work on setting up such a group or recruit volunteers to provide the services. Generally, donations are not stable sources of land or finances and should not be relied upon as a major portion of funding. Pursuing donations through partnerships can provide advantages to all parties involved. For example, working a land transaction through a non-profit organization may provide tax benefits for the donor, provide flexibility to the City, and reap financial benefits for the non-profit.

Donations of labor for the St. Helens parks system often takes the form of "Friends of" Groups. During the Parks Commission Annual Report to Council in June 2014, a stated goal of the Parks Commission for the FY 14-15 was to determine guidelines and expectations for "Friends of" Groups. Often "Friends of" Groups are able to fully adopt and maintain parks, which allow the Parks Department to provide better service with little to no additional cost. Once these guidelines for "Friends of" Groups are established, a campaign led by the Parks Commission to highlight the positive impact "Friends of" Groups have on the parks system is recommended in order to increase volunteerism within these groups.

## 7.5 FUNDING RECOMMENDATIONS

It is rare when a single funding source alone covers the cost of a capital improvement project. More often, funding sources are used in combination to cover the cost of new development. Below is a summarized list of funding strategies for park and trail capital project implementation. Following these recommendations will also improve the long-term sustainability of the Parks Department budget for operations and maintenance.

- 1. Link projects listed in the Chapter 8: Capital Improvement Plan to the various funding strategies in this chapter.
- 2. Consider expanding the park SDCs beyond residential development. SDCs play a very important role in leveraging capital improvement funds for state and federal grants, and greater leveraging capability means greater grant opportunities.
- 3. Analyze potential outcomes implementing a local taxing strategy (bond, levy, utility fee, expansion of park SDCs to include commercial, expansion of user fees, or combination of strategies) for the needed park capital improvements identified in Chapter 6 and 8.
- 4. Pursue federal, state, and private grants, some of which will require a certain percentage of matching funds. Set aside funds from other sources for necessary grant matches.
- 5. Separate park operations costs from public works operation costs so that the street, water and sewer funds will remain a sustainable source of capital for their own needed improvements.
- 6. Park user fees generally increase as the quality and number of amenities increase. Despite the fact that user fees represent a small amount of total revenue for the St. Helens Parks Department, reviewing the established user fees regularly to confirm they are competitive with similar communities is very important in ensuring that the Parks Department is recouping as much of the maintenance and operations cost as other communities are.
- 7. Build partnerships with any of the local public, private, and non-profit organizations who may be willing to help fund or volunteer labor to provide additional parks and recreation facilities and services.
- 8. The Parks Commission should work with City Council to establish guidelines for "Friends of" Groups. Then, lead a promotional campaign (through Facebook, the St. Helens Gazette, etc.) to support and highlight the positive impact "Friends of" Groups have on the park system and encourage volunteerism in these groups.

# CHAPTER 8: CAPITAL IMPROVEMENT PLAN

## 8.1 INTRODUCTION

- 8.2 PARK PROJECTS
- 8.3 TRAIL PROJECTS

## 8.1 INTRODUCTION

This Capital Improvement Plan (CIP) is a component of the St. Helens Parks and Trails Master Plan intended to be used as an internal planning tool for the City to prioritize future development of the parks and trails system. These cost estimates should be regarded as planning level and preliminary in nature. Variations from actual project costs will result from additional factors such as permitting, topographical conditions, environmental impacts. As projects move forward in the project development process, emerging details will support the refinement of these costs. Not all of the identified park needs and proposed trail projects are included in the CIP. For a complete list of identified park needs, see Chapter 5.41.

Each project in the CIP aligns with the community outreach and input provided by staff throughout the master planning process. Specifically, for each park and trail project, the CIP includes: a short description of each project, an estimated cost based on 2015 dollars, a recommended source of funds, and a timeline based on the project's priority level. The CIP reflects input from the following sources:

- 1. Inventory and assessment of existing park facilities and their condition in Chapters 3 and 5
- 2. Recommendations from St. Helens staff
- 3. Community outreach (forum, survey, interviews) as documented in Chapter 5
- 4. Input-gathering sessions with the Parks, Bicycle & Pedestrian, and Planning Commission as documented in Chapter 5
- 5. Level of service levels in Chapter 4
- 6. Statewide Comprehensive Outdoor Recreation Plan (SCORP 2013-2017) County-level surveys

## 8.2 PARK CAPITAL PROJECTS

Each project on the following page contains a short description, an estimated planning-level cost, a recommended source of funds, and a priority level. Three prioritization levels were created to guide the development of the parks system. For more information about how parks are currently funded and for more detail about the recommended source of funds, see Chapter 7: Funding Strategies. A summary of all CIP park projects follows the table on the following page.

Priority I:	These are minor projects that will improve the safety and use of existing parks. These projects will also provide additional amenities to existing parks. Priority I projects should be completed within 1-5 years.
Priority II:	These are projects that will improve use and access of existing parks. Priority II projects should be completed in 5 - 10 years.
Priority III:	These are projects that will include upgrades to existing parks, but are not of immediate concern. Priority III projects should be completed within 10-15 years or as funding becomes available.

PARKS CAPITAL IMPROVEMENT PLAN					
Project	Cost	Priority Level			
6 <sup>th</sup> Street Park					
Restrooms (2 stalls) with drinking fountain	\$40,000	I			
Re-level baseball fields x 2	\$24,000				
Replace dugouts x 4 (lay concrete, fencing, benches, roofs)	\$53,000	I			
Campbell Park					
Upgrade restroom amenities/fixtures (installation by staff)	\$20,000	I			
Covered picnic shelter (with utilities)	\$50,000	II			
Rehabilitate tennis courts x 4 - Flex Court/Multi-Sport Court for basketball, volleyball, hockey, pickleball, and badminton	\$100,000	I			
Upgrade existing picnic shelters with utilities	\$10,000	I			
Create a fenced pet off-leash area (fencing, sign, trash can, waste bags)	\$11,000	III			
Civic Pride Park					
Full-size splash garden	200,000				
Restrooms (2 stalls)	\$40,000				
Sprinkler system materials (includes parts and installation)	\$3,500				
Playground equipment (with ADA accessible features)	\$30,000				
Columbia View Park					
Band shell installation	\$1,000,000	III			
Covered picnic shelter installation with outdoor kitchen, grill area, sink	\$75,000	П			
Columbia Botanical Gardens					
Informational kiosk at entrance with brochures	\$1,500				
Interpretive garden signage	\$5,000				

Godfrey Park					
Natural playground installation using existing natural materials (logs, stumps, wood chips, etc.)	\$8,000	I			
Sprinkler system materials (includes parts and installation)	\$5,000	III			
Restrooms (2 stalls) with drinking fountain	\$40,000	III			
Adaptive ADA swing seat and any necessary structural supports for existing swing set and possible rubberized platform	\$3,000	I			
Grey Cliffs Park					
Fishing pier (handicap accessible)	\$75,000				
Non-motorized boat launch signage at river access area	\$300	I			
Covered picnic shelter (with utilities on 2 <sup>nd</sup> level)	\$50,000				
Sprinkler system materials (includes parts and installation)	\$1,500	I			
Heinie Heumann Park					
Covered picnic shelter	\$50,000				
Playground equipment (with ADA accessible features)	\$30,000				
Handicap accessible picnic table	\$1,200				
340' long, 6' wide sidewalk from Senior Center to picnic shelter (\$6/sqft)	\$12,240	111			
McCormick Park		-			
Flex Court/Multi-Sport Court installation for basketball, tennis, volleyball, hockey, pickleball, and badminton	\$35,000	I			
Covered picnic shelters with utilities x3 (by the dog park, by the pavilion, and by the playground)	\$150,000	II			
Expansion of war memorial to include recent conflicts	\$28,000	П			
Regional destination signage installation near Veteran's Memorial	\$500	III			
Repair and update skate park (Concrete work with smaller steps, repair cracks, add new rail features and a drinking fountain)\$20,100					
Rehabilitate baseball infields x2	\$20,000	II			
New landscaped flowerbeds and park sign on Old Portland Rd and 18th	\$500	1			

daptive ADA swing seat and any necessary structural supports for existing wing set and possible rubberized platform				
	\$1,750	I		
	\$1,500	II		
Sand Island Improvement Feasibility Study (Report would study bringing utilities to the island, the cost of a caretaker, and the capability to recapture revenue with camp and day use fees)				
Designate campsites with fire rings (fire rings -\$175 each x 35 sites + \$3,000 for landscaping)				
Dock rehabilitation		I		
Walnut Tree Park				
(t	\$150	П		
Park Projects Total	\$2,298,865			
	d study bringing utilities to recapture revenue to x 35 sites + \$3,000 for	\$3,000       \$1,750       \$1,750       \$1,500		

Millard Rd. Property				
Park Master Plan		\$20,000	II	
Restrooms (4 stall)		\$50,000		
Playground equipment (with ADA accessible features)		\$50,000	III	
Covered picnic shelter		\$50,000	111	
Flex Court/Multi-Sport Court for basketball, volleyball, badminton	\$40,000	111		
	Millard Rd. Total	\$200,000		
	All Park Projects Total	\$2,498,865		

SUMMARY OF CAPITAL IMPROVEMENTS BY PARK					
Park	Cost	# of Projects			
6 <sup>th</sup> Street Park	\$117,000	3			
Campbell Park	\$191,000	5			
Civic Pride Park	\$273,500	4			
Columbia View Park	\$1,075,000	2			
Columbia Botanical Gardens	\$6,500	2			
Godfrey Park	\$56,000	4			
Grey Cliffs Park	\$126,800	4			
Heine Heumann Park	\$93,440	4			
McCormick Park	\$257,100	8			
Nob Hill Nature Park	\$3,250	2			
Sand Island Marine Park	\$99,125	3			
Walnut Tree Park	\$150	1			
Millard Rd. Property	\$200,000	5			
Total	\$2,498,865	46			

# 8.2 TRAIL CAPITAL PROJECTS

Five (5) out of eighteen (18) trail projects were selected as high priority projects (see Chapter 6.34 for a complete list of trail proposals). These five trail projects align with community development goals, staff recommendations, and local and regional recreation research and surveys. For each project, there is a description, an estimated cost for each item of work, and an estimated total cost based on the trail surface construction costs below. Cost considerations that may significantly increase the total project cost include: crossing a wetland or riparian area, crossing a major arterial, development triggers mitigation, development requires retaining walls or bridges, or the project requires extensive permitting and public approval. Each trail project estimate also includes 15% of the total cost for design & construction management and 20% for contingency. A summary of the trail projects cost estimates can be seen below.

Estimated Trail Construction Costs (2015)					
Trail	Per foot*	Per mile*			
12' wide - compacted gravel	\$88	\$464,640			
6' wide - compacted gravel	\$44	\$232,320			
12' wide - asphalt	\$75	\$396,000			
8' wide - asphalt	\$50	\$264,000			
6' wide - asphalt	\$37.50	\$198,000			
12' wide - concrete	\$100	\$528,000			
8' wide - concrete	\$67	\$353,760			
6' wide - concrete	\$50	\$264,000			
8' wide - woodchip	\$16	\$84,480			
6' wide - bare, natural hiking trail	\$10	\$50,280			
12' wide wood-deck boardwalk	\$440	\$2,323,000			
On-street bike lane restriping	\$1.75	\$9,240			
*Costs include grading, base rock, and drainage					
Design & Construction Management 15% of t					
Contingency	20% of trail cost				

Trail Project Cost Summary					
Project	Cost				
St. Helens Riverfront Trail	\$1,145,942				
5 <sup>th</sup> St. Hiking Trail	\$199,800				
4 <sup>th</sup> St. Gardens Trail	\$289,697*				
Dalton Lake Trail Improvements	\$198,180*				
West Columbia Blvd Extension	\$118,125				
Trail Projects Total	\$1,463,867				

\*Does not include cost of acquiring public access to private trails



A complete list and map of all proposed trails routes can be seen in Chapter 6.34.

	St.H	elens	Riverfront Trail		
Item of Work	Quantity	Unit Cost	Cost	Comment	
Boardwalk, 12' wide	1,116 ft.	\$440/ft.	\$491,040	From Columbia View Park to the slight curve in Veneer property	
Railing	1,116 ft.	\$50/ft.	\$55,800	Length of boardwalk	
Bank Stabilization	1,116 ft.	N/A	\$150,000	Actual bank stabilization cost may be much higher	
Asphalt Trail Surface, 12' wide	1,934 ft.	\$75/ft.	\$145,050	Begins at end of boardwalk to Nob Hill Nature Park trails	
Signs, each	6	\$300	\$1,800		
Benches, each	6	\$750	\$4,500		
Striping	375'	\$1.75	\$656	S. 6 <sup>th</sup> St. striping to Nob Hill park trails	
Preliminary Cost	\$848	3,846		·	
Design & Construction Mgmt. (15% of Preliminary Cost)	\$127	7,327	-		
Contingency (20% of Preliminary Cost)	\$169	9,769	Million School .		
Project Total	\$1,14	5,942	1 . con		

The St. Helens Riverfront Trail is classified as a regional trail that begins at Columbia View Park and extends through the vacant industrial Veneer property along the riverfront, eventually connecting with the Nob Hill Nature Park trails. With the joint development of the 5<sup>th</sup> Street Hiking Trail, these two routes connect two popular parks and provide an entirely off-street loop through the riverfront.

The total trail is just under 0.6 miles, around 3,050 feet. Just under half of the trail is proposed as a boardwalk constructed at the water's edge, with the remainder a 12' wide asphalt trail leading to Nob Hill Nature Park. The St. Helens Riverfront Trail has potential to improve not only *local* access to the waterfront, but to improve *regional* access, welcoming surrounding communities to connect with the St. Helens waterfront.



Top: Olympia, WA Percival Landing Boardwalk Bottom: Oregon City McLoughlin Promenade



5th Street Hiking Trail						
Item of Work	Quantity	Unit Cost	Cost	Comment		
Bare Natural Hiking Trail, 6' wide	2,600 ft.	\$10/ft.	\$26,000	Width may vary throughout trail with topography constraints		
Elevated Boardwalk, 6' wide	250 ft.	\$440/ft.	\$110,000	For areas with unavoidable wetlands/floodplain and/or rises in elevation along route		
Clearing and Grubbing	1	\$10,000	\$10,000			
Striping and Signage	1	2,000	\$2,000	Signage and crosswalk across Old Portland Rd.		
Preliminary Cost	\$14	8,000				
Design and Construction Management (15% of Preliminary Cost)		,200				
Contingency (20% of Preliminary Cost)	579 600					
Project Total \$199,800						

The 5<sup>th</sup> Street trail is one of the few routes located entirely within an already existing, undeveloped right-of-way. It begins at Columbia Blvd. where 5<sup>th</sup> Street dead-ends and travels through dense trees and shrubs through a canyon that acts as a corridor for much of the local wildlife. The soft surface trail emerges from the canyon to cross Old Portland Road and follows the staircase up to arrive at a developed local residential street. The route continues beyond the local street, still following the right-of-way, ultimately entering Nob Hill Nature Park.

The entire route is about <sup>3</sup>⁄<sub>4</sub> of a mile and is classified as a hiking trail because of its topography and subsequent width constraints. This hiking trail would provide St. Helens residents a calming, off-street pedestrian experience that allows a quick escape from urban city life, all within city limits.



Right: Existing conditions along 5<sup>th</sup> Street right-of-way Left: Portland Maricara Natural Area Trail

4th Street Gardens Trail								
Item of Work	Quantity	Unit Cost	Cost	Comment				
Concrete, 8' wide	1,770 ft.	\$67/ft.	\$118,590	Utilizes new existing sidewalks at First Lutheran Church				
Landscape Buffer Strip, 2' wide	1,770 ft.	\$20/ft.	\$35,400					
Railing/Fencing (optional)	1,770 ft.	\$30/ft.	\$53,100					
Striping and Signage	3 \$2,500		\$7,500	Striping and signage for 3 crosswalks and numerous driveways				
Preliminary Cost	\$214,590							
Design and Construction Management (15% of Preliminary Cost)	\$32,189							

\$42,918

	Project Total	\$289,697*
*Cost doos not inclus	la accase rights to th	a Datanical Cardona traila

Contingency

(20% of Preliminary Cost)

\*Cost does not include access rights to the Botanical Gardens trails

This proposal is for an 8' wide concrete off-street trail alongside 4<sup>th</sup> Street, which begins at Columbia Blvd. and offers an off-street route into the Columbia Botanical Gardens trail system. This route capitalizes on the extra wide right-of-way that 4<sup>th</sup> Street provides. This route is separated from the roadway by a landscaped buffer and possibly a low fence, similar to the one that exists on N. 16<sup>th</sup> St. near St. Helens Middle School (See top right).

Currently, 4<sup>th</sup> Street has fragmented sidewalks. This off-street trail would replace the need to upgrade the street with sidewalks and bike lanes on both sides because it would provide a route separated from the road network for bikes and pedestrians to safely travel from Columbia Blvd. to the Columbia Botanical Gardens. In addition, this route would extend the 5<sup>th</sup> Street trail proposal which also begins at Columbia Blvd., 1 block west. Together, these two routes would provide north to south off-street safe passage from the Columbia Botanical Gardens all the way to Nob Hill Nature Park for both cyclists and pedestrians.



Off-street trail example separated by a low fence at N. 16<sup>th</sup> St. near St. Helens Middle School



Example of a landscaped buffer strip between roadway and sidewalk

Dalton Lake Trail Improvements								
Item of Work	Quantity	Unit Cost Comment						
Compacted gravel, 6' wide	800 ft.	\$44/ft.	\$35,200	Trail surface to match existing				
Elevated Trail/Boardwalk	180 ft.	\$440/ft.	\$79,200	Short boardwalk to cross lake				
Survey and Feasibility Study	1	\$20,000	\$20,000	Survey topography to see if trail is feasible alo the lake's edge				
Permitting	1	\$10,000	\$10,000	Various state agency permitting				
Signs, each	8	\$300	\$2,400					
Preliminary Cost	\$146,	800						
Design and Construction Management (15% of Preliminary Cost)	\$22,0	020		Top: Dalton				

(20% of Preliminary Cost) Project Total \$198,180\*

Contingency

\*Does not include cost for acquiring access to private trails

Recommendations for Dalton Lake trail improvements include acquiring public access through Madrona Ct. and the trail network on the east side of the lake (See Chapter 6.34). Although, the CIP does not estimate a cost to acquire access in these two locations, acquiring public access will be essential for the following Dalton Lake trail improvements to be utilized.

The Dalton Lake trail improvements focus on completing the trail loop around Dalton Lake. This requires the construction of a small boardwalk to cross at the most narrow point on the lake. Then, the construction of a narrow hiking trail to connect to the existing trail network would complete the loop. Signage would be installed at the entrance of Dalton Lake and throughout the trail loop. Due to the topographical challenges in the project area, a feasibility study and a permitting line item is included in the cost of the project.



Top: Dalton Lake, near the potential boardwalk crossing location Bottom: Boardwalk in the South Slough National Estuarine Research Reserve in Charleston, OR



West Columbia Blvd. Extension									
Item of Work	Quantity	Unit Cost	Cost	t Comment					
Asphalt Bike Path, 8' wide	300 ft.	\$50/ft.	\$15,000	Bike path to River St. on existing right-of-way. Sloped area will require extra care grading					
Overlook Feature	1	\$10,000	\$10,000	1,000 sq. ft. of wooden decking, 40 ft. of railing, 2 benches					
Staircase	1	\$50,000	\$50,000	Staircase to River St. from overlook feature					
Striping and Signage	3	\$2,500	\$7,500	Striping and signage for 3 crosswalks: Columbia Blvd, 1 <sup>st</sup> St., and River St. from staircase to sidewalk					
Raised Crosswalk	1	\$5,000	\$5,000	Raised crosswalk and 2 sidewalk extensions at end of Columbia Blvd.					
Preliminary Cost	\$87	,500							
Design & Construction Management (15% of Preliminary Cost)	\$13	,125	Top: Concept view of						
Contingency	¢17	500		feature integrated with					

This proposal is for the intersection of 1<sup>st</sup> Street and Columbia Blvd. At this intersection, the Corridor Master Plan (Jan. 2015 adoption) recommends: (1) a stairway from the end of Columbia Blvd. to River St. below, (2) a raised crossing area between the two sidewalk extensions at the end of Columbia Blvd., (3) a pedestrian overlook feature, and (4) a bicycle connection to River St. using existing right of way north and east of the intersection. This estimation does not include a cost for the pedestrian bulb-out feature, landscaping, or the bike sharrows seen in the bottom right picture.

**Project Total** 

(20% of Preliminary Cost)

\$17,500

\$118,125

These Columbia Blvd. bicycle and pedestrian improvements would improve an existing but unsafe pedestrian path, and combine well with the 5<sup>th</sup> Street Hiking Trail project and the St. Helens Riverfront Trail proposal to create an off-street loop through the St. Helens riverfront.



Bottom: Potential enhancements to 1st St./Columbia Blvd. intersection and the overlook area east of the intersection. A bike access trail utilizing existing rightof-way can be seen in the lower right corner

Top: Concept view of overlook feature integrated with pedestrian walkways, on-street parking, planting areas and a vehicular turn around Source: Corridor Master Plan (2015)



# **APPENDICES**

# APPENDIX A: DETAILED PARKS AND TRAILS SURVEY RESULTS

APPENDIX B: PUBLIC FORUM MINUTES

APPENDIX C: DALTON LAKE RECREATION PLAN

APPENDIX D: NATIVE PLANT SURVEYS

## APPENDIX A: DETAILED PARKS AND TRAILS SURVEY RESULTS

Chapter 5 Needs Assessment, specifically section 5.2, contains the complete Parks and Trails Survey Report. However, frequency tables for park amenities and sport facilities were not included in the report. They are included below. After the frequency tables, a list of the general fill-in comments about the Parks and Trails Master Plan update are also shown in a table.

# 12a. Rank the importance of having the following amenities within the St. Helens park system.12b.Then, select how often your household uses the amenity.

Amenitiy	Never	Once a Month	2-3 Times a Month	Once a Week	2-3 Times a Week	Daily	Total Responses
Community garden	83.7%	9.3%	4.7%	2.3%	0.0%	0.0%	86
Charcoal grills	82.6%	12.8%	2.3%	2.3%	0.0%	0.0%	86
Splash park	60.7%	22.5%	9.0%	3.4%	4.5%	0.0%	89
Indoor swimming pool	59.5%	25.0%	4.8%	4.8%	3.6%	2.4%	84
Pets off-leash areas	49.5%	11.0%	15.4%	5.5%	8.8%	9.9%	91
Nature center and conservation areas	40.9%	26.1%	18.2%	4.5%	6.8%	3.4%	88
Playground equipment	35.6%	17.8%	22.2%	7.8%	12.2%	4.4%	90
Outdoor walking/running track	25.8%	23.6%	24.7%	5.6%	14.6%	5.6%	89
Drinking fountains	23.3%	32.2%	21.1%	14.4%	5.6%	3.3%	90
Riverfront access	14.1%	37.0%	23.9%	7.6%	13.0%	4.3%	92
Picnic tables and covered picnic shelters	12.9%	54.8%	23.7%	6.5%	2.2%	0.0%	93
Public restrooms	9.4%	30.2%	33.3%	12.5%	10.4%	4.2%	96
Walking and biking trails	5.1%	27.3%	28.3%	9.1%	21.2%	9.1%	99

13a. Rank the importance of having the following sport facilities within the St. Helens park system.13b.Then, select how often your household uses the amenity.

Sport Facility	Never	Less than Once a Month	Once a Month	2 - 3 Times a Month	Once a Week	2 - 3 Times a Week	Daily	Total Responses
Sand volleyball courts	75.8%	17.6%	4.4%	2.2%	0.0%	0.0%	0.0%	91
Skateboard park	72.2%	15.6%	5.6%	2.2%	3.3%	1.1%	0.0%	90
Football fields	72.2%	16.7%	5.6%	3.3%	1.1%	1.1%	0.0%	90
Horseshoes	71.1%	20.0%	8.9%	0.0%	0.0%	0.0%	0.0%	90
BMX park	70.0%	12.2%	8.9%	3.3%	3.3%	0.0%	2.2%	90
Tennis courts	68.9%	18.9%	7.8%	3.3%	1.1%	0.0%	0.0%	90
Basketball courts	62.6%	18.7%	11.0%	4.4%	1.1%	2.2%	0.0%	91
Baseball or softball fields	60.9%	17.4%	5.4%	8.7%	4.3%	3.3%	0.0%	92
Disc golf	59.2%	14.3%	8.2%	9.2%	3.1%	4.1%	2.0%	98
Soccer fields	52.7%	20.9%	8.8%	9.9%	4.4%	2.2%	1.1%	91

# 19. If you have any further input for the update of our Parks and Trails Master Plan, please let us know your comments or concerns below.

76 of the 163 households who took the survey provided a response for this question. Responses can be seen below.

The survey is useful, but keep in mind in conducting such surveys people are responding to real time activities. We age. Our children grow up. Our activities vary over time. When we are younger, or our children are younger, our responses would change. This doesn't mean because we do not participate as much now, that the other things aren't as important to us because we know others are using the same facilities. The map you provided should be shared with more people with a broader distribution because I wasn't familiar with all of the parks and trails available. If I knew, maybe my experiences would be difference and I would respond differently.

Parks and rec seem to take the first cuts in budget reduction times but yet they are the most used and visual sites in the city. When they are not maintained, people do not care and more vandalism occurs, aand more litter, which looks like an unkept city and no pride for our parks.

More trails and dog parks please! I bet volunteers could be gathered to help support our parks

Stop hacking up the nature trail. You need to plant new trees. Leave it more natural so the wild animal habitats will bring back the animals. Stop painting garbage cans and use that money to put fresh gravel and small plants in the park.

Better playground structures for kids is really needed.

I like the amout of parks in St helens and I go often because my youngest daughter goes to preschool in the town. However I can never locate the parks I want to visit. It would be nice to have more signs to point the way to the parks and or parking for trails as I like to run while she is in school.

I would like to see more trails for biking and running on in St. Helens and ones that I would feel safe to be on alone.

Looking forward to inter-linking trail system. I am a runner. I do not like running in town, awkward, weird and not scenic. I would use the heck out of an interlinking trail system. Also, I can never seem to figure out how to get to Dalton Park, much less use it...

Members of the general public should not continue to be pushed out of the parks by organized groups and special interests (dog owners). Tree removal should be done less.

We love Nob Hill Nature Park and appreciate the city's support for it over the years. It's been great being able to have help from city to share info about NH volunteer work parties. We think Botanical Park and Dalton Lake could also benefit from Corrections crew as well, if they could be trained to only remove invasive plants, like blackberry, reed canary grassy, ivy and holly, and leave alone native plants. We think the SH natural areas including McCormick, Gray Cliffs & Sand Island are fantastic places for recreation, enjoyment and nature study. Thanks for keeping nature parks as part of the mix. There is a new invasive plant starting to spread called lesser celandine. Please help eradicate it. Same goes for lunaria & arum, spread by yard debris waste-hard to knock out once started. Lastly, we'd like to see a "riverwalk" like Portland's Esplanade along the Boise property @ river's edge.

The dog park at McCormick is wonderful! I'm there everyday at least once. I would love to see more off-leash areas for dogs in the other parks.

Would love to see Columbia view park expanded to the south along the waterfront.

Would like to see turf fields so people could play field sports year round and not tear up the grass fields. Right now kids tend to stay indoors because there is no where to play. A large indoor field would be a nice alternative. Thanks

I love the Botanical garden, but there are two problems with it. The steep path into it is not safe nor is the blackberries overgrowing the path at times. I would love to see rhododendrons and other NW hardy bushes planted in there like it was in it's heyday. A handrail on the steepest parts of the path would be good and a clue to how to get out on the other side for people who are not local. In fact I would like to see a complete walking loop of the park that was graveled and well marked. The Nob Hill park is perfect and accessible. We need some kind of barrier in the McCormick dog park, so dogs know where to stop when new cars drive up. So many of them run out to the parking lot to greet new dogs who might be protective of their cars. Also, don't let the cross country kids run through the dog park. It is unsafe as even the nicest dog can get over-excited about a pack of fast running. teens. The Dog park at Grey Eagle is fine as we have to walk the dogs on the leash to get there. Thank you.

I believe that the development and promotion of our parks are the best investments that can be made to attract tourism and business to St. Helens.

Saint Helens needs more pedestrian and bike trails around town.

An increase in multi-use trails/paths would be an important added benefit to the parks

Run water and power out to Sand Island.

I live locally but not within the city limits. I believe people who use the facilities would be happy to help fund them such as donation boxes... Self pay stations. But the facilities need to be up to date, clean, safe and a place a family or individual want to go hang out before anyone is going to want to give money to support it. And big enough that there is enough room.

I am more concerned with the ability of side walks and walk ways to and from parks and around the community. Including cross walks. Many areas that connect to schools and parks do not have safe access meaning runners and walkers must use the shoulder of main roads. There also is no coherent path to run in St. Helens. Many other cities I have lived in made sure to have a series of trails/paths for Runner's, Rollerbladers, and Bikers to recreate on. St. Helens safest place for these individuals is no existent. (This maybe more of a public safety/police concern though)

I am very familiar with all the parks within St Helens. Several of the parks are better maintained than others. It is sad to see over the years many parks such as Civic Pride and Heineie Heumann have deteriorated because there is no money to fix them or replace play equipment. I see regularly that the well maintained parks such as McCormick, Campebell, and 6th Street are well used by the community for variety of sports and amenities. I am unfamiliar with the trails system. I do enjoy running and it is difficult to find safe areas to run because sidewalks tend to start and end. I am very interested in hearing more about the local trails.

There needs to be more amenities for adutls on bicycles. They aren't just for kids. There arlso needs to be maps of all parks and trails available to the public. I suggest a parks & trails map page in the phone book.

columbia view park is a great park, but like during large events parking for those of us that have bad legs really have no preferred parking areas where we wouldnt have to walk so far, it would help if there was more nearby parking

Would love a fenced dog park. Trail off of south 9th up to swimming pool / Lewis and Clark school needs improvement always trash and glass.

We have been impacted the most by the lack of restroom access at Campbell Park. Our daughter has a medical condition that requires a restroom to be nearby because of urgency and accidents. I have heard the same complaint from numerous families at the park which end up with kids, and adults, using the bushes neighboring the homes around the park causing a mess of unsanitary conditions around the park. The other issue we have is the shear number of people who don't know that the playground is a non smoking area. It is frustrating when I take my child to a playground that is supposed to be a safe place that was made for kids and adults are hanging around, even playing on, the playground smoking. Looking toward the future I would like to see signs in place at the playgrounds in plain view that states no smoking within a certain area. It would also be great to see reminders of this in the Gazette or the Spotlight.

I love the trails in McCormick park and use them almost daily. They are well maintained, to a point. I would like to see more gravel on them, especially in the winter. I think the park department does a great job of maintaining the parks, but with more money, they would be able to do more. I think we have great parks and they need enough money to keep them that way.

McCormick park is a great park, most of the other parks do not seem to get as much attention, and I feel they are dirtier and bring about unsafe conditions. I feel Campbell park needs to be opened up better, the type of people I've seen there disturbs me. I believe it needs some work as far as safety and cleanliness goes.

Thank you for providing this map, I'm new to the area & were unaware of some of the parks.

I am elderly (71) and I would like to be able to take my recumbant trike to the park trails to ride...While feeling safe! and that the trails are wide enough for passing walkers, and other trail traffic. I would also want to have security places next to bathrooms that I could safely leave my trike while I use the restrooms.

More restrooms available for festivals and special events

So far my husband and I love it here. I may not be the best person for this survey because I haven't explored the area very much yet. Fiscal responsibility should be upheld when reviewing plans. But I see us buying a home and staying in this area in the next year or so. Thank you very much!

We could use a new or updated indoor pool and swing sets at the parks that don't currently have them

No

Bathrooms at Campbell park that are open and closer to the playgrounds. Also, addition of baby changing stations would be WONDERFUL. Bathrooms at 6th St park would be great too.

1. Please do not allow vehicles to park along edge of McCormick Park; it does not look good. 2. Please do not give total freedom to disc golfers at McCormick. Please have them respect the natural aspects and stream bank zones. 3. We like the city's existing trails but would like to see more. 4. We'd like to see more use of native plants in all park areas when possible. 5. We'd also like to see Boise Property with walking trail including riverwalk around entire perimeter and new boat ramp at end of Plymouth St. 6. Please make Dalton Lake more usable in terms of trails and signs and parking. 7. We'd like to see interpretive kiosks at city's nature parks including Nob Hill, Dalton and Botanical parks. Do more to remove invasive plants perhaps with Corrections Crew.

I would love for there to be more pet off leash areas. It would also be great to have more walking trails- dirt trails or trails with bark would be much better than trails covered in gravel.

Would really like a railing put by the cliff at godfrey park. The slide is right next to a big drop off and it makes it so you cannot bring little kids to this park. Also the people from the rehab are always there smoking and cursing around the kids this makes the park less attractive to the public.

We would love to use Columbia Botanical Gardens and Nob Hill Nature Park but cannot figure out how to enter them. We can see where they are and have gone to the area, but have no idea how to access them.

We NEED a FENCED off leash area!! Look how much bigger St Helens is compared to Scappoose and they have a lovely fenced dog park!! Good for residents, our dogs and another draw for people, traveling through the area with dogs, to venture off Hwy 30! McCormick Park -Considering paving the trails -A pedestrian bridge over the creek, to connect to the disc park. -Making a paved trail that leads to the creek and along the creek -A better placement of park benches (and let's consider another color other than blue). Maybe even upgrading park benches and tables. - Scattering some native wildflower mix throughout to add to the beauty throughout the nature area -An additional 2 or 3 garbage cans and doggie bag stations along the trail path -A water feature and additional floral plantings over by the Rhodies. -Solar lighting for the campsites Waterfront -Hope to see improvements and the expansion of the waterfront (a promenade, beach area, more docks, etc--maybe even a waterpark??) -An upgrade to the stage and amphitheater area. Sand Island -Making it accessible to people w/o boats-reintroducing a shuttle service for a ultra low fee. -Improving the restrooms and camping spots -Considering, with improvements, putting in place a daily fee for camping and possibly having a park host on the island. A snack shack during busier times of the year. Dalton Lake Rec Area -water fountains along the walking path -garbage cans and doogie bag stations -additional benches and lighting -handrail

I don't live here but have friends who use McCormik Park and River Front...mostly like it...River Front a great place to take a break and have lunch

The more free activities for citizens, the better. All age groups benefit from a good parks & trails system.

I love our parks! The dogs and I visit regularly. Your hard work is valued and appreciated.

I think the city does a great job at maintaining McCormick Park and it is a great place for our family to go. Even Columbia View Park is well kept, and our family loves the new splash park! Campbell Park has a great play structure and softball fields as well as covered picnic areas. However, when you are there with toddlers and young kids and no bathroom access is concerning. We have not gone there many of times due to this. Other then those parks, I feel like the city has let the other parks slowly go to waste. They are all well maintenance as far as grass/garbage etc. but nothing to offer families. I grew up next to Heinie Heumann Park and it is sad to drive by there now and only see one lonely ti-tor totter. As a child there was several different playground equipment things and my siblings and I would spend hours in that park. I would love to see something go into this park for children, nothing big, but something. It does however have a wonderful garden (not sure if it is a community garden or belongs to the senior center).

way finding, event coordination, trash collection, better access to dalton lake

We tried to use the splash park many times in summer but was either shut off or broken

I work for a Parks and Rec Department in another city, so I understand the challenges you face with providing quality parks, maintaining the parks, etc. with a limited budget and constantly doing "more with less". I think focusing on the core needs...ball fields, playgrounds, places for walking/running on paths safely, should be the main focus verses those that look cool but serve a very small part of the community, such as disc golf and the BMX track. Safety needs to be #1 priority. I coach T-ball and last season, it was sad to lose one field due to safety reasons. That was sad and frustrating as a parent/coach but more so as someone who works in the field and had questions about priorities and where money being allocated as I witnessed the new BMX track unfold while we lost a field due to Safety.

Miss the animal rocking horse on springs and merry go rounds

What has happened to McCormick Park is an example of poor planning. The Boise Cascade property should be a park of diversity - some sports areas if appropriate such as volleyball (even though I don't use them), trails, open spaces for dogs, area for safe swimming, picnic facilities. The entire purchase should be for recreations, not for condos. It should, however, be balanced on the side of the environment. Leave trees, don't blacktop. Thank you for the survey - you need to do what the citizens need and want.

Work level of the park employees very poor

#### Provide soap dispensers for hygiene

We need parks for our youth.....we need softball and soccer fields. We need recreational areas where kids can fly kites, race electrick cars, canoe, kayak, swim. Our youth have nothing to do in this community --- if we had fields where kids can play, eat, run, walk,...plus one or two parks need handicapped facilities. A swimming pool with handicap ramps etc.

I have concerns about any more development at dalton lake. I live at the columbia city end of the walking trail and the road and parking area do not support current vehicle traffic. There is no parking area on the columbia city end yet that is where the lake access is. Further development without a access plan that does NOT include 4th st in Columbia City would be a mistake in my oppinion.

we need more trash cans between Houlton area to Olde towne, behind the Courthouse more doggie waste bags also along the route. The gazebo at Columbia View Park is in need of repair and when the area is mowed it is left all messy with the mowed grass. McCormick Park seems like garbage cans are not emptied enough during high use times.

The disc golf is the main reason i use the St Helens park system, if I had not been to the course at McCormick park, I would have never been able to find the trails and rec areas that I frequently use now.

The disc course needs benches, hole signs, and bag hangers. This is one of the best courses around and will bring money to your town. I drive 1 hour to play the course because it is that good. Keep it up!

You made a big mistake putting the frisbee golf in. I've been hit with one walking the trails ..the people the golf park attracts are scary. They drink alcolhol and do other drugs in the park..urinate wherever they please and Have dogs running loose. Where is the security?? You will have law suits on your hands soon.

Love the new disc golf course at McCormick park. Had been a great way for my family and I to spend more time outside together.

Get the tweekers out of the park.. Meth is the problem !!!

I would love to have knowledge of the parks and trails to be more accessable... especially trails. A map of the parks and trails on the cities web page would be useful. I also would like to stress that our parks system has lost a lot of its appeal by removing older and "more dangerous" equipment from the parks and replacing it with newer and more younger child friendly play structures. For example removing the old metal twirl slide, teeter-toters, climbing cage and merry-go-round from McCormick and installing one plastic play structure. In effect replacing exciting and fun toys with average and boring toys. I take my 5 year old to the park and he goes down the slide 4 or 5 times when prompted and then wants to go. I have to start up a game of tag or an imaginary play game completely lead by an adult to keep him entertained. And I know this is a common occurance as whenever we are there with other families and I start playing with my nephew all, and I mean ALL, of the children come over to try to join our game, even if it is an inactive game of pretending to cook imaginary food and serve it to each other. The kids are bored, they are longing for some excitement or what we as young children called Fun!

The disc golf course is wonderful addition to both the park and St Helens community. I hope to see continued support from at johns in the development of the McCormick park course.

More disc golf please!

there could be more benches and tee's at disc golf course

We love the disc golf at McCormick!!

Very happy with new disc golf course. I use to drive to Portland to play. Great course and use of space.

The disc golf course has the potential to be amazing. It also seems be bringing in a lot of outside (Portland) traffic which is great for the surrounding businesses.

Add more disc golf courses

Benches for the disc golf course.

Disc golf is going to be huge in the coming years, more courses like McCormick would be great.

I may not use all the facilities at the moment, I have 2 1/2 yo boy that loves to go to the Park and play on the playground. Safety at these places are my #1 concern at the moment. As he grows older, the sport areas will be important as he starts to play sports. Part of our problem, is that there seems to be several parks with things to do, but I only knew of a few of them. Also, I saw about an indoor pool, the only one I know of is Eisenschmidt. Is there another that is unknown? As we live in Deer Island, and St. Helens is the closest town near us and the school district we belong to, it would be nice to be able to utilize everything as we are town residents too.

Civic Pride Park kind of neglected. Lovely rock trail not well-maintained. Needs some TLC and maybe a few trees planted. Would LOVE to go to Sand Island if City could provide a way to get there! Need to have garbage cans at both ends of Nob Hill Nature Park. Heinie H. Park so cool, but kind of underused. Formerly talk of dog park there. Good idea! McCormick Pak dog park (IF it remains there) needs to be enclosed by fence. Trails between Parks in old part of City (18th St. to River) need to be developed to link all together. Also, can Municpal Court get Community Service Workers to REGULARLY clean up non-park trails (like between Nob Hill & the Armory and at the bottom of the stairs between St. Helens Apts. & the Dockside and the hilly trail between the swim pool and Old Portland Road area)? Much of the heavily used walking system in this town (so convenient & very lovely) is full of trash & grafitti and even drug paraphenalia. Sad there is so little pride in our charming town. Use Community Service workers to better the community. One more 'trail' issue is that the Old Town/Nob Hill area needs to have the staircases (by St. Helens Apt., by John Gumm and the one on the way to the Armory) regularly pressure washed. They are mossy and slick when rainy, plus moss eats cement, eventually. Also needing regular pressure washing and clean up are the the other sidewalks (with bumps for traction) on way to the Plaza (alleyway) and to John Gumm. It is all very neglected and they are well-used and quaint but it looks as if no one cares. Can the city also fix the sidewalk next to empty lot on South 2nd street just across from John Gumm? It's a hazard and has been this way for over a decade? Love the parks system and am glad you are asking about it. Appreciate the readily available dog poop bags, too! Overall, doing a really good job with the Parks. Can you tell I'm a walker?!

There are no covered playground areas for young children, so the playground equipment is slippery and dangerous when it is wet. It would be wonderful if this is on the list of stuff to fix (I understand that running these parks is probably harder than it looks.) I also think that updating Godfrey Park should be high on the list - it has a higher than average amount of children that go to it, compared to other parks (visiting family members for the halfway house across the street, situated in the middle of a residential area), and the only playground equipment is the somewhat broken teeter totters and what we jokingly call "the slide of death" (seriously, it's pretty tall!) I have some ideas for lower-cost (comparatively), safe, fairly popular playground ideas for kids. Is there anywhere to submit them?

Turn Mccormick parks baseball field next to playground into a playable soccer field. Ground needs to be softer. Campbell park playground needs more regular cleaning. It's always really gross when I go there so we stopped going.

I wish we had a Parks and Rec community center with a nice, heated children's pool and more organized activities and programs for kids.

Although I live alone and use the parks to walk my dog or just sit and enjoy. I use them much more with my grandchildren who also live here. I think we need to keep parks safe and fun for kids. Softball & baseball is an important activity for our kids and fields need to be maintained for the safety of our kids. My grandkids don't play soccer but many do and this is also an important feature to have for our kids.

The BMX track really needs to be sprayed so there isn't a lot of grass. It also needs a better drainage system when it rains. Both would make it safer for mine and the community's children.

## APPENDIX B: PUBLIC FORUM MINUTES

## City of St. Helens CITY COUNCIL

Public Forum M	inutes		April 16, 2014
Members Prese	Doug Mort Keith Locke Susan Con	erson, Mayor en, Council President e, Councilor n, Councilor son, Councilor	
Staff Present:	John Walsh, City Ad Jon Ellis, Finance Dir Kathy Payne, City Re Margaret Jeffries, Li Terry Moss, Police C Neal Sheppeard, Int Sue Nelson, Interim Jenny Dimsho, RAR		
<b>Others:</b> Bert Mueller Ruth Little Drew Barbier Nancy Herron Dan Cary	Janet Abbott Sue Mueller Alan King Ashley Baggett Mike Herron Jim Steward	Larry Preston Don Patterson Jim Vogland Lona Pierce Janine Salisbury	Howard Blumenthal Elisa Mann John Brewington Patrick Birkle Brady Preheim
		•	

#### Public Forum

#### Parks & Trails Master Plan

Jenny Dimsho, RARE Student and project manager, presented her PowerPoint presentation which is included in the packet for this meeting.

#### Public Comment

◆<u>Patrick Birkle</u>. This is great! He did the survey and there has been a lot of talk about it. He pointed out a few things to keep in mind. 1) Consider the effect on native species. 2) Provide water trails for canoeing and kayaking. 3) Provide an evening work session to review the plan and discuss ideas with the public.

•<u>Bert Mueller</u>. The master plan is fantastic! Great job! It's nice to see some planning go into this and not just hit or miss. He is with the St. Helens Sports Booster Club. Kids are more occupied with organized sports these days. The master plan particularly addresses individualized activities for adults. The tennis courts at Campbell Park are mentioned in the plan. However, the tennis courts at the high school are used even more often by students and adults. There are cracks that are causing hazards and maintenance issues. The high school tennis courts need to be completely renovated. There are grants that require a 50% match, which will be about \$100,000. The high school is also in need of artificial turf on the fields. The cost for the turf is over \$1 million. This would impact the community by attracting tournaments and sporting events. ◆Lona Pierce. She was gone during the whole survey period. She is particularly interested in the wild natural areas still remaining in a lot of the parks. As mentioned by Birkle, she would also like to participate in a work session to discuss the master plan and create an outline of natural areas and native species. Pierce agreed that organized sports areas in Campbell Park and McCormick park are important. There is also area on school property. She does not want to see all of our green space turned into sports fields.

◆<u>Allen King</u>. He found the presentation interesting. He never thought himself as being normal. He likes to walk and that seems to be the majority of responses in the survey. However, what people value the most does not seem to be included in the improvement plan. He loves the trail at McCormick Park but would like to occasionally walk on a different trail that includes parking, a restroom and a reasonably well drained gravel path. Outside of McCormick Park, the playground amenities are lacking. Not all open space should be dedicated to team sports. He would like space left for families to be creative.

•<u>Steve Topaz</u>. He is following up on a comment that parks make cities better. There is no excuse not to have parks. The problem is that we don't have a lot of parks west of Highway 30. People coming out here from Portland say our City feels safe. He would like to see more access to the waterfront. He would also like to see a pedestrian trail over the top of the railroad on Highway 30. It would be nice to have a path leading down to the big ditch in Godfrey Park. We have deer and wildlife wandering through this town. We ought to capitalize on that. Connecting us to the waterfront and kayaking brings people out here. There are a lot of walkers and bikers in St. Helens. He would also like to see plans for the Boise veneer property area included in the master plan; such as a splash park and wading pool. Waterfronts draw people.

◆<u>Howard Blumenthal</u>. He likes the idea of all the nature parks. We need to look at protecting our native plants.

◆<u>John Brewington</u>. He is on the Parks Commission. He thanked Jenny for all her hard work. This is a big job that the Parks Commission could not do on its own. St. Helens has a really good parks system and we can continue to add to it.

◆Janet Abbot. Thank you, Jenny. She came with her wish list and almost everything was addressed during Jenny's presentation. There is a walkway that comes down from River Street to Grey Cliffs Park. Those stairs are becoming more difficult to use as she gets older. She would like to see those included in the plan to be repaired.

•<u>Ashley Baggett</u>. She works for the Public Health Foundation and lives in this community. She also coaches rugby and is an avid runner. She has worked with Jenny on statistics for obesity and physical inactivity. This is hugely important. When we have an environment that leads towards healthy lives then we'll have a healthy vitality as well. We are on the right path. Thank you, Jenny.

◆Janine Salisbury. She is a resident of St. Helens and the Business Manager for the St. Helens School District. She is here on behalf of our students. They are building the foundation for a lifetime of healthy bodies and healthy habits and we don't have the facilities that will accommodate all of their needs for activity. She frequently receives phone calls asking to use facilities and she has to tell them they're already booked. We don't have room. She would be grateful for the City's partnership with athletic fields and basketball courts.

◆ Patrick Birkle. He is Chair of the City's Budget Committee. We have to keep in mind that to

make this work it takes volunteer time and working together. He encouraged everyone to come to the next Budget Committee meeting.

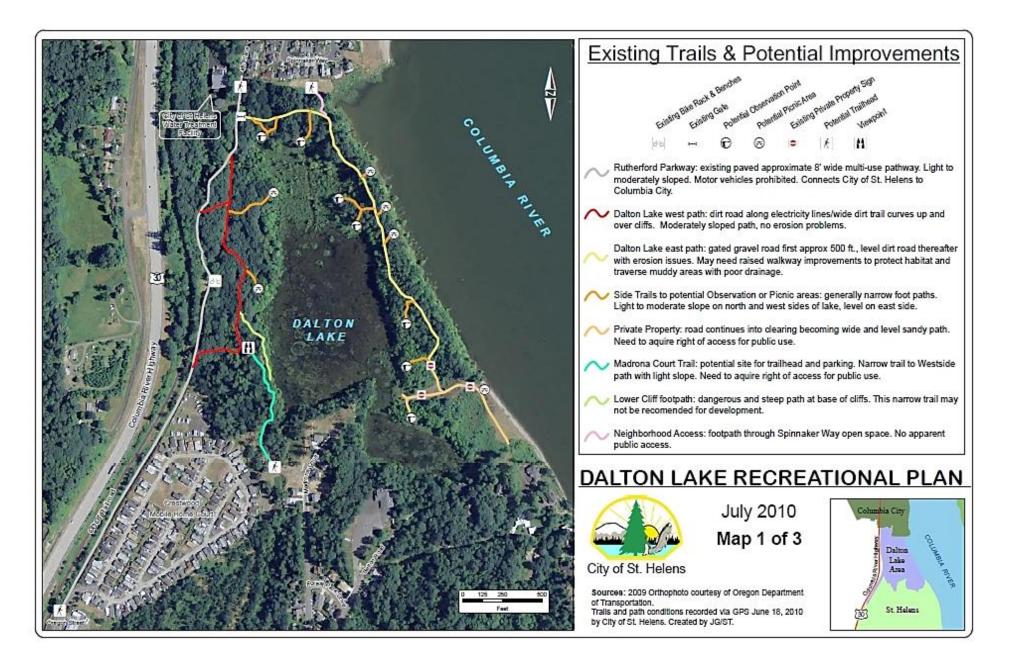
Council President Morten acknowledged the Parks Commission members who are here tonight, John Brewington and Howard Blumenthal. He encouraged everyone to come to the next Parks Commission meeting.

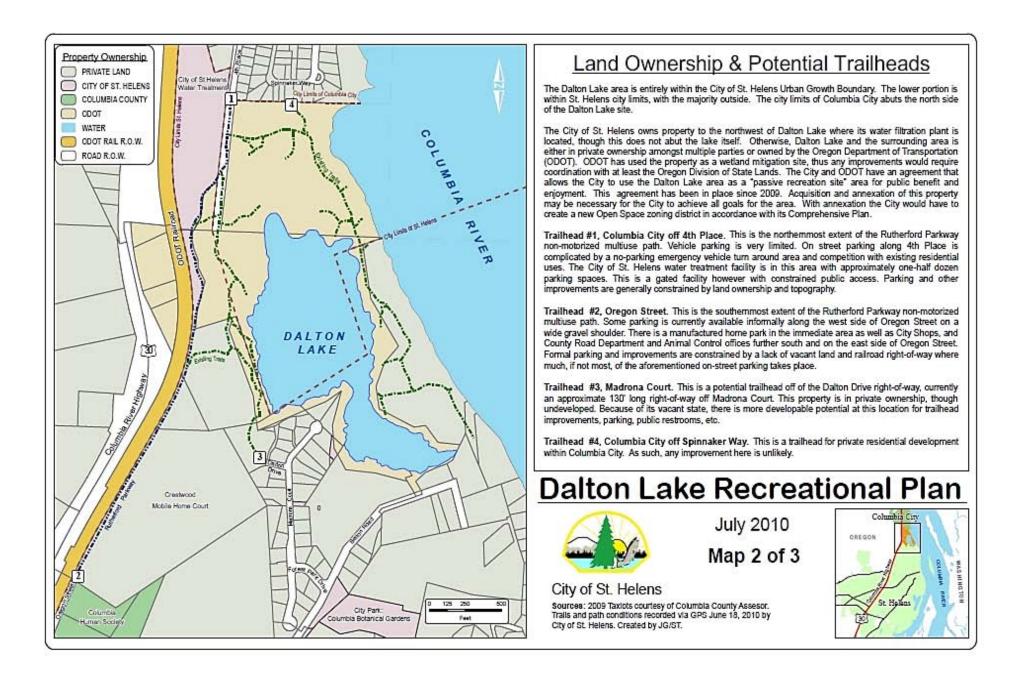
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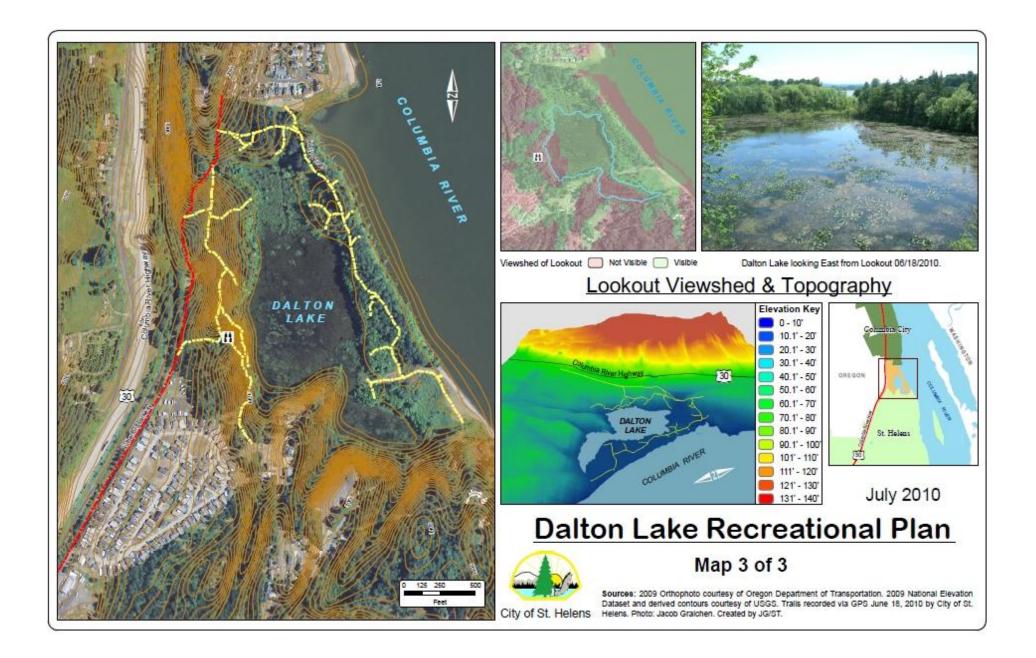
Randy Peterson, Mayor

## APPENDIX C: DALTON LAKE RECREATION PLAN

In July 2010, the City conducted an analysis of the Dalton Lake Recreation Area because of a potential grant opportunity. The work presented in these documents has not been presented to the public, but still represents significant time and effort researching the private property owners, potential trailhead locations, and possible recreational improvements for the area, most of which are still very relevant for the area. They are included as an Appendix of this Plan so that the information compiled during their creation does not get lost and can possibly be incorporated into the Dalton Lake Recreation Area recommendations included in Chapter 6 of this Plan.







## APPENDIX D: NATIVE PLANT SURVEYS

Dalton Lake Plant Survey I July 10, 2013 Columbia County, Oregon

Contributors: Chas McCoy, Jane Hartline, Dan Cary, Lona Pierce

Survey includes eastside riverfront trail and lake edge, trail to west lake edge, forest trail up to bluff overlooking lake, and paved trail to Columbia City.

#### Trees

Bigleaf maple Western red cedar Douglas fir Western hemlock Grand fir Sitka spruce (1-below bluff) Cottonwood Oregon ash Sitka willow Scouler's willow Pacific willow White oak Red alder Cascara Beaked hazelnut

#### Shrubs

#### Snowberry Thimbleberry Red elderberry

Acer macrophyllum Thuja plicata Pseudotsuga menziesii Tsuga heterophylla Abies grandis Picea sitchinsis Populus balsamifera Fraxinus latifolia Salix sitchinsis Salix lucida Salix lucida Quercus garryana alnus rubra Rhamnus purshiana Corylus cornuta

Symphoricarpas albus

Sumbucus racemosa

Rubus pariflorus

Dull Oregon grape Tall Oregon grape Black hawthorn Nootka rose Western wahoo Oceanspray Oval-leaf viburnum Baneberry Serviceberry Poison oak Red-osier dogwood Indian plum Hardhack Salmonberry Vine maple

#### Upland wildflowers/sedges/grass

### Woodlands & edges

Pacific waterleaf Hooker's fairybells Columbian tiger lily Hydrophyllum tenuipes Disporum hookeri Lillium columbianum

Mahonia nervosa

Rosa nutkana

Actaea rubra

Mahonia aquifolium

Cretaegus douglasii

Holodiscus discolor

Viburnum ellipticum

Amelanchier alnifolia

Oemleria cerasiformis

Rhus diversiloba

Spirea douglasii

Rubus spectabilis Acer circinatum

Cornus stolonifera

Euonymus occidentallis

False lily of the valley False Solomon's seal Western trillium Great camas Large-leaf avens Dewberry Small-flowered forget-me-not Bedstraw Candy flower Miner's lettuce Vanilla leaf Stinging nettle Sweet cicily Licorice fern Bracken fern Lady fern Sword fern Fireweed Piggyback plant Mitrewort spp. Fringecups Inside-out flower Wild cucumber Pearly everlasting Fleabane spp. Common beggerticks Jewelweed Western wood violet Hemp dogbane Upland sedges (3 species) Vetch spp.

Maianthemum dilitatum Smilacina racemosa Trillium ovatum Camassia leichtlinii Geum macrophyllum Rubus ursinus Myosotis laxa Galium aparine Claytonia perfoliata Claytonia sibirica Achlys triphylla Urtica dioica Osmorhiza chilensis Polypodium glycyrrhiza Pteridium aquilinum Athyrium filix-femina Polystichum munitum Epilobium angustifolium Tolmiea menziesii Mitella Tellima grandiflora Vancouveria hexandra Marah oreganus Anaphalis margaritacea Erigeron Bindens frendosa Impatiens noli-tangere Viola glabella Acopynum cannabinum Carex Vicia

### Bluff area

Broadleaf stonecrop Wild hyacinth Nuttall's larkspur

### Wetlands/aquatics

Soft-stem bulrush Coontail Scouring rush Slough sedge Bladderwort spp. Pond lily Wapato Common duckweed Giant duckweed Dewey's sedge Water smartweed Skunk cabbage Pondweed spp. Burreed spp. Common mare's-tail

### Nonnative/invasive species

English holly English hawthorn hybrid English ivy Bindweed Nipplewort Reed canarygrass Orchard grass Himalyan blackberry Herb Robert Sedum spathulifolium Brodiaea hyacinthina Delphinium nuttallii

Scirpus lacustris Ceratophyllum demersum Equisetum hyemale Carex obnupta Utricularia Nuphar polysepalum Sagittaria latifolia Lemna minor Spirodela polyrrhza Carex deweyana Polygonum amphibium Lysichiton americanum Potamogeton Sparganium Hippuris vulgaris

Ilex aquifolium Crataegus Hedera helix Convolvulus Lapsana communis Phalaris arundinacea Dactylis glomerata Rubus discolor Geranium robertianum Birdsfoot trefoil Canada thistle Creeping buttercup Black plaintain Broadleaf plaintain Curly dock Cats' ear spp. Bittersweet nightshade Chickweed spp. California myrtle Lotus corniculatus Cirsium arvense Ranunculus repens Plantago lanceolata Plantago major Rumex crispus Hypochaeris Solanum dulcamara Cerastium Umbellularia californica Bird cherry Queen Anne's lace St. John's wort Water purslane Pennywort Tanacetum vulgare Prunella Trifolium repens Trifolium pretense Leucanthemum vulga Prunus padus Daucus carota Hypericum perforatum Lugwigia palustris Tansy ragwort Self-heal spp. White clover Red clover Oxeye daisy

### Flora of Nob Hill Nature Park St. Helens, Columbia County, Oregon

Prepared by Wilbur L. Bluhm, Willamette Valley Chapter, Native Plant Society of Oregon. August 2010.

Organization and Nomenclature are by Oregon Flora Project and Oregon Plant Atlas, Herbarium, Department of Botany and Plant Pathology, Oregon State University, 2010.Nob Hill Nature Park, approximately 6 acres in size, is at southern end of South 3<sup>rd</sup> Street in St. Helens, Oregon, in Township 4N, Range 1W, Section 3. Elevation is about 55 feet, varying with the lower and higher areas within the Park.

<u>Key</u>:

*\** = introduced species
[?] = uncertain identification, nomenclature, or presence

[name] = synonym; often now an obsolete name

### I. Pteridophytes (Ferns & Their Relatives)

*Dryopteridaceae*, *Polystichum munitum*, Western Sword Fern

*Woodsiaceae*, Cliff Fern Family *Athyrium filix-femina* var. *cyclosorum*, Northwestern Lady Fern

### II. Gymnosperms (Conifers)

*Pinaceae*, Pine Family *Pseudotsuga menziesii* var. *menziesii*, Douglas Fir - tree

#### III. Dicotyledons (Broadleaved Plants With 2 Seed Leaves)

*Aceraceae*, Maple Family *Acer circinatum*, Vine Maple - shrub, tree

*Anacardiaceae*, Sumac Family *Toxicodendron* [Rhus] *diversilobum*, Poison Oak - shrub, vine

*Apiaceae*, Parsley Family \* *Daucus carota*, Queen Anne's Lace, Wild Carrot - herb

*Araliaceae*, Ginseng Family \* *Hedera helix*, English Ivy - vine

#### Asteraceae, Aster, Daisy, or Sunflower Family

- \* Cirsium arvense, Canada Thistle herb
- \* C. vulgare, Bull Thistle, Common Thistle herb
- Gnaphalium stramineum [chilense], Cotton Batting Cudweed
- \* Hypochaeris radicata, False Dandelion, Hairy Cat's Ear herb
- \* Lapsana communis, Nipplewort herb
- \* Mycelis [Lactuca] muralis, Wall Lettuce herb
- \* Sonchus asper, Prickly Sow Thistle herb
- \* Tragopogon dubius, Yellow Salsify herb

#### Berberidaceae, Barberry Family

Mahonia [Berberis] aquifolium, Tall Oregon Grape - shrub

#### Brassicaceae, Mustard Family

*Cardamine nuttallii* var. *nuttallii* [pulcherrima var. tenella], Slender Toothwort, Spring Beauty - herb \* *Lunaria annua*, Honesty, Silver Dollar Plant - herb

#### Caprifoliaceae, Honeysuckle Family

*Symphoricarpos albus* var. *laevigatus*, Common Snowberry - shrub *Viburnum ellipticum*, Oregon Viburnum, Oval Leaved Viburnum - shrub

#### Caryophyllaceae, Pink Family

\* Dianthus armeria ssp. armeria, Grass Pink, Deptford Pink - herb \* Lychnis coronaria, Rose Campion - herb

[?\*] *Silene conica*, Striated Catchfly - herb

#### Convolvulaceae, Morning Glory Family

\* Convolvulus arvensis, Field Bindweed, Wild Morning Glory - vine

Cornaceae, Dogwood Family Cornus sericea, Creek Dogwood, Red Osier Dogwood - shrub Fabaceae, Pea Family Lupinus polyphyllus var. polyphyllus, Bigleaf Lupine - herb

\* Trifolium pratense, Red Clover - herb

\* Vicia cracca, Bird Vetch - herb

*Fagaceae*, Beech Family *Quercus garryana* var. *garryana*, Oregon White Oak - tree

*Hydrophyllaceae*, Waterleaf Family *Phacelia nemoralis* ssp. *oregonensis*, Oregon Phacelia - herb

*Hypericaceae*, St.Johnswort Family \* *Hypericum perforatum*, Goatweed, Klamathweed - herb

*Lamiaceae*, Mint Family \* *Lamium* [? galeobdolon, Yellow Archangel] - herb \* *L*. [? purpureum, Red Dead Nettle] - herb

*Oleaceae*, Olive Family *Fraxinus latifolia*, Oregon Ash - tree \* *Syringa vulgaris*, Common Lilac - shrub

*Plantaginaceae*, Plantain Family \* *Plantago lanceolata*, Buckhorn Plantain, English Plantain - herb

*Polygonaceae*, Buckwheat Family \* *Persicaria maculosa* [Polygonum persicaria], Spotted Ladysthumb, Heartweed - herb

*Portulacaceae*, Purslane Family *Claytonia sibirica*, Candyflower, Siberian Montia - annual herb

*Ranunculaceae*, Buttercup Family *Delphinium* [? *trolliifolium*, Poison Larkspur] - herb

#### Rosaceae, Rose Family

City of St. Helens

Amelanchier alnifolia var. semiintegrifolia, Western Serviceberry - shrub Fragaria vesca ssp. bracteata, Woodland Strawberry - herb Holodiscus discolor, Creambush Oceanspray - shrub Oemleria cerasiformis, Indian Plum - shrub \* Prunus avium, Sweet Cherry - tree \* P. Xdomestica, Common Plum - tree Rosa sp., Rose - shrub \* Rubus armeniacus, Himalayan Blackberry - vine, shrub \* Sorbus [? aucuparia, European Mountain Ash] - tree

*Rubiaceae*, Madder Family *Galium aparine*, Common Bedstraw, Stickywilly - vine, herb

*Salicaceae*, Willow Family *Populus trichocarpa*, Black Cottonwood - tree

*Saxifragaceae*, Saxifrage Family *Tellima grandiflora*, Fringecup - herb

#### Scrophulariaceae, Figwort Family

\* *Parentucellia viscosa*, Bright Eyes, Yellow Parentucellia - herb \* *Verbascum thapsus*, Common Mullein, Flannel Mullein - herb *Veronica serpyllifolia* [? var. \* *serpyllifolia*], Thyme Leaved Speedwell herb

**IV. Monocotyledons** (Plants with Parallel Veined Leaves, With One Seed Leaf At Germination)

*Araceae*, Arum Family \* *Dracunculus vulgaris*, Dragon Arum, Voodoo Lily - herb

*Cyperaceae*, Sedge Family *Carex* sp., Sedge - grass-like herb

*Iridaceae*, Iris Family *Iris tenax* var. *tenax*, Oregon Iris - herb

#### Juncaceae, Rush Family

Juncus bufonius, Toad Rush - grass-like herb

#### *Liliaceae*, Lily Family

*Camassia* [? *quamash* var., Common Camas] - bulb *Erythronium oregonum*, Giant Fawn Lily - bulb *Fritillaria affinis*, Checker Lily - bulb *Trillium ovatum* ssp. *ovatum*, Western White Trillium - bulb

#### Poaceae, Grass Family

[\*] Agrostis sp., Bentgrass

- \* Cynosurus echinatus, Hedgehog Dogtail
- \* Dactylis glomerata, Orchard Grass
- \* Holcus lanatus, Common Velvet Grass, Yorkshire Fog
- \* Lolium perenne, Perennial Ryegrass, English Ryegrass
- \* Phalaris arundinacea var. arundinacea, Reed Canarygrass
- \* Poa pratensis ssp. pratensis, Kentucky Blue Grass



# City of St. Helens Public Hearing June 3, 2015 Fiscal Year 2015-16 Revenue Sharing Designation Recommended Approved Budget

Facilitated by: Jon Ellis Finance Director/Budget Officer



# Agenda - FY 15-16 Public Hearings

- Public Hearing on Revenue Sharing Designation
  - Overview of State Revenue Sharing
  - Designation
  - Public Comments
- Public Hearing on Recommended Approved Budget
  - City Budget Basics
  - Budget Overview
  - Public Comments

# **Revenue Sharing Funds**

Liquor revenue – taxes collected by the State on the sale of liquor

- State shares these revenues with counties and cities
- 20% is allocated to cities based on population
- 14% known as "Revenue Sharing" is allocated based on a formula comprised on property taxes, per capita income and population

Revenue Sharing funds requirements per ORS 221.770

- Hold public hearing for public comment on proposed use
- Adopt resolution electing to receive funds

# Revenue Sharing Designations FY 15-16

## Resources

Estimated revenue sharing revenues (FY 15-16)131,220Total Resources131,220

# Uses

Support of General Fund Services (Police, Library, Parks, Court, Community Services) Total Uses

- Equates to
  - 1.5 days of library operations, or
  - 1 Police Officer, or
  - Parks facilities being open, or
  - Having a Municipal Court

(131, 220)

(131, 220)

# **Open for Public Comments**



# **City Budget Basics**

• 12 Funds

# 5 Departments

(2 Departments Merged – Community Development and Administration)

- 63 Full-time positions
- 14 Seasonal/part-time staff (4.93 FTE)
- Serving approximately 12,900 St. Helens citizens

# Managing the Checkbooks

- Each fund is a separate checkbook
- The budget determines what checks will be written
- Some departments have multiple checkbooks
- Most checkbooks are shared between various departments

Resources (Revenues) = Uses (Expenditures)

# **Types of Funds**

- Tax Supported
  - General Fund
- Fee Supported
  - Water / Wastewater Utilities
- Special Revenue Supported
  - Streets, Visitor Tourism, Capital Improvements, CDBG
- Internal Service Funds
  - Administrative services, Public Works, Fleet

# Approved FY 15-16 Budget

	Resources			Us	es			
Fund	Beginning working capital	Revenues	Transfers	Expenditures	Transfers	Resources in excess of Uses	Contingency	Unappropriated Fund Balance
General Fund	1,641,828	4,262,500	56,350	4,369,440	68,890	1,522,348	851,800	670,548
Special Revenue Funds								
Visitor & Tourism	141,448	95,000	-	85,000	-	151,448	10,000	141,448
Community Enhancement	2,390,100		1,003,890	3,439,980	82,850	1,319,590	1,055,760	263,830
Capital Improvement	7,030,579	1,492,300	846,500	4,149,800	1,000,000	4,219,579	770,000	3,449,579
CDBG	-	56,830	-	56,830	-	-	-	-
Streets (Gas Tax)	542,919	818,650	-	766,080	5,500	589,989	100,000	489,989
Internal Service Funds								
Administrative Services	133,691	1,381,490	-	1,472,720	-	42,461	42,460	1
Public Works	- '	281,690	40,000	281,690	-	40,000	40,000	-
Fleet	16,753	278,000	-	285,350	-	9,403	9,400	3
Enterprise Funds								
Water Operating	2,054,484	3,162,630	-	2,783,960	394,000	2,039,154	445,900	1,593,254
Sewer Operating	2,539,996	4,713,500	-	3,917,880	395,500	2,940,116	701,200	2,238,916
Grand Total	16,491,798	17,991,020	1,946,740	21,608,730	1,946,740	12,874,088	4,026,520	8,847,568
Total Budget			36,429,558		36,429,558			
Unappropriated fund balance			(16,491,798)		(8,847,568)			
Contingency			0		(4,026,520)			
Transfers			(1,946,740)		(1,946,740)		-	
Internal Services			(2,013,220)		(2,013,220)			Draw on
Net Budget			15,977,800		19,595,510	-	(3,617,710)	reserves
						•		

9

# Revenues / Expenditures By Type – All Funds

		Budget 2015-16	Percent total	Adjustments to net*	Net Budget	Percent total	Percent current
• 94% of Revenues	Resources Beginning working capital	16,491,798	45%		16,491,798	51%	0%
from 5 revenue	Charges for services	8,375,880	23%	(308,270)	8,067,610	25%	<mark>51%</mark>
	Intergovernmental	1,811,850	5%		1,811,850	6%	<u>11%</u>
categories	Property taxes	1,632,300	4%		1,632,300	5%	<mark>10%</mark>
	Franchise fees	1,513,620	4%		1,513,620	5%	<mark>9%</mark>
	Loan Proceeds	2,000,500	5%		2,000,500	6%	13%
	Licenses and permits	303,810	1%		303,810	1%	2%
	Fines and forfeitures	221,000	1%		221,000	1%	1%
	Miscellaneous	260,840	1%		260,840	1%	2%
	Motel/hotel	95,000	0%		95,000	0%	1%
	Interest earnings	68,600	0%		68,600	0%	0%
	Transfers	1,946,740	5%	(1,946,740)	-	0%	0%
	Indirect cost allocation - CC	, ,	5%	(1,707,620)	-	0%	0%
	Current revenues	19,937,760	55%	(3,962,630)	15,975,130	49%	0%
	Total resources	36,429,558	100%	(3,962,630)	32,466,928	-	
<ul> <li>Staffing 67.93 FTE</li> </ul>	Personnel Services	7,246,460	20%		7,246,460	37%	0%
0	Materials and Supplies	6,519,480	18%	(2,015,890)	4,503,590	23%	0%
(increase 1.89)	Capital Outlay	6,804,830	19%		6,804,830	35%	0%
	Debt Service	1,037,960	3%		1,037,960	5%	0%
	Transfers	1,946,740	5%	(1,946,740)	-	0%	0%
		23,555,470	65%	(3,962,630)	19,592,840	100%	0%
	Contingency	4,026,520	11%	(4,026,520)	-	0%	0%
	Ending fund balance	8,847,568	24%	(8,847,568)	-	0%	0%
		36,429,558	100%	(16,836,718)	19,592,840	100%	0%
		Net draw on r	reserves		(3,617,710)		_

# Expenditures By Department - All Funds

	Budget 2015-16								
				Un-appropriated	Total				
Uses by Departments/Programs	Expenditures	Percent	Contingency	Fund Balances	Requirements	FTE			
Administration and Community Development									
City Council	81,710								
Administration	1,579,550		42,460	-					
Courts	351,690								
Communinty Development	3,909,050		1,037,080	233,729					
Administration and Community Development	5,922,000	25.14%	1,079,540	233,729	7,235,269	15.30			
Library	637,202	2.71%	28,680	171,543	837,425	5.30			
Police	2,617,518	11.11%	-	-	2,617,518	17.08			
Public Works									
Engineering	55,610		-	-					
Equipment	195,000		20,000	283,087					
Fleet	285,350		9,400	2					
Operations	226,080		40,000	-					
Parks	491,650		50,000	46,895					
Sewer	7,243,380		1,201,200	3,895,647					
Streets	1,661,580		200,000	1,026,837					
Water	4,117,960		545,900	2,519,281					
Public Works	14,276,610	60.61%	2,066,500	7,771,749	24,114,859	30.25			
Non-Departmental	102,140	0.43%	851,800	670,547	1,624,487	-			
Total Requirements	23,555,470	100.00%	4,026,520	8,847,568	36,429,558	67.93			

# **Gauntlet of Reductions**

• Reduction to service levels through staff reductions

City wide - All Departments / Funds										
	Actual	Adopted	Adopted	Proposed	Adopted	2013-14	Actual 2007-08 *			
Department	2007-08	2012-13	2013-14	2014-15	-VS- Proposed 2014-15		-VS- Proposed 2014			
	or peak				Change	Percent	Change	Percent		
Administrative /										
Community Services	18.50	14.50	14.00	14.00	-	0.00%	(4.50)	-24.3%		
Police	24.00	18.00	17.00	17.00	-	0.00%	(7.00)	-29.2%		
Library	7.00	5.50	5.46	5.29	(0.17)	-3.11%	(1.71)	-24.4%		
Public Works *	36.70	32.80	30.50	29.75	(0.75)	-2.46%	(6.95)	-18.9%		
Total FTE	86.20	70.80	66.96	66.04	(0.92)	-1.37%	(20.16)	-23.4%		

City Wide - All Departments / Funds

\* public works peaked employment due to Capital Projects was in FY 10-11

- Personnel Services no cost of living (FY 11-12, FY 12-13), increase medical contributions, loss of benefits (FY 11-12)
- Eliminated community grant programs
- Deferring maintenance

# **Overall Cost Drivers**

- Personnel Services up \$405,900 or 6%
  - Merit and COLA increases (\$135,000)
  - Medical insurance increase (\$97,620)
  - PERS increase (\$92,850)
- Materials and supplies up \$297,000 or 4.8%
  - CIS insurance for liability, auto and property Increase (\$20,100)
  - Facilitating stewardship of acquisition of new properties (\$270,000)
- Capital Improvements
  - Boise Veneer property, Godfrey Park Outfall, 2MG Reservoir Rehabilitation

# **Capital Improvement Program**

Capital Outlay - Summary Project	Listing								
	Adopted	Proposed	Adopted			Adopted	Proposed	Adopted	
Account Description	2014-15	2015-16	2015-16	Notes	Account Description	2014-15	2015-16	2015-16	Notes
009-Communty Enhancement					010 - Capital Projects - 303/304	Sewer/Stor	m		
Gateway project - phase I / II	48,550	2,000	2,000		Sewer main replacement	300,000	200,000	300,000	
Potential Park Property Acquisition	79,800	50,100	50,100		I&I Reduction	550,000	-	-	
Library roof	75,000	-	-		Meter & Lift Stations	115,000	105,000	130,000	Carry-over
Development opportunities	3,700,000	-	2,488,430		Storm drains	200,000	100,000	100,000	
	3,903,350	52,100	2,540,530		Godfrey Outfall	1,800,000	1,900,000	1,900,000	Carry-over
010 - Capital Projects - 301 - Stree	ts					2,965,000	2,305,000	2,430,000	
Unimproved paving	30,000	25,000	25,000		010 - Capital Projects - 300 - Par	ks			
Sidewalk	25,000	25,000	25,000		McCormick Park Ped Bridge		69,800	69,800	
First Street Reconstruction	50,000	-	-		Dock Repairs		-	75,000	
Eisenschmidt Sidewalk-Overlay	31,000	55,000	40,000	Carry-over	Potential Park Property Acquisitic	50,000	-		
Gable Road	-	200,000	200,000			50,000	69,800	144,800	
St Helens Street Overlay	230,000	230,000	100,000	Carry-over	Various - Other Capital Outlays				
	366,000	535,000	390,000		Heavy equipment	-	195,000	195,000	
010 - Capital Projects - 302 - Wate	<u>r</u>				Street Sweeper	275,000	-	-	
Telemetry System Upgrade	250,000	-	-		Phone System	-	50,000	50,000	Carry-over
Water main replacement	200,000	200,000	200,000		Computers, Software	69,300	96,500	96,500	Carry-over
Water meter replacement	200,000	200,000	200,000		Various Bldg./Equipment	183,600	18,000	18,000	
2 MG Reservior Rehabilitation	300,000	280,000	300,000	Carry-over		527,900	359,500	359,500	
Purchase land for reservoir	240,000	240,000	240,000	Carry-over					
	1,190,000	920,000	940,000						
					Total Capital Outlay	9,002,250	4,241,400	6,804,830	(4,760,850)







14

# Proposed to Approved Budget

		Sources			
Budget Items	Appropriations	Contingency	Ending FB	Total	Revenues
Proposed Budget	20,788,100	4,017,550	9,018,240	33,823,890	33,823,890
Errors and Omissions (5/5/15)					
Planning GIS	2,000		(2,000)	-	
General Fund Beginning Fund Balance			13,499	13,499	13,499
Public Works5 FTE	(12,070)		12,070	-	
Tourism	(34,000)	(10,000)	20,000	(24,000)	(24,000)
Additional Adjustments (5/19/15)					
OT - Public Works	15,910		(15,910)	-	-
CIP - Increase Pump Station 7	10,000		(10,000)	-	-
Library Security Camera	6,300		(6,300)	-	
Total Errors and Ommission	(11,860)	(10,000)	11,359	(10,501)	(10,501)
CIP Carryforwards / Adjustments (5/5/15)					
Economic Development - Acquisition	2,513,430	-	-	2,513,430	2,513,430
Parks - Dock Storm Repairs	25,000	-	-	25,000	25,000
Streets - St Helens & Eisenschmidt	(145,000)	-	42,598	(102,402)	(102,402)
Water - 2MGD Reservior Rehab	20,000	20,000 -		20,000	20,000
Sewer - Main Replacement - Pump Station 7	115,000	-	(120,000)	(5,000)	(5,000)
Equipment - savings from street sweeper	-	20,000	52,311	72,311	72,311
Total CIP Carryforwards / Adjustments	2,528,430	20,000	(25,091)	2,523,339	2,523,339
Additional Funding Requests (5/5/15)					
Librarian I .70 to 1 FTE	22,970	-	(22,970)	-	-
Assistant Planner	88,960	(1,030)	(50,770)	37,160	37,160
Sergeant to Lieutenant	20,740	-	(20,740)	-	-
Dock Repairs	90,000	-	(40,000)	50,000	50,000
Additional Funding Requests (5/19/15)	·			,	,
PD Code Enforcement	-		3,000	3,000	3,000
Library Assistant .3FTE	10,220		(10,220)	-	-
Term Limited Office Assistant (.3FTE)	17,900		(15,230)	2,670	2,670
Total Additional Funding Requests	250,790	(1,030)	(156,930)	92,830	92,830
Total Adjustments	2,767,360	8,970	(170,662)	2,605,668	2,605,668
Final Approved Budget 5/19/15	23,555,460	4,026,520	8,847,578	36,429,558	36,429,558

# **Open for Public Comments**



# **Next:** Deliberation and Adoption of Budget June 17, 2015

# Questions?



## MANI CENTER **Columbia County Child Abuse Assessment Program**

Mailing Address: PO Box 1001, St Helens, OR 97051 Medical Assessment & Administrative Office: 1621 Columbia Blvd., St. Helens, OR 97051

Phone: (503) 366-4005

Fax: (503) 366-0314

e-mail: amanicenter@comcast.net

### **Funding Proposal**

JUN 02 2015

To: St. Helens City Council & Budget Committee OFFICE OF ST. HELENS From: The Columbia County Child Abuse Assessment Center (DBA: Amani Center) RECORDER Date: May 28, 2015

**Proposal:** To request an allocation of funding for the Amani Center in the City of St. Helens Budget for the 2015/2016 FY.

### **Organizational Background**

In the late 1990s, child abuse assessment and treatment services were still not available in Columbia County. Victims had to be transported to Cares Northwest in Portland for services. The number of assessment slots was extremely limited (under 20). Private transportation to make this long trip was not always available, so either local law enforcement or DHS personnel were forced to provide transport. This system was slow and costly, and many victims went unserved.

In 2000, a consortium of public and private agencies took action to solve the problem of lack of local child abuse assessment & treatment services. They created The Amani Center. The Center's mission was to "minimize trauma to child abuse victims through professional medical diagnosis and treatment in a secure and child-friendly environment with the goal of preventing child abuse in all forms."

Today our center serves children from birth to 18 years of age who live in Columbia County, Oregon and are suspected of having been abused.

We provide these children with comprehensive, culturally competent, multi-disciplinary forensic assessments and, when appropriate, testify in court on their behalf. We provide children and non-offending family members with crisis counseling and support services. We are the only agency providing services of this type in Columbia County.

During the past several years, we have had steady growth. We have developed a small, well-trained staff and an effective four-member Board of Directors. Over sixty highly committed volunteers help us in some way during the year (fundraising, family support services, writing newsletters, office work, etc.)

#### **Description of Assessment Program and Positions**

#### **Forensic Interviewer:**

The purpose of the Forensic Interviewer program is to provide children with a skilled child abuse

forensic interview. The forensic interview is often times partnered with a medical assessment, which includes a complete physical examination, digitally recorded interview (using Oregon Interviewing Guidelines), determination of abuse, identification of appropriate treatment, and referral for follow-up care.

The child victim will benefit from the Forensic Interview assessment program, as services will be provided in a sensitive manner in a child friendly setting. Based on the child's examination, referrals will be made to a therapist and/or specialist, as needed, as well as recommendations for developmental and/or mental health evaluations. Moreover, caregivers will benefit from this service, as they will be able to consult with the professionals to discuss the child's needs and ways to facilitate the child's healing process. The child further benefits from the Forensic Interview assessment program because the video recording as well as the Forensic Interviewer's assessment and treatment recommendations can be used in Grand Jury in place of the child's testimony. This allows the child to heal further without having to re-tell their disclosure to more strangers. We anticipate that over 300 referrals for suspected child abuse victim Forensic Interview assessments will be received during a one-year period.

#### **Child Abuse Medical Examiner:**

The Medical Examiner provides highly skilled and specialized head-to-toe medical evaluations to alleged victims of child abuse and/or domestic violence. The use of a specialized piece of machinery called a colposcope (used for good light and magnification) is used to assess sexual abuse. The Medical Examiner is the designated child abuse medical provider for Columbia County. As such, the Medical Examiner may serve as a trainer/consultant regarding child abuse cases within Columbia County. The Medical Examiner provides quality and professional care based guided by Amani Center practice protocols and standards established by the Oregon Medical Child Abuse Guidelines.

#### Intake/Family Support Services Specialist (FSSS):

The FSSS position has enabled the Amani Center to provide intake and support services for child victims of abuse and/or domestic violence and support and follow-up services for non-offending caregivers. Additional services offered by the FSSS have included information and referral, advocacy, and Crime Victims Compensation assistance. The FSSS provides support to the child and family pre, post and during the assessment process. This position is currently funded in full through a VOCA grant.

**Amani Center's Role in the County:** The Amani Center is a 501(c)3 non-profit organization serving Columbia County and is the only child abuse intervention center in Columbia County and the only agency that offers this specialized response to child abuse. The Amani Center strives to minimize trauma to child abuse victims through professional medical diagnosis and treatment in a secure and child-friendly environment with the goal of preventing child abuse in all forms.

The demand for our services is staggering; child abuse is now at epidemic levels. Studies show that every 36 seconds one child in the United States is neglected/abused—and that one in every four girls and one in every six boys will be sexually abused by the time they are 18 years of age. Applying these rates to Columbia County's child/adolescent population means that on a rotating

scale, over 3,000 potential victims and 5,000 potential non-offending caregivers will need our help at some point. At least one-third of them are expected to seek us out.

Since our incorporation in 2000, we have provided Child Abuse Forensic Assessments to over 967 children/adolescents. The Forensic Assessment is conducted by a team, which includes a highly trained Child Forensic Interviewer, a Board Certified Registered Nurse Practitioner or Medical Doctor, and a Family Support Specialist. The process includes a digitally recorded interview using Oregon Interviewing Guidelines, a full medical examination using Oregon Medical Guidelines, a determination of abuse, the identification of appropriate treatment, the creation of a safety plan and a referral(s) for follow-up care.

In 2014, the Amani Center provided 103 such assessments, an increase from 2013 in which 92 children were served, despite no increase in funding. This is a significant decrease from 2012 in which 126 children received assessment services. The Amani Center had to turn away a number of other abused children who also needed our help, as we didn't have clinic appointment slots to provide our specialized services. Most of the un-served children went without comprehensive assessment services and intervention because our Program was too underfunded to provide the level of services needed. As a result, their abuse may have continued.

**Need:** Child abuse intervention centers are highly regarded for their efficiency and effectiveness in both responding to current allegations of abuse and neglect as well as breaking the cycle for future generations. The Amani Center is a recognized leader in the fight against child abuse and serves as a community hub for issues related to this dire public health and safety concern. By intervening early, providing timely and thorough medical assessments and offering appropriate support and referral services, the Amani Center is an essential partner in the local response to child abuse and neglect.

The Amani Center serves children age birth through 17 years, who reside or were victimized in Columbia County. Approximately 70 percent of the children we serve are from low income families. According to Amani Center Statistics, Physical abuse and neglect are more prevalent among the youngest children we serve. Of the children assessed at the Amani Center for alleged child physical abuse or neglect in 2013 and 2014, 90% were under the age of 12. The Amani Center saw a higher number of female sexual abuse victims than male sexual abuse victims.

**Statistics:** In 2014 the Amani Center served 103 children and their families/foster parents. Additionally, the Amani Center worked closely with partner agencies such as law enforcement, Department of Human Services-Child Welfare, Columbia Community Mental Health, The District Attorney's Office, SAFE, Public Health and schools throughout the county to respond to incidences of child maltreatment in the county. The following data reflect the Amani Center's services last year:

**Child Victim Gender:** 

Male	45
Female	58

Abuse Type

Physical Abuse	33
Sexual Abuse	40
Witness to Violence (DV, Homicide, Other)	18
Neglect	12

#### Child Victim's City of Residence:

Scappoose	10
Warren	2
St. Helens	42
Columbia City	3
Deer Island	2
Rainier	7
Clatskanie	8
Vernonia	6
Foster Care or Unknown Address	20
Courtesy (Out of County)	3

#### Location of Crime/Jurisdiction:

St. Helens Police	43	
Scappoose Police	8	
Columbia County Sheriff	25	
Rainier Police	3	
Clatskanie Police	11	
Columbia City Police	2	
Out of County/ Courtesy	7	
Unknown Jurisdiction	4	

**Finances:** The Amani Center's goal is to diversify and stabilize funding streams in order to maintain current levels of services to the community. The Amani Center receives no dedicated tax dollars and has not received any funding from Columbia County or the municipalities within the county with one exception, the City of Scappoose of which has a program for non-profit organizations to request Community Enhancement funding (formerly known as Community Contribution funds).

As we approach the end of our fiscal year, we recognize that the funding deficit and lack of new funding sources may force us to close our doors before the end of June. The unfortunate reality is that the Amani Center faces this tough decision nearly every year. Our goal is to prevent this decision from having to be made next year and to ensure that this specialty service continues to be available to the children and families in Columbia County that so desperately need it.

Despite our strong commitment to writing grant funding proposals, holding fundraising events, cutting costs in every area possible and finding creative ways to do more with less, the Amani Center is far behind our revenue needs for this fiscal year. Our staff is dedicated to providing the best response to the child abuse epidemic, yet is often faced with the strong possibility we will not be able to continue our work due to funding shortages.

**Request:** The Amani Center respectfully requests that the St. Helens City Council Members consider an allocation of funding to the Amani Center in the 2015-2016 FY budget. We ask for this financial support for several reasons: Funding will allow the Amani Center to continue to provide services to children alleged to have been abused, neglected or witnessed violent crime; this will assist with inflationary increases we have absorbed over the last several years; and because we know the child abuse intervention model creates savings for both law enforcement and public health agencies,. This is an investment in our children when they need it most and is an investment in the health of our community. Additionally, Columbia County's investment in the Amani Center will leverage additional financial support as the Amani Center continues to build community support and seek more private donations.

Thank you for your consideration of this proposal. The Amani Center looks forward to forging a strong partnership with Columbia County to combat child abuse and to protect our most vulnerable citizens. Please do not hesitate to contact the Amani Center to speak with myself or with one of the Amani Center Board of Directors.

Warm Regards,

Cassy M. Miller Executive Director



TO: City Council
FROM: Jacob A. Graichen, AICP, City Planner
RE: Development Code Amendments (File ZA.1.15, Part 2) related to Marijuana
DATE: May 26, 2015

# This proposal looks at how marijuana dispensaries and/or marijuana retail establishments will be treated in the Development Code.

After the May 20<sup>th</sup> public hearing the Council deliberated and decided to continue deliberations to June 3<sup>rd</sup> to consider the following:

- To be a conditionally permitted use (requires a Conditional Use Permit) in the following zoning districts:
  - o Mixed Use (MU)
  - o Highway Commercial (HC)
  - o General Commercial (GC)
  - o Riverfront District (RD)
  - o Houlton Business District (HBD)
- Shall not locate within 1,000 feet of a school (proposed language is more specific).
- Shall not locate within 2,500 of another such establishment.
- Shall not be allowed as a temporary use/needs to be in a permanent building.
- Refuse collection area secure from entry.
- Shall complay with other applicable state and federal laws.

This differs from the recommendation of the Planning Commission who wished to only allow such uses (by Conditional Use Permit) in the Light Industrial zoning district only with the following conditions (which show specific proposed language):

(p) Marijuana retailer and/or medical marijuana dispensary.

(i) No marijuana retailer and/or medical marijuana dispensary shall be permitted to locate within 1,000 feet of any public or private: child care facility; preschool; elementary school; or junior, middle, or high school that lawfully exists at the time the Conditional Use Permit application is deemed complete.

(ii) No marijuana retailer and/or medical marijuana dispensary shall be permitted to locate within 200 feet of any residential zoning district or public park.

(iii) No marijuana retailer and/or medical marijuana dispensary shall be permitted to locate within 1,000 feet of any other marijuana retailer and/or medical marijuana dispensary that lawfully exists at the time the Conditional Use Permit application is deemed complete.

(iv) Distance shall be measured in a straight line, without regard to intervening structures, objects or roads, from the closest point of the structure or portion of structure containing the use, to

the closest portion of the residential zoning district or property line upon which a use specified in subsection (3)(p)(i), (ii) or (iii) of this section is listed.

(v) No marijuana retailer and/or medical marijuana dispensary shall be allowed as a temporary use and shall be located in a permanent building.

(vi) Any marijuana retailer and/or medical marijuana dispensary shall have refuse containers or refuse collection areas that are secure from entry outside the facility.

(vii) Any marijuana retailer and/or medical marijuana dispensary shall comply with all applicable state and local laws.

Staff can revise the language based on the Council's direction. Note that per SHMC 17.20.130, the Council has the authority to modify legislative requests and is not bound by the Commission's recommendation.

#### Basis

Another thing to consider is that the city needs to make findings as the basis for the decision. Despite the changes from the Planning Commission recommendation, it still seems logical to base the proposed rules on accessibility to children and the potential long-lasting affects. It's true that children and teenagers can probably get marijuana from a variety of sources and no land use rule is going to abate this. However, you can still make the argument that we don't want to facilitate marijuana use by minor's and thus the reasoning for the rules proposed.

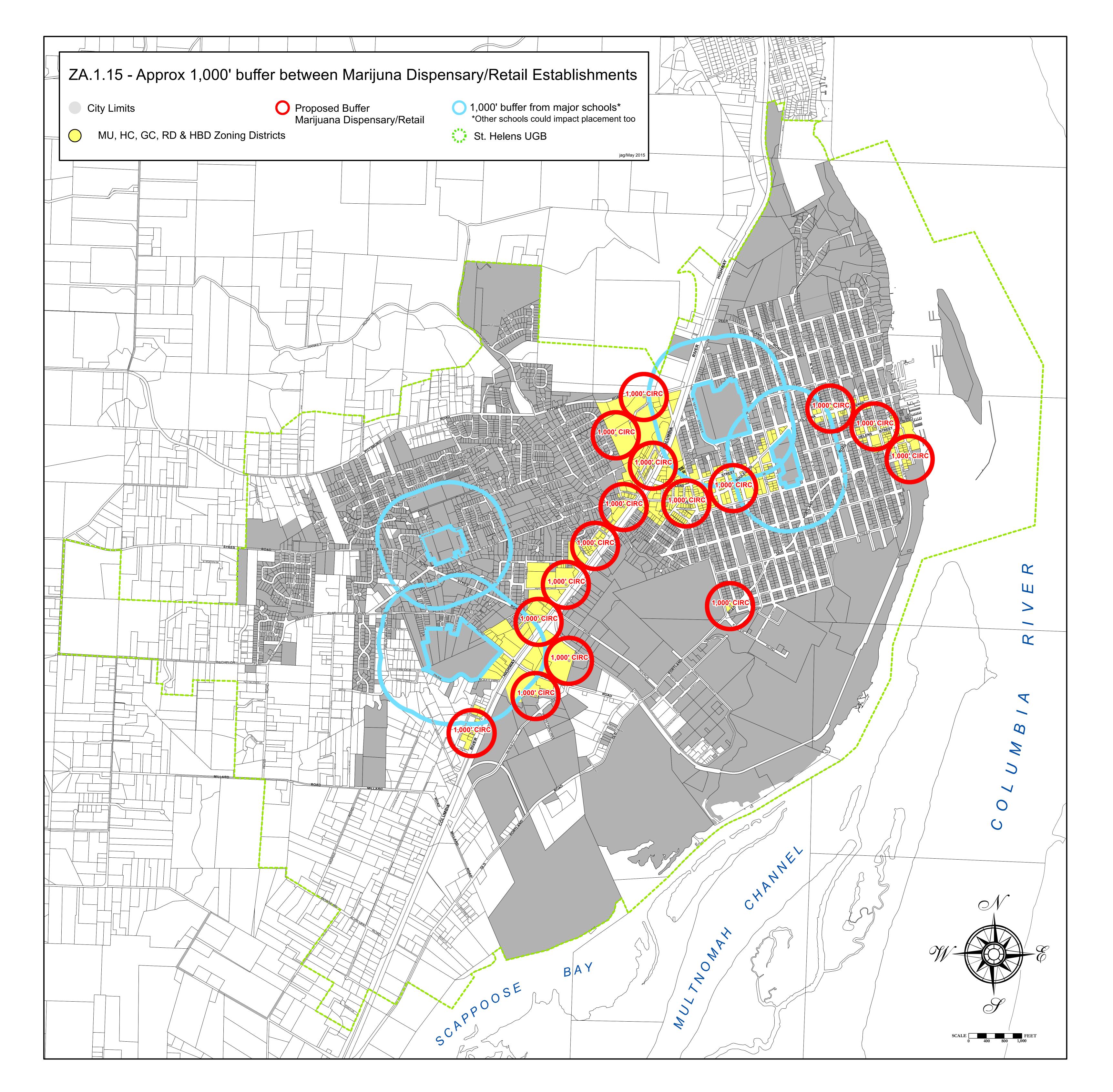
So helping to limit accessibility to children, who's IQ, study habits and such can be impacted at a fragile age still seems logical, especially since the impact can reach into adulthood (i.e., permanent IQ decease and less job opportunity due to poor study habits and less education attainment).

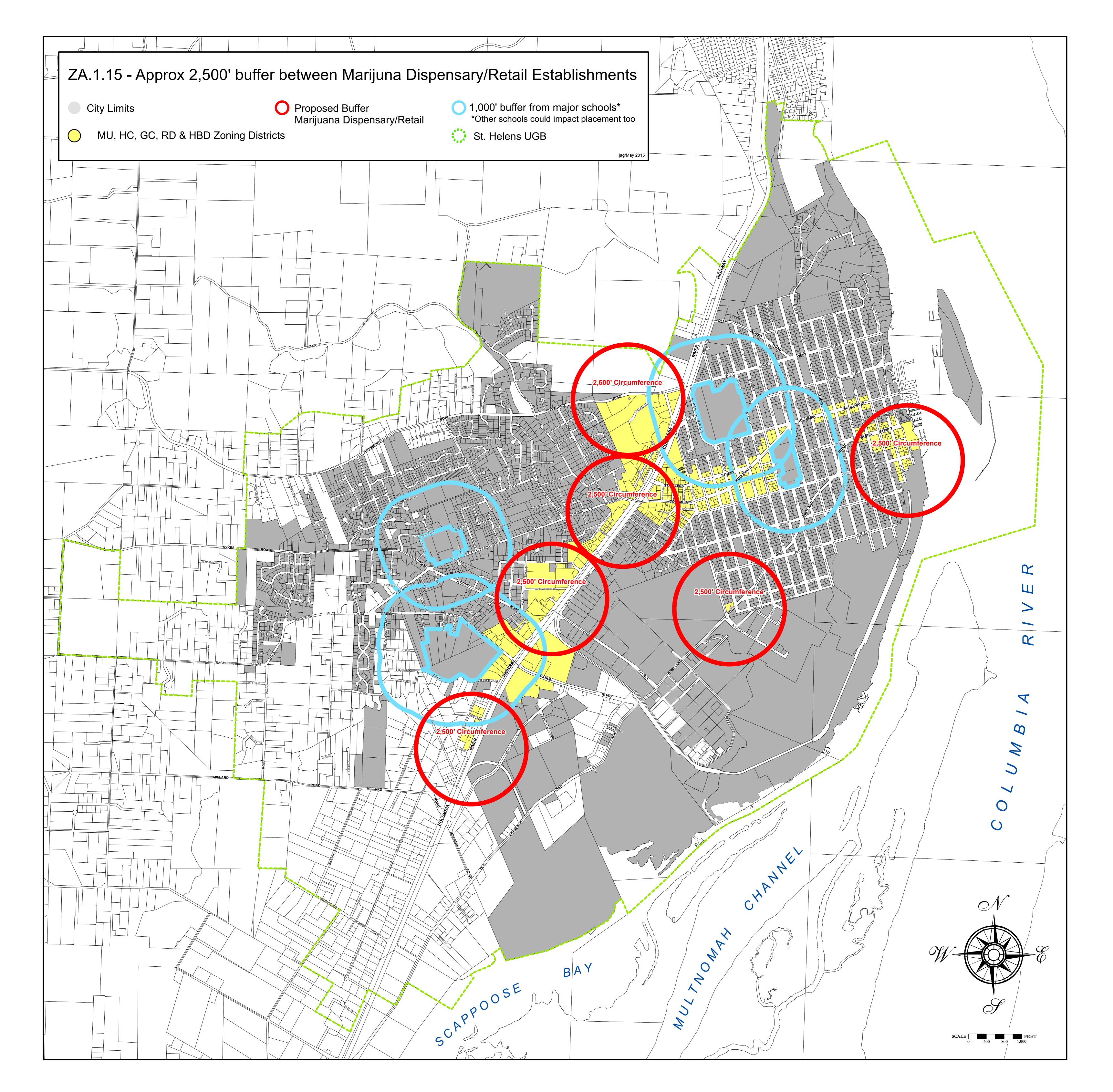
Here is a current link about brain impacts.

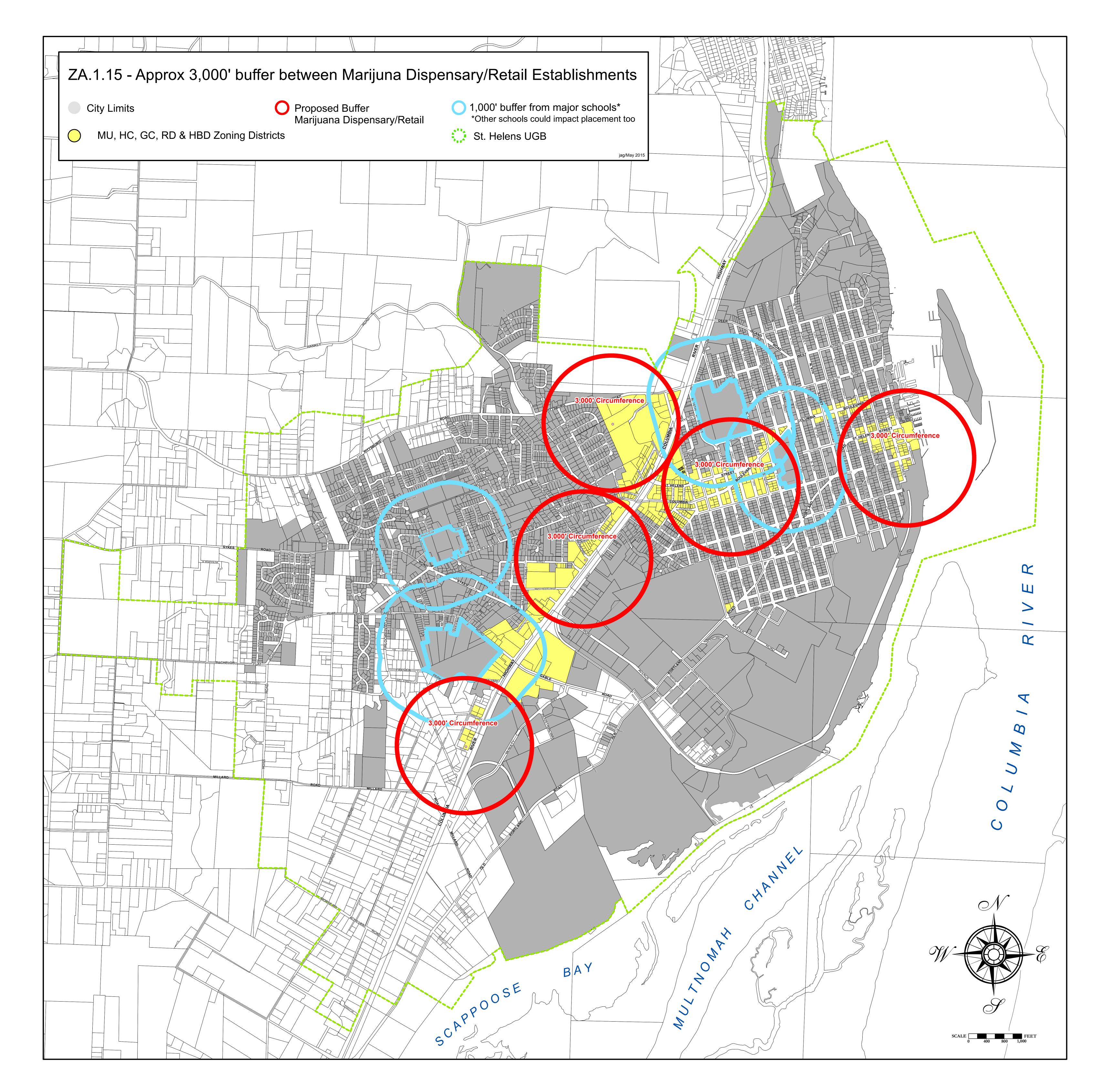
http://www.drugabuse.gov/about-nida/directors-page/messages-director/2012/09/marijuanas-lasting-effects-brain

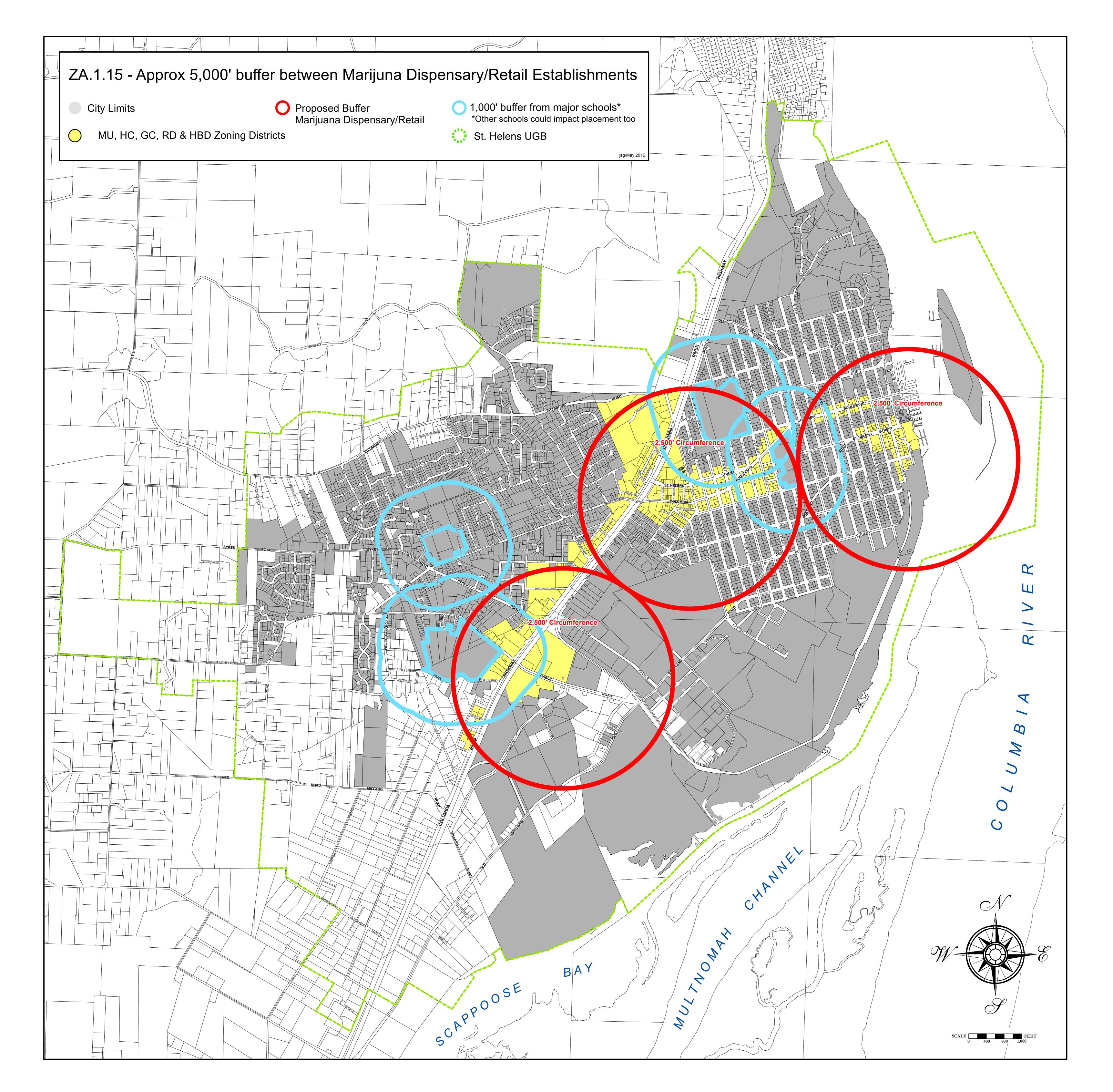
#### Distance between marijuana dispensaries/retail establishments?

The Council discussed having a 2,500' separation from these establishments but wanted visual aid before reaching a conclusion. Attached are maps showing the 1,000' separation from certain schools and separation of 1,000', 2,500', 3,000' and 5,000' of marijuana establishments to help demonstrate potential implications (density of use).









# City of St. Helens ORDINANCE NO. 3187

# AN ORDINANCE AMENDING ST. HELENS MUNICIPAL CODE SECTION 6.04, ANIMAL CONTROL, ALLOWING TEMPORARY USE OF GOATS FOR TARGETED GRAZING PURPOSES

WHEREAS, the City Council recognizes that the use of goats to clear unwanted vegetation is an environmentally friendly alternative to using mechanical equipment or harmful chemicals, especially to clear invasive species such as Himalayan blackberry and English ivy.

#### NOW, THEREFORE, THE CITY OF ST. HELENS ORDAINS AS FOLLOWS:

Section 1. Section 6.04.010(27) of the St. Helens Municipal Code is amended to read as follows: (additions **underlined**; deletions stricken)

# "(27) "Targeted grazing" means the use of goats to accomplish a defined vegetation or landscape goal."

Section 2. Former Section 6.04.010(27) of the St. Helens Municipal Code is renumbered as follows: (additions <u>underlined</u>; deletions <del>stricken</del>)

# (278) "Wildlife" means any undomesticated wild mammal or reptile that is wild by nature.

Section 3. Section 6.04.040(5) of the St. Helens Municipal Code is amended to read as follows: (additions **underlined**; deletions <del>stricken</del>)

(5) Animal Restrictions and Prohibitions.

(a) The following are prohibited except as set forth in subsections (5)(b)-and, (5)(c) and (5)(d) of this section:

(i) Beekeeping. No person shall possess, maintain or keep bees in the city limits.

(ii) Dogs. No single-family residence shall contain more than three adult dogs and one litter of puppies under six months of age.

(iii) Exotic Animals. No person shall possess, maintain or keep any exotic animal <u>in</u> <u>the city limits</u>.

(iv) Hens and Ducks. No person single-family residence shall possess, maintain or keep more than three adult hens or ducks, or any combination thereof, and six chicks or ducklings, or any combination thereof, under nine weeks of age.

(v) Livestock. No person shall possess, maintain or keep any livestock in the city limits.

(vi) Rabbits. No person single-family residence shall possess, maintain or keep more than three adult rabbits and one litter of rabbit kits (bunnies) under nine weeks of age.

(vii) Wildlife. No person shall possess, maintain or keep any wildlife in the city limits.

(b) Except for subsections (5)(a)(i), (5)(a)(v) and (5)(a)(vii) of this section, an owner may request an animal facility license for the keeping of such animals in the manner as set forth in SHMC 6.04.080.

(c) Persons owning and keeping roosters, dogs or rabbits in the city in numbers exceeding the provisions of subsection (5)(a) of this section on August 1, 2007, shall be allowed to continue the same without an animal facility license subject to the following:

(i) No such animal in excess of the otherwise allowed number shall be replaced or returned following death or dispossession of the animal.

(ii) Such person can provide documented evidence of such animals as of the above date.

(iii) This subsection (5)(c) shall apply only to roosters, dogs and/or rabbits not exceeding five in number.

(d) The temporary keeping of goats for the sole purpose of targeted grazing of vegetation is an accessory use to the primary use on a unit of land and requires a special use permit. The duration of targeted grazing on any one property one-half acre or less in area is limited to not more than 21 consecutive days. Properties more than one-half acre in area shall be divided into penned areas of one-half acre or less. The duration of targeted grazing is limited to not more than 21 consecutive days for each penned area. Goats may not return to a treated area for 30 days following a targeted grazing treatment. No more than three targeted grazing treatments per calendar year may occur on any one property one-half acre or less in size or on any one penned area in the case of properties greater than one-half acre in size.

Read the first time:	June 3, 2015
Read the second time:	June 17, 2015

**APPROVED AND ADOPTED** by the City Council this 17th day of June, 2015, by the following vote:

Ayes: Nays:

ATTEST:

Randy Peterson, Mayor

Kathy Payne, City Recorder

# City of St. Helens ORDINANCE NO. 3188

# AN ORDINANCE AMENDING ST. HELENS MUNICIPAL CODE CHAPTER 8, HEALTH AND SAFETY, REGARDING PROHIBITING SMOKING, TOBACCO AND MARIJUANA USE IN CITY PARKS AND ON POSTED CITY-OWNED PROPERTY

WHEREAS, the City currently prohibits smoking in city parks within 50 feet of the following areas when in use: children's playground areas; athletic fields and courts; special use areas (i.e. skate parks, BMX tracks); bleachers, grandstands, benches and spectator areas located adjacent to playgrounds, athletic fields and courts, and special use areas; covered picnic areas; restrooms; and concession areas. Smoking is also prohibited in all areas of any city park where a festival, concert, or similar public event is occurring; and

WHEREAS, a smoke, tobacco and marijuana free policy creates a healthy and safe environment for St. Helens residents, visitors, and especially youth. The City of St. Helens believes that tobacco use in the proximity of children and adults engaging in or watching outdoor recreational activities at city-owned or operated facilities is detrimental to their health; and

WHEREAS, a smoke and tobacco free policy sustains an environment that supports a nontobacco norm through a tobacco free policy, rule enforcement, and adult-peer role modeling on cityowned outdoor recreational facilities; and

WHEREAS, a smoke and tobacco free policy reduces the exposure of children and youth to smoking and tobacco use and therefore protects their health and discourages them from starting a harmful habit that is difficult to ultimately quit; and

WHEREAS, a smoke and tobacco free policy protects parks and natural areas from environmental degradation caused by the littering of cigarette butts and other tobacco related waste requiring additional maintenance expenses, diminishing the beauty of the City's recreational facilities, and poses a risk to toddlers due to ingestion; and

WHEREAS, a smoke and tobacco free policy protects parks and natural areas from potential risk of fires; and

WHEREAS, a smoke and tobacco free policy supports individuals who are trying to quit smoking or tobacco use or have already quit; and

WHEREAS, a smoke and tobacco free policy contributes to cost savings: tobacco-related disease is still the leading cause of preventable deaths in Oregon and Columbia County; and

WHEREAS, prohibiting smoke and tobacco use in all city parks, natural areas, and recreational areas, and on all posted city-owned property aligns with the City of St. Helens desire to improve livability and community health.

#### NOW, THEREFORE, THE CITY OF ST. HELENS ORDAINS AS FOLLOWS:

Section 1. Section 8.24, Park Regulations, of the St. Helens Municipal Code is amended to read as follows: (additions <u>underlined</u>, deletions <del>stricken</del>)

#### 8.24.065 Smoking in city parks. See SHMC 8.32.010.

(1) Smoking is prohibited in city parks within 50 feet of the following areas when they are in use: children's playground areas; athletic fields and courts; special use areas (i.e., skate parks, BMX tracks); bleachers, grandstands, benches and spectator areas located adjacent to playgrounds, athletic fields and courts, and special use areas; covered picnic areas; restrooms; and concession areas.

(2) Smoking is prohibited in all areas of any city park where a festival, concert, or similar public event is occurring. A limited smoking area may be designated by the sponsoring agency if said area is clearly identified by signs and borders and is located in a restricted area at the outside edge of said festival, concert, or event.

(3) "NO SMOKING" signs or signs with the international "no smoking" symbol (consisting of a pictorial representation of a burning cigarette enclosed in a red circle with a red bar across the cigarette) shall be clearly, sufficiently, and conspicuously posted in every public place where smoking is prohibited by this section.

Section 2. Section 8.32, Smoking Pollution Control, of the St. Helens Municipal Code is amended to read as follows: (additions <u>underlined</u>, deletions <del>stricken</del>)

#### Section 8.32

Smoking, Pollution Tobacco and Marijuana Use Control

#### 8.32.010 Smoking, tobacco and marijuana use prohibited.

(1) Smoking, tobacco and marijuana use is prohibited within all city parks, on any posted city-owned property, in any city-owned building, and at any city-sponsored event.

(2) Prohibited products include, but are not limited to bidis, cigarettes, cigarillos, cigars, clove cigarettes, electronic cigarettes, nicotine vaporizers, nicotine liquids, hookahs, kreteks, pipes, chew, snuff, smokeless tobacco, and marijuana, including edibles.

(3) "SMOKE-FREE/TOBACCO-FREE" signs or signs with the international "no smoking" symbol (consisting of a pictorial representation of a burning cigarette enclosed in a red circle with a red bar across the cigarette) shall be clearly, sufficiently, and conspicuously posted in every public place where smoking and tobacco use is prohibited by this section.

#### 8.32.100 Inspection and citation.

The following are listed "enforcement officers" and are hereby specifically authorized by law to make such investigations and inspections as are necessary to enforce the provisions of this chapter, and to issue violation citations to individuals or entities to appear in the St. Helens municipal court:

# (1) Any city police officer, city code enforcement officer, city building official, city planning administrator, city administrator, city engineering manager, or supervisory employee of the city public works/parks department and such other employees of the city of St. Helens as are specifically identified in an order or resolution of the city council.

#### 8.32.200 Penalties.

#### (1) Violation of section 8.32.010 is a class B violation.

Read the first time:	June 3, 2015
Read the second time:	June 17, 2015

**APPROVED AND ADOPTED** by the City Council this 17th day of June, 2015, by the following vote:

Ayes:

Nays:

Randy Peterson, Mayor

ATTEST:

Kathy Payne, City Recorder

## City of St. Helens ORDINANCE NO. 3189

# AN ORDINANCE AMENDING THE ST. HELENS MUNICIPAL CODE CHAPTERS 17.24, 17.84, AND 17.108

**WHEREAS**, pursuant to St. Helens Municipal Code 17.20.020(1)(c) the Planning Director initiated a legislative change to adopt text amendments to the Community Development Code (St. Helens Municipal Code Title 17); and

**WHEREAS**, pursuant to the St. Helens Municipal Code and Oregon Revised Statutes, the City has provided notice to: the Oregon Department of Land Conservation and Development on March 10, 2015, and the local newspaper of record on March 25, 2015; and

WHEREAS, the St. Helens Planning Commission did hold a duly noticed public hearing on April 14, 2015 (continued to May 12, 2015) and, following deliberation, made a recommendation of approval to the City Council; and

**WHEREAS**, the St. Helens City Council conducted a public hearing on May 20, 2015 and having the responsibility to approve, approve with modifications, or deny an application for a legislative change, has deliberated and found that based on the information in the record and the applicable criteria in the SHMC that the proposed addendum and related amendments be approved.

#### NOW, THEREFORE, THE CITY OF ST. HELENS DOES ORDAIN AS FOLLOWS:

**Section 1**. The above recitations are true and correct and are incorporated herein by reference.

Section 2. The City of St. Helens Municipal Code (Development Code) is hereby amended, attached hereto as Attachment "A" and made part of this reference.

<u>Section 3.</u> In support of the plan addendum described herein, the Council hereby adopts the Findings of Fact and Conclusions of Law, attached hereto as **Attachment "B"** and made part of this reference.

**Section 4.** The effective date of this Ordinance shall be 30 days after approval, in accordance with the City Charter and other applicable laws.

Read the first time: June 3, 2015 Read the second time: June 17, 2015

**APPROVED AND ADOPTED** this 17<sup>th</sup> day of June, 2015 by the following vote:

Ayes:

Nays:

Randy Peterson, Mayor

ATTEST:

Kathy Payne, City Recorder

underline words are added words stricken are deleted

#### CHAPTER 17.24 PROCEDURES FOR DECISION-MAKING – QUASI-JUDICIAL

[...]

#### 17.24.120 Notice of decision by the director.

(1) Notice of the director's decision on an application pursuant to SHMC 17.24.090 shall be given by the director in the following manner:

(a) Within 10 working days of signing the proposed decision, notice shall be sent by mail to:

[...]

(ii) All surrounding property owners of record of property within the applicable notice area of the property for the following types of director decisions:

(A) Lot line adjustments, home occupations – Type I, unlisted uses: abutting properties;

(B) Major site design reviews, home occupations – Type II, sensitive lands, temporary uses, accessory structures<del>, variances</del>: 100 feet;

(C) Land partitions: 200 feet;

(D) Expedited land divisions: 300 feet

[...]

#### TABLE A LAND USE DECISION PROCESS

(Note: for all land use decisions there can only be one approval authority and one appeal authority in the city)

DIRECTOR Decision without hearing	PLANNING COMMISSION Public hearing	CITY COUNCIL Public hearing
ACCESSORY STRUCTURES pursuant to Chapter 17.124 SHMC	Appeal or referral*	
LOT LINE ADJUSTMENTS pursuant to Chapter 17.140 SHMC	Appeal or referral*	
PARTITIONS pursuant to Chapter 17.140 SHMC	Appeal or referral*	

Ordinance No. 3189 – Attachment A

SUBDIVISIONS pursuant to Chapter 17.136 SHMC when not part of a planned development	Appeal or referral
Recommendation on SUBDIVISIONS pursuant to Chapter 17.148 SHMC when requested as part of PLANNED DEVELOPMENT and/or in conjunction with a VARIANCE to the subdivisions standard	SUBDIVISIONS pursuant to Chapter 17.148 SHMC when requested as part of PLANNED DEVELOPMENT and/or in conjunction with a VARIANCE to the subdivisions standard
Appeal or referral*	Ordinance required
Appointed referee	Oregon Court of Appeals
Referral	Appeal
Appeal or referral* VARIANCE pursuant to Chapter 17.108 SHMC	Appeal or referral
Appeal or referral*	
Appeal or referral*	
SOLAR ACCESS requirements for new subdivisions pursuant to Chapter 17.48 SHMC	Appeal or referral
Appeal or referral*	
SIGN CODE <del>EXCEPTIONS and SIGN</del> <del>CODE</del> <u>ADJUSTMENTS/</u> VARIANCES	Appeal or referral
	<ul> <li>17.136 SHMC when not part of a planned development</li> <li>Recommendation on SUBDIVISIONS pursuant to Chapter 17.148 SHMC when requested as part of PLANNED DEVELOPMENT and/or in conjunction with a VARIANCE to the subdivisions standard</li> <li>Appeal or referral*</li> <li>Appointed referee</li> <li>Referral</li> <li>Appeal or referral* <u>VARIANCE pursuant to Chapter 17.108 SHMC</u></li> <li>Appeal or referral*</li> <li>SOLAR ACCESS requirements for new subdivisions pursuant to Chapter 17.48 SHMC</li> <li>Appeal or referral*</li> </ul>

	pursuant to Chapter 17.88 SHMC	
TEMPORARY USE pursuant to Chapter 17.116 SHMC	Appeal or referral*	
UNLISTED USES	Appeal or referral*	
SENSITIVE LAND PERMIT <u>(By Director)</u>	Appeal or referral*	
	SENSITIVE LAND PERMIT within the floodplain pursuant to Chapter 17.44 SHMC (By Commission)	Appeal or referral
	CONDITIONAL USE pursuant to Chapter 17.100 SHMC	Appeal or referral
	Appeal of revocation of director decision	Appeal of revocation of planning commission or historic sites and overlay district committee decisions
	Recommendation on a preliminary PLANNED DEVELOPMENT ZONE CHANGE proposal under Chapter 17.148 SHMC	A preliminary PLANNED DEVELOPMENT ZONE CHANGE proposal under Chapter 17.148 SHMC; ordinance required
	Preliminary plan/plat for PLANNED DEVELOPMENT proposal under Chapter 17.148 SHMC	Appeal or referral
Final land division plan/plat	Appeal	
	Recommendation on quasi-judicial ZONING MAP AMENDMENT without comprehensive plan change pursuant to SHMC 17.08.030	Quasi-judicial ZONING MAP AMENDMENT without comprehensive plan change pursuant to SHMC 17.08.030; ordinance required
	Recommendation on quasi-judicial REZONING concurrent with a quasi- judicial comprehensive plan amendment	Quasi-judicial REZONING concurrent with quasi- judicial comprehensive plan amendment; ordinance required
	Recommendation on quasi-judicial	Quasi-judicial

	COMPREHENSIVE PLAN MAP OR TEXT AMENDMENT	COMPREHENSIVE PLAN MAP OR TEXT AMENDMENTS; ordinance required
	Recommendation on ANNEXATION request	ANNEXATIONS as referred by the planning commission; ordinance required
	Recommendation on COMPREHENSIVE PLAN AND ZONING DESIGNATIONS made to lands ANNEXED to the city	The formal imposition of COMPREHENSIVE PLAN MAP AND ZONING DESIGNATIONS made to lands ANNEXED to the city
	Recommendation on DEVELOPMENT AGREEMENT	DEVELOPMENT AGREEMENT; ordinance required
	ANY OTHER LAND USE MATTER not specifically assigned to the director or the city council under this code	Appeal or referral
MINOR MODIFICATIONS TO CONDITIONAL USE PERMIT	Appeal or referral*	
ACCESS VARIANCE	Appeal or referral* <u>ACCESS</u> VARIANCE	Appeal or referral
NONCONFORMING STATUS	Appeal or referral*	
		Supplemental application per ORS 227.184
	HISTORIC LANDMARK COMMISSION Public hearing	CITY COUNCIL Public hearing
	Recommendation on historic sites pursuant to Chapter 17.36 SHMC	Final decisions
	Approval for alterations and demolitions to historic sites pursuant to Chapter 17.36 SHMC	Appeals only

\* Referrals can be appealed to the city council. Ordinance No. 3189 – Attachment A

[...]

#### CHAPTER 17.84 ACCESS, EGRESS, AND CIRCULATION

[...]

#### **17.84.120** Variances to access standards.

In all zoning districts where access and egress drives cannot be readily designed to conform to code standards within a particular parcel, access with an adjoining property shall be considered. If access in conjunction with another parcel cannot reasonably be achieved, the director commission may grant a variance to the access requirements of this chapter based on the standards set forth in SHMC 17.84.150. This does not apply to highway access.

#### 17.84.130 Administration and approval process.

[...]

(4) The director commission shall approve, approve with conditions, or deny any application for an access variance. The director commission shall apply the standards set forth in SHMC 17.84.150 when reviewing an application for an access variance.

(5) The decision of the <u>director</u> <u>commission</u> may be appealed in accordance with SHMC 17.24.310(1).

[...]

#### 17.84.140 Expiration of approval – Standards for extension of time.

(1) An access variance approval by the director commission shall lapse if:

[...]

#### **17.84.150** Approval Standards

The <u>director commission</u> may approve, approve with conditions, or deny a request for an access variance based on findings that:

[...]

#### CHAPTER 17.108 VARIANCES

[...]

Ordinance No. 3189 – Attachment A

#### 17.108.010 Purpose.

The purpose of this chapter is to provide the following:

(1) Standards for the granting of variances from the applicable zoning requirements of this code where it can be shown that, owing to special and unusual circumstances related to a specific piece of the land, the literal interpretation of the provisions of the applicable zone would cause an undue or unnecessary hardship, except that no use variances shall be granted; and

(2) For the reduction of the yard setback areas where a reduction is necessary to enlarge an existing structure or for the increase in lot coverage where an increase is for these reasons or new accessory structures.

[...]

#### 17.108.030 Administration and approval process.

[...]

(4) The director commission shall approve, approve with conditions, or deny any application for a variance. The director commission shall apply the standards set forth in SHMC 17.108.050 when reviewing an application for a variance.

(5) The decision of the <u>director</u> <u>commission</u> may be appealed in accordance with SHMC 17.24.310(1).

#### [...]

#### 17.108.050 Criteria for granting a variance.

(1) The <u>director</u> <u>commission</u> shall approve, approve with conditions, or deny an application for a variance based on finding that the following criteria are satisfied:

#### [...]

(2) The director commission shall approve, approve with modifications, or deny an application for an access variance in accordance with the criteria set forth in SHMC 17.84.150.

(3) The planning commission shall approve, approve with modifications, or deny an application for a subdivision variance subject to the criteria set forth in SHMC 17.136.120.

(4) The setback requirements in the applicable zone may be reduced up to 20 percent (<u>a</u> reduction of 20% of the required setback) and/or the lot coverage standards increased up to 5 percent (maximum specified lot coverage plus 5%) without a variance, provided the following standards are satisfied:

(a) The reduction of the setback area <u>or increase in lot coverage</u> established by the applicable zoning district shall be necessary to allow for the enlargement or remodeling of an existing building <u>or accessory structure</u>;

(b) The increase in lot coverage established by the applicable zoning district may also

Ordinance No. 3189 – Attachment A

allow for new accessory structures;

(b) (c) The garage setback to the front property line satisfies the requirements of the applicable zoning district;

(c) (d) The standards of Chapter 17.76 SHMC, Visual Clearance Areas, shall be satisfied;

(d) The resulting lot coverage shall not exceed the maximum lot coverage of the base zone;

(e) The proposed building, accessory structure, or addition shall not encroach upon any existing easements;

(f) When the proposed building or addition is within the rear yard, the setback adjacent to the rear property line shall be landscaped with sight-obscuring plantings in accordance with the standards set forth in SHMC 17.72.080, Buffering and screening requirements; and

(g) Setback, buffering and screening requirements that apply when commercial and industrial zones abut a residential zone shall be satisfied.

#### CITY OF ST. HELENS PLANNING DEPARTMENT FINDINGS OF FACT AND CONCLUSIONS OF LAW Development Code Amendments ZA.1.15 (part 1)

#### **APPLICANT:** City of St. Helens

**PROPOSAL:** Amendments to the Development Code to address changes to lot coverage standards and to establish the Planning Commission as the approval authority for all variance applications, generally.

#### The 120-day rule (ORS 227.178) for final action for this land use decision is not applicable.

#### **PUBLIC HEARING & NOTICE**

Hearing dates are as follows: April 14, 2015 (continued to May 12, 2015) before the Planning Commission and May 20, 2015 before the City Council.

Notice was sent to agencies by mail or e-mail on the same date. Notice was published in the <u>The</u> <u>Chronicle</u> on March 25, 2015. Notice was sent to the Oregon Department of Land Conservation and Development on March 10, 2015. Notice as required by ORS 227.186 was sent to property owners on March 17, 0215.

#### **APPLICABLE CRITERIA, ANALYSIS & FINDINGS**

#### SHMC 17.20.120(1) – Standards for Legislative Decision

The recommendation by the commission and the decision by the council shall be based on consideration of the following factors:

(a) The statewide planning goals and guidelines adopted under ORS Chapter 197;

(b) Any federal or state statutes or guidelines found applicable;

(c) The applicable comprehensive plan policies, procedures, appendices and maps; and

(d) The applicable provisions of the implementing ordinances.

(a) **Discussion:** This criterion requires analysis of the applicable statewide planning goals. The applicable goal in this case is Goal 1.

#### Finding: Statewide Planning Goal 1: Citizen Involvement.

Goal 1 requires the development of a citizen involvement program that is widespread, allows two-way communication, provides for citizen involvement through all planning phases, and is understandable, responsive, and funded.

Generally, Goal 1 is satisfied when a local government follows the public involvement procedures set out in the statutes and in its acknowledged comprehensive plan and land use regulations.

The City's Development Code is consistent with State law with regards to notification requirements. Pursuant to SHMC 17.20.080 at least one public hearing before the Planning Commission and City Council is required. Legal notice in a newspaper of general circulation is required too. The City has met these requirements and notified DLCD of the proposal. In addition, the City has sent notice to property owners potentially impacted by the proposed changes in land uses allowed on property as required by ORS 227.186. Information was also included on the city's website.

Given the public vetting for the plan, scheduled public hearings, and notice provided, Goal 1 is satisfied.

(b) **Discussion:** This criterion requires analysis of any applicable federal or state statutes or guidelines.

Finding: There no known federal or state statutes that apply to the proposed amendments.

(c) **Discussion:** This criterion requires analysis of applicable comprehensive plan policies, procedures, appendices and maps.

**Finding:** Generally, the proposed code amendments are minor as far as the comprehensive plan is considered and further analysis is not warranted.

(d) **Discussion:** This criterion requires analysis of the applicable provisions of the implementing ordinances.

**Finding:** The proposal modifies the Development Code but findings as to other applicable implementing ordinances are not necessary.

#### CONCLUSION & DECISION

Based upon the facts and findings herein, the City Council approves the text amendments to the St. Helens Municipal Code (Development Code).

Randy Peterson, Mayor

Date

## City of St. Helens RESOLUTION NO. 1699

### A RESOLUTION OF THE ST. HELENS CITY COUNCIL TO SET PLANNING DEPARTMENT FEES

WHEREAS, Ordinance No. 3095 authorizes the City Council to establish Planning Department fees by resolution; and

WHEREAS, the City Council and staff finds it necessary from time to time to review these fees and adjust them accordingly based on the current estimated and actual costs of materials, staff time, and etcetera.

#### NOW, THEREFORE, THE CITY OF ST. HELENS RESOLVES AS FOLLOWS:

**Section 1.** The Planning Department fees set forth in the exhibit, attached, are hereby adopted.

**Section 2.** This Resolution supersedes Resolution No. 1683 and any previous Resolution setting forth Planning Department fees.

**Section 3.** This Resolution is effective when Ordinance No. 3189 becomes effective.

Approved and adopted by the City Council on June 3, 2015, by the following vote:

Ayes:

Nays:

Randy Peterson, Mayor

ATTEST:

Kathy Payne, City Recorder

Navigate using Bookmarks or by clicking on an agenda item.



PLANNING DEPARTMENT FEE SCHEDULE

Accessory Structure (detached)	\$51
Amended decision (post amendment of proposed decision)	\$102
Amendment Quasi judicial Legislative Deposit for special notice (covers mailing expense)	\$714 \$1,020 \$2,040 (D)
Annexation Annexation application (consent to annex) Election Deposit (to cover election costs / may not apply)	\$1,020 + \$51/acre \$2,040 (D)
Appeal Administrative decision Non-administrative decision (excludes cost of transcript, see below) Expedited Land Partition or Subdivision Home Occupation Transcript (for non-administrative appeal)	$250^{1}$ 510 $300^{1}$ (D) 60% / applicable fee <sup>2</sup> $500^{1}$ (D)
Building Permit Planning Release (fee associated with building permits)	\$53
Conditional Use Permit Minor Modification of Major CUP Minor Modification of existing use (value of project <\$10,000) Minor Modification of existing use (value of project >\$10,000) Major (value of project is <\$250,000) Major (value of project is \$250,000 to \$500,000) Major (value of project \$500,000 to \$1,000,000) Major (value of project >\$1,000,000)	\$153 \$153 \$281 \$510 \$663 \$816 \$969
Development Agreement or Contract (in add. to other application fees)	\$2,040 (D)
Easement Extinguishment (per ORS 221.725)	\$510
Expedited Land Partition (does not include final plat review)	\$255

Expedited Subdivision (does not include final plat review)	\$408
Historic Resource Review	\$51
Home Occupation Type I Type II	\$77 \$153
Land Use Letter / Planning Director Signature	\$11
Lot Line Adjustment	\$255
Measure 49	\$2,040 (D)
Notice (not as required, but requested—must be renewed annually)	\$21/calendar year
Partition Preliminary Plat Final Plat	\$357 \$51
Planned Development (fee is same as use-e.g., SUB, SDR, CUP)	n/a
Recordation fee	Same as County Clerk
Referral of administrative decision to Planning Commission	+\$153 to base fee(s)
Revocation	\$255
Sensitive Lands Permit Administrative (except Tree Removal Permit—see below) With public hearing	\$255 \$510
Sign Code Adjustment	\$459
<ul> <li>Sign Permit</li> <li>Permanent [wall painted or adhered (i.e. sticks out less than 1")]</li> <li>Permanent (all except as above)</li> <li>Temporary</li> <li>Temporary (nonprofit organization)</li> <li>Permit issued after sign has begun to be constructed</li> </ul>	\$51 \$102 \$26 \$0 X2 base fee(s) <sup>2</sup>
Sign Plan, Comprehensive	\$153 + \$26/sign
Site Development Review Minor Modification of Major SDR Minor Modification of existing use (value of project <\$10,000)	\$128 \$128

Minor Modification of existing use (value of project >\$10,000)	\$255
Major (value of project is <\$250,000)	\$306
Major (value of project is \$250,000 to \$500,000)	\$459
Major (value of project \$500,000 to \$1,000,000)	\$612
Major (value of project >\$1,000,000)	\$765
Scenic Resource	\$255
Street Vacation	
Application materials (provided by staff—optional)	\$31
Application fee	\$714
Subdivision	
Preliminary Plat	\$510 + \$26/lot
Final Plat	\$255 + \$11/lot
Supplemental application pursuant to ORS 227.184	\$2,040 (D)
Temporary Use Permit	
One year	\$153
One month (within a 30 consecutive day time period)	\$51
One week (within a 7 consecutive day time period)	\$26
Time Extension	\$102
Tree Removal Permit (sensitive lands)	\$153
Unlisted Use / Parking Use	\$153
Variance	\$459

Document fees:	
Comprehensive Plan (excluding addendums)	\$11
Development Code	\$21
Zoning District or Comprehensive Plan Map	\$21

Notes:

(D) = Deposit to cover staff time and materials. Any portion not used is refundable.
 <sup>1</sup> Indicates maximum per Oregon Revised Statutes.
 <sup>2</sup> Indicates per St. Helens Municipal Code.

# **COUNCIL ACTION SHEET**

То:	The Mayor and Members of City Council	
From:	Sue Nelson, Neal Sheppeard Interim Public Works Co-Directors	
Date:	3 June 2015	City of St. Helens
Subject:	Award Contract for the 2015 Annual Street Striping Project	

#### Background:

The long lines (centerline skips, fog lines, and bike lane striping) on City streets require annual repainting to maintain visibility and reflectivity. This requires specialized equipment and materials that the City does not own. This required work is contracted out on an annual basis based on competitive quotes from qualified contractors.

Quotes were requested from three qualified contracting firms and were due by 2:00 PM Tuesday May 26, 2015. The results are as follows:

FIRM	LOCATION	BID
Specialized Pavement Marking, Inc.	Tualatin, OR	\$19,350.00
Apply-A-Line, Inc.	Portland, OR	\$20,115.00
Hicks Striping & Curbing	Brooks, OR	No Bid

The estimate for the project is \$25,000. This project is identified in the current 2014/15 Budget as Street Striping, account 011-011-549980.

#### **Recommendation:**

Award the contract for the 2015 Annual Street Striping Project to Specialized Pavement Marking, Inc. as the lowest responsive bidder and authorize the Mayor to execute a Materials and Services Contract for the 2015 Annual Street Striping Project, R-645. Contract will be at the rate prescribed in that firm's submitted bid.

## AMENDMENT NO. 2 TO PERSONAL SERVICES AGREEMENT

This Amendment is made on June 3, 2015, between City of St. Helens, an Oregon municipal corporation ("City"), and **Mason**, **Bruce & Girard** ("Contractor"), an Oregon corporation.

#### RECITALS

A. WHEREAS, on or about May 16, 2012, St. Helens and Contractor entered into an agreement ("Agreement") in which Contractor agreed to provide services ("Services") related to forestry management; and

**B.** WHEREAS, the contract is set to expire on June 30, 2015, and City wishes and Contractor agrees to extend the contract an additional year, as per the original agreement conditions.

#### AGREEMENT

NOW, THEREFORE, the parties mutually agree as follows:

1. The term of the Agreement is extended to June 30, 2016.

ST. HELENS:

**CITY OF ST. HELENS**, an Oregon municipal corporation

By:	 	
Name:	 	

#### **CONTRACTOR:**

**MASON, BRUCE & GIRARD** 

By Name: N EL L. Its:



Mailing Address: P.O. Box 190, Columbia City, Oregon 97018 Office Location: 100 E Street, Columbia City, Oregon 97018 Telephone: (503) 397-2888 • Fax: (503) 397-6924 Web Page: www.portsh.org

John Walsh City of St. Helens 265 Strand St. St. Helens, OR 97051



May 27, 2015

John Mr. Walsh,

The Port of St. Helens Intergovernmental Partnership Program (IPP) is pleased to announce that we have awarded the City of St. Helens \$20,000 for an Economic Impact Analysis to investigate the costs and benefits associated with developing a transportation connection between Highway 30 and the St. Helen's waterfront. The Port of St. Helens supports your project and values its contribution to economic development. In that regard, the Port is pleased to partner with the City of St. Helens in providing funds for this project and recognizes it as one that meets our goals.

Attached to this letter is a draft Intergovernmental Agreement (IGA) contract that states the rules and conditions of this partnership. Please review the draft IGA and contact us if you have any technical corrections to it in representing your agency. If you have issues or concerns with the rules and conditions of the contract, please contact our Finance Manager, Babette Heeftle to discuss them more in detail. This IGA contract must be signed to validate this partnership and receive funding for your project. Once signed, the City of St. Helens will need to follow these terms in order to be eligible for funding reimbursement including submitting the *Project Completion Form* and *Reimbursement Request*.

If you are comfortable with the IGA contract, please sign and return it to the Port of St. Helens. If you have any other questions, please do not hesitate to contact us. Congratulations and thank you for your participation in the Intergovernmental Partnership Program.

Sincerely,

Patrick B. Trapp Executive Director Port of St. Helens

#### INTERGOVERNMENTAL AGREEMENT PORT OF ST HELENS INTERGOVERNMENTAL PARTNERSHIP PROGRAM (IPP) <u>Project Name:</u> St. Helens Waterfront: Economic Impact Analysis

THIS INTERGOVERNMENTAL AGREEMENT is made and entered into by and between the PORT OF ST. HELENS, acting by and through its elected officials, hereinafter referred to as "Port"; and the CITY OF ST. HELENS, acting by and through its elected officials, hereinafter referred to as "Agency", both herein referred to individually or collectively as õPartyö or õParties.ö

#### RECITALS

- 1. The Agency is located in South Columbia County, Oregon adjacent to the Columbia River, which lies within the boundaries of the Port District.
- 2. By the authority granted in Oregon Revised Statute (ORS) 190.010, the Port may enter into cooperative agreements with counties, cities and units of local governments for the performance of work on certain types of improvement projects with the allocation of costs on terms and conditions mutually agreeable to the contracting parties.
- 3. Under provisions of Oregon Revised Statute (ORS) 190.020 & 190.030, the Port is required to specify the functions or activities to be performed and by what means they shall be performed and is designated with all powers, rights and duties relating to those functions and activities that are vested by law in each separate party to the agreement, its officers and agencies.
- 4. Pursuant to ORS 190.110, the Agency desires to enter into this Agreement with Port in order to be eligible to receive Port funds to benefit communities within the Port district in creating and sustaining jobs, supporting economic development, improving public safety, and increasing overall benefits to businesses and residents.
- 5. Pursuant to ORS 190.110, the Port desires to enter into this Agreement with Agency in order to disburse funds to Agency to benefit communities within the Port district in creating and sustaining jobs, supporting economic development, improving public safety, and increasing overall benefits to businesses and residents.

**NOW THEREFORE**, it is agreed by and between the Parties hereto as follows:

#### **TERMS OF AGREEMENT**

#### Section 1: Purpose

This IGA is intended to (a) implement the Port of St Helens Strategic Business Plan by evidencing the commitment of the Agency to the policies and guidelines set forth in this IGA and (b) to provide a description of the roles and responsibilities of and actions to be undertaken by the parties.

#### Section 2: Terms of the Agreement

- 1. This sets forth certain representations related to **St. Helens Waterfront: Economic Impact Analysis**, referred to as õProject.ö These guidelines were specified in the Project application and were the basis for acceptance by the Port Commissioners. If any of the facts or information presented proves to be inaccurate due to fabrication, distortion, or misrepresentation, the Port has the right to terminate this agreement.
  - a) Port funds of **\$20,000** will be used, by the Agency, strictly for an Economic Impact Analysis to investigate the costs and benefits associated with developing a transportation connection between Highway 30 and the St. Helenøs waterfront.
  - b) The analysis will include assessments of the economic impacts of route development to multiple Port properties including Railroad Avenue Industrial Park, McNulty Creek Industrial Park, Milton Way Industrial Park, Multnomah Industrial Park, and Scappoose Bay Marine Park.
  - c) The total Project cost of \$57,250 with the Agency providing a \$27,500 cash match with \$2,250 of in-kind staff time leveraged for this project.
  - d) The project study is scheduled to begin on July 1<sup>st</sup>, 2015 and completed on December 31<sup>st</sup>, 2015.
- 2. This sets forth responsibilities by the Agency and certain rights of the Port in regards to Project. Failure to follow these responsibilities and rights can result in termination of the agreement.
  - a) Agency must submit a Project Completion Report that meet as IPP requirements within 45 days after project completion (see attachment). This includes:
    - a. Description of Project process and any changes/deviations from original project plans
    - b. Project Impact (ie: improve public safety/infrastructure, create jobs, etc.) displaying quantifiable evidence (if possible)
    - c. Documentation of Project Results including, but not limited to photo documentation, construction plans, impact studies, and statistics
  - b) Agency must submit a Reimbursement Form, documentation of Agency expenses, and receipts in order to receive reimbursement (see attachment).
  - c) Port has right to access St. Helens Waterfront Economic Impact Analysis
  - d) Port has the right to advertise and promote the results of Project.

#### Section 3: Agency Acknowledgement

The Agency acknowledges that it has read and understands this IGA and agrees that it will use its best efforts to implement the policies and conform to the guidelines set forth herein. Agency also understands and acknowledges that the Port is relying on the Agencyøs commitment as set out in this IGA when making any decisions regarding the award of funds and that Agencyøs compliance with the terms of this Agreement is required for the Agency to be eligible for any Port funds.

#### Section 4: Port Acknowledgement

The Port acknowledges that it has read and understands this IGA and agrees that it will use its best efforts to implement the policies and conform to the guidelines set forth herein.

#### Section 5: General Terms

**Term; Termination**: The term of this Intergovernmental Agreement commences on the Effective Date of this Agreement and ends on June 30<sup>th</sup>, 2016; provided however that this Agreement may be renewed at the sole discretion of the Port upon receiving notice at least thirty (30) days prior to the effective end date of the term. This Agreement may be terminated by Port at any time, in the event that Agency does not comply with the guidelines and policies of the IPP. The Agency may terminate this Agreement with thirty (30) daysønotice provided that Port funds have not been provided for the project. If the Agency terminates this Agreement after Port funds have been provided, all funds provided to the Agency will be returned to Port within 60 days. This Agreement may be terminated by both parties upon mutual agreement.

Indemnity: Subject to the conditions and limitations of the Oregon Constitution and the Oregon Tort Claims Act, ORS 30.260-30.300, Agency shall indemnify, hold harmless, and defend Port, including Port representatives, employees, agents and Port Commissioners (using legal counsel acceptable to and approved by Port), for, from and against any and all costs, claims, actions, liabilities or expenses (including, without limitation, all costs, demands, charges, suits, judgments, fines, penalties, liabilities, debts, attorneys' fees and causes of action), of whatsoever nature of character, including without limitation, claims, losses and expenses for property damage, bodily injury or death, which may be imposed upon or claimed against or incurred by the Port, and which arise from any of the following: (a) any act, omission or negligence of the Agency or the Agency's partners, officers, directors, agents, employees, or invitees in the performance of this Agreement; (b) any use, occupation, management or control of Port property by the Agency or the Agency's employees, agents, or suppliers, whether or not due to the Agency's own act or omission and whether or not occurring on Port property; (c) any condition created on Port property by the Agency or the Agency's employees, agents, or suppliers, and any accident, injury or damage arising from the condition; (d) any breach, violation or nonperformance of any of the Agency's obligations under this Contract; or (e) any damage caused by the Agency or the Agency's employees, agents, or suppliers on or to Port property.

**Subagreement Indemnity; Insurance:** The Agency may enter into agreements with subrecipients, contractors or subcontractors (collectively, õsubagreementsö) for performance of the Project. Recipient¢s subagreement(s) shall require the other party to such subagreement(s) to indemnify, defend, save and hold harmless the Port and its officers, employees and agents from and against any and all claims, actions, liabilities, damages, losses, or expenses, including attorneysø fees, arising from a tort, as now or hereafter defined in ORS 30.260, caused , or alleged to be caused, in whole or in part, by the negligent or willful acts or omissions of the other part to Agencyøs subagreement or any of such partyøs officers, agents, employees or subcontractors. It is the specific intention of the Parties that the Port shall, in all instances, except for Claims arising solely from the grossly negligent or willful acts or omissions of the Port, be indemnified by the other party to Agencyøs subagreement(s) from and against any and all Claims.

The Agency shall require the other party, or parties, to each of its subagreements that are not units of local government as defined in ORS 190.003 to obtain and maintain insurance of the types and in the amounts provided in Exhibit 1 to this Agreement.

#### Notice:

Except as otherwise expressly provided in this Agreement, any notices required or permitted to be given hereunder must be given in writing by personal delivery, facsimile, or mailing the same, postage prepaid to the Agency or the Port at the address or number set forth below, or to such other addresses or numbers as either party may indicate pursuant to this section. Any communication or notice so addressed and mailed becomes effective five (5) days after mailing. Any communication or notice delivered by facsimile becomes effective on the day the transmitting machine generates a receipt of the successful transmission, if transmission was during normal business hours of the party receiving the communication, or on the next business day, if transmission was outside normal business hours of the party receiving the communication. Any communication or notice given by personal delivery becomes effective when actually delivered.

<u>Notices to Agency</u>: City of St. Helens 265 Strand Street / P.O. Box 278 St. Helens, OR 97051 Facsimile Number: 503-397-4016 (Attention: City Administrator)

<u>Notices to Port</u>: Port of St. Helens 100 E Street / P.O. Box 190 Columbia City, OR 97018 Facsimile Number: (503) 397-6924 (Attention: <u>Executive Director</u>)

**No Third Party Beneficiaries:** Agency and the Port are the only parties to this Agreement and are the only parties entitled to enforce its terms. Nothing in this Agreement gives, is intended to give, or is to be construed to give or provide any benefit or right, whether directly, indirectly or otherwise, to third persons any greater than the rights and benefits enjoyed by the general public unless such third persons are individually identified by name herein and expressly described as intended beneficiaries of the terms of this Agreement.

**Independent Contractors:** The parties agree and acknowledge that their relationship is that of independent contracting parties and that the Agency is not an officer, employee, or agent of the Port of St Helens.

**Successors and Assigns:** This IGA benefits and binds the Agency and the Port and their respective successors and permitted assigns. Agency shall not assign or transfer any interest in this Agreement without the prior written approval of Port.

Amendments: This IGA may be amended only by an amendment signed by both parties. No waiver or consent shall be effective unless in writing and signed by the party against whom enforcement is sought.

**Severability:** In the event any provisions of this IGA are held invalid or unenforceable by any court of competent jurisdiction, such holding does not invalidate or render unenforceable any other provisions hereof.

**Headings:** All headings contained herein are for convenience of reference only and are not intended to define or limit the scope of any provision of this Agreement.

**No Construction against Drafter:** Both parties acknowledge that they are each represented by and have sought the advice of counsel in connection with this Agreement and the transactions contemplated hereby and have read and understand the terms of this Agreement. The terms of this Agreement are not to be construed against either Party as the drafter hereof.

**Governing Law:** This Agreement is to be governed by and construed in accordance with the laws of the State of Oregon without regard to principles of conflicts of law.

**Counterparts:** This Agreement may be executed in several counterparts, each of which constitutes an original and all of which when taken together constitutes one agreement binding on all parties.

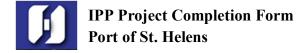
IN WITNESS WHEREOF, the parties have caused this Agreement to be duly executed by their authorized representatives. The Agency, by signature of its authorized representative, hereby acknowledges that it has read this Agreement, understands it, and agrees to be bound by its terms and conditions.

The Project is in the 2014/15 Port district Intergovernmental Partnership Program (Key # C1P4), that was approved by the Port Commission on May 13<sup>th</sup>, 2015; and,

by and through its elected officials,

CITY OF ST. HELENS	PORT OF ST. HELENS,
Printed Name:	
Title:	Printed Name:Patrick B. Trapp
TRIC	Title:Executive Director
Signature:	
Date:	Signature:
	Date:
Agency Contact:	
Name/Title: John Walsh	
Address: 265 Strand St, St. Helens, OR 97051	
Phone:503-366-8211	
Email: jwalsh@ci.st-helens.or.us	

**Port Contact:** Name/Title: Finance Manager Address: 100 E St, Columbia City, OR 97018 Phone: 503-397-2888 Email: <u>IPP@portsh.org</u>



Form must be mailed, emailed, or hand delivered to the Port of St. Helens Office, 100 E Street Columbia City, OR 97018; <u>IPP@portsh.org</u> no more than **45 days** after project completion.

Complete form below, or create a new form, with ALL elements listed, in order.

Project Title
Your Organization mame
Mission
Type of Project (ie: training, infrastructure)
Project Location
Project Completion Date:
Did the project meet the anticipated finish date? Yes / No Why? (If answered :Noø)
Total Funds Requested
Total Funds Spent

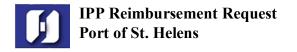
1) Description of Project process and any changes/deviations from the original plans that occurred:

2) **Project Impact:** (displaying quantifiable evidence, if possible)

#### 3) Identify Organizations cooperating with this project:

Organization Names	Organization Address

4) **Documentation of Results:** (Please attach any documents including, but not limited to photo documentation, construction plans, impact studies, and statistics)



This form is for the IPP partner to request reimbursement for work completed on the approved project. If you have any questions or concerns during this process, please do not hesitate to contact us.

Agency Name:
Agency Name: Agency Contact:
Adress:
Phone/Email:
IPP Project Name:
IPP Key #: C1P4
IPP Type:
IPP Total Cost:

List all expenses incurred through the project

Itemized Expense List				
Type of Expense	Unit	Unit Cost	Qty.	Total Cost
Employee Labor	hours			
Consultant Services	job/task			
Contract Services	job/task			
Capital Resources	item			
(Equipment) Rental	item			
Emergency Training	course			
Etc.				
Etc.				
<b>Total Project Cost:</b>				
Note: List any costs that w	vere factored into y	vour overall projec	et cost. This	s does not need
to be a complex list, it just	needs to CLEARI	Y and ACCURAT	ELY reflect	your project
costs.				
IPP Funds Requested:				
Funds provided by Agency:				
Total Project Cost:				

Supporting documentation must be provided for each item claimed in your *Itemized Expense List*. Input the document names below and attach them to the end of this form.

Supporting Documentation		
Transaction Receipts	Description	
Employee Hours Timesheet		
Capital Expenses/Receipts		
Consulting Fees Record/Receipt		
Contract Agreement/Receipt		
etc.		

Reimbursement Payment will be made by check payable to:

Agency Name: \_\_\_\_\_\_

Agency Address: \_\_\_\_\_

Please fill out and submit the attached W-9 form with this Reimbursement Request.

#### **Finalized Statement**

I certify that I have filled out this document to the best of my knowledge and that all statements contained herein are in compliance with all required guidelines and policies of the Port of St. Helens. If this form is found to be in violation of any guidelines and policies listed herein, I accept that the IGA will be declared null and void and any funds disbursed by the Port shall be returned. I agree that all decisions regarding termination by the Agency and the return of funds are at the sole discretion of the Port. I further understand and agree that all decisions by Port staff, the Review Committee and the Port of St Helens Commission are final and may not be appealed.

Agency Director:	
Date:	
Signature:	
Date:	
Agency Contact:	
Date:	
Signature:	
Date:	

Contract Payments City Council Meeting June 3, 2015

HDR Engineering, Inc. Project: W-429 Telemetry Upgrade (Inv#00444127-H)	\$ 1,825.06
Murray, Smith & Associates, Inc. (Inv#09-1078-63)	
Project: S-618C I&I Reduction	\$ 704.50
Project: SD-146 Godfrey Park Storm Drain	\$ 2,449.50
Total	\$ 3,154.00
James W. Fowler Co.	
Project: SD-146 Godfrey Park Storm (PR#1)	\$ 35,387.50

## F)<

HDR Engineering, Inc. Portland, OR 97204 Phone: (503)423-3700

> City of St. Helens Sue Nelson **PO Box 278** St. Helens, OR 97051

Reference Invoice Number with Payment

HDR Invoice No. 00444127-H Invoice Date May 13, 2015 Invoice Amount Due \$1,825.06 Payment Terms

Net 30

Remit to

Wire transfer to

P.O. Box 3480 Omaha, NE 68103-0480 US Bank ABA #104000029 Account #148704272449

Professional Services From: March 29, 2015 To: May 2, 2015		-	
Professional Services Summarization	Hours		Amount
Direct Labor	11.00		1,784.36
	11.00	Total Professional Services	\$1,784.36

Expenses Summarization	Quantity	Amount
Technology Charge	11.00	40.70
		Total Expenses \$40.70
	Amount Due this	s Invoice \$1,825.06
	Anoun Due un	\$1,023.00

Fee Amount	\$76,590.00
Fee Invoiced to Date	\$68,099.18
Fee Remaining	\$8,490.82

HDR Internal Referen	nce Only	
Client Number	200053	
Business Unit	00102	
Contract Number	CON0083154	
Project Number	00000000215938	

010-302-653200 Telemetry Upgrade W-429



# Invoice

## FC

## Invoice

			HDR Invoice No. Invoice Date	00444127-H May 13, 2015
Professional Services	and Expense Detail			
Project ID 0000000002 <sup>2</sup> St. Helens:Telemetry U		Activity 001 Project Administra	tion	
Professional Services		Hours	Billing Rate	Amount
Direct Labor	Bradshay,Melissa A	1.50	99.20	148.80
	Johnston,Bruce M	1.50	196.85	295.28
		3.00	Total Professional Services	\$444.08
Expenses		Quantity	Billing Rate	Amount
	Technology Charge	3.00	3.70	11.10
			Total Expenses	\$11.10

Total Activity \$455.18

## FJS

## Invoice

HDR Invoice No. Invoice Date 00444127-H May 13, 2015

Professional Services	and Expense Detail			
Project ID 0000000002 St. Helens:Telemetry U		Activity 004 Services During Co	onstruction	
Professional Services	Charles and a contraction of the	Hours	Billing Rate	Amoun
Direct Labor	Davis,Greg R	2.50	103.04	257.60
	Johnston,Bruce M	5.50	196.85	1,082.68
		8.00	Total Professional Services	\$1,340.28
Expenses		Quantity	Billing Rate	Amount
	Technology Charge	8.00	3.70	29.60
			Total Expenses	\$29.60

\$1,369.88

**Total Activity** 

KP

15

DATE

5/27

**APPROVED FOR PAYMENT** 

ACCOUNTS PAYABLE

FINANCE

SUPERVISOR

2



For professional en	09-1078	Sanitary Sewer	Rehabilitatior			
Task 2		<u>vices performed through</u>		-		
		Phase 2A - Record Draw		<u>15</u>		
			Hours	Rate	Amount	
Professional Eng	gineer V		1.00	138.00	138.00	
Engineering Des			5.50	103.00	566.50	
	Total		6.50		704.50	
	Labor Subto	otal				704.50
				Т	ask Total	\$704.50
Task 3 Labor	<b>3</b> 10	PM - Godfrey Park				
			Hours	Rate	Amount	
Professional Eng	ineer V		1.00	138.00	138.00	
	Total		1.00		138.00	
	Labor Subto	otal				138.00
				т	ask Total	\$138.00
Task 3 Labor	370	Engineering Support Ser	vices during	Construction	- Godfrey Park	
			Hours	Rate	Amount	
Professional Eng			16.50	138.00	2,277.00	
	Total		16.50		2,277.00	
	Labor Subto	tal				2,277.00
In-House Reimbursa	ble					
Mileage					34.50	
	In-House Re	imbursable Subtotal			34.50	34.50
	_	i = 0 $i = 1$			ask Total	\$2,311.50
10-303-653	302 I	\$ I Reduction 5-618 C	\$ 704	Invo	vice Total	\$3,154.00

010-304-653409 Godfrey Park Storm \$2.449.50 SD-146

James W. Fowler Co. 12775 Westview Drive Dallas, OR 97338 Godfrey Park Storm Sewer Replacement Project

Date Pay Estimate

5/1/2015

1

Invoice: April 1 to April 30, 2015 Pay Estimate #1 to City of St. Helen:

Biol         Description         Data         Formation         Constraint         Processor         Proc	Bid Item	T	Bid		T	Contract	Curr	ont Billing	Broviou	c Dilling	Tata	To Data	N/ Complete
Image: solution sport, nurves and permultipation         101<				UM	Unit Price								% Complete
Int         Int<         Int< <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>Qualitity</td> <td>Anount</td> <td>Quantity</td> <td>Amount</td> <td>Quantity</td> <td>Amount</td> <td>Tobale</td>							Qualitity	Anount	Quantity	Amount	Quantity	Amount	Tobale
1         Both         Stand         Cond         Stand         Stand <th< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td>0%</td><td>15 -</td><td>0%</td><td>15 -</td><td>0%</td><td>\$ -</td><td>0%</td></th<>							0%	15 -	0%	15 -	0%	\$ -	0%
Image         1 <td>1</td> <td>Bonds</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>\$ 4,250.00</td> <td>1009</td>	1	Bonds										\$ 4,250.00	1009
Index Control         1.00		Insurance	1.00		\$4,250.00	\$ 4,250,00	100%						100%
2         Matuala         1.00         1.00         5.0000         0 m § s <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>0%</td> <td>\$ -</td> <td>0%</td> <td>\$ -</td> <td>0%</td> <td>\$ -</td> <td>0%</td>							0%	\$ -	0%	\$ -	0%	\$ -	0%
Initialize         1.00         1.00         5.0000         3         5.0000         5         0.00         5         0.0000							Constants			Section in the	12.0000000	CARLON CONTRACTOR	20.000
Beside Control         1.00         1.00         1.00         1.0000         0.000	2												100%
1         Engineering faloritation         1.00         1.00         1.000         1.0000         00         2         0.000         5 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>0%</td> <td>\$ -</td> <td>0%</td> <td>Ş -</td> <td>0%</td> <td>\$ -</td> <td>0%</td>							0%	\$ -	0%	Ş -	0%	\$ -	0%
3         Baterial         1.00         1.5         1.00.00         1.00.00         1.00.00         0.00         2         0.000         0.							1	A		Concession in the			Contraction of the
Installation         1.00         1.53         31.00.00         5         00k         5 </td <td>3</td> <td></td> <td>100%</td>	3												100%
A         Builton Control Flam         1.00         1.50         4.50         4.500.000         5.000.00         5													
Image: instantion         1.00         L         4         4         1.00         5         3.000         5         3.000         5         3.000         5         3.000         5         3.000         5         3.000         5         3.000         5         3.000         5         3.000         5         3.000         5         7.000         7.000         7.000         5         7.000         7.							0%	Ş -		\$ -	0%	\$ -	0%
Detailing         140         L5         92.800.00         9         25.000.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00.00         755         51.25.00         755         51.25.00         755         51.25.00         755         51.25.00         755         51.25.00         755         51.25.00         755         51.25.00         755         51.25.00         755         51.25.00         755	4						100%	\$ 3,000,00	0%	ć.	100%	¢ 2 000 00 l	100%
6         Dear West of Zad         1.00         L.5         3 15.00.00         7 5%         5 1.15.00         7 5%         5 1.5.00         7 5%         5 1.5.00         7 5%         5 1.5.00         7 5%         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00         5 7.50.00								5 5,000.00		5 -	10078	5 5,000.001	100%
Unit East of 2ad         100         1.5         \$10,000,0         7%         5         750,00         7%         5         750,00         7%         5         750,00         7%         5         750,00         7%         5         750,00         7%         5         750,00         7%         5         760,5         7         760,6         7         770,0         10         7         710,0         10         770,0         10         770,0         10         770,0         10         770,0         10         770,0         10         770,0         10         770,0         10         770,0         10         10 </td <td>5</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>75%</td> <td>\$ 11,250,00</td> <td>- 0%</td> <td>Ś -</td> <td>75%</td> <td>\$ 11,250.00</td> <td>75%</td>	5						75%	\$ 11,250,00	- 0%	Ś -	75%	\$ 11,250.00	75%
6         The Ref Renoral         9.0         6.0         5.0         0.00         5.0         0.00         5.0         0.00         5.0         0.00         5.0         0.00         5.0         0.00         5.0         0.00         5.0         0.00         5.0         0.00         5         0.00 </td <td>_</td> <td></td> <td>75%</td>	_												75%
7         Rock Excarsion         500         CV         Y 100,00         \$ 10,000         CV         S 10,000         S 1,000,00         CV         S 10,000         S 10,0000 </td <td>6</td> <td>Tree Removal</td> <td>9,00</td> <td>EA</td> <td>\$1,100.00</td> <td>\$ 9,900.00</td> <td>0%</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>0%</td>	6	Tree Removal	9,00	EA	\$1,100.00	\$ 9,900.00	0%						0%
9         Bigrap Basins         2.00         EA         13,200.00         3         4.000.00         (0)         5         10 <th< td=""><td></td><td>Rock Excavation</td><td>50.00</td><td>CY</td><td>\$100.00</td><td>\$ 5,000.00</td><td></td><td></td><td></td><td></td><td></td><td></td><td>0%</td></th<>		Rock Excavation	50.00	CY	\$100.00	\$ 5,000.00							0%
10         Cables Order Sama         240.09         LF         1917.00         3 72,880.09         0         1         0         5         0%         5		Outlet Protection		EA	\$25,000.00	\$ 25,000.00	0%	\$ -	0%	\$ -	0%	\$ -	0%
11         Tranch Foundation Shellization         5.0         CY         985.00         \$         475.00         ON         \$         .         OP           12         Tranch Sep Isstallation, 66 Inch         227.00         LF         \$\$15.00000         ON         \$         .         ON         \$         . </td <td>-</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>\$ -</td> <td>0%</td> <td>\$ -</td> <td>0%</td> <td>\$ -</td> <td>0%</td>	-							\$ -	0%	\$ -	0%	\$ -	0%
12       Tranches Pepe Installation, 66 Inch Pipe Ramming       400.0       LF       \$1,160.00.0       00, 5 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>\$ -</td><td>0%</td><td>\$ -</td><td>0%</td><td>\$ -</td><td>0%</td></t<>								\$ -	0%	\$ -	0%	\$ -	0%
11       Open Truch Pipe Installation, 44 he/h       500       LF       \$1000       1       Open Truch Pipe Installation, 54 he/h       500       LF       \$175,000       100       2       Open Truch Pipe Installation, 12 he/h       115.00       LF       \$175,000       100       2       Open Truch Pipe Installation, 12 he/h       115.00       LF       \$175,000       100       5       OPEN Truch Pipe Installation, 12 he/h       115.00       LF       \$175,000       100       5       OPEN Truch Pipe Installation, 12 he/h       115.00       LF       \$170,000       100       5       OPEN Truch Pipe Installation, 12 he/h       115.00       100       100       100       100       LF       \$170,000       15       OPEN Truch Pipe Installation, 11 he/h       100       LF       \$170,000       15       OPEN Truch Pipe Installation, 11 he/h       100       LF       \$170,000       15       OPEN Truch Pipe Installation, 11 he/h       100       LF       \$170,000       16       OPEN Truch Pipe Installation, 11 he/h       100       LF       \$170,000       16       076       5       OPEN S       OP	11	Trench Foundation Stabilization	5,00	CY	\$95.00	\$ 475.00	0%	\$ -	0%	\$ -	0%	\$-	0%
13       Open Trench Pipe Installation, 64 Inch.       27.00       LF       9500.00       9       118,00.00       00%       S       00	12	Trenchless Pipe Installation, 66 Inch Pipe Ramming	400.00	LF	\$3,150.00	\$ 1,260,000.00	00/		09/	ć	08/	e .	-
14       Open Trench Pipe Installation, 24 huch       90.00       LFF       977.00       8       3.750.00       06       5       -       006       5       007       5       006       5 <td>13</td> <td>Open Trench Pipe Installation 66 Inch</td> <td>237.00</td> <td>IE</td> <td>\$500.00</td> <td>\$ 118 500 00</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>0%</td>	13	Open Trench Pipe Installation 66 Inch	237.00	IE	\$500.00	\$ 118 500 00							0%
15       Open Tranch Pipe Installation, 12 nch       125.00       LF       \$77.00       \$ 9.77.60       ON;       S       ON;       S<										*		•	0%
16         Open Tench Pipe Installation, 6 linch         44.00         LF         \$400.00         \$ 1,700.00         ON; \$ .         ON													0%
17       Water Pipe Laffection       73.00       LF       \$100.00       \$       7.300.00       \$													0%
18         New Catch Basin         1.00         FA         \$170.00         \$170.00         \$2         .         \$5         .         \$755         . <th< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td>0%</td></th<>													0%
19         Concrete Manholes, 96 Inch         100 <td></td> <td></td> <td>1.00</td> <td>EA</td> <td>\$1,700.00</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>0%</td>			1.00	EA	\$1,700.00								0%
a. 8.1 - 12 Feet Depth         2.00         EA         \$ \$15,00.00         \$ \$30,000,00         (% \$ \$ -         0% \$ -         0% \$ -         0% \$ -         0% \$ -         0% \$ -         0% \$ -         0% \$ - <t< td=""><td>10</td><td>Concrete Manholes, 96 Inch</td><td>1000</td><td></td><td></td><td></td><td></td><td>Charles and</td><td>and the second</td><td>A REAL PROPERTY</td><td></td><td></td><td>Consideration of</td></t<>	10	Concrete Manholes, 96 Inch	1000					Charles and	and the second	A REAL PROPERTY			Consideration of
21         Filling Abandoned Structures         2.00         EA         \$ 980.00         \$ 1,800.00         0%         \$ -         0%		a. 8.1 - 12 Feet Depth	2.00		\$15,000.00	\$ 30,000.00	0%	\$ - [	0%	\$ -	0%	5 - 1	0%
Listing Pipe Abandomment         1.00         LS         \$50,000.00         S         S20,000.00         S         S20,000.00         S		Connection to Existing Structures				\$ 1,100.00	0%	\$ -	0%	\$ -	0% \$	\$ -	0%
22         Instantian         1.00         LS         952,500,00         3         .         0% \$							0%	\$ -	0%	\$ -	0%	\$ - [	0%
24         Install Bulkhoads         1.00         LS         \$12,500,00         \$1,500,0							1000	Contract of the second	1 Sector 1				
Remove Ravine Pipe         1.00         LS         \$12,500.00         0%         S         0% <td>22</td> <td></td> <td>0%</td>	22												0%
Outfall Structure, Columbia River         1.00         LS         \$60,000.00         60,000.00 <td></td> <td>0%</td>													0%
23         Excavation         1.00         LS         \$10,000,00         \$10,000,00         \$6         -         0% \$         -							0%	\$ -	0%	ş -	0% 3	5 -	0%
23         Rock         1.00         LS         \$5,000,00							00/1	-		-			
23         Rebar         1.00         L8         \$15,000,00         \$15,00	1									*		-	
Concrete         1.00         L3         \$27,000.00         \$3         0%         \$										+			
Mile Structure, Godfrey Park Ravine         1.00         LS         \$3,000.00 </td <td></td> <td>0%</td>													0%
Inite Structure, Godfrey Park Ravine         1.00         LS         \$35,000.00													0%
Excavation         1.00         LS         \$10,500,00		Inlet Structure, Godfrey Park Ravine								Statistics of		of the second second	0,0
24         Rebar         1.00         LS         \$8,000,00         \$         8,000,00         \$         5         0%         \$         00%         \$			1.00	LS			0%	\$ -	0%	\$ -	0%	3 - 1	0%
Rebar         1.00         LS         88,000.00         \$ 8,000.00         0% \$ 5         0% \$ 5         0% \$ 5         0% \$ 5         0%         5         0%	24	Rock	1.00	LS	\$6,000.00	\$ 6,000.00	0%	\$ -	0%	\$ -	0% \$		0%
Misc Steel         1.00         LS         \$2,500.00         \$2,500.00         \$2,500.00         \$2,500.00         \$2,000.00		Rebar		LS	\$8,000.00	\$ 8,000.00	0%	\$ -	0%	\$ -	0% \$	5 -	0%
25         Removal and Replace Concrete Curb and Gutter         36.00         LS         \$60.00         \$2,100.00         0%         \$5         0%										· ·			0%
28       Asphalt Berm       15.00       LS       \$22.00       \$ 330.00       0%       \$ -       <										· · ·			0%
27       Removal and Disposal of Contaminated Soils       10.00       CY       \$1500.00       \$1,500.00       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$.       0%       \$\$\$.       0%       \$\$\$.       0%       \$\$\$.       0%       \$\$\$.       0%       \$\$\$.       0%       \$\$\$\$.       0%       \$\$\$\$.       0%       \$\$\$\$.       0%       \$\$\$\$.       0%       \$\$\$\$.       0%       \$\$\$\$.       0%       \$\$\$\$\$.       0%       \$\$\$\$\$.       0%       \$\$\$\$\$.       0%       \$\$\$\$\$.       0%       \$\$\$\$\$\$\$\$\$\$\$\$\$\$\$\$.       0%       \$										· ·			0%
23         Native Seeding         0.50         AC         \$15,000.00         \$         7,500.00         0%         \$ </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td></td> <td>0%</td>										-			0%
29         Native Shrub Planting, #1 Container         349.00         EA         \$14.00         \$ 4,886.00         0%         \$ -         0%										-			0%
30         Native Shrub Planting, #5 Container         29,00         EA         \$80,00         \$2,320,00         0%         \$ </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td></td> <td>0%</td>										-			0%
Habitat Mitigation - Plant Establishment         1.00         LS         \$21,000.00													
31       Materials       1.00       LS       \$15,000,00       \$       15,000,00       \$       0%       \$							0%	2 -	0%	2 .	0% \$		- 0%
Installation         1.00         LS         \$6,000.00         \$6,000.							0%1	\$	0%	\$ . 1	00/1 6		
32         Erosion Control Matting         3419.00         SY         \$5.00         \$17,095.00         0%         \$ -         0%         \$													
Construction Staking and As-Built         1.00         LS         \$14,000.00         \$ 14,000.00         \$ 14,000.00         \$ 14,000.00           33         Construction Staking         1.00         LS         \$13,000.00         0%         \$ -         0%         \$ -         0%         \$ \$ \$ \$ 0%         \$ \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%         \$ \$ 0%													0%
33         Construction Staking         1.00         LS         \$13,000.00         \$         13,000.00         0% \$         0								State of the local division of the		and the second		No. of Concession, Name	076
As-Built         1.00         LS         \$1,000.00         \$         1.00         0%         \$         0%							0%	\$ -	0%	\$ - 1	0% \$	- 1	0%
Ravine Access         1.00         LS         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$40,000.00         \$5         \$5         \$60% </td <td></td> <td>0%</td>													0%
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35         Standpipe Decomissioning         1.00         LS         \$1,100.00         \$         1.100.00           36         Post Construction CCTV         856,00         LF         \$2,20         \$         2,140.00         0%         \$         0% <t< td=""><td>34 1</td><td>Materials</td><td></td><td></td><td></td><td>\$ 10,000.00</td><td>0%</td><td>\$ -  </td><td>0%</td><td>\$ -  </td><td>0% \$</td><td>- 1</td><td>0%</td></t<>	34 1	Materials				\$ 10,000.00	0%	\$ -	0%	\$ -	0% \$	- 1	0%
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27 Private Property Condition Documentation & Owner 2 00 E6 12 000 00 1 0 000 00 0 0 0000000000000	1												- 0%
			856,00	LF	\$2.50	\$ 2,140.00	0%	\$ -	0%	\$ -	0% \$	•	0%
		Private Property Condition Documentation & Owner Approval	3.00	EA	\$3,000.00	\$ 9,000.00	0%	e _	0%	s -	0% \$		0%

Contract Totals:	\$1,989,411.00	\$ 37,250.00	\$ -	\$ 37,250.00	1.87%
Retainage (5%):		\$ 1,862.50	\$ -	\$ 1,862.50	
Amount Due:		\$ 35,387.50	\$ -	\$ 35,387.50	





010-304-653409 Godfrey Park Storm SD-146



May 1, 2015

Sue Nelson, PE Engineering Supervisor City of St. Helens 265 Strand Street St. Helens, OR 97051

e-mail: Suen@ci.st-helens.or.us Phone: 503.397.6272

Subject: Progress Payment Request #1 for April 2015

Dear Sue,

Please see the attached progress payment request for the month of April. During this month the following items were complete.

Partial Bid Item 1: Bonds and Insurance

Partial Bid Item 2: Traffic Control

Partial Bid Item 3: Erosion Control

Complete Bid Item 4: Pollution Control Plan

Partial Bid Item 5: Clearing

The Progress Payment Invoice totals \$37,250.00, less 5% retainage of \$1862.50, for an amount due of \$35,387.50.

Attached is a calculation sheet with the all of the bid items and details.

Please feel free to contact me at (503) 623-5373 with any questions.

Regards,

Scott Thibert

Project Manager

James W. Fowler Co.

### **APPOINTMENTS TO ST. HELENS CITY BOARDS AND COMMISSIONS**

City Council Meeting ~ June 17, 2015

#### Pending applications received:

			Date Application	<u>Referred by Email</u>
	<u>Name</u>	Interest	Received	To Committee(s)
٠	Vanessa Jones	Library Board	5/4/15	5/5/15
٠	Nancy Herron	Library Board	5/8/15	5/8/15
٠	Mary Ellen Funderburg	Library Board	5/8/15	5/8/15

#### Arts & Cultural Commission (3-year terms)

• XK Austin resigned. Her term expires 9/30/17.

**Status:** A press release was sent out on May 15. The deadline will be June 15. **Next Meeting:** June 23, 2015 **Recommendation:** None at this time.

#### Bicycle & Pedestrian Commission (3-year terms)

- Dave Ehrenkranz resigned. His term expires 12/31/2015.
- Matt Freeman resigned. His term expires 12/31/2015.
- Ray Scholl resigned. His term expires 12/31/2015.
- Dave Woullet resigned. His term expired 12/31/2014.
- Angela Barlow resigned. Her term expires 12/31/2016.
- Simon Date resigned. His term expires 12/31/2016.
- Martin Kennedy resigned. His term expires 12/31/2016.

**Status:** Currently, the Commission has 5 members and 5 vacancies. **Next Meeting:** June 25, 2015 **Recommendation:** None at this time.

#### Library Board (4-year terms)

- Nancy Bensen's and Mary Woiccak's terms expire 6/30/2015. Neither of them wish to be reappointed.
- Alex Mann will be resinging 6/30/2015.

**Status:** A press release was sent out on April 8 to recruit applicants. We have received three applications. **Next Meeting:** June 16, 2015

**Recommendation:** The Library Board recommends appointing Vanessa Jones and Mary Ellen Funderburg. Their terms will expire 6/30/2015.

### City of St. Helens RESOLUTION NO. 1648

### A RESOLUTION ESTABLISHING GUIDELINES FOR THE APPOINTMENT OF ST. HELENS BOARD, COMMITTEE AND COMMISSION MEMBERS, SUPERSEDING RESOLUTION NO. 1521

WHERAS, the City Council wished to establish the same guidelines for recruitment, interviews and appointments for all City boards, committees and commissions, and adopted Resolution No. 1521 on August 12, 2009; and

WHEREAS, Resolution No. 1521 established general recruitment, selection and appointment guidelines for appointments to the City of St. Helens boards, committees and commissions; and

WHEREAS, the Council wishes to update the guidelines adopted in Resolution No. 1521 to better meet the needs of the City.

## NOW, THEREFORE, THE COMMON COUNCIL OF THE CITY OF ST. HELENS RESOLVES AS FOLLOWS:

- 1. The City Recorder shall send a press release to the local newspaper of record announcing all board, committee and commission vacancies as they become available. A "vacancy" is defined as an unoccupied position, resulting from a voluntary resignation or involuntary termination. A member whose term expired does not create a vacancy, unless that member is resigning at the end of his/her term or the majority of the board, committee or commission wishes to terminate said member.
- 2. Any individual or group is encouraged to submit names for consideration to the City.
- 3. All new applicants shall submit a written application to the City Recorder's Office.
- 4. Members wishing to continue their appointment for another term will inform the City Recorder but need not submit a new application. If a member has served two consecutive full terms, a press release shall be sent to the local newspaper of record, each subsequent term expiration thereafter, to solicit new applications for that position. The incumbent may be reappointed at the discretion of the interview panel and City board, committee or commission. If an individual has been off a City board, committee or commission for a year or more, they must complete a new application.
- 5. The recruitment period to the board, committee or commission shall be for a finite period. At the end of the advertising period, the Council liaison shall determine if the pool of candidates is sufficient to continue with the selection process or may continue the recruitment period for a set or unlimited period until it is determined there is a sufficient pool of candidates.
- 6. The Council liaison to the board, committee or commission shall be responsible to assemble an interview committee. The interview committee shall be responsible to make recommendations via the Council liaison to the Mayor and City Council.
- 7. Appointments must comply with any ordinances, bylaws, Charter provisions, or state or federal laws concerning the board, committee or commission. In the event of any inconsistency between these policies and a chapter relating to a specific board, committee or commission, the specific chapter shall control.
- 8. In order to become more familiar with each applicant's qualifications, the interview committee may interview all or a shortlist of applicants for a position. The number of applicants to be interviewed is at the interview committee's discretion. The interview committee also has the discretion to reject

all applications in favor of re-advertising if no applicants are found to be suitable for the board, committee or commission.

- 9. Reappointments to a City board, committee or commission shall be considered in accordance with the guidelines listed in this section, together with the type of service the individual has already given to the board, committee or commission and his/her stated willingness to continue.
- 10. Consideration should be given to residents outside the City when the board, committee or commission or function serves residents outside City boundaries.
- 11. Board, committee or commission members shall not participate in any proceeding or action in which there may be a direct or substantial financial interest to the member, the member's relative or a business with which the member or a relative is associated, including any business in which the member is serving on their board or has served within the previous two years; or any business with which the member is negotiating for or has an arrangement or understanding concerning prospective partnership or employment. Any actual or potential conflict of interest shall be disclosed at the meeting where the action is being taken.
- 12. Board, committee or commission vacancies are filled by appointment of the Mayor with the consent of Council. Board, committee or commission members shall serve without compensation except the Planning Commission that may receive a monthly stipend at the discretion of the City Council.
- 13. Individuals appointed to one City board, committee or commission shall not serve on any other City board, committee or commission during the term of their appointment; provided, that the Council may waive this limitation if it is in the public interest to do so.

**PASSED AND ADOPTED** by the City Council on this 18th day of December, 2013, by the following vote:

Ayes: Locke, Carlson, Conn, Morten, Peterson

Nays: None

<u>/s/ Randy Peterson</u> Randy Peterson, Mayor

ATTEST:

<u>/s/ Kathy Payne</u> Kathy Payne, City Recorder City of St. Helens

## Library Board

Minutes from Thursday, April 16, 2015 Columbia Center Auditorium

#### **Members Present**

Members Absent

An Der Chang

Barbara Lines, Chair Mary Woiccak, Vice Chair Marsha Caton Nancy Bensen Casey Jolissaint Alex Mann

<u>Guests</u> None

<u>Councilors in Attendance</u> Susan Conn

#### **Staff Present**

Margaret Jeffries, Library Director

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**CALL MEETING TO ORDER:** The meeting was called to order at 8:09 p.m. by Chair Barbara Lines.

**INVITATION TO CITIZENS FOR PUBLIC COMMENT:** No public comment.

**PREVIOUS MEETING MINUTES:** Minutes approved with 2 changes.

**AGENDA REVISIONS:** Volunteer Recognition changed to begin before Board Meeting.

**FORM SUBCOMMITEES:** Three subcommittees are needed: one to review applications for open Library Board positions, one to complete the annual report to the Council and one to further assist with the Library's Birthday Celebration. Vice-chair Woiccak and Member Mann will review Board applications. Chair Lines and Vice-chair Woiccak will complete the annual report and Chair Lines will present the report to City Council. Chair Lines and Vice-chair Woiccak will further assist with the Library's Birthday Celebration. Director Jeffries informed the Board that the Library's Ukulele Group will perform "Happy Birthday" at the celebration.

**LIBRARY DIRECTOR'S REPORT:** Artist Bonnie Meltzer's program was well attended and her art will remain on display through April. Chair Lines would like to bring in other artists to speak and to have their pieces on display. Member Chang suggested a Library program that will happen in August as part of the Adult Summer Reading Program. A local family will come in and talk about sailing.

Librarian Technician Barbee has other programs planned for Summer Reading as well.

**FRIENDS' REPORT:** The annual book sale was successful. The sale brought in \$1190 plus an additional \$31 from the sale of three signed Chuck Palanuik books.

The second Little Free Library is slated to go in Columbia View Park pending approval from the Parks Commission. Mary Woiccak will be presenting the idea to the Commission at their April meeting.

**COUNCILOR'S REPORT:** No report at this time.

#### **NEXT MEETING:**

The next regular meeting is scheduled for Thursday, May 21, at 7:15 p.m. in the Columbia Center Auditorium.

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Members need to bring all relevant materials to each meeting.

#### ADJOURNMENT:

The meeting was adjourned at 8:31p.m. by Chair Lines.

Respectfully submitted by:

Library Director, Margaret Jeffries

#### 2014-2015Library Board Attendance Record

Date	Bensen	Caton	Chang	Jolissaint	Lines	Mann	Woiccak
01/15/15	Р	Р	E	E	Р	Р	E
02/19/15	Р	Р	Е	Е	Р	Е	Р
03/19/15	Р	Р	E	Р	Р	Р	Р
04/16/15	Р	Р	E	Р	Р	Р	Р
05/21/15							
06/16/15							
07/14/15							
08/18/15							
09/17/15							
10/15/15							
11/19/15							
12/17/15							
01/21/16							
02/18/16							

P=Present E=Excused Absence U=Unexcused Absence

## Accounts Payable

#### To Be Paid Proof List

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Invoice Number	Invoice Date	Amount	Quantity	Payment Date Task Label	Type PO #	Close PO	Line #
Account Number				Description	Reference		
BANKCARD CENTER							
PO BOX 4021							
ALAMEDA, CA 94501-0421							
002197 CARD 0819	4/28/2015	48.95	0.00	05/19/2015		False	0
001-004-511000 Printed Materials				SUSAN HOWLETT BOOK			
CARD 0819	4/28/2015	44.95	0.00	05/19/2015		False	0
001-004-511000 Printed Materials				PATRICK MILLER AND ASSOC BOOK			
CARD 0819	4/28/2015	84.96	0.00	05/19/2015		False	0
001-004-470000 Building Expense				WALL PROTECTOR			0
CARD 0819	4/28/2015	55.99	0.00	05/19/2015		False	0
001-004-457000 Office Supplies				CUSTOM POSTCARDS			
		224.05					
CARD 0819	Total:	234.85					
CARD 7727	4/28/2015	97.57	0.00	05/19/2015		False	0
017-417-501000 Operating materials a	nd suppli			AMAZON ADAPTERS			
CARD 7727	4/28/2015	217.29	0.00			False	0
013-403-457000 Office supplies				STAPLES OFFICE SUPPLIES		False	0
CARD 7727	4/28/2015	141.93	0.00	05/19/2015		raise	0
013-403-401000 Salary				TSA SAFETY- SAFETY VESTS		False	0
CARD 7727	4/28/2015	107.75	0.00			T disc	0
013-403-457000 Office supplies		54.02	0.00	OFFICE SUPPLIES 05/19/2015		False	0
CARD 7727	4/28/2015	54.03	0.00	PNEU-DRAULICS MATERIALS		1 0100	Ū
017-417-501000 Operating materials a		2.27	0.00	05/19/2015		False	0
CARD 7727	4/28/2015	2.27	0.00	FOREIGN TRANSACTION FEE			
012-106-473000 Miscellaneous							
CARD 7727	7 Total:	620.84					
CARD 8267	4/28/2015	145.00	0.00	05/19/2015		False	0

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Page 1

012-102-526000 Advertisements           CARD 8267         4/28           012-102-526000 Advertisements	3/2015 175.0 3/2015 200.0 3/2015 8.0	00	0.00	Description POLICE SEARGENT POSTING 05/19/2015 POLICE SEARGENT POSTING 05/19/2015	Reference	False	0
CARD 8267 4/28 012-102-526000 Advertisements CARD 8267 4/28 012-102-526000 Advertisements	3/2015 200.0	00		05/19/2015 POLICE SEARGENT POSTING		False	0
012-102-526000 Advertisements           CARD 8267         4/28           012-102-526000 Advertisements	3/2015 200.0	00		POLICE SEARGENT POSTING		False	0
CARD 8267 4/28 012-102-526000 Advertisements			0.00				U
012-102-526000 Advertisements			0.00	03/19/2013			
	8/2015 8.0	2		POLICE SEARGENT POSTING		False	0
		12	0.00	05/19/2015		False	0
012-102-526000 Advertisements				POLICE SEARGENT POSTING		raise	0
CARD 8267 4/28	3/2015 25.0	00	0.00	05/19/2015		False	0
012-102-473000 Miscellaneous				DOJ PUBLIC RECORDS MEETING MANUAL			
CARD 8267 4/28	56.1	.6	0.00	05/19/2015		False	0
001-103-465000 Jury / witness fees				PIZZA FRO JURORS			
	55.7	1	0.00	05/19/2015		False	0
008-008-451000 Media Expense				BICYCLE FRIENDLY SIGN FOR CITY HALL			
CARD 8267 Total:	664.8	39					
CARD 9741 4/28	/2015 24.0	00	0.00	05/19/2015		False	0
001-002-473000 Miscellaneous Expense				AIRPORT PARKING		raise	0
	/2015 26.0	00	0.00	05/19/2015		False	0
001-002-473000 Miscellaneous Expense				MT HOUSE DINNER IN RENO W/ POTENTIAL SEARG			Ū
	/2015 424.0	8 /	0.00	05/19/2015		False	0
001-002-490000 Police Training/Supplies				RIVERHOUSE- HOTEL-OR ASS CHIEFS OF POLICE CO			
	/2015 37.3	4	0.00	05/19/2015		False	0
001-002-490000 Police Training/Supplies CARD 9741 4/28	/2015 82.6		0.00	GAS TO BEND OR ASS CHIEFS OF POLICE CONF- TE			
010-305-653555 Police Bldg repairs	/2015 83.6	4	0.00	05/19/2015		False	0
	/2015 355.0	0 \	0.00	PAINT SAMPLES FROM SHERWIN WILLIAMS 05/19/2015			0
001-002-490000 Police Training/Supplies	2010 00010	° \	0.00	JEREMY HOWELL TRAINING MASTER INSTRUCTOR		False	0
C III	/2015 18.9	9 ·	0.00	05/19/2015		False	0
001-002-473000 Miscellaneous Expense				ACE HARDWARE WALL CLOCK		1 disc	0
CARD 9741 4/28/	/2015 278.6	5	0.00	05/19/2015		False	0
001-002-470000 Building Expense				MEANS NURSERY PLANTS			
	/2015 85.0	0	0.00	05/19/2015		False	0
001-002-490000 Police Training/Supplies				OPOA TRAINING			
CARD 9741 Total:	1,332.7	0					
BANKCARD CENTE	ER To 2,853.2	8					

Invoice Number Account Number	Invoice Date	Amount	Quantity	Payment Date Description	Task Label	Type Reference	PO #	Close PO	Line #
POSTMASTER 1571 COLUMBIA BLVI ST. HELENS,, OR 9705 026000 MAY19 2015 012-106-480000 Postag	5/19/2015	466.90 466.90 466.90	0.00	05/19/2015 LATE NOTICES				False	0
	Report Total:	3,320.18	h	-					

### Accounts Payable

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Account Number				Description	Reference			
AIRGAS USA, LLC AIRGAS 9039269837 017-017-501000 Opera	5/11/2015 ating Materials & Sup.	119.96	0.00	05/22/2015 CO2			False	0
	9039269837 Total:	119.96						
	AIRGAS USA, LLC Total:	119.96						
BEMIS PRINTING 002701 6179 017-017-554000 Contr	5/8/2015 ractual/Consult Serv.	1,100.00	0.00	05/22/2015 WATER QUALITY REPORT			False	0
	6179 Total:	1,100.00						
6186 012-102-490000 Profes	5/11/2015 ssional development	34.00	0.00	05/22/2015 NOTARY STAMP CRYSTAL FARNSWORTH			False	0
	6186 Total:	34.00						
	BEMIS PRINTING Total:	1,134.00						
BROWNELLS, INC. BROWNELL 11061769.01 001-002-504000 Amm	5/7/2015 unition	1,145.55	0.00	05/22/2015 MATERIALS			False	0

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Account Number				Description		Reference			
		1,145.55							
	BROWNELLS, INC. Total	1,145.55							
CANON FINANCIAL S 005751	ERVICES, INC								
APRIL13 1015 001-002-502000 Equipr	4/13/2015 nent Expense	161.16	0.00	05/22/2015 CONTRACT 001-05	82020-001 CANON COPIER LEASE			False	0
	APRIL13 1015 Total:	161.16							
	CANON FINANCIAL SER	161.16							
CASCADE CONCRETE 005925	PRODUCTS,INC.								
62353 017-017-501000 Operat	5/15/2015 ing Materials & Sup.	150.00	0.00	05/22/2015 BLUELINE GROUT				False	0
	62353 Total:	150.00							
	CASCADE CONCRETE P	150.00							
CENTERLOGIC, INC. 011595									
29327	5/6/2015	30.44	0.00	05/22/2015				False	0
001-100-500000 Informa 29327 001-102-500000 Informa	5/6/2015	60.94	0.00	IT SERVICES 05/22/2015				False	0
001-103-500000 Informa 29327 001-104-500000 Informa	5/6/2015	30.44	0.00	IT SERVICES 05/22/2015				False	0
29327	5/6/2015	338.43	0.00	IT SERVICES 05/22/2015				False	0
001-002-500000 Compu 29327	5/6/2015	378.72	0.00	IT SERVICES 05/22/2015				False	0
001-004-500000 Compu 29327	ter Maintenance 5/6/2015	30.44	0.00	IT SERVICES 05/22/2015				False	0

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Account Number				Description	Reference		
001-105-500000 Information serv		20.44	0.00	IT SERVICES		False	0
29327 012-102-500000 Information serv	5/6/2015	30.44	0.00	05/22/2015 IT SERVICES		1 dise	0
29327	5/6/2015	121.82	0.00	05/22/2015		False	0
012-106-500000 Information serv				IT SERVICES			
29327	5/6/2015	152.32	0.00	05/22/2015		False	0
013-402-500000 Information serv				IT SERVICES		D-1	0
29327	5/6/2015	121.89	0.00	05/22/2015		False	0
013-403-500000 Information serv		136.99	0.00	IT SERVICES 05/22/2015		False	0
29327	5/6/2015	130.99	0.00	IT SERVICES			
017-417-501000 Operating mater 29327	5/6/2015	169.22	0.00	05/22/2015		False	0
018-019-500000 Computer Syste				IT SERVICES			
29327	5/6/2015	169.22	0.00	05/22/2015		False	0
018-020-500000 Computer Syste	m Maint.			IT SERVICES			
20227	T. 4-1.	1,771.31					
29327	Iotal:	1,//1.51					
CENTI	ERLOGIC, INC. To	1,771.31					
CENTURY LINK							
034004	5/0/2015	88.41	0.00	05/22/2015		False	0
ACCT 1664 001-002-458000 Telephone Expe	5/8/2015 nse	88.41	0.00	CIRCUIT LINE POLICE			
ACCT	1664 Total:	88.41					
ACCT 1665	5/8/2015	88.40	0.00	05/22/2015		False	0
017-417-458000 Telephone expe	nse			CIRCUIT LINE WTC			
ACCT	1665 Total:	88.40					
CENT	URY LINK Total:	176.81					
CERNAC, KEITH							
006300			0.00	05/00/0015		False	0
MAY21 2015	5/21/2015	125.00	0.00	05/22/2015 DOT PHYSICAL REIMBURSEMENT		raise	0
013-403-554000 Contractual/con	sulting serv			DOT I IT I SICAL RELIVIDURSEMIENT			Page 3

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Account Number				Description	Reference			
	MAY21 2015 Total:	125.00						
	CERNAC, KEITH Total:	125.00						
CINTAS CORPORATIO 037620 5002729264 001-002-473000 Misc	3/25/2015	35.76	0.00	05/22/2015 FIRST AID CAB POLICE			False	0
5002926607 001-002-473000 Misc	5002729264 Total: 4/21/2015 ellaneous Expense	35.76 22.60	0.00	05/22/2015 FIRST AID CAB POLICE			False	0
5003012359 013-403-470000 Build	- 5002926607 Total: 5/15/2015 ling	22.60 37.55	0.00	05/22/2015 FIRST AID CAB PUB WORKS			False	0
5003012360 012-107-554000 Contr	5003012359 Total: 5/15/2015 ractual/consulting serv	37.55 29.39	0.00	05/22/2015 FIRST AID CAB CITY HALL			False	0
5003012361	5003012360 Total: 5/15/2015	29.39 18.07	0.00	05/22/2015 FIRST AID CAB WWTP			False	0
018-019-501000 Opera 5003012361 018-020-501000 Opera	5/15/2015 ating Materials & Supplies	18.07	0.00	05/22/2015 FIRST AID CAB WWTP			False	0
5003012362 001-002-473000 Misca	5003012361 Total: 5/15/2015 ellaneous Expense	36.14 33.59	0.00	05/22/2015 FIRST AID CAB POLICE			False	0
	5003012362 Total:	33.59						

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Invoice Number	<b>Invoice Date</b>	Amount	Quantity	Payment Date	Task Label	Туре	PO #	Close PO	Line #
Account Number				Description		Reference			
CINTAS O	CORPORATION	195.03							
CINTAS CORPORATION-463 006830									
463479338	5/6/2015	43.27	0.00	05/22/2015				False	0
018-019-470000 Building Expense 463479338 018-020-470000 Building Expense	5/6/2015	43.26	0.00	MATERIALS 05/22/2015 MATERIALS				False	0
46347933	- 8 Total:	86.53							
CINTAS C	- CORPORATION	86.53							
COASTWIDE LABORATORIES 007159									
2772047	5/12/2015	110.45	0.00	05/22/2015				False	0
018-019-501000 Operating Materials 2772047	s 5/12/2015	110.44	0.00	SUPPLIES 05/22/2015				False	0
018-020-501000 Operating Materials	s & Supplies			SUPPLIES					
2772047 T	otal:	220.89							
2772051 013-403-457000 Office supplies	5/12/2015	438.28	0.00	05/22/2015 SUPPLIES				False	0
2772051 T	otal:	438.28							
2772095 001-004-470000 Building Expense	5/12/2015	190.50	0.00	05/22/2015 SUPPLIES				False	0
2772095 T	otal:	190.50							
2772100 012-107-457000 Office supplies	5/12/2015	189.95	0.00	05/22/2015 SUPPLIES				False	0
2772100 T	otal:	189.95							

			Navigate usir	g Bookmarks or by clicking on an agenda item.			$\bigcirc$	
Invoice Number	<b>Invoice Date</b>	Amount	Quantity	Payment Date Task Label	Туре	PO #	Close PO	Line #
Account Number				Description	Reference			
COAST	- WIDE LABORATO	1,039.62						
CONDI	WIDE ENDORATO	1,059.02						
COLUMBIA COUNTY LAND 007584 APRIL 2015 001-005-554000 Contractual Serv	5/11/2015 ices	3,206.45	0.00	05/22/2015 BUILDING INSPECTIONS			False	0
		3,206.45						
COLUM	- IBIA COUNTY LA	3,206.45						
COLUMBIA COUNTY TRANSFE	R STATION							
007579 4779	4/30/2015	73.60	0.00	05/22/2015			False	0
001-002-470000 Building Expense				SOLID WASTE POLICE				
4779	4/30/2015	29.07	0.00	05/22/2015			False	0
001-005-501000 Operating Materi	ais & Supp			SOLID WASTE PARKS				
4779 To	tal:	102.67						
COLUM	- IBIA COUNTY TR	102.67						
COLUMBIA RIVER P.U.D. 008325								
MAY13 2015	5/13/2015	414.49	0.00	05/22/2015			False	0
001-002-459000 Utilities				ELECTRICITY ACCT 7493				
MAY13 2015	5/13/2015	719.38	0.00	05/22/2015			False	0
001-004-459000 Utilities MAY13 2015	5/13/2015	733.96	0.00	ELECTRICITY ACCT 7493 05/22/2015			False	0
001-005-459000 Utilities	511512015	155.50	0.00	ELECTRICITY ACCT 7493			1 4150	Ŭ
MAY13 2015	5/13/2015	168.54	0.00	05/22/2015			False	0
001-005-509000 Marine board exp				ELECTRICITY ACCT 7493				
MAY13 2015	5/13/2015	4,857.35	0.00	05/22/2015			False	0
011-011-453000 Street Lighting	5112/2015	000 00	0.00	ELECTRICITY ACCT 7493				~
MAY13 2015	5/13/2015	826.63	0.00	05/22/2015			False	0
012-107-459000 Utilitites				ELECTRICITY ACCT 7493				

AP-To Be Paid Proof List (05/22/2015 - 1:06 PM)

Page 6

. )			Navigate usii	ng Bookmarks or by clicking on an agenda item.		$\bigcirc$	
Invoice Number	Invoice Date	Amount	Quantity	Payment Date Task Label	Type PO #	Close PO	Line #
Account Number				Description	Reference		
MAY13 2015	5/13/2015	443.57	0.00	05/22/2015		False	0
013-403-459000 Utilities MAY13 2015	5/13/2015	2,426.52	0.00	ELECTRICITY ACCT 7493 05/22/2015		False	0
017-017-459000 Utilities MAY13 2015	5/13/2015	5,007.47	0.00	ELECTRICITY ACCT 7493 05/22/2015 ELECTRICITY ACCT 7493		False	0
017-417-459000 Utilities MAY13 2015	5/13/2015	920.05	0.00			False	0
018-019-534000 Electrica MAY 13 2015	5/13/2015	2,760.15	0.00			False	0
018-020-534000 Electrica MAY13 2015	al Energy 5/13/2015	37.67	0.00			False	0
018-021-459000 Utilites MAY13 2015 018-022-459000 Utilities	5/13/2015	565.80	0.00			False	0
	MAY13 2015 Total:	19,881.58					
	COLUMBIA RIVER P.U.D	19,881.58					
COMCAST COMCAST MAY7 2015 013-403-458000 Telecon	5/7/2015	94.85	0.00	05/22/2015 984 OREGON ST INTERNET		False	0
	MAY7 2015 Total:	94.85					
	COMCAST Total:	94.85					
COMPLETE CARPET & 008609 754186 001-004-470000 Buildin	5/11/2015	119.00	0.00	05/22/2015 CLEAN CHAIRS		False	0
	754186 Total:	119.00					
	COMPLETE CARPET & R	119.00					

			Navigate usir	ng Bookmarks or by clicking on an agenda item.			$\bigcirc$	
Invoice Number Account Number	Invoice Date	Amount	Quantity	Payment Date Task Label Description	Type Reference	PO #	Close PO	Line #
CONSOLIDATED SUP 009000 S7293355.005 010-302-653201 Water	4/30/2015	-25.00	0.00	05/22/2015 CREDIT FOR WATERLINE PROJECT			False	0
S7295143.001 017-017-501000 Opera	S7293355.005 Total: 5/12/2015 ating Materials & Sup.	-25.00 469.87	0.00	05/22/2015 MATERIALS			False	0
S7305009.001 017-017-501000 Opera	S7295143.001 Total: 5/12/2015 ating Materials & Sup.	469.87 998.73	0.00	05/22/2015 MATERIALS			False	0
S73121381.001 010-302-653201 Water	S7305009.001 Total: 5/13/2015 r main replacement	998.73 3,698.60	0.00	05/22/2015 WATERLINE PROJECT MATERIALS			False	0
	S73121381.001 Total: CONSOLIDATED SUPPL	3,698.60						
COUNTRY MEDIA IN 006800 177528 012-106-526000 Adve	5/13/2015	49.68	0.00	05/22/2015 AD IN CHRONICLE			False	0
	177528 Total: COUNTRY MEDIA INC. T	49.68						
DAVIS, HEIDI H.DAVIS MAY18 2015 001-105-490000 Profe	5/18/2015 essional development	152.74	0.00	05/22/2015 OPTA SPRING CONFERENCE TRAVEL REIMBURS	ЕМ		False	0

			Navigate usir	g Bookmarks or by	clicking on an agenda item.				
Invoice Number	Invoice Date	Amount	Quantity	Payment Date	Task Label	Туре	PO #	Close PO	Line #
Account Number				Description		Reference			
	- MAY18 2015 Total:	152.74							
	- DAVIS, HEIDI Total:	152.74							
DURAN, MALINDA R. 010948 MAY15 2015 001-002-490000 Police	5/15/2015	37.68	0.00	05/22/2015 TRAVEN EXPENSI	E 2015 LAW ENFORCEMENT CONF			False	0
	- MAY15 2015 Total:	37.68							
	- DURAN, MALINDA R. To	37.68							
EAGLE STAR ROCK P 010970									
29249	4/30/2015	131.73	0.00	05/22/2015				False	0
018-021-501000 Opera 29249	ting Materials & Supplies 4/30/2015	111.17	0.00	ROCK S 6ND ST 05/22/2015				False	0
010-302-653201 Water				ROCK S 2ND ST					
	- 29249 Total:	242.90							
29258	4/4/2015	121.20	0.00	05/22/2015				False	0
018-021-501000 Opera	ting Materials & Supplies			ROCK S 6TH ST					
	29258 Total:	121.20							
29265	5/5/2015	249.84	0.00	05/22/2015				False	0
010-302-653201 Water	main replacement			ROCK S 2ND ST					
	- 29265 Total:	249.84							
29274	5/6/2015	240.58	0.00	05/22/2015				False	0
010-302-653201 Water	main replacement			ROCK S 2ND ST					
	- 29274 Total:	240.58							
29281	5/7/2015	384.56	0.00	05/22/2015				False	0

AP-To Be Paid Proof List (05/22/2015 - 1:06 PM)

Page 9

. )			Navigate usir	ng Bookmarks or by	clicking on an agenda item.				
Invoice Number	Invoice Date	Amount	Quantity	Payment Date	Task Label	Туре	PO #	Close PO	Line #
Account Number				Description		Reference			
010-302-653201 Water main replacem 29281 018-021-501000 Operating Materials of	5/7/2015	132.69	0.00	ROCK S 2ND ST 05/22/2015 ROCK S 6ND ST				False	0
29281 Total		517.25							
29290 010-302-653201 Water main replacem	5/8/2015 ent	262.29	0.00	05/22/2015 ROCK S 2ND ST				False	0
29290 Total		262.29							
29297	5/11/2015	142.24	0.00	05/22/2015				False	0
010-302-653201 Water main replacem 29297 010-302-653201 Water main replacem	5/11/2015	532.87	0.00	ROCK S 2ND ST 05/22/2015 S 6TH ST ROCK				False	0
29297 Total		675.11							
29307 010-302-653201 Water main replacem	5/12/2015	120.63	0.00	05/22/2015 Rock s 2nd st				False	0
29307 Total	:	120.63							
29317 010-302-653201 Water main replacem	5/14/2015	246.76	0.00	05/22/2015 ROCK S 2ND ST				False	0
29317 Total	:	246.76							
EAGLE STA	AR ROCK PRO	2,676.56							
EATON'S TIRE/USED CAR CNT 011000	4/13/2015	95.28	0.00	05/22/2015				False	0
59472 015-015-501000 Operating Materials		95.28	0.00	PARTS 97 ASTRO	VAN			T UIDO	
59472 Total	:	95.28							
59473 015-015-501000 Operating Materials	4/13/2015 & Supp	95.28	0.00	05/22/2015 PARTS 97 ASTRO	VAN			False	0

. )			Navigate usir	ng Bookmarks or by clicking on an agenda item.				
Invoice Number	Invoice Date	Amount	Quantity	Payment Date Task Label	Туре	PO #	Close PO	Line #
Account Number				Description	Reference			
		95.28						
59530	4/17/2015	460.00	0.00	05/22/2015			False	0
015-015-501000 Operat				PARTS 2008 MACK DUMP TRUCK				
		460.00						
	– EATON'S TIRE/USED CA	650.56						
H.D. FOWLER CO. 012650 13919013 017-017-501000 Operat	5/14/2015 ting Materials & Sup.	386.88	0.00	05/22/2015 MATERIALS			False	0
		386.88						
13919014	5/14/2015	1,106.72	0.00	05/22/2015			False	0
017-017-501000 Operat	ting Materials & Sup.			MATERIALS				
		1,106.72						
	H.D. FOWLER CO. Total:	1,493.60						
KOLDKIST								
007248 APRIL30 2015 001-002-473000 Miscel	4/30/2015 Ilaneous Expense	34.50	0.00	05/22/2015 ACCT 169870 BOTTLED WATER			False	0
	APRIL30 2015 Total:	34.50						
	-KOLDKIST Total:	34.50						
	RICT ATTORNEY'S OFFICE							
LANE.CTY MAY14 2015 001-000-354000 Misc F	5/14/2015 Revenue	8.80	0.00	05/22/2015 REFUND PUBLIC RECORDS DEPOSIT			False	0

AP-To Be Paid Proof List (05/22/2015 - 1:06 PM)

. )			Navigate usir	ng Bookmarks or by clicking on an agenda item.				
Invoice Number	Invoice Date	Amount	Quantity	Payment Date Task Label	Туре	PO #	Close PO	Line #
Account Number				Description	Reference		1	
	MAY14 2015 Total:	8.80						
	LANE COUNTY DISTRIC	8.80						
LAW ENFORCEMENT	SERVICES, INC							
018023 15-0293 001-002-473000 Misce	4/30/2015 Ellaneous Expense	50.00	0.00	05/22/2015 ONLINE PHQ STEWART HANDTE 4-15			False	0
	15-0293 Total:	50.00						
	- LAW ENFORCEMENT SE	50.00						
LONG, BRETT 019005								
MAY14 2015 013-403-554000 Contr	5/14/2015 actual/consulting serv	125.00	0.00	05/22/2015 REIMBURSEMENT FOR DOT PHYSICAL			False	0
	MAY14 2015 Total:	125.00						
	– LONG, BRETT Total:	125.00						
MAILBOXES NORTH	VEST							
019366 MAY1 2015 001-002-480000 Postag	5/1/2015 ge	39.44	0.00	05/22/2015 APRIL 2015 MAILINGS			False	0
	MAY1 2015 Total:	39.44						
	– MAILBOXES NORTHWE	39.44						
	CE OF ERIN BRADLEY							
MCALEER MAY8 2015	5/8/2015	244.00	0.00	05/22/2015			False	0

. )			Navigate usir	g Bookmarks or by o	licking on an agenda item.				
Invoice Number Account Number	Invoice Date	Amount	Quantity	Payment Date Description	Task Label	Type Reference	PO #	Close PO	Line #
001-103-554000 Contra	actual/consulting serv			LEGAL SERVICES	FOR HEATHER ROBINSON				
	MAY8 2015 Total:	244.00							
	MCALEER, LAW OFFICE	244.00							
MIDWEST TAPE 020427 92814495 001-004-481000 Visual	5/7/2015 Materials	41.98	0.00	05/22/2015 DVD'S				False	0
	- 92814495 Total:	41.98							
	MIDWEST TAPE Total:	41.98							
MILLER COMMUNICA 020470 6393 001-002-470000 Buildi	1/1/1850	456.00	0.00	05/22/2015 INSTALL NEW EM	ERGENCY PHONE OUTSIDE PD			False	0
	- 6393 Total:	456.00							
	- MILLER COMMUNICAT	456.00							
NET TRANSCRIPTS, I 020976 0002410-IN 001-002-473000 Misce	3/31/2015	457.70	0.00	05/22/2015 CITY PORTION OF	TRANSCRIPTION SERVICES			False	0
	0002410-IN Total:	457.70							
	- NET TRANSCRIPTS, INC	457.70							
NORTHSTAR CHEMIC 021556	AL, INC.								

. )								
Invoice Number	Invoice Date	Amount	Quantity	Payment Date Task Label	Туре	PO #	Close PO	Line #
Account Number				Description	Reference			
61695 017-417-527000 Chlorin	5/14/2015 e	394.55	0.00	05/22/2015 CHLORINE WATER FILTRATION			False	0
	61695 Total:	394.55						
	NORTHSTAR CHEMICAL	394.55						
NORTHWEST NATURA 021400	L GAS							
MAY13 2015	5/13/2015	32.02	0.00	05/22/2015			False	0
012-107-459000 Utilitite MAY13 2015	s 5/13/2015	49.74	0.00	NATURAL GAS 277 STRAND 05/22/2015			False	0
012-107-459000 Utilitite: MAY13 2015	5/13/2015	80.80	0.00	NATURAL GAS 275 STRAND 05/22/2015			False	0
001-005-459000 Utilities MAY13 2015	5/13/2015	263.36	0.00	NATURAL GAS COL VIEW PK RR 05/22/2015			False	0
001-004-459000 Utilities MAY13 2015 018-019-459000 Utilites	5/13/2015	51.74	0.00	NATURAL 375 S 18 05/22/2015 NATURAL GAS WWTP			False	0
MAY13 2015 018-020-459000 Utilities	5/13/2015	51.73	0.00	05/22/2015 NATURAL GAS WWTP			False	0
MAY13 2015 001-002-459000 Utilities	5/13/2015	44.25	0.00	05/22/2015 NATURAL 150 S 13TH			False	0
MAY13 2015 001-005-459000 Utilities	5/13/2015	42.87	0.00	05/22/2015 NATURAL GAS MCCORMICK PARK			False	0
MAY13 2015 013-403-459000 Utilities	5/13/2015	34.51	0.00	05/22/2015 NATURAL GAS 984 OREGON			False	0
MAY13 2015 017-017-459000 Utilities	5/13/2015	7.84	0.00	05/22/2015 NATURAL GAS 1230 DEER ISLAND			False	0
MAY13 2015 018-018-501000 Operatin	5/13/2015 ng Materials & Supplies	7.84	0.00	05/22/2015 NATURAL GAS 1230 DEER ISLAND			False	0
MAY13 2015 017-417-459000 Utilities	5/13/2015	202.29	0.00	05/22/2015 NATURAL GAS WATER FILTRATION			False	0
	MAY13 2015 Total:	868.99						
	NORTHWEST NATURAL	868.99						

AP-To Be Paid Proof List (05/22/2015 - 1:06 PM)

. )		١	Navigate usin	g Bookmarks or by clicking on an agenda item.				
Invoice Number	Invoice Date	Amount	Quantity	Payment Date Task Label	Туре	PO #	Close PO	Line #
Account Number				Description	Reference			
OFFICE PRODUCTS NATI OPNW 772455-0 001-002-473000 Miscellan	4/16/2015	67.96	0.00	05/22/2015 COFFEE			False	0
7		67.96						
C	DFFICE PRODUCTS NAT	67.96						
OPUS:INTERACTIVE, INC 021979 ACCT 4775 001-002-500000 Computer	5/15/2015	5.00	0.00	05/22/2015 POLICE MAILBOXES			False	0
А	CCT 4775 Total:	5.00						
ACCT 5022 001-002-500000 Computer	5/15/2015 System Maint.	5.00	0.00	05/22/2015 POLICE DNS HOSTING			False	0
А		5.00						
ACCT 5951 012-102-473000 Miscellane	5/15/2015 eous	39.00	0.00	05/22/2015 IP ADDRESSES AND DSL			False	0
А	CCT 5951 Total:	39.00						
0	PUS:INTERACTIVE, IN	49.00						
ORKIN ORKIN 101864870 001-002-470000 Building E	4/28/2015 xpense D1864870 Total:	172.00	0.00	05/22/2015 PEST CONTROL			False	0
	RKIN Total:	172.00						

AP-To Be Paid Proof List (05/22/2015 - 1:06 PM)

		1	Navigate usin	g Bookmarks or by clicking on an agenda item.				
Invoice Number	Invoice Date	Amount	Quantity	Payment Date Task Label	Туре	PO #	Close PO	Line #
Account Number		5		Description	Reference			
OWEN EQUIPMENT C 024119 00137627 017-017-501000 Opera	5/13/2015	3,048.00	0.00	05/22/2015 LOCATER KIT			False	0
	OWEN EQUIPMENT COM	3,048.00						
PHILLIPS, CYNTHIA 025515 053015 001-103-554000 Contra	5/19/2015 actual/consulting serv 053015 Total:	1,592.00	0.00	05/22/2015 JUDICIAL SERVICES END MAY 2015			False	0
PITNEY BOWES 025600 MAY11 2015 012-106-480000 Postag	PHILLIPS, CYNTHIA Tot 5/11/2015 ge MAY11 2015 Total:	1,592.00 3,000.00 3,000.00	0.00	05/22/2015 REFILL POSTAGE MACHINE			False	0
PORTLAND POLICE B POLICEBU 10184939 001-002-502000 Equip	5/13/2015	3,000.00 2,781.00 2,781.00	0.00	05/22/2015 PPDS-LEDS QUARTRLY BILLING 4/1-6/30/15			False	0

		I	Navigate usir	g Bookmarks or by clicking on an agenda item.				
Invoice Number Account Number	Invoice Date	Amount	Quantity	Payment Date Task Label Description	Type Reference	PO #	Close PO	Line #
	PORTLAND POLICE BUR	2,781.00						
RED BOOK R.BOOK MAY13 2015 001-004-512000 Perio	5/13/2015 odicals	21.97	0.00	05/22/2015 YEARLY SUBSCRIPTION			False	0
	- MAY13 2015 Total:	21.97						
	RED BOOK Total:	21.97						
SCHOLL YARD MAIN R.SCHOLL MAY18 2015 001-002-470000 Build	5/18/2015	75.00	0.00	05/22/2015 YARD MAINTENANCE APRIL 2015			False	0
	MAY18 2015 Total:	75.00						
	- SCHOLL YARD MAINTE	75.00						
SELDEN, LAURIE 030715 083114 001-103-554000 Contr	5/19/2015 ractual/consulting serv	2,948.00	0.00	05/22/2015 MAY19 2015			False	0
		2,948.00						
	- SELDEN, LAURIE Total:	2,948.00						
SHEDCO SHEDCO MAY21 2015 001-100-558100 Grant	5/21/2015 ts and awards	1,000.00	0.00	05/22/2015 COUNTY WIDE BUY LOCAL PROGRAM			False	0

			Navigate usir	ng Bookmarks or by	clicking on an agenda item.				
, Invoice Number	Invoice Date	Amount	Quantity	Payment Date	Task Label	Туре	PO #	Close PO	Line #
Account Number				Description		Reference			
						~			
	MAY21 2015 Total:	1,000.00							
	SHEDCO Total:	1,000.00							
SNYDER, THE LAW O 018045	FFICE OF NOEL								
050515	5/6/2015	80.00	0.00	05/22/2015				False	0
001-103-554000 Contra	actual/consulting serv			LEGAL SERVICES	FOR BRYON HOPPER				
	050515 Total:	80.00							
50515	5/6/2015	140.00	0.00	05/22/2015				False	0
001-103-554000 Contra	actual/consulting serv			LEGAL SERVICES	FOR LOGAN JOHANSEN				
	50515 Total:	140.00							
	CHARTER THE LAW OFF	220.00							
	SNYDER, THE LAW OFF	220.00							
STAN'S REFRIGERATI	ION								
031900 48454	4/21/2015	91.00	0.00	05/22/2015				False	0
018-019-501000 Opera	ting Materials			ADD R-134A TO C	OOLER				
	48454 Total:	91.00							
	STAN'S REFRIGERATION	91.00							
STAPLES BUSINESS A	ADVANTAGE								
031983 8034293601	5/2/2015	242.67	0.00	05/22/2015				False	0
012-107-457000 Office				OFFICE SUPPLIES	5				
8034293601 001-105-457000 Office	5/2/2015	16.99	0.00	05/22/2015 OFFICE SUPPLIES	5			False	0
8034293601	5/2/2015	13.54	0.00	05/22/2015				False	0
012-102-457000 Office	e supplies			OFFICE SUPPLIES	3				

			Navigate usir	ng Bookmarks or by clicking on an agenda item.				
Invoice Number Account Number	Invoice Date	Amount	Quantity	Payment Date Task Label Description	Type Reference	PO #	Close PO	Line #
	- 8034293601 Total:	273.20						
	- STAPLES BUSINESS AD	273.20						
SYMBOLARTS 032863 0234101-IN 001-002-502000 Equip	5/13/2015 ment Expense	145.00	0.00	05/22/2015 BANNER AND STAMP			False	0
	0234101-IN Total:	145.00						
	- SYMBOLARTS Total:	145.00						
TPHFCC 007577 MAY12 2015 013-403-554000 Contra	5/12/2015 actual/consulting serv	78.53	0.00	05/22/2015 ACCT 900006552 SCOTT HARRINGTON VACC	CINES		False	0
	MAY12 2015 Total:	78.53						
	- TPHFCC Total:	78.53						
	Report Total:	57,996.16	M					

## PETITION FOR TEMPORARY CLOSURE OF CITY STREET(S)

You must attach a map of street area to be closed.

I/we, the undersigned, request that the St. Helens City Council allow temporary closure of the following streets.

Street NameColumbut BludBeginning PointHwy 30Ending PointHwy 30Start Date6-20-15Time to Begin Closure12:00 pmPurpose of ClosureParadeStreet Closure #2Street Name15 for effect	6-20-15
Beginning PointHwy 36Ending PointStart Date6-20-15End DateTime to Begin Closure12:00 pmTime to RePurpose of ClosureParadeStreet Closure #2	int $1s \neq Street$ 6-20-15
Time to Begin Closure12:04 pmTime to RePurpose of ClosureParadeStreet Closure #2	6-20-15
Time to Begin Closure12:04 pmTime to RePurpose of ClosureParadeStreet Closure #2	
Purpose of Closure Parade Street Closure #2	eopen 3:00 pm
Street Name	
131 34111	
Beginning Point Culumbur Bland Ending Point	int Boise lot $6-20-15$
Start Date $6 - 20 - 15$ End Date	
Time to Begin Closure12:01 pinTime to RePurpose of ClosurePara dec	eopen 3:00 pm
Street Closure #3	
Street Name	
Beginning Point Ending Poi	int
Start Date End Date	
Time to Begin Closure Time to Re	
Purpose of Closure	Mich Sheppeard 5-18-15 92 Date Public Works Date
Approval of emergency responders: (required)	num ineppeard
5-18-15 Tress 5/18	5-18-1551
Fire District Date Police Department	Date Public Works Date
270 Columbia Blvd. 503-397-2990 150 S. 13 <sup>th</sup> St. 503-3	397-3333 984 Oregon St. 503-397-3532
DECLARATION I/we understand that any barricades or other devices to close off the or may be provided by the City at my/our expense for specific arrangements for placement of barricades/devices must be (503.397.3532). I/we certify that I/we have notified all affected tenants in person or in writing of my/our intent to close the stree each are attached. It is my/our belief that there are no major conflict	times and dates. I/we also understand that made with the Public Works Department d property owners, business owners and/or t/s listed above and that written consents of
Petitioner Signature Reith Locka Date	
	e
Mailing Address City,	State, Zip
Petitioner Signature Date	Signed
Print Name Phone	e
Mailing Address City,	
	<u>Y</u>
Date Rec'd $5 - 1815$ Rec'd by <u>HD</u> Date sent to CC $6 - 3 - 15$ City Council	
	Approved Denied meeting date

City of St. Helens, P.O. Box 278 \* 265 Strand Street \* St. Helens, OR 97051 \* Phone (503)397-6272 \* Fax (503)397-4016

## **CITY STREET CLOSURE CONSENT FORM**

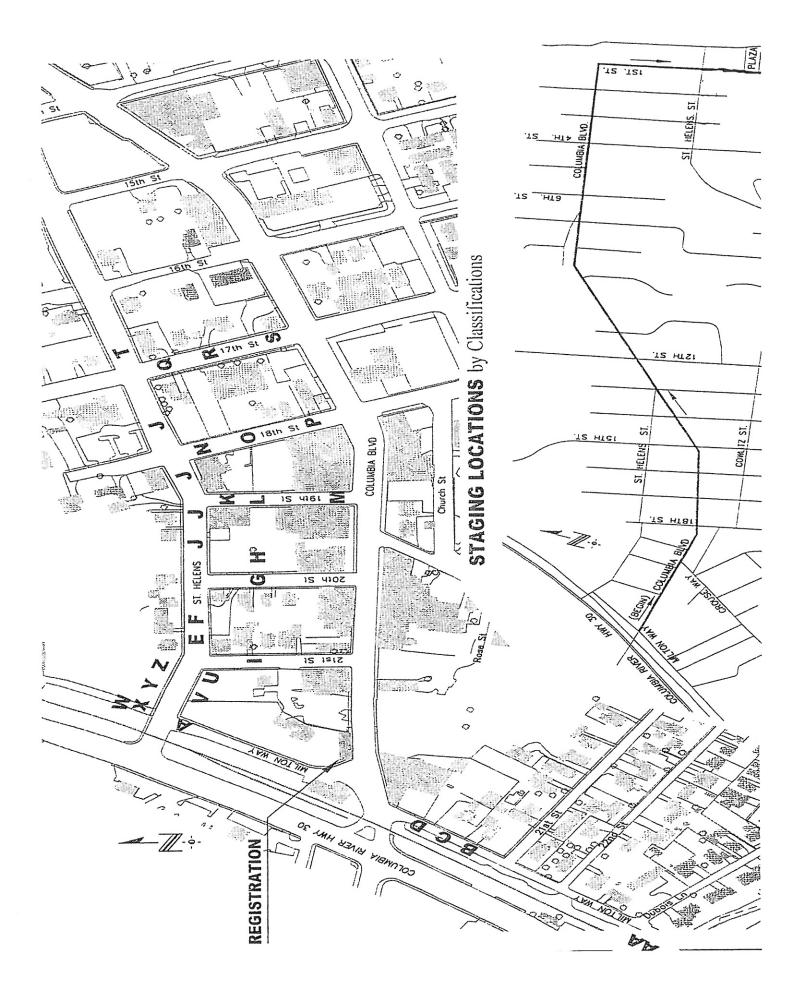
Applicant must take this form to each affected business for consent signatures.

Applicant	Kedth	Locke	Phone 503-369-0575
Name of Event	Kiwanis	Pavade	Date(s) of Event $6 - 20 - 15$ Time(s) $1100 - 3:00 + 4$
Street(s) to be c	losed for event	Columbia	Blod - 1st Stract

The following affected businesses/individuals have been contacted and informed of the event listed above and have marked whether they consent or not to the closure of the street(s) listed above on the date(s) listed above:

Business name	.	Business name
$\Box$ I/We consent to street closure $\int$		□ I/We consent to street closure
□ I/We DO NOT consent to street closure		□ I/We DO NOT consent to street closure
Signature		Signature
Printed name		Printed name
Date signed		Date signed
	11 -	
Business name/	U I	Business name
□ I/We consent to street closure / /		I/We consent to street closure
□ I/We DO NOT consent to street closure		I/We DO NOT consent to street closure
Signature		Signature
Printed name		Printed name
Date signed		Date signed
Business name		Business name
□ I/We consent to street closure		I/We consent to street closure
□ I/We DO NOT consent to street closure		I/We DO NOT consent to street closure
Signature		Signature
Printed name		Printed name
Date signed	1	Date signed
Business name		Business name
□ I/We consent to street closure		□ I/We consent to street closure
	1 1	<ul> <li>I/We DO NOT consent to street closure</li> </ul>
□ I/We DO NOT consent to street closure		
Signature		Signature
Printed name		Printed name
Date signed		Date signed

Return this to City Hall with your Petition for Temporary Closure of City Street(s)



CERTIFICATE OF LIABILITY INSURANC	E
-----------------------------------	---

DATE (MM/DD/YYYY) 4/22/2015

ĄC	ORD <sup>®</sup> CER	TIF	-IC	ATE OF LIA	BIL	ITY IN	ISURA	NCE	DATE 4/22/2	(MM/DD/YYYY)	
CERT	CERTIFICATE IS ISSUED AS A TIFICATE DOES NOT AFFIRMAT OW. THIS CERTIFICATE OF IN RESENTATIVE OR PRODUCER, A	IVEL	Y OI	R NEGATIVELY AMEND, DOES NOT CONSTITU	EXTE	ND OR ALT	ER THE CO	VERAGE AFFORDED	ATE HO BY THE	LDER. THIS E POLICIES	
the te	RTANT: If the certificate holder orms and conditions of the policy icate holder in lieu of such endo	, cer	tain p	policies may require an e	olicy(ie ndorse	es) must be e ement. A sta	ndorsed. If tement on th	SUBROGATION IS WA	IVED, su confer r	ibject to ights to the	
PRODUCI	ĨR				CONTA NAME:	Lisa Ch	ristenson				
Hylant	Group Inc-Indianapolis				DUONE			FAX (A/C, No	:317-81	7-5151	
Indiana	nnsylvania Parkway, #201 polis IN 46280				E-MAIL ADDRESS:kiwaniscert@hylant.com						
						INS	SURER(S) AFFOR	RDING COVERAGE		NAIC #	
					INSUR	ER A : Lexingto	on Insurance	e Company		19437	
INSURED		KIWA			INSURER B :						
	International, All Clubs and Th loodview Trace	eir M	lemb	ers	INSURI						
	polis IN 46268				INSURI						
						ERE:					
COVER	COVERAGES CERTIFICATE NUMBER: 415710080							REVISION NUMBER:			
THIS IS TO CERTIFY THAT THE POLICIES OF INSURANCE LISTED BELOW HA INDICATED. NOTWITHSTANDING ANY REQUIREMENT, TERM OR CONDITION						Y CONTRACT	OR OTHER I	ED NAMED ABOVE FOR DOCUMENT WITH RESP	ECT TO	WHICH THIS	
	FICATE MAY BE ISSUED OR MAY JSIONS AND CONDITIONS OF SUCH								TO ALL 1	THE TERMS,	
	TYPE OF INSURANCE	ADDL		I	DELI	POLICY EFF (MM/DD/YYYY)		LIM	TS		
	IERAL LIABILITY	Y	WVD	013136005			11/1/2015	EACH OCCURRENCE	\$2,000,	000	
x	COMMERCIAL GENERAL LIABILITY							DAMAGE TO RENTED PREMISES (Ea occurrence)	\$500,00		
	CLAIMS-MADE X OCCUR							MED EXP (Any one person)	\$5,000		
								PERSONAL & ADV INJURY	\$2,000,	000	
х	Liquor Liability							GENERAL AGGREGATE	\$2,000,	000	
GEN	LAGGREGATE LIMIT APPLIES PER:							PRODUCTS - COMP/OP AGG			
	POLICY PRO- JECT LOC	ļ						Liquor Liability	\$1,000,		
A AUT	OMOBILE LIABILITY			013136005		11/1/2014	11/1/2015	COMBINED SINGLE LIMIT (Ea accident)	\$1,000, \$	000	
	ANY AUTO ALL OWNED SCHEDULED							BODILY INJURY (Per person) BODILY INJURY (Per accident			
x	AUTOS							PROPERTY DAMAGE (Per accident)	s		
<u>^</u>	HIRED AUTOS							(Per accident) Aggregate	\$3,000,	000	
	UMBRELLA LIAB OCCUR							EACH OCCURRENCE	\$		
	EXCESS LIAB CLAIMS-MADE						ŀ	AGGREGATE	s		
	DED RETENTION \$	1							\$		
	RKERS COMPENSATION							WC STATU- OTH TORY LIMITS ER			
	PROPRIETOR/PARTNER/EXECUTIVE	N/A						E.L. EACH ACCIDENT	\$		
(Mai	ndatory in NH)							E.L. DISEASE - EA EMPLOYE	E \$		
DES	s, describe under CRIPTION OF OPERATIONS below							E.L. DISEASE - POLICY LIMIT			
A Self	Insured Retention			013136005		11/1/2014	11/1/2015	All Claims	\$75,000		
	ION OF OPERATIONS / LOCATIONS / VEHIC										
down & June 5th 2015 St	te Holder is named as Addition rain date(s) during the policy te n, to June 22nd, 2015 or any fut Helens Community Parade @ elens Kiwanis Club	rm ai ure c	re ind late(	cluded): s) during the policy term		ity only rega	rding the foi	Iowing Kiwanis event	(setup,	take	
0					CANC						
CERTIF	ICATE HOLDER			I	CANC	ELLATION				1	
	City of St. Helens Attn: Crystal Farnsworth 265 Strand St.				THE	EXPIRATION ORDANCE WI	I DATE THE TH THE POLIC	ESCRIBED POLICIES BE ( REOF, NOTICE WILL Y PROVISIONS.			
	St. Helens, OR 97051				SI	rized REPRESE	K. W	illoon	A11 -1 -1		
						(C) 193	$\Delta CC$	IND CORPORATION.	All right	is reserved	

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#### City of St. Helens

**Special Use Permit Application** 

Applications must be complete when submitted, including payment, emergency response -> signatures, insurance proof, event map, proof of non-profit status, and other additional applications (i.e., OLCC, street closure, concession agreement), and request to waive park use fees for non-profit organization.

As per Ordinance Nos. 2003 and 2250 and all amending ordinances.

	sector in the House sector	FOR OFF	CEUSE
	□ Date rec'd <u>5-18-1</u> □ Amount paid <u>50.0</u> □ Receipt # <u>13849</u> □ Busines License #	5 10 182 1	A Insurance (attach) A Event Map (attach) A Street Closure Petition (attach) A ER signatures (if applicable) A Additional required permits (attach)
NIN GUD		request for Waiver of	Park Reservation fees. Park Use <u>must</u> be attached. Date
<ul> <li>Purpose of application (check all that</li> <li>Park Use/Reservation <i>Complete sections 1 &amp; 2</i></li> <li>Public Assembly of 50 or more people (30 day notice required) Complete</li> <li>Parade/Run/Walk (45 day notice required) Complete</li> <li>Athletic Field(s) Reservation (Single use or for less than two weight)</li> </ul>	e full application e full application	<ul> <li>camping/overni</li> <li>commercial act</li> <li>amplify sound</li> <li>display signs (n</li> <li>use during hout</li> <li>use of special u</li> <li>use of electrica</li> <li>street closure (n</li> </ul>	vity (requires separate agreement) hay require separate application) rs of closure
Company/Group name <u>Moon</u>	event <u>Keith</u> Blud	<u>د کی</u> Compa <u>Lack و</u> City, Si	ate, Zip St Helens 0R 9705
SECTION 2: LOCATION/EVENT Description of proposed activity Area/Park(s) Coundation	INFORMATION St Helens K. 3lud to E End date	Wanis Cou Bolse Vener 6-20-15	Estimated attendance 4000
Monday			finish

Describe concessions

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E	CTION 3: PUBLIC ASSEMBLY, PARADE, RUN, OR WALK
le	ease answer all of the questions below that are applicable to your request.
	Describe physical facility to be used (e.g. park, gazebo, ball field, street, etc.)
	Street Closures require completion of a separate City form: Temporary Street Closure Petition
	Attach an event map. Please describe route, assembly points, set up, parking and sanitary provisions. $a \neq f = ch + ch$
	For overnight campers, please describe type of sleeping facility
	Overnight camping requires permit and fees, payable at Park on day of stay.
	Describe number of, type, and location of sanitary and parking facilities to be used.
	Include location(s) on event map
	6 Chamber Rost Ruom 15 Posta Potties
	Large events or those providing/selling alcohol may require security considerations. Describe proposed security including gating, fencing and staffing.
	Describe preparation and inspection plan for food service* (e.g. potluck, catering)
	*If your event is being catered, please provide the following Food Handler's information for the catering crew.         Attach additional pages if necessary.         Name
	Name Permit No Expiration
	Describe modical and emergency convises plan including pames. When will all often a start of the
	Describe medical and emergency services plan, including names. <u>Who will call 911? Location of first aid kit?</u> Keith Locke
	Keith Locke
	Keith Locke
	Keith Locke         Name of Insurer       Phone         All events with 50 or more participants are required to provide a Certificate of Liability         Insurance/Bond in the amount of \$2 million that names the City of St. Helens as an         "additional insured" for the specific locations(s) and days/duration of the event.         Certificates must be attached to this application when it is submitted.         See example attached at back of this application.         Local emergency response approval         REQUIRED signatures for event with 50 or more participants.         Mathematication
	Keith Locke         Name of Insurer       Phone         All events with 50 or more participants are required to provide a Certificate of Liability Insurance/Bond in the amount of \$2 million that names the City of St. Helens as an "additional insured" for the specific locations(s) and days/duration of the event. Certificates must be attached to this application when it is submitted. See example attached at back of this application.         Local emergency response approval       REQUIRED signatures for event with 50 or more participants.         Mathematical Mathematical Strength       Mathematical Strength         Mathematical Mathematical Strength       Strength         None       Strength         Strength       Strength         Certificates must be attached at back of this application.       Strength         Local emergency response approval       REQUIRED signatures for event with 50 or more participants.         Mathematical Strength       Strength         Mathematical Strength       Strength         Mathematical Strength       Strength         Strength       Strength
	Keith Locke         Name of Insurer       Phone         All events with 50 or more participants are required to provide a Certificate of Liability         Insurance/Bond in the amount of \$2 million that names the City of St. Helens as an         "additional insured" for the specific locations(s) and days/duration of the event.         Certificates must be attached to this application when it is submitted.         See example attached at back of this application.         Local emergency response approval         REQUIRED signatures for event with 50 or more participants.         Mathematication

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Half day = 4 hoursFull day = 5+ hoursAs per Re	Fee Schedule esolution Nos. 1329, 1346, 1421 and	1686		
Fee type	Check all that a	oply	# of days	Amount due
Park Use/Reservation	\$20 per half day			\$
McCormick Park areas *2, 3, 4, & soccer field Campbell Park areas 1, 2 • Godfrey Park	🗅 \$35 per full day			\$
Columbia View Park Gazebo/Amphitheater	\$30 per half day			\$
*McCormick Park Veterans Pavilion (area 1) Includes electrical connection	□ \$40 per full day			\$
Athletic Fields Not more than 2 weeks use	□ \$10 per day x	fields x	days	\$
ADDITIONAL FEES:				
Use of field lights	□ \$10 per day x	fields x	days	\$
Public assembly	<u>کم</u> \$25			\$ 25.00
Parade/Run/Walk	<b>ST</b> \$25			\$ 25.00
Engage in commercial activity	□ \$25			\$
Amplify sound	□ \$25		and a second	\$
Use during hours of closure	□ \$25			\$
Use of special use area	□ \$25			\$
Use of electrical connections	🗅 \$20 per day			\$
		TOTAL AMO	UNT DUE	\$ 50.00

\*Groups over 100 people reserving McCormick Park Pavilion or Area 2 must reserve both areas to accommodate the large event. This is in addition to the Public Assembly and Dumpster Rental requirements.

DECLARATION

By signing this application and initialing the bottom of pages 5, 6 & 7 attached ("Agreements and

Conditions" and "Rules and Regulations") you declare that you have read and agree to these guidelines for use of City-owned properties including public right-of-ways.

it cane

Signature of applicant or authorized agent

5-16-15

Date signed

#### SPECIAL USE PERMIT APPROVAL

□ This Special Use Application is authorized □ with additional conditions listed below.

This Permit can be revoked at any time, upon notice to applicant, its agent, or employees, for noncompliance with the Agreements & Conditions (attached) and Rules & Regulations (attached) of this permit or for the preservation of the public peace, health, safety, or general welfare.

Approved by	Date
Signed	Date
Permit issued	Date

#### Navigate using Bookmarks or by clicking on an agenda item.

PETITION FOR TEMPORARY CLOSURE OF CITY STREET(S)

You must attach a map of street area to be closed.

I/we, the undersigned, request that the St. Helens City Council allow temporary closure of the following streets.

Street Closure #1									
Street Name									
Beginning Point	Corner of VauH(St.Helego	Ending Point	1st & Cowlitz						
Start Date	July 4th	End Date	July 4th						
Time to Begin Closure	7:00a.m.	Time to Reopen	2:00 p.m.						
Purpose of Closure		twy 30 Cruise	IS .						
Street Closure #2									
Street Name	Plaza Ct.								
Beginning Point	1st + Plaza	Ending Point	1st + Plaza						
Start Date	July 4th	End Date	July 4th						
Time to Begin Closure	7:00 a.m.	Time to Reopen	12:00 a.m.						
Purpose of Closure	VENDORS Breakfast	Binao, Flag Ro							
Street Closure #3	The second second second								
Street Name	Upper Parking	lot							
Beginning Point	Corner of plaza courthday	Ending Point	Corner before Roythai Restaurant						
Start Date	July 2nd -	End Date	July 4th						
Time to Begin Closure	7:00am.	Time to Reopen	12:00 a.m						
Purpose of Closure	For Vendors - 7	to Avoid aband	loned nors of campers on Sand						
Approval of emergency res Fire District 270 Columbia Blvd. 503-33	Jo         IS         Tequired)           Jo         IS         Police Depair           097-2990         150 S. 13 <sup>th</sup> St.	tment Date 503-397-3333	New Sheppen 5-5-5 Public Works Date 984 Oregon St. 503-397-3532						
or may be provided by the arrangements for placeme (503.397.3532). I/we certi	arricades or other devices to e City at my/our expense ent of barricades/devices ify that I/we have notified ting of my/our intent to clo	for specific times and must be made with all affected propert pose the street/s listed	nust be provided at my (our) expense d dates. I/we also understand that th the Public Works Department y owners, business owners and/or above and that written consents of is closure.						
Petitioner Signature	Just Sull	Date Signed	5-27-15						
Print Name CHRISTINA	Sullivan	Phone							
Mailing Address PD Box	1532 St. Helenso	R City, State, Zip							
Petitioner Signature	,	97051 Date Signed							
Print Name									
		the state of the s							
FOR OFFICIAL USE ONLY									
Date Rec'd Rec'd by Date sent to CC City Council 🗌 Approved 🗌 Denied Meeting date									
	Date sent to CC								
	Date sent to CC		ved 🗌 Denied Meeting date						

## **CITY STREET CLOSURE CONSENT FORM**

Applicant must take this form to each affected business for consent signatures.

Applicant CHRISTINA SULLIVAD. FOURTHOF JULY Phone 620.654.8205
Name of Event 4th of July Celebrationate(s) of Event July 4th, 2015 Time(s) 7:00 am - 12:00 am
Street(s) to be closed for event 1st St. Jam-2pm for Car show, Plaza (t.

The following affected businesses/individuals have been contacted and informed of the event listed above and have marked whether they consent or not to the closure of the street(s) listed above on the date(s) listed above:

Business name	Business name
□ I/We consent to street closure	□ I/We consent to street closure
□ I/We DO NOT consent to street closure	□ I/We DO NOT consent to street closure
Signature Non Xellenger	Signature
Printed name	Printed name
Date signed	Date signed
Business name SHCC	Business name
I/We consent to street closure	□ I/We consent to street closure
□ I/We DO NOT consent to street closure	□ I/We DO NOT consent to street closure
Signature & females	Signature
Printed name Spencer Krutzer.	Printed name
Date signed <u>5/1/15</u> .	Date signed
Business name our sister company	Business name
I/We consent to street closure	I/We consent to street closure
□ I/We DO NOT consent to street closure	□ I/We DO NOT consent to street closure
Signature	Signature
Printed name Lori Reainger	Printed name
Date signed 5 27 15 0	Date signed
Business name Scandalores Hair Design	Business name
1/We consent to street closure	I/We consent to street closure
□ I/We DO NOT consent to street closure	□ I/We DO NOT consent to street closure
Signature Kein Batchuc	Signature
Printed name Keri Hatcher	Printed name
Date signed <u>5/27/15</u>	Date signed

#### Return this to City Hall with your Petition for Temporary Closure of City Street(s)

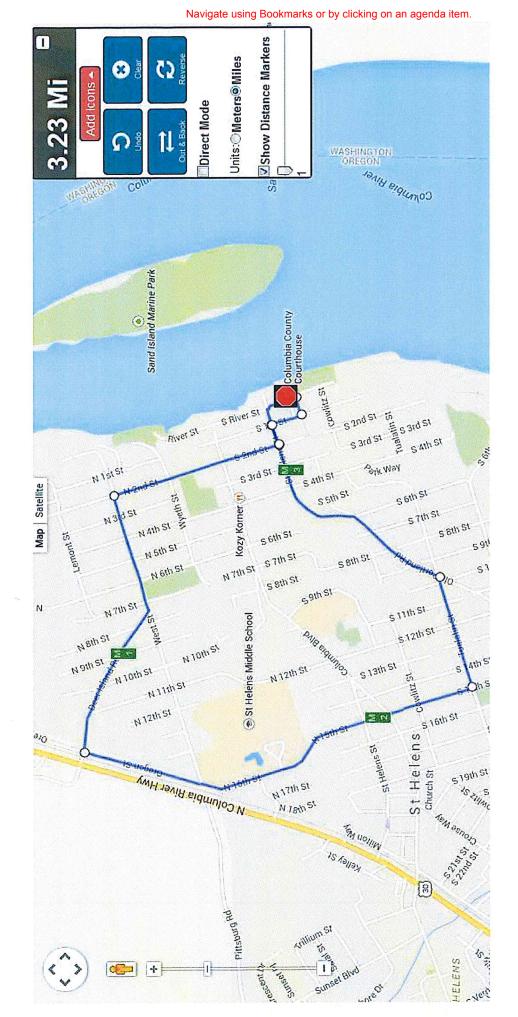
January 2010

# MILE RUN

**YANKEE DOODLE** 

Map data @2015 Google Terms of Use Report a map error 1 VShow Distance Markers Units: Meters Miles 8 () Add Icons -0.99 Mi Direct Mode ut & Bat ດ Courthouse Columbia County Vital Statistics The Strand St. Helens Marina lens St and of Theatre S River St The Columbia ATM ( Map Satellite S2 S 2nd St s 2nd St S 3rd S 3rd St estring ... N 3rd St Kozy Korner Sho Community Columbia Tavern Columbia Liquor Store PB puel: Methodist Church S 6th St Columb a Funeral Home  $\langle \rangle$ Coogle Helens St + --1 - pNa \* hSt c 7th St

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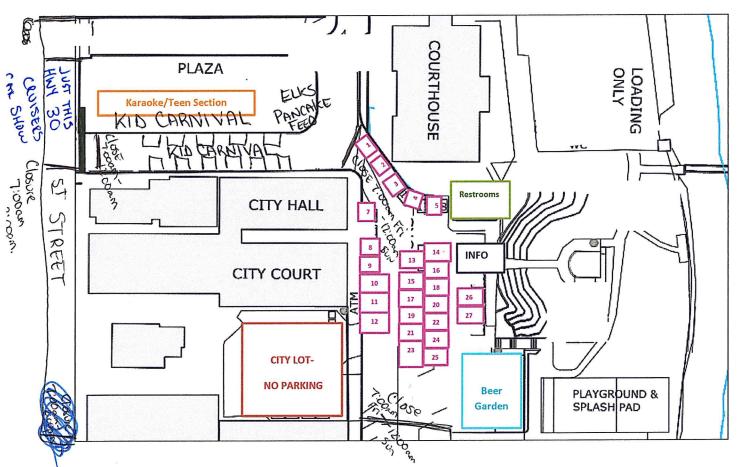
140

)

10K RUN

10K

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#### Vendor Map

ACORÉ

REPRESENTATIVE OR PRODUCER, AND THE CERTIFICATE HOLDER.

STHELEN-12

ROBIN

DATE (MM/DD/YYYY) 5/27/2015

CORD	CERTIFICATE OF LIABILITY INSURANCE	5/27/2015
THIS CERTIFICATE IS IS	SUED AS A MATTER OF INFORMATION ONLY AND CONFERS NO RIGHTS UPON THE CI	ERTIFICATE HOLDER. THIS

CERTIFICATE DOES NOT AFFIRMATIVELY OR NEGATIVELY AMEND, EXTEND OR ALTER THE COVERAGE AFFORDED BY THE POLICIES BELOW. THIS CERTIFICATE OF INSURANCE DOES NOT CONSTITUTE A CONTRACT BETWEEN THE ISSUING INSURER(S), AUTHORIZED

IMPORTANT: If the certificate holder is an ADDITIONAL INSURED, the policy(ies) must be endorsed. If SUBROGATION IS WAIVED, subject to

the terms and conditions of the policy, certain policies may require an endorsement. A statement on this certificate does not confer rights to the certificate holder in lieu of such endorsement(s). CONTACT NAME: PRODUCER PHONE (A/C, No, Ext): (503) 397-0123 Hagan Hamilton Insurance FAX (A/C, No): PO BOX 506 Saint Helens, OR 97051 ADDRESS: INSURER(S) AFFORDING COVERAGE NAIC # **INSURER A : Philadelphia Ins Companies** INSURED INSURER B St Helens Community Foundation **INSURER C** : **Robert Salisbury INSURER D**: PO Box 1272 Saint Helens, OR 97051-8272 INSURER E : **INSURER F**: COVERAGES CERTIFICATE NUMBER: **REVISION NUMBER:** THIS IS TO CERTIFY THAT THE POLICIES OF INSURANCE LISTED BELOW HAVE BEEN ISSUED TO THE INSURED NAMED ABOVE FOR THE POLICY PERIOD INDICATED. NOTWITHSTANDING ANY REQUIREMENT, TERM OR CONDITION OF ANY CONTRACT OR OTHER DOCUMENT WITH RESPECT TO WHICH THIS CERTIFICATE MAY BE ISSUED OR MAY PERTAIN, THE INSURANCE AFFORDED BY THE POLICIES DESCRIBED HEREIN IS SUBJECT TO ALL THE TERMS, EXCLUSIONS AND CONDITIONS OF SUCH POLICIES. LIMITS SHOWN MAY HAVE BEEN REDUCED BY PAID CLAIMS ADDL SUBF POLICY EFF POLICY EXP (MM/DD/YYYY) (MM/DD/YYYY) LIMITS TYPE OF INSURANCE POLICY NUMBER INSD WVD COMMERCIAL GENERAL LIABILITY 1,000,000 Х EACH OCCURRENCE A s DAMAGE TO RENTED PREMISES (Ea occurrence) 100,000 PHPK1317890 06/12/2015 06/12/2016 CLAIMS-MADE X OCCUR Х S 5,000 S MED EXP (Any one person) 1,000,000 S PERSONAL & ADV INJURY 2,000,000 GENERAL AGGREGATE S GEN'L AGGREGATE LIMIT APPLIES PER: 2,000,000 PRO-JECT POLICY 100 PRODUCTS - COMP/OP AGG S 1,000,000 LIQUOR LIABILIT S OTHER: COMBINED SINGLE LIMIT (Ea accident) 1,000,000 S AUTOMOBILE LIABILITY BODILY INJURY (Per person) \$ 06/12/2015 06/12/2016 PHPK1317890 A ANY AUTO ALL OWNED AUTOS SCHEDULED AUTOS NON-OWNED BODILY INJURY (Per accident) s PROPERTY DAMAGE (Per accident) S Х X HIRED AUTOS AUTOS \$ UMBRELLA LIAB EACH OCCURRENCE \$ OCCUR EXCESS LIAB AGGREGATE S CLAIMS-MADE S **RETENTION \$** DED OTH-ER WORKERS COMPENSATION STATUTE AND EMPLOYERS' LIABILITY Y/N E.L. EACH ACCIDENT ANY PROPRIETOR/PARTNER/EXECUTIVE OFFICER/MEMBER EXCLUDED? s N/A E.L. DISEASE - EA EMPLOYEE \$ (Mandatory in NH)

If yes, describe under DESCRIPTION OF OPERATIONS below E.L. DISEASE - POLICY LIMIT \$ 06/12/2015 06/12/2016 Each Common Cause 1,000,000 Х PHPK1317890 General Liability Α

DESCRIPTION OF OPERATIONS / LOCATIONS / VEHICLES (ACORD 101, Additional Remarks Schedule, may be attached if more space is required) RE: 4th of July 2015 Event on the River, Columbia View Park, Strand St., St. Helens, OR. The City of St. Helens, its officers, agents and employees are included as an additional insured per policy form CG2026 07/04 and CG2020 11/85.

CERTIFICATE HOLDER	CANCELLATION
	SHOULD ANY OF THE ABOVE DESCRIBED POLICIES BE CANCELLED BEFORE THE EXPIRATION DATE THEREOF, NOTICE WILL BE DELIVERED IN ACCORDANCE WITH THE POLICY PROVISIONS.
City of St. Helens	AUTHORIZED REPRESENTATIVE
PO Box 278 Saint Helens, OR 97051	Ar par

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INTÉRNAL REVENUE SERVICE P. O. BOX 2508 CINCINNATI, OH 45201

# AUG 1.8 2005

THE SAINT HELENS COMMUNITY FOUNDATION C/O C R GRANT 280 S FIRST ST ST HELENS, OR 97051-1556 Employer Identification Number: 05-0614170 DLN: 17053039020025 Contact Person: JOSEPH LAUX ID Contact Telephone Number: (877) 829-5500

ID# 31077

Accounting Period Ending: December 31 Public Charity Status: 170(b)(1)(A)(vi) Form 990 Required: Yes Effective Date of Exemption: December 28, 2004 Contribution Deductibility: Yes Advance Ruling Ending Date:

December 31, 2008

#### Dear Applicant:

We are pleased to inform you that upon review of your application for tax exempt status we have determined that you are exempt from Federal income tax under section 501(c)(3) of the Internal Revenue Code. Contributions to you are deductible under section 170 of the Code. You are also qualified to receive tax deductible bequests, devises, transfers or gifts under section 2055, 2106 or 2522 of the Code. Because this letter could help resolve any questions regarding your exempt status, you should keep it in your permanent records.

Organizations exempt under section 501(c)(3) of the Code are further classified as either public charities or private foundations. During your advance ruling period, you will be treated as a public charity. Your advance ruling period begins with the effective date of your exemption and ends with advance ruling ending date shown in the heading of the letter.

Shortly before the end of your advance ruling period, we will send you Form 8734, Support Schedule for Advance Ruling Period. You will have 50 days after the end of your advance ruling period to return the completed form. We will then notify you, in writing, about your public charity status.

Please see enclosed Information for Exempt Organizations Under Section 501(c)(3) for some helpful information about your responsibilities as an exempt organization.

Letter 1045 (DO/CG).

## City of St. Helens

Consent Agenda for Approval

## ANIMAL FACILITIES

The following facilities have been inspected by Sargent Rick Graham and are recommended for approval of an Animal Facility License:

Owner Name

- Tamara Lucas
- Jim & Cindy Corbus

Location 121 Farmview Dr. 88 Salmon St.

Purpose multiple dogs multiple dogs Navigate using Bookmarks or by clicking on an agenda item.

#### City of St. Helens

P.O. Box 278 • 265 Strand Street • St. Helens, OR 97051 • 503-397-6272 Animal Facility License Application

St. Helens Municipal Code Chapter 6.04

If you own any of the following inside the city limits, you must have an Animal Facility License:

- More than 3 adult dogs; or
- More than 3 adult dogs and one litter of puppies; or
- More than 3 adult hens and/or ducks and 6 chicks or ducklings under 9 weeks; or
- More than 3 adult rabbits and/or 1 litter of bunnies under 9 weeks; or
- An exotic animal

Complete the application and return to the above address with the fee. You must list each animal separately in the space provided below that you intend to keep at your facility. Your facility, including perimeter fence if required, must be inspected before your application will be forwarded to the City Council for action. The Police Department will contact you within 10 days of application to schedule an inspection. The application fee is \$40 for a two year license and must be renewed prior to expiration.

If your application is denied, you have two options to obtain compliance:

- 1. You meet the requirements for an animal facility license; or
- 2. You have only allowed animals on your property.

Once you can prove that you are in compliance for a license, we can seek approval by the City Council. If you have eliminated the need for an animal facility license, you may request a refund of the application fee.

Address at which animal(s) will be kept:								
Applicant Information Alternate Contact/In Case of Emergency								
Name: Tamara Lucas	Name: Dylan Lucas							
Mailing address: 121 Form View Dr.	Mailing address: 121 FormVJUW Dr.							
City/State/Zip: St. Helping, OR a70	051 City/State/Zip: St. Hellens, OR 97051							
Cell phone:	Cell phone:							
Home phone:	Home phone:							
	/time of week that works best for you:							
List each animal to be kept at the above address (attac	ch additional paper if more than 6 animals)							
Species/Breed Name	Sex Age County Dog License Expiration Date							
1. French Bulldag SIMone	SP 3 8-31-15							
2. Pug Both DU								
3. Ftoda Pug Tatni								
4. F. BUN POP	F 1.3m2 12-31-15							
5. F. Bun Lollie	F 1, 10 AD 12-31-15							
6.								
Veterinarian Information								
Name: Melizsia Norton DVM	Phone: 475-877-7847							
Address: 13741 NE 109M PL	City/State/Zip: Red Mond WA 98052							
Liability Insurance Information								
Agent's Name: Aaron Stoker	Phone: 503-543-3500							
Insurance Company: American Family	Policy No.:							
Attach a copy of the policy indicating applicant is covered whil	le maintaining the described animal(s) or have a copy available for the officer when they							

come to inspect your facility.

#### AUTHORIZATION

I, Tamage of the above listed animal(s) at <u>i >1</u> Formultur Dr., St. Helens, Oregon. I have read Municipal Code Chapter 6.04 Animal Control Code, and fully understand my obligation as an animal owner and facility operator and agree to comply with the Code and applicable county, state and federal laws. I further understand that this license, if approved, is valid for a period of two years and must be renewed prior to expiration.

01

Applicant Signature

4	19	/	1	5
Date 🖋	gned	1		

	FOR OFFICE USE ONLY	
Date received: 4-16-15	Officer assigned: Rick Graham	Date forwarded to City Recorder: 5-22-15
Received by: H. Davis	Date/Time of inspection: 5-6-15	Council meeting date: 6-3-15
Receipt No.: 01381260	Officer recommendation:	Approved      Denied
Dated forwarded to PD: 4-27-15	]	If approved, date license issued: 6-3-15
Forwarded by: H. Davis		Expiration date: 6-3-17



## ST. HELENS POLICE DEPARTMENT

150 South 13<sup>th</sup> Street, St. Helens, OR 97051 503-397-3333

#### **Report Distribution:**

CASE # 15-390548

**Copies:** □ DET Approved □ CENT X Records IBR Check D.A □ C.A. □ P&P □ CCMH UUL 🗆 □ SCF 🗆 K-9 □ S.R.O. □ Fraud □ Admin □ Poly City Camal □ Other\_

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	ST. HELENS POLICE DEPARTMENT	GEN	NEI	RAL O	FF	ENS	E					PAGE/OF 1/2
40	case number 15-300540	REFER CASE	NUMBE	R(S)	ľ	CLÄSSIFIC	ÁTIOŇ	I				CLR
15-300540	DATE/TIME REPORTED 05-06-2015 1100	DATE/TIME 0 05-06-201			1	DATE/TIM	E OCCI	URRED (F	END)			
15-5	LOCATION OF OCCURRENCE 121 FARMVIEW DR, ST HELENS (COLUMBIA COUNTY)											
E	PREMISE TYPE 10-RESIDENCE SINGLE FAMILY											
CASE NUMBER	OFFENSES											
COPIES	OFFICER'S OFFENSE 6201 - ANIMAL VIOLATION/C	DRD CRIMINAL ACT FORCE WEAPON None - license inspection										
Kelmin	PERSON - SUBJECT						·.				1	
0.400	NAME (last, first middle) LUCAS, TAMARA KAYE				CRN		-		sex F	RACE	DOB	
	HOME ADDRESS 121 FARMVIEW DR			ST HEL	ENS			l	9705	1-	Н	OME PHONE
	EMPLOYER ADDRESS		W	ORK PHONE		HGT	WGT	HAIR	R EYES MO		IOBILE PHONE	
	EMAIL ADDRESS											
	ID NUMBERS DRIVER LICENSE:											
	CASE SUMMARY REPOR	TED BY: 22	520	DATE/T	IME:	05-06-20	15 1	100				
	Animal Facility License inspec	ction.										*****
	NARRATIVE REPORTED BY: 22520 DATE/TIME: 05-06-2015 1100											
	On Wednesday, 050615 at app	-		-								
	Farmview Drive, St. Helens, O											
	This inspection is to ensure the OAR 603-015-0025 through 60											
		03-015-0025 through 603-015-0065. Included with her application was her liability insurance rider tion (American Family Insurance) and information regarding where she seeks veterinary care for her										
ENTRY DPSST	animals; Dr. Melissa Norton, D					8					.,	
DC3K	I noticed her home is a single fa										_	
1	me that the facility license is to			-								Ų
	service. She also showed me re of her Pugs.	ceipts for S	t. Hei	ens Anima	I LICE	enses Io	r ner	many	dogs	as wel	l as a	n updated list
	I saw the residence had a spacio	wa haale wa	rd on	vinal ad with	o ch			woodo	n fan	00 Th	forme	
	condition and was adequate to l											
1	Additionally, there were section											
	adequate runoff to prevent wate		-	-				-	•		*	
Distributn.	were two separate "doggy doors	s" allowing	dogs	back and fo	orth f	rom the	yard	l to the	e inter	rior of 1	the ho	ome.
	She invited me into her home w	here I saw	severa	al Pugs. Th	e hor	ne was	clear	and o	rderl	y. The	dogs	were well-
(	mannered and did not appear to					-				•		1
	to keep clean. The home was a c	comfortable	e 70 d	egrees with	ı both	natura	1 and	artific	ıal liş	ghting i	illum	inating the
	REPORTING OFFICER(S) / DPSST GRAHAM, RICK W (22520)				EC/DIV							
EGJIN PPDS DA	ATA ENTRY GOTU/SP SUBMIT DATE/I	TIME 05-07-2015	5 0644	CASENU	MBER	15-300540						v.150407

ST. HELENS POLICE DEPARTMENT	GENERAL C	<b>)</b> FFENSE	PAGE/0 2/2
interior. The food was stored	d in sealed plastic containers	to prevent vermin infestation. The	food and water is
		dding was clean and dry. There were	
		gs separate. Additionally, Ms. Lucas	
		ppies. This makeshift area served as	
the young pups.			-
The house and ward are clear	Me I yoog goid she alaana	un dailer mutting faces into the same	and Mile Marta
		up daily, putting feces into the garb	
transported animals do not co		ransport some animals occasionally	in her vehicle. If
After a check with CCOM fo	or recent calls at this address	, I am not aware of any recent comp	laints received by
		linance violations regarding Ms. Lu	
_	-		
From everything I gathered d	luring this inspection I believ	ve Ms. Lucas' residence is in compli	ance with City
From everything I gathered d Ordinance 6.04.080 and shou			ance with City
			ance with City
			ance with City

REPORTING OFFICER(S GRAHAM, RIC		PREC/DIV PATROL	
REGJIN PPDS DATA ENTRY GO/FU/SP	SUBMIT DATE/TIME 05-07-2015 0644	CASE NUMBER 15-300540	v.150407

#### COLUMBIA COUNTY DOG LICENSE INFORMATION

DOG	LICENSE #	EXP. DATE	
Simone	SH05661	8/31/15	
Dui	SH05677	10/31/15	
Katniss	33342	12/31/15	
Рор	33340	12/31/15	
Lollie	33341	12/31/15	

.

CITY OF ST. HELENS 265 Strand St. Helens, OR 97051	
04/16/2015 4:20 PM Receipt No. 01381260	
bl AFL	40.00
Total	40.00
Cash VISA	0.00 40.00
TAMARA LUCAS Customer #000000 121 FARMVIEW DR	
ST HELENS, OR 97051-	

Cashier: Heidi Station: CH-FRONTDESKW7 Navigate using Bookmarks or by clicking on an agenda item. 15-360579

## City of St. Helens

P.O. Box 278 • 265 Strand Street • St. Helens, OR 97051 • 503-397-6272

Application Fee: \$40.00

## **Animal Facility License Application**

St. Helens Municipal Code Chapter 6.04

If you own any of the following inside the city limits, you must have an Animal Facility License:

- More than 3 adult dogs; or
- More than 3 adult dogs and one litter of puppies; or н
- 2 More than 3 adult hens and/or ducks and 6 chicks or ducklings under 9 weeks; or
- More than 3 adult rabbits and/or 1 litter of bunnies under 9 weeks; or 8
- An exotic animal

Complete the application and return to the above address with the fee. You must list each animal separately in the space provided below that you intend to keep at your facility. Your facility, including perimeter fence if required, must be inspected before your application will be forwarded to the City Council for action. The Police Department will contact you within 10 days of application to schedule an inspection. The application fee is \$40 for a two year license and must be renewed prior to expiration.

for an animal facility license, you may request a refund of the application fee.

Address at which animal(s) will be kept:						
Applicant Information	Alternate Contact/In Case of Emergency					
Name: JIM & CINDLE COrbus	Name: Same, Taulor,					
Mailing address: 88 Salmon Street	Mailing address: 7303 St Offu					
City/State/Zip: St Helena OR 97051	City/State/Zip: PNHANA OR 97222					
Cell phone:	Cell phone:					
Home phone:	Home-phone:					
	of week that works best for you: Satisun anutime					
List each animal to be kept at the above address (attach add	ditional paper if more than 6 animals)					
Species/Breed Name	Sex Age County Dog License Expiration Date					
1. CAGHADAPHDA COODEN	M 9 5H 03767					
2. Pug ) Maggie	<u>F</u> 11 SH 01514					
3. Lab mx molly	<u>F 11 3402028</u>					
4. Spaniel Nelly	<u>F 14 SHO 3715</u>					
5. Lab Mix Sade	<u>+ 12 3H01517</u>					
6. Chinese Crested FUCKer	M 10 SH0 3768					
Veterinarian Information						
Name: Midurau	Phone: 503,397 647.0					
Address:	City/State/Zip:					
Liability Insurance Information						
Agent's Name: Adum Stoker	Phone: 5035433500					
Insurance Company: AMGACAN Family	Policy No.:					
Attach a copy of the policy indicating applicant is covered while maint come to inspect your facility.	ntaining the described animal(s) or have a copy available for the officer when they					
A 58-57 AUTHORIZATION AUTHORIZATION AUTHORIZATION AUTHORIZATION AUTHORIZATION AUTHORIZATION AUTHORIZATION AUTHORIZATION Solution Solution Solution AUTHORIZATION Solution Sol						

If your application is denied, you have two options to obtain compliance:	
1. You meet the requirements for an animal facility license; or	
2. You have only allowed animals on your property.	
Once you can prove that you are in compliance for a license, we can seek approval by the City Council. If you have eliminated the nee	эd

/ , FOR OFFICE USE ONLY						
Date received: 4/22/15	Officer assigned: Rick Graham	Date forwarded to City Recorder: 5-22-15				
Received by: CF	Date/Time of inspection: 5-16-15	Council meeting date: 6-3-15				
Receipt No.: 13813109 Dated forwarded to PD: 4-29-15	Officer recommendation:	Approved      Denied				
Dated forwarded to PD: 4-29-15	🙀 Approve 🛛 Deny	If approved, date license issued: 6-3-15				
Forwarded by: HD		Expiration date: 6-3-17				

Updated 3/31/2015

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	ST. HELENS POLICE DEPARTMENT	GEI	NEF	AL O	FFE	INS	E					PAGE/OF 1/2
62	CASE NUMBER 15-300579	REFER CASE	NUMBEI	<b>λ(S)</b>	CL	ASSIFIC	CATIO	N				CLR
15-300579	DATE/TIME REPORTED 05-16-2015 1045		DATE/TIME OCCURRED (0 05-16-2015 1045			TE/TIM	EOCO	URRED	(END)			
15-3	LOCATION OF OCCURRENCE 88 SALMON ST, ST HEI	OCATION OF OCCURRENCE 18 SALMON ST, ST HELENS (COLUMBIA COUNTY)								<b>,,,,,,,,,,,,,,,,,,,,,</b> ,,,,,,,,,,,,,,,		
ER	PREMISE TYPE 10 - RESIDENCE SINGLI	EFAMILY										
NUMBER	OFFENSES											
COPIES	ES 6201 - ANIMAL VIOLATION/ORD CRIMINAL ACT FORCE WEAPON											
121	PERSON - OWNER											
- Ju	NAME (last, first middle) CORBUS, CINDY A				CRN				sex F	RACE	DOB	
¥	home address 88 SALMON ST			CITY SAINT H	ELEN	1S	•	state OR	z⊪ 9705	1	н	OME PHONE
	EMPLOYER ADDRESS		w	ORK PHONE		HGT	WGT	T HAI	R	EYES	[м	OBILE PHONE
	EMAIL ADDRESS											
	DRIVER LICENSE:											
	CASE SUMMARY REP	PORTED BY: 22	520	DATE/TI	ME: 05	5-16-20	)15 1	1045				
	Animal Facility License In	spection										******
	NARRATIVE REPORT.	ED BY: 22520	DA	TE/TIME: (	5-16-2	015 1	045					
	On Saturday, 051615 at app	proximately 10	45 hou	ırs, I met w	ith M	rs. Ci	ndy	Corbu	s at he	er reside	ence a	at 88
	Salmon Street, St. Helens,		-						* *		· ·	
	This inspection is to ensure											
	OAR 603-015-0025 throug											
	information (American Fan her animals; Midway Veter				tormat	tion re	egaro	iing w	here s	he seek	s vet	erinary care f
DESK I	I noticed her home is a sing facility license is to allow h	-						-			~	
	I saw the residence had a sp good condition and was ade	-		-	-	-		-				
	yard. This space has adequa											
	serves as protection from in											
1	not been used in quite some		-	-					~	-	-	•
Distributn.	the plants to utilize the run a	again this sum	ner.									
[s	She invited me into her horr	e where I saw	severa	l dogs. The	home	e was	clea	n and (	orderl	y. The	dogs	were well-
	mannered and did not appea			-	-	-						
1	working electricity, potable			-								•
l, l,	with both natural and artific	iai ngnung inu	mmati	ng me mte	10r. 1	ne 100	50 IS	storec	ı III SC	aieu pla	asuc (	containers to
1												
	REPORTING OFFICER(S) / DPSST GRAHAM, RICK W (2252)	~ `			c/div TROI							******

ST. HELENS POLICE DEPARTMENT	GENERAL C	DFFENSE	PAGE/ 2/2
prevent vermin infestation. was clean and dry.	The food and water is served	in bowls that are up off of the floor.	The dog's beddi
garbage. While Mrs. Corbu	s does not have a quarantine	and picks up the feces regularly, putt area for possible diseased animals, sh ls to Midway Veterinary Clinic for ve	e stressed she is
	nt complaints received by SHI ling Ms. Corbus' residence. (0	PD regarding noise, odors, stray anim Checked back to 2013)	als, or other
	during this inspection I belie ould be issued an Animal Faci	ve Ms. Corbus' residence is in compli ility License Permit.	ance with City
ACTION RECOMMENDEI	REPORTED BY: 22520	DATE/TIME: 05-16-2015 1045	
Refer to City Council for lic	ence icculance	***************************************	

1 1	officer(s)/dpsst M, RICK W (22520)	PREC/DIV PATROL	
REGJIN PPDS DATA ENTRY	GO/FU/SP SUBMIT DATE/TIME 05-16-2015 1252	CASE NUMBER 15-300579	v.150407

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## **Owner Detail**

Owner

Name Senio	: r Citizen:	CORBUS, C	INDY & JIM				
Kennel:		Inspection D	ate:	Expiratio	on Date:	Lin	nit:
Street Address: 88 SALMON ST. HELENS, OR 97051				Mailing Ad 88 SALMO ST. HELEN			
Phone	<b>e:</b>						
Notes	•	,					
Adopt	tion Notes:			Disallov	v Adoption:		
Anima	als:					an a	
ID	Name		Breed	Color	License	Issue Date	Exp. Date
19264	COOPER		CHIHUAHUA	BLACK	SH03767	4/22/2015	12/31/2016
20150	MAGGIE		CHINESE PUG	BROWN	SH01514	7/1/2014	7/31/2015
20363	MOLLY		LABRADOR RETRIEVER X	BLACK	SH02028	3/28/2014	8/31/2015
20442	NELLI		SPANIEL	BROWN	SH03775	7/1/2014	6/30/2015
20818	SADIE		LABRADOR RETRIEVER X	BLACK	SH01517	3/28/2014	7/31/2015
21269	TUCKER		CHIHUAHUA X	TAN	SH03768	7/1/2014	8/31/2015

Complaints:

CITY OF ST. HE 265 Strand St. Helens, OR	
04/22/2015 3:44 PM Receipt No. 01381369	
buslic ANIMAL FACILITY LIC ENSE	40.00
Total	40.00
Cash VISA	0.00 40.00
JIM & CINDY CORBUS Customer #000000 88 SALMON STREET	
ST. HELENS, OR 97051-	
Cashier: crystalf	

Cashier: crystalf Station: CH-CRYSTALF

## City of St. Helens Consent Agenda for Approval

## CITY COUNCIL MINUTES

Presented for approval on this 3<sup>rd</sup> day of June, 2015 are the following Council minutes:

#### 2015

 Work Session, Public Hearing and Regular Session Minutes dated May 20, 2015

#### After Approval of Council Minutes:

- □ Scan as PDF Searchable
- □ Make one double-sided, hole-punched copy and send to Library Reference
- □ Minutes related to hearings and deliberations get copied to working file
- □ Save PDF in Minutes folder
- □ Update file name of Word document
- Copy Word document into Council minutes folder on Administration drive
- Post PDFs to website
- Email minutes to distribution list
- □ Add minutes to HP Trim
- □ File Original in Vault

## City of St. Helens CITY COUNCIL

#### Work Session Minutes

May 20, 2015

Members P	L k S	Randy Peterson, Mayor Doug Morten, Council President Ceith Locke, Councilor Gusan Conn, Councilor Ginny Carlson, Councilor	
Staff Present:       John Walsh, City Administrator         Jon Ellis, Finance Director         Kathy Payne, City Recorder         Margaret Jeffries, Library Director         Neal Sheppeard, Interim Public Works Co-Director         Jenny Dimsho, Assistant Planner			
Others:	Kevin Chavez Mark Miller	Cheryl Young Steve Topaz	Kannikar Petersen Amanda Frink
Mayor Randy Peterson called the meeting to order at 1 p.m.			

#### Visitor Comments

No comments received.

#### Annual Report from Arts & Cultural Commission

Arts & Cultural Commission Chair Kevin Chavez was in attendance to present the annual report. He reviewed their projects and cost.

- Nineteen trash cans were painted during the Annual Trash Can Painting Competition on the 4<sup>th</sup> of July. Two contestants won \$200. The painted cans go back into the parks for visitors to enjoy.
- The Commission partnered with St. Helens High School to create community bike racks. They are designed and built at the school.
- They hosted art shows during the Maritime Heritage Festival.
- Metal banners were created to landmark the historic downtown area as part of the Gallery Corridor project.
- Art awards were given at the Columbia County Fair. It's a good way to encourage and show appreciation of local art.
- The Gateway project was one of their largest projects. It includes the sculptures located on Highway 30. It was a very exciting project! An RFP has been released for the next phase of Gateway project.
- They are currently working on the St. Helens Mural project. It will be painted on the parking lot side of the Post Office. A public hearing will be held June 9 at 5:30 p.m.

Kevin thanked Public Works for their support and assistance with projects.

#### Review Proposed Senior Center Lease Changes

The St. Helens Senior Center Lease expires on June 30, 2015. The Seniors have expressed their interest in renewing the Lease and have submitted some proposed changes. The lease is on tonight's agenda.

Council President Morten expressed opposition to a 60-month lease. Council members change over time and they need to be aware of the lease. He would be in support of a 24-month lease. City Recorder Payne said it has historically been a 60-month lease. Senior Center Manager Cheryl Young believes that other uses were being considered for the Senior Center. She assumed that the reduction from five years to two years is because someone wants to do something else with their building. Morten has served on the Council for eight years and he does not recall any conflict between the Senior Center and City. Cheryl said the conflict came up when the City asked to use the building in the late afternoon and evening for the youth. They originally thought it was a good idea to mix seniors and youth. The Board of Directors decided it wouldn't work. Morten recalls that but does not see that as a conflict. It was a discussion between the Senior Center and Council. Cheryl perceived changing the 60-months to 24-months as retribution to not agreeing to allow youth to use the building. She was told that it was a City building and they better go along with it. Mayor Peterson disagreed. He and Councilor Locke attended the Board meeting to discuss it. The Board informed them that they were not interested and were not going to discuss it.

Mayor Peterson recalls the lease agreement time was reduced because the Senior Center was interested in the City selling the property to them. Since that is no longer on the table, the lease could be increased back to 60-months.

Cheryl expressed some of her concerns about interactions with the City. She would really like to see the City become an active participant at the Senior Center.

#### Discuss Options for Allowing Targeted Grazing

The Council is aware that the City used goats recently for targeted grazing in the Godfrey Park area to clear vegetation. The use of goats is an environmentally friendly alternative to using mechanical equipment or harmful chemicals, especially to clear invasive species such as Himalayan blackberry and English ivy.

A few residents in St. Helens have expressed a desire to utilize livestock in the same manner that the City did. The Code is a bit confusing on the process by which someone would go through to acquire a permit and it is somewhat contradictory.

The St. Helens Municipal Code Section 6.04.040, Prohibited activities, states:

(5) Animal Restrictions and Prohibitions.

(a) The following are prohibited except as set forth in subsections (5)(b) and (5)(c) of this section:

(v) Livestock. No person shall possess, maintain or keep any livestock in the city limits.

(b) Except for subsections (5)(a)(i), (5)(a)(v) and (5)(a)(vii) of this section, an owner may request an animal facility license for the keeping of such animals in the manner as set forth in SHMC <u>6.04.080</u>.

And Section 6.04.080, Animal facility licensing, states:

An animal facility shall require a license from the city, and no such animal facility may lawfully

be operated except upon application and payment of prescribed fees for the license. It shall be unlawful for any person to own or have custody of any animals as defined in SHMC <u>6.04.040(5)(b)</u>.

(1) License Issuance.

(a) Issuance of an animal facility license shall require compliance with land use regulations and permits as required by federal law, state statutes, and city ordinances.

(b) Exhibitions or parades of wildlife, dangerous animals, livestock or exotic animals may be conducted only upon securing a special date-specific permit from the city and complying with any directions set forth by the St. Helens police department.

The definition of "*livestock*" in the Code *includes, but is not limited to, any horse, mule, burro, llama, cow, goat, sheep, swine, or poultry such as roosters, geese and turkeys, regardless of age.* 

The draft ordinance would allow for targeted grazing by goats (or as otherwise named livestock). It is specifically stated for the purpose of accomplishing a defined vegetation or landscape goal. And it gives parameters for the amount of time allowed and space that can be utilized. And it also states that a Special Use Permit is required.

Library Director Jeffries pointed out that the number of dogs is limited by household but hens and ducks are limited by person. A citizen asked her if four adults lived in a household, can they have more chickens. Council agreed that it needs to be amended to read per household.

Discussion of further amendments to that section; such as circus animals and horse-drawn carriages. City Recorder Payne will work on those amendments and bring them back to the next meeting.

#### Review Draft Ordinance Regarding Smoking, Tobacco and Marijuana Use in City Parks and on City-Owned Property

City Recorder Payne reported that the draft ordinance includes no smoking, no tobacco and no marijuana in City parks and on City-owned property. The Council can choose to focus on parks for now. The Council needs to consider City-owned property includes the Senior Center and Alano Club. The City Shops also has an area for smokers. The ordinance can include exemptions. Interim Public Works Co-Director Sheppeard added that Community Service workers often take their lunches in City parks and many of them smoke. Several of his staff members chew. He does not think that should be restricted.

Councilor Carlson suggested creating designated areas for smoking on City property. She also talked about her desire to encourage staff to make healthy choices. She cares about the well-being of staff and citizens. Councilor Conn pointed out the mission, which includes providing a safe and healthy environment. Payne added that the Council also adopted the healthy community resolution.

Council President Morten believes this puts a heavy burden on department heads and supervisors. Mayor Peterson recommends removing the phrase "City-owned property." Language can be added to include no smoking at the Library. Jeffries would like the ordinance to include City parks and the Columbia Center property. Morten talked about the need for self-enforcement.

Mayor Peterson suggested changing the wording to "...no smoking in City parks and posted City-owned property." That would give flexibility to add signage as needed. Council concurred.

Council did not all agree on the topic of banning chewing tobacco. Mayor Peterson and Council President Morten were not in favor of including chewing tobacco in the ban. Councilors Conn, Locke and Carlson were in favor chewing tobacco being included in the ban.

City Administrator Walsh will return with language to reflect what was discussed.

## Discuss City's Concerns about Coal Trains

Councilor Conn talked about the resolution Council adopted regarding hazardous cargo. Was the resolution distributed to someone in the federal government? Whose is responsible if there is a rail disaster? Are there posted evacuated routes? She wants to protect the health and welfare of our community.

City Administrator Walsh said the resolution was distributed to the affected agencies. Councilor Conn requested it be distributed again in light of the recent train disasters.

Council President Morten suggested CEPA report on their responsibility in the case of a local train disaster. He would also like to know whose insurance covers rail disasters. How will the City be compensated? Mayor Peterson believes that is a legal opinion that needs to be addressed by our attorney. He pointed out that all derailments have occurred at a speed greater than 20 miles per hour. That's not to say it couldn't happen but the risk is less.

#### Department Reports

#### Interim Public Works Co-Director Sheppeard reported...

- He will be ordering about 450 water meters to be delivered after July 1 to continue upgrading to radio-read water meters.
- Tonight's agenda includes a request to award the bid for the South Trunk Sanitary sewer Cleaning and CCTV Project.
- Tonight's agenda also includes a request to approve the contract for the lift station number seven upgrade.

# Library Director Jeffries reported...

- Special thanks to those who made it to the Library's 100<sup>th</sup> Birthday celebration.
- The celebration will continue tomorrow with a children's party at 5 p.m.
- The Library will host a traveling exhibit and lecture on the history of housing discrimination in Oregon on June 9 at 7 p.m. The exhibit will be on display June 1 – 17.

# Finance Director Ellis reported...

Thanked everyone for the very productive Budget Committee session this year.

# City Recorder Payne reported...

- The contract with Mason, Bruce & Girard for City forestry services expires on June 30. There was no objection from the Council to extend it.
- The City County Quarterly meeting is Tuesday, May 26 at 6 p.m.
- Asked if there is an update for the Columbia Foundation Board appointments. Mayor Peterson said that Jay Tappan has agreed to be reappointed and Jeffries will be appointed.
- The resolution to appoint Cindy Phillips as Municipal Court Judge expires June 30. Council was in consensus to reappoint Judge Phillips.
- The July and August Council meetings will be held July 8 and August 12. Regular meeting dates will be cancelled.

#### City Administrator Walsh reported...

- The Scappoose Bay Watershed submitted a grant for the Wood Debris Project in Milton Creek. Council initially pledged a \$3,500 cash contribution. Later, we were able to take advantage of a timber mitigation option as an in-kind match. That gives cash back to the City for the logs. They were awarded the project.
- Added a potential litigation update to today's executive session.

## Council Reports

Mayor Peterson reported...

• Nothing to report.

#### Councilor Conn reported...

• Nothing to report.

#### Council President Morten reported...

- The budget process was stretched out this year, allowing each department an evening to present. He appreciated that process and hopes to see it continue. It aided in the deliberation process. Mayor Peterson and Councilor Locke liked the process as well. Councilor Carlson would prefer fewer meetings that lasted longer. Committee members Paul Barlow and Pat Birkle also seemed overwhelmed with the number of meetings.
- The Budget Committee meeting went really well last night. The department heads seemed to be satisfied with the process.

#### Councilor Carlson reported...

 Working on the Buy Local Columbia County project. She anticipates receiving a grant from the Port of St. Helens to match what we gave. We also received funds from Columbia City and the County. There is an online survey for the project. The consultant would like someone with local knowledge to accompany him visiting each community on June 15.

#### Councilor Locke reported...

- There is a public hearing tonight to discuss marijuana dispensaries. He had a good conversation with the Youth Council about it.
- Youth Council is coming along really well.

#### Executive Session

ORS 192.660(2)(e) Real Property Transactions ORS 192.660(2)(h) Potential Litigation

**Motion:** At 2:39 p.m., upon Conn's motion and Morten's second, the Council unanimously voted to move into executive session under ORS 192.660(2)(e) Real Property Transactions and (h) Potential Litigation.

**Motion:** At 3:01 p.m., upon completion of the executive session, Morten moved to go back into work session, seconded by Conn, and unanimously approved.

#### Other Business

Mayor Peterson reminded everyone of the Council public hearing tonight at 6 p.m.

Sheppeard reminded everyone of the Public Works appreciation breakfast on Friday morning at the City shops. Jeffries pointed out that Coffee with a Cop is occurring at the same time. You can get breakfast and then go get coffee.

Council President Morten reported that there will be a Memorial Day event in Columbia City.

# ٠

There being no further business, the meeting was adjourned at 3:04 p.m.

ATTEST:

Kathy Payne, City Recorder	Randy Peterson, Mayor

# City of St. Helens CITY COUNCIL

#### Public Hearing Minutes

May 20, 2015

Members Pr	Dou Keit Sus	dy Peterson, Mayor Ig Morten, Council President h Locke, Councilor an Conn, Councilor ny Carlson, Councilor	
Staff Preser	Jon Ellis, Fina Kathy Payne, Margaret Jeff Neal Sheppea	City Administrator ance Director City Recorder Tries, Library Director ard, Interim Public Works Co-Directo o, Assistant Planner	or
Others:	Amanda Frink Carl Coffman Alex LaMunyon	Mark Miller Tamara Stermer	Lauren Terry Don LaMunyon

# Public Hearing

**Applicant:** City of St. Helens

**Proposal:** Amendments to the development code to address certain marijuana related establishments, changes to lot coverage standards, and to establish the Planning Commission as the approval authority for all variance applications.

At 6 p.m., Mayor Randy Peterson opened the public hearing.

# Conflict of Interest or Bias - None.

# Staff Report

City Planner Jacob Graichen presented his staff report dated May 13, 2015.

Based upon the facts and findings, the Planning Commission recommends that the City Council adopt the text amendments as proposed in the staff report.

There was discussion about the Planning Commission's recommendations.

Council President Morten asked how it's handled if a preschool or daycare wants to locate within 1,000 feet of an existing dispensary in a commercial zone. Graichen explained that the Code would allow it. The existing dispensary would not be affected.

Councilor Carlson clarified that recreational marijuana cannot be used at the business location or on the street. It can only be used at home.

# Testimony

•Lauren Terry. She is here to talk about what the State has done with zoning and how it looks in communities that have integrated dispensaries or recreational outlets in their commercial zones. She is from a small community near Roseburg, who is going through a similar process as St. Helens. She can appreciate the small-town feel. The State has determined that we are merchants providing a product. It makes sense to have them in commercial zones. St. Helens passed Measure 91 by 53%. That shows people are opening their minds and recognizing the business is not what it used to be. She showed pictures of dispensaries and recreational shops integrated into commercial areas. She also reviewed the policies they adhere to in their shops. The City can regulate the distance between shops, limiting the number that come into town. She did receive signatures from downtown business owners in support of a dispensary locating in the Muckle building.

Council President Morten mentioned Columbia View Park is about 150 feet away from the Muckle building. Is that a safe distance? Lauren said they would be outside of the 200 feet way rule, if that is adopted.

Mayor Peterson asked if the 1,000 feet between stores is a state or local requirement. Graichen explained that the State already regulates that for medical. We don't know if it will be the same in the case of recreational. The idea is to limit density as well. He forgot to mention that the Code would qualify the establishments as a conditional use. That requires a public hearing before the Planning Commission. The Planning Commission would like the opportunity for public process.

◆<u>Carl Coffman</u>. He lives in Oregon City and owns the Muckle Building. He is here because he was at City Hall and heard discussion about marijuana establishments. He explained his opposition. He went into a such business in Vancouver. There was a gentleman at the door checking identification. Carl asked him how many people coming in are from Oregon. The gentleman replied, "all of them." He would like the option to locate a dispensary in the Muckle building. Over 50% of Columbia County voters are in favor of marijuana legalization. A downtown dispensary would create a destination. He calculated 71% of downtown businesses were in favor.

Coffman is an excavation contractor. At one time, he had 60-70 employees. He told them if they make it a year without anyone having a time-loss accident, he would take them and their wives to Las Vegas. Two years in a row they took 65 guys to Las Vegas. Safety should be part of their every day practices. He is a single dad and raised two great boys. He cares about child safety. If you look at the CDC list, the number one risk of child safety is obesity. We don't tell grocery stores to not sell candy and soda but they're not stuck in an industrial district. The number two risk is alcohol. That is controlled through regulations but it is not stuck in an industrial district either. The number four risk is drowning. We have an attractive nuisance right here on the river but we don't limit access. Traffic accidents is number five, followed by prescription drugs. It is four times more dangerous for children to be out on Halloween than any other day of the year. However, we celebrate Halloween downtown. Child safety should not be the reason to hide from this use.

He talked about how he acquired the Muckle building. He has renovated a building similar to this. The penthouses rent without a problem but the first floor commercial use space is hard to rent. He is trying to keep the options open for his building. There are restrictions beyond what the City and State impose. He is opposed to regulating the dispensaries to industrial districts.

# Close Public Hearing – 7 p.m.

Deliberations will be held during the regular session following this hearing.

ATTEST:

Randy Peterson, Mayor Kathy Payne, City Recorder

# City of St. Helens CITY COUNCIL

#### **Regular Session Minutes**

May 20, 2015

Members P	resent:	Randy Peterson, Mayor Doug Morten, Council President Keith Locke, Councilor Susan Conn, Councilor Ginny Carlson, Councilor					
Staff Prese	Jon Ellis, Kathy Pa Margaret Neal She	sh, City Administrator Finance Director yne, City Recorder Jeffries, Library Director ppeard, Interim Public Works Co-Director msho, Assistant Planner					
Others:	Amanda Frink Tamara Stermo Carl Coffman	Mark Miller Lauren Terry Don LaMunyon Alex LaMunyon					
7:00PM – <u>Call Regular Session to Order</u> – Mayor Peterson							
Pledge of A	Illegiance – May	vor Peterson					
Invitation		Public Comment					

No comments received.

#### **Deliberations**

Applicant: City of St. Helens

**Proposal:** Amendments to the development code to address certain marijuana related establishments, changes to lot coverage standards, and to establish the Planning Commission as the approval authority for all variance applications.

1. Variances. Does the Council want the Planning Commission to hear all variance requests?

**Motion:** Upon Morten's motion and Carlson's second, the Council unanimously approved the proposal to establish the Planning Commission as the approval authority for all variance applications.

2. Lot coverage. Shall the Council allow a 5% increase to lot coverage for the purpose of building additions or accessory structures after the initial build?

**Motion:** Upon Conn's motion and Carlson's second, the Council unanimously approved the proposal to allow a 5% increase to lot coverage for the purpose of building additions or accessory structures after the initial build.

3. Marijuana. There are several areas to be addressed with regards to this.

Councilor Carlson was informed by a Youth Council member that he could walk out his front door and have pot in his hand within 10 minutes. If you want it, it's easy to get. Youth Council was predominantly in favor of allowing them to locate in a commercial zone. Business is needed. They do not believe location will affect who uses it.

Mayor Peterson addressed the zoning issue. When the Planning Commission first began reviewing this, they recommended it only be allowed in a heavy industrial zone. He and the Council disagreed. It makes more sense to have it in a commercial zone. A business on main street will have more eyes on it and not be hidden to attract problems. Light Industrial zones are for other purposes. We have vacant commercial space.

Council President Morten and Councilor Conn agreed. The use belongs in a commercial zoning.

Graichen explained that allowing it wherever retail use is allowed, would place it in any commercial or mixed use district, except for marine commercial because that only allows for marine retail uses.

Councilor Carlson agrees that commercial zoning is appropriate for the use. There should be buffers from schools and like businesses.

Councilor Locke strongly agrees with the use being in a commercial zone. It should not be hidden in industrial.

Council discussed eliminating the 200 foot buffer for parks and residential uses. It could create a conflict in mixed use zones and future park development.

Deliberations on the marijuana issues is tabled to June 3, 2015. Graichen will return with maps showing various spacing between marijuana establishments.

# Ordinances – Final Readings

A. Ordinance No. 3185: An Ordinance of the Common Council of the City of St. Helens, Oregon, Establishing a St. Helens Youth Council (SHYC) for the City of St. Helens

Mayor Peterson read Ordinance No. 3185 by title for the final time. **Motion:** Upon Locke's motion and Morten's second, the Council unanimously adopted Ordinance No. 3185. [Ayes: Locke, Carlson, Conn, Morten, Petersen; Nays: None]

B. Ordinance No. 3186: An Ordinance Amending St. Helens Municipal Code Sections to Update or Correct Citations to State Law

Mayor Peterson read Ordinance No. 3186 by title for the final time. **Motion:** Upon Locke's motion and Carlson's second, the Council unanimously adopted Ordinance No. 3186. [Ayes: Locke, Carlson, Conn, Morten, Petersen; Nays: None]

#### Award Bid for 2015 South Trunk Sanitary Sewer Cleaning and CCTV Project to Moore Excavation Inc., DBA: Iron Horse Group

**Motion:** Upon Conn's motion and Morten's second, the Council unanimously awarded the bid for the 2015 South Trunk Sanitary Sewer Cleaning and CCTV Project to Moore Excavation Inc., DBA: Iron Horse Group.

#### Approve and/or Authorize for Signature

- A. Personal Services Contract with Firwood Design Group, LLC for Lift Station No. 7 Upgrade
- B. Extension to Columbia Humane Society Agreement for Community Service Workers
- C. Amendment to IGA with Columbia County for Building Inspection & Plan Review Services

D. Lease and Building Use and Rental Policy for Operation of St. Helens Senior Center

#### E. Contract Payments

Motion: Upon Conn's motion and Morten's second, the Council unanimously approved 'A' through 'E' above.

# Appointments to City Boards/Commissions

# **Columbia Foundation**

**Motion:** Upon Peterson's motion and Morten's second, the Council unanimously re-appointed Jay Tappan and appointed Margaret Jeffries to fill resigning member Susan Conn's position on the Columbia Foundation.

## Consent Agenda for Acceptance

A. Planning Commission Minutes dated March 10, 2015

B. Accounts Payable Bill List

**Motion:** Upon Carlson's motion and Locke's second, the Council unanimously accepted 'A' through 'B' above.

# Consent Agenda for Approval

- A. Street Closure Request:
  - i. 13 Nights on the River Thursdays, 4:30-11pm, June 4-August 27 Close all of Plaza Square and Strand Street from City Hall to Roythai Restaurant
- B. OLCC Licenses
- C. Council Work Session and Regular Session Minutes dated May 6, 2015
- D. Accounts Payable Bill List

**Motion:** Upon Morten's motion and Conn's second, the Council unanimously approved 'A' through 'D' above.

# Council Reports

Mayor Peterson reported...

Nothing to report.

#### Councilor Conn reported.

Nothing to report.

# Council President Morten reported...

Nothing to report.

#### Councilor Carlson reported...

Nothing to report.

# Councilor Locke reported...

• Youth Council recommends meeting every other week. They will begin this new schedule Monday, June 1.

#### Department Reports

Interim Public Works Co-Director Sheppeard reported...

• Nothing to report.

# Library Director Jeffries reported...

• Nothing to report.

# Finance Director Ellis reported...

• Nothing to report.

# City Recorder Payne reported...

• Nothing to report.

# City Administrator Walsh reported...

• Nothing to report.

Adjourn - There being no further business, the meeting adjourned at 7:35 p.m.

ATTEST: Kathy Payne, City Recorder Randy Peterson, Mayor

# Accounts Payable

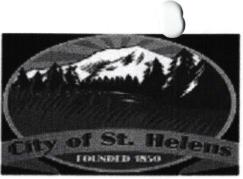
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