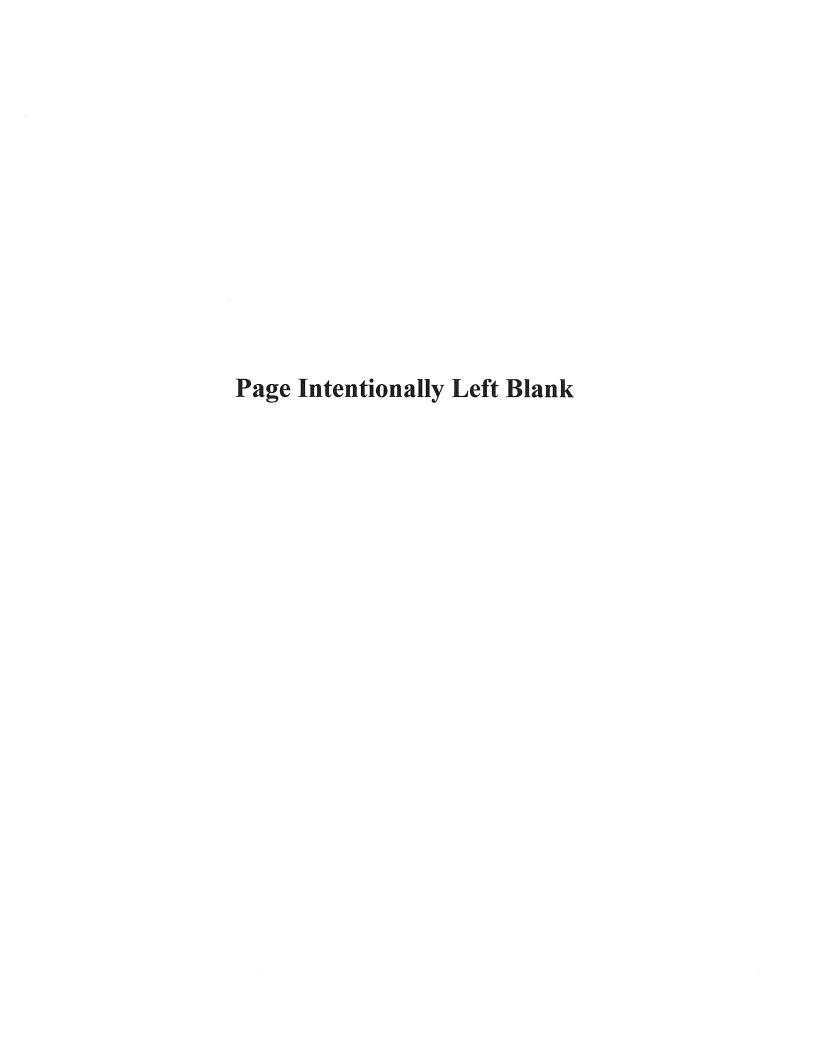


ANNUAL FINANCIAL REPORT For the Year Ended June 30, 2012



# For the Year Ended June 30, 2012

CITY COUNCIL	Term Expires  December 31,
<u>Mayor</u>	
Randall Peterson 715 Maplewood Drive St. Helens, OR 97051	2012
<u>Councilors</u>	
Keith Locke, President 90 Columbia Blvd St. Helens, OR 97051	2012
Douglas Morten 484 Grey Cliff Drive St. Helens, OR 97051	2014
Susan Conn (Term began January 2012) 334 S 3 <sup>rd</sup> Street St. Helens, OR 97051	2014
Patrick Martyn 265 South 13 <sup>th</sup> Street St. Helens, OR 97051	2012

# **CITY STAFF**

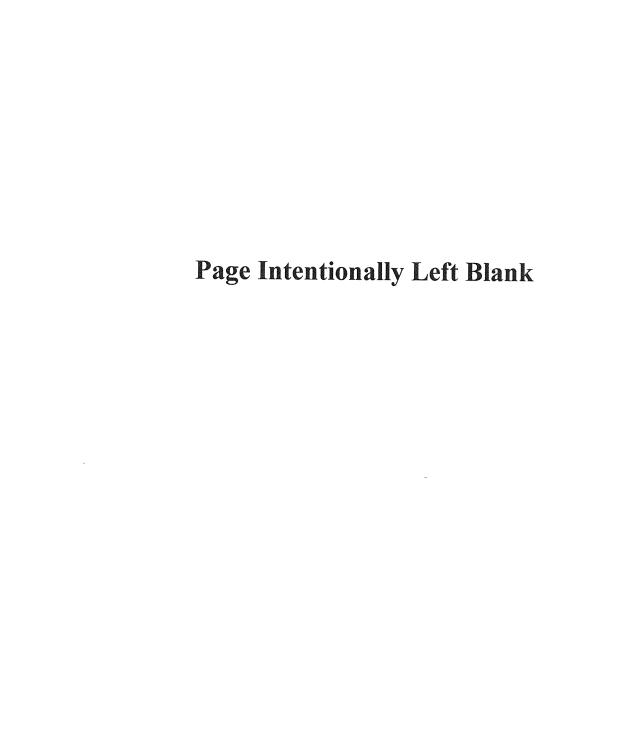
Vacant, Administrator

Steve Salle, Police Chief

Sue Nelson and Neal Sheppeard, Co-Interim Public Works Director

Margaret Jeffries, Library Director

Jon Ellis, Finance Director



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NDEPENDENT AUDITOR'S REPORT REQUIRED BY THE MINIMUM STANDARDS FOR AUDITS OF OREGON MUNICIPAL CORPORATIONS	

480 Church Street SE Salem Oregon 97301 | P 503.585.7751 | F 503.370.3781 321 1st Avenue E Suite 2A Albany Oregon 97321 | P 541.928.6500 | F 541.928.6501 408 N Third Avenue Stayton Oregon 97383 | P 503.769.2186 | F 503.769.4312

www.bcsllc.com

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and Members of the City Council CITY OF ST. HELENS St. Helens, Oregon

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of CITY OF ST. HELENS, as of and for the year ended June 30, 2012, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the CITY OF ST. HELENS, as of June 30, 2012, the respective changes in financial position, cash flows, where applicable, thereof, and the respective budgetary comparisons for the General and State Tax Street Funds, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Honorable Mayor and Members of the City Council CITY OF ST. HELENS St. Helens, Oregon

### INDEPENDENT AUDITOR'S REPORT (Continued)

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages *i* through *vi* be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements as a whole. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the financial statements. The combining and individual fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Boldt, Carlisle & Smith, LLC Certified Public Accountants Salem, Oregon December 28, 2012

Bradley G. Bingenheimer, Member

# MANAGEMENT'S DISCUSSION AND ANALYSIS



# MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended June 30, 2012

### Introduction

City of St. Helens' discussion and analysis offers readers of the City's financial statements an overview and analysis of its financial activities for the fiscal year ended June 30, 2012. We encourage readers to consider the information presented here in conjunction with the basic financial statements (which immediately follow this discussion).

# Financial Highlights

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$48.41 million. Of this amount, \$6.49 million (unrestricted net assets) may be used to meet the City's ongoing obligations to citizens and creditors.
- On a government-wide basis, the City's total net assets increased \$2.08 million. Net assets associated with governmental activities increased \$2.75 million primarily reflecting change in accounting for capital and other dedicated reserves. These reserves shifted from operating funds (i.e. General, Streets, Water, Sewer) to Special Revenue Capital Improvement and Community Enhance Funds. Net assets associated from business-type activities decreased \$.67 million primarily reflecting change in accounting for capital and other dedicated reserves, partially offset by deferment of capital projects, overall cost reductions, and donated capital from local industry.
- On a fund basis, the City's governmental funds reported a combined ending fund balance of \$7.52 million. The \$3.02 million increase from the prior year is primarily a reflection of change in accounting for capital reserves.
- The General Fund's financial position declined over last fiscal year. On June 30, 2012, the ending fund balance is \$1.26 million, a decrease of \$.8 million (38.87%) from the previous year. Although revenues increased from the prior year, expenditures still exceeded revenue levels by \$.23 million with the remaining draw reflecting change in accounting for other dedicated reserves. The unassigned fund balance is \$1.20 million and represents 31.3% of operating expenditures and can be used to meet the City's ongoing obligations to citizens and creditors. City Council has designated a minimum undesignated fund balance to reflect no less than 20% of operating expenditures.

### Overview of the Financial Statements

The following discussion and analysis is intended to serve as an introduction to the City's basic financial statements and other required supplemental information. The City's basic financial statements are comprised of three components:

- Government-wide financial statements
- Fund financial statements
- Notes to basic financial statements

### Government-wide Financial Statements

The government-wide financial statements reports information about the City as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (government activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety and justice, land use and planning, street transportation, library and educational services, parks and recreation, tourism activities, and community housing services. The business-type activities include water system operations, sewer system operations, storm drain operations, fleet maintenance, administrative services and public works administrative activities.

#### Fund Financial Statements

Fund financial statements are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to demonstrate finance-related legal compliance. All of the funds of the City can be divided into two categories: *governmental* or *proprietary*.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Governmental fund's financial statement focuses on the near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements. Because the focus of governmental funds is narrower than that of governmental activities financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's long-term financing decisions. The governmental funds' Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

Information is presented separately in the governmental funds' Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances for the General and State Tax Street Funds. Other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary funds are maintained in two ways. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for Water Operation Services, Sewer Operation Services, and Storm Drain Services. Internal Services Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for Fleet Operations, Administrative Services and Public Works Administration. Because these services predominantly benefit business-type rather than governmental activities, they have been included within the business-type activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

### Notes to Basic Financial Statements

The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are an integral part of the basic financial statements.

# Government-wide Financial Analysis

# Statement of Net Assets (In \$ millions)

	Go	vernment	al Ac	tivities	Bu	siness-typ	e A	ctivities		То	tals	ls	
	2	2012	3	2011	2012 2011			2012		2011			
ASSETS													
Current and other assets	\$	8.29	\$	5.25	\$	5.10	\$	8.59	\$	13.39	\$	13.84	
Capital assets, net	***************************************	16.09	***************************************	16.42		31.63		30.86		47.72		47.27	
Total assets		24.38		21.67		36.73		39.45	-	61.11		61.11	
LIABILITIES													
Current liabilities		0.45		0.43		0.43		0.62		0.89		1.05	
Long-term obligations		0.22		0.27		11.61		13.46		11.82		13.73	
Total liabilities		0.67	***************************************	0.70		12.04	desirent	14.08	*******	12.71		14.78	
NET ASSETS													
Invested in capital assets,													
net of related debt		16.06		16.34		20.15		17.87		36.21		34.20	
Restricted		1.69		0.40		0.83		2.47		2.52		2.87	
Unrestricted		5.96		4.22		3.71		5.03		9.67		9.26	
TO TAL NET ASSETS	<u>S</u>	23.71	\$	20.96	\$	24.69	\$	25.36	\$	48.41	<u>\$</u>	46.33	

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The City's net assets totaled \$48.41 million at June 30, 2012.

The largest portion of the City's net assets represents its investment in capital assets, net of related debt. These assets include current year additions to water, sewer, and storm drain infrastructure which are partially offset by issuance of debt (DEQ Loan Proceeds). These assets are used to provide services to the citizens of our City.

The restricted net assets represent amounts which can be used only for specific purposes as imposed by external authorities or through applicable laws and regulations. The unrestricted net assets are available to the City to meet its ongoing obligations to citizens and creditors.

Changes in Net Assets
(In \$ millions)

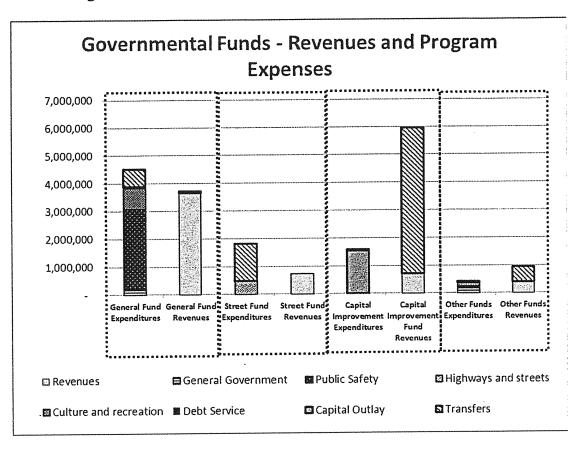
				•		•					
		Government	al A	ctivities		Business-typ	e A	ctivities	 То	tals	
Revenues		2012		2011		2012		2011	<u>2011</u>		<u>2010</u>
Program revenues											
Charges for services	\$	562,665	\$	525,004	\$	8,114,801	\$	6,323,436	\$ 8,677,466	\$	6,848,440
Operating grants and contributions		756,160		712,690		-		-	756,160		712,690
Capital grants and contributions		522,088		117,555		2,094,057		-	2,616,145		117,555
General revenues			,								
Property taxes		1,504,530		1,476,127		-		-	1,504,530		1,476,127
Franchise taxes		709,373		718,621		-		-	709,373		718,621
Transient room taxes		74,123		71,055		-		-	74,123		71,055
Other grants and contributions		394,707		485,340		-		-	394,707		485,340
Investment earnings		25,484		41,917		33,280		51,119	58,764		93,036
Miscellaneous		791,689		408,113		665,362		194,583	1,457,051		602,696
Watershed logging		-		-		-		481,588	-		481,588
Transfers	******	3,033,459			******	(3,033,459)		-	 		
Total revenues		8,374,278	*********	4,556,422	**********	7,874,041		7,050,726	 16,248,319	*******	11,607,148
Program expenses											
General government		432,214		685,440		-		-	432,214		685,440
Public safety		2,946,164		2,486,600		-		-	2,946,164		2,486,600
Highways and streets		1,206,238		696,261		-		-	1,206,238		696,261
Culture and recreation		1,036,080		1,025,964		-		-	1,036,080		1,025,964
Interest on long-term obligations		1,892		4,382		-		-	1,892		4,382
Water		-		-		3,708,008		3,637,928	3,708,008		3,637,928
Sewer		**	-	-	-	4,837,584		3,795,318	 4,837,584	-	3,795,318
Total program expenses		5,622,588	N/A CONTRACTOR	4,898,647		8,545,592		7,433,246	 14,168,180	and the same of th	12,331,893
Change in net assets		2,751,690		(342,225)		(671,551)		(382,520)	2,080,139		(724,745)
Net assets - beginning of year	-	20,962,919		21,305,144	******	25,364,981		25,747,501	 46,327,900		47,052,645
Net assets - end of year	\$	23,714,609	\$	20,962,919	\$	24,693,430	\$	25,364,981	\$ 48,408,039	\$	46,327,900

# Financial Analysis of the Government's Funds

The focus of the City's governmental funds is to provide information on expendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$7.52 million. Approximately \$1.20 million or 16% of this amount constitutes unassigned fund balance which is available for spending at the government's discretion. The remainder of fund balance is assigned, restricted, or unavailable and is not available for new spending because of contractual or regulatory requirements that limit usage.

The increase in reserves from \$4.49 million to \$7.52 million or an increase of 3.03 million primarily reflects transfers of reserves from enterprise operating funds (reflects change of accounting for capital improvements). The chart below reflects governmental fund's revenue and program expenditures.



# Financial Analysis of the Proprietary's Funds

The City's proprietary funds provide the same type of information as the business-type activities in the Government-wide financial statements. As of the end of the current fiscal year, the City's proprietary funds reported a combined unrestricted net asset balance of \$3.47 million. The unrestricted net assets decreased by \$1.53 million primarily from increases to reserves for capital projects. The identified capital infrastructure replacement and system growth needs has resulted in projected multiyear rate increases.

# General Fund Budgetary Highlights

City Council and staff continue to work hard to moderate the effects of the 2008-09 recession while maintaining existing service levels. The challenge is balancing the services desired by the public with available revenues. Responding to the declining reserves, operating expenditures were reduced approximately 9% in 2009-10, and 4% in 2010-11. Unfortunately, corresponding reductions in revenues occurred that offset much of the anticipated savings. In 2011-12 revenues increased approximately 5.0%, but were more than outpaced by increases in operating expenditures. In FY 2012-13, staffing levels further declined in the Police Department and Municipal Courts and revenue sharing funds dedicated to support general fund services. The City continues to maintain minimum operating reserves in excess of the 20% of the operating expenditures policy.

# Capital Asset and Debt Administration

Capital Assets: Investment in capital assets by the governmental and business-type activities as of June 30, 2012 was \$47.72 million net of accumulated depreciation. The investment in capital assets includes land, buildings, and system improvements, machinery and equipment and roads.

The major capital asset events during the current fiscal year were as follows:

- Governmental activities:
  - o Police Facilities Phones \$7,000
  - o Information Technology, Servers \$9,580
  - o Parks Irrigation Systems \$11,440
  - o Sidewalks and Streets \$68,040
- Business-type activities
  - o Rolling Equipment \$20,850
  - o Sanitary Sewer I/I Project \$931,530
  - o Waste Water Treatment Plant \$571,090
  - o Water Mains \$389,810
  - o Storm Drains \$22,950

Additional information on the City's capital assets may be found in Note 4 to the basic financial statements.

Long-term Obligations: At the end of the current fiscal year, the City had long-term obligations outstanding of \$11.82 million. Of this amount, \$.22 million is reported in the governmental activities and \$11.60 million is reported in the business-type activities. New debt of \$.96 million was incurred in this fiscal year for Sanitary/Storm Drain System and reduction to debt of \$2.0 million is a reflection of the completion of an ARRA grant. Additional information on the City's long-term obligations may be found in Note 6 to the basic financial statements.

# Economic Factors and Next Year's Budgets and Rates

During the preparation of the budget for the ensuing fiscal year, several major assumptions were used:

- Health premium costs would increase 6.4%
- Wages will only increase by a 5% merit increase for eligible employees
- Investment interest rates will be .6%
- Assessed values, the basis of property tax revenues, will grow by .44%
- Inflation will occur at 2%

### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: City of St. Helens, Attn: Jon Ellis - Finance Director/Budget Officer, P. O. Box 278, St. Helens, Or 97051, or e-mailed to: jellis@ci.st-helens.or.us.

# BASIC FINANCIAL STATEMENTS

# STATEMENT OF NET ASSETS June 30, 2012

	Governmental	Business-type	
	Activities	Activities	Totals
ASSETS			Material Commission of the Com
Cash and investments	\$ 7,674,169	\$ 3,426,782	\$ 11,100,951
Receivables, net	584,308	1,543,370	2,127,678
Inventories	52,792	84,149	136,941
Prepaid items	25,810	-	25,810
Internal balances	(48,422)	48,422	_
Capital assets:		ŕ	
Land, improvements and construction in progress	8,603,750	2,789,133	11,392,883
Other capital assets, net	7,488,319	28,841,692	36,330,011
•		***************************************	Moreover, and a second
TOTAL ASSETS	24,380,726	36,733,548	61,114,274
LIABILITIES			
Accounts payable and accrued expenses	402,174	113,383	515,557
Accrued interest payable	1,773	180,334	182,107
Deposits payable	46,670	141,177	187,847
Long-term obligations:	10,070	, . , .	107,017
Due within one year	215,500	726,319	941,819
Due in more than one year		10,878,905	10,878,905
TOTAL LIABILITIES	666,117	12,040,118	12,706,235
NET ASSETS			
Invested in capital assets, net of related debt	16,057,349	20,154,604	36,211,953
Restricted for:		20,10 1,00 1	50,211,255
Highways and streets	562,248		
Community development	43,559		43,559
Grant programs	34,950	-	34,950
Tourism	303,736	-	303,736
Capital projects	4,374,853	-	4,374,853
Debt service	, , <u>-</u>	829,580	829,580
Other	123,781	, -	123,781
Unrestricted	2,776,381	3,709,246	6,485,627
			water transport of the control of th
TOTAL NET ASSETS	\$ 23,714,609	\$ 24,693,430	\$ 48,408,039

### STATEMENT OF ACTIVITIES For the Year Ended June 30, 2012

Net (Expenses) Revenues and Changes in Net Assets Program Revenues Business-Operating Capital Charges for Grants and Grants and Governmental type Contributions Contributions Activities Activities Functions/Programs Expenses Services Totals Governmental activities General government \$ 432,214 275,236 13,800 (143, 178)\$ (143, 178)Public safety 2,946,164 265,567 28,335 (2,652,262)(2,652,262)479,521 Highways and streets 1,206,238 702,847 (23,870)(23,870)21,862 Culture and recreation 1,036,080 11,178 42,567 (960,473) (960,473) Interest on long-term obligations 1,892 (1,892)(1,892)TOTAL GOVERNMENTAL **ACTIVITIES** 5,622,588 562,665 756,160 522,088 (3,781,675)(3,781,675) **Business-type** activities 3,708,008 2,797,383 94,057 \$ (816,568)(816,568)Water Sewer 4,837,584 5,317,418 2,000,000 2,479,834 2,479,834 TOTAL BUSINESS-TYPE **ACTIVITIES** 8,545,592 8,114,801 2,094,057 1,663,266 1,663,266 Totals 14,168,180 \$ 8,677,466 \$ 756,160 \$ 2,616,145 (3,781,675)1,663,266 (2,118,409)General revenues Property taxes levied for general purposes 1,504,530 1,504,530 709,373 709,373 Franchise taxes Transient room taxes 74,123 74,123 Grants and contributions not restricted to specific purposes 394,707 394,707 Unrestricted investment earnings 33,280 25,484 58,764 665,362 1,457,051 Miscellaneous 791,689 Transfers 3,033,459 (3,033,459)TOTAL GENERAL REVENUES AND TRANSFERS 6,533,365 (2,334,817)4,198,548 2,080,139 **CHANGE IN NET ASSETS** 2,751,690 (671,551)**NET ASSETS - BEGINNING** 20,962,919 25,364,981 46,327,900 **NET ASSETS - ENDING** 24,693,430 \$ 48,408,039 23,714,609 \$

# BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2012

	***************************************	General	State	e Tax Street	_In	Capital aprovement	Go	Other overnmental Funds		Totals
ASSETS Cash and investments Receivables, net	\$	1,426,468 402,046	\$	569,487 24,861	\$	4,429,855 35,757	\$	1,248,359 121,644	\$	7,674,169 584,308
Inventories Prepaids		25,670		52,792 		-	-	140		52,792 25,810
TOTAL ASSETS	\$	1,854,184	\$	647,140	\$	4,465,612	\$	1,370,143	\$	8,337,079
<u>LIABILITIES</u>	¢.	200 570	ø	22 100	ø	55,000	ø	24.502	ø	402 174
Accounts payable and accrued expenses	\$	290,570 46,670	\$	32,100	\$	55,002	\$	24,502	\$	402,174 46,670
Deposits Deferred revenue		255,475		-		35,757		80,932		372,164
TOTAL LIABILITIES		592,715		32,100	**********	90,759		105,434		821,008
FUND BALANCE										
Non-spendable		25,670		52,792		_		140		78,602
Restricted		34,950		562,248		4,374,853		471,076		5,443,127
Committed		· -		,				439,111		439,111
Assigned		_		_		-		354,522		354,522
Unassigned		1,200,849		-		_		(140)		1,200,709
TOTAL FUND BALANCE		1,261,469	en de la composition della com	615,040		4,374,853		1,264,709		7,516,071
TOTAL LIABILITIES AND FUND BALANCE	<u>\$</u>	1,854,184	<u>\$</u>	647,140	<u>\$</u>	4,465,612	\$	1,370,143		
Amounts reported for governmental activities in the Statement of Net Assets are different because:  Capital assets used in governmental activities are not financial resources and, therefore, are										16,092,069
Property taxes earned but not available Fines and other receivables earned but not av	/aila	ble						\$ 255,475 116,689		372,164
Internal balances result from transactions between business-type activities and internal services		-	ntal ad	ctivities,						(48,422)
Accrued interest is not due and payable in the cand therefore are not reported in the funds.		•	_							(1,773)
Long-term obligations, including notes payable and therefore are not reported in the funds.	e, are	not due and	payab	le in the curr	ent i	period				(215,500)
NET ASSETS OF GOVERNMENTAL ACTIV	VITI	ES						<i>;</i>	\$	23,714,609

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

For the Year Ended June 30, 2012

					Other		
				Capital	Governmental		
		General	State Tax Street	Improvement	Funds		Totals
REVENUES							
Property taxes	\$	1,469,211	\$ -	\$ -	\$ -	\$	1,469,211
System development charges	-	_	-	78,406	-		78,406
Franchise fees		1,298,421	-	· -	-		1,298,421
Licenses, permits and fees		126,630	-	_	118,735		245,365
Fines and forfeitures		247,477	-	-	-		247,477
Transient room tax		· -	-	-	74,123		74,123
Intergovernmental		279,552	702,847	-	173,354		1,155,753
Interest		12,221	9,629	-	3,405		25,255
Miscellaneous		226,657	8,429	30,270	24,898		290,254
TOTAL REVENUES		3,660,169	720,905	108,676	394,515		4,884,265
	***************************************						
EXPENDITURES							
Current:							
General government		223,213	-	-	174,020		397,233
Public safety		2,849,674	-	-	63,066		2,912,740
Highways and streets		-	473,597	-	· _		473,597
Culture and recreation		762,971	-	-	154,983		917,954
Debt service		51,840	_	-	-		51,840
Capital outlay	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	7,000	6,487	1,541,520	-		1,555,007
TOTAL EXPENDITURES		3,894,698	480,084	1,541,520	392,069		6,308,371
Excess (deficiency) of revenues over expenditures	-	(234,529)	240,821	(1,432,844)	2,446		(1,424,106)
OTHER FINANCING SOURCES (USES)							
Issuance of long-term obligations		-	-	604,035	-		604,035
Transfers in		49,837	-	5,251,658	544,242		5,845,737
Transfers out		(617,228)	(1,334,811)	(47,996)	(1,841)		(2,001,876)
TOTAL OTHER FINANCING SOURCES (USES)		(567,391)	(1,334,811)	5,807,697	542,401		4,447,896
Net change in fund balances		(801,920)		4,374,853	544,847		3,023,790
Fund balances at beginning of year		2,063,389	1,709,030		719,862		4,492,281
Fund balances at end of year	<u>\$</u>	1,261,469	\$ 615,040	\$ 4,374,853	\$ 1,264,709	<u>\$</u>	7,516,071

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2012

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS			\$	3,023,790
Amounts reported for governmental activities in the Statement of Activities are differer	ıt becau.	se of the followin	ıg:	
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. The difference between these two amounts is:				
Capital outlay Depreciation	\$	96,064 (421,456)		(325,392)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds as follows:				
Taxes		35,548		
System development charges	-	(7,235)		28,313
Repayment of bond principal is an expenditure in the governmental funds,				
but the repayment reduces long-term obligations in the statement of net assets				
Principal payments				47,522
Some expenses reported in the Statement of Activities do not require the				
use of current financial resources and therefore are not reported as				
expenditures in governmental funds.				
Accrued interest		2,426		
Compensated absences		7,409		9,835
Internal service funds are used by management to charge the costs of fleet mainten individual funds. The net revenue (expense) of the internal service fund is allocated between account and business for the costs of fleet maintenance and the costs of fleet maint				(0.0.050)
between governmental and business-type activities.				(32,378)

2,751,690

CHANGE IN NET ASSETS OF GOVERNMENTAL ACTIVITIES

# GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

Budget Original Final Actual Variance REVENUES Property taxes 1,505,200 1,505,200 \$ 1,469,211 \$ (35,989)Franchise fees 1,345,350 1,345,350 1,298,421 (46,929)Licenses and permits 130,000 130,000 128,575 (1,425)Fines and forfeitures 239,000 239,000 247,477 8,477 Intergovernmental 302,400 302,400 286,532 (15,868)12,221 Interest 20,000 20,000 (7,779)Miscellaneous 163,800 163,800 217,732 53,932 TOTAL REVENUES 3,705,750 3,705,750 3,660,169 (45,581)**EXPENDITURES** Mayor and city council Personal services 32,350 33,350 32,648 702 Materials and services 23,850 24,850 23,603 1,247 Total mayor and city council 56,200 58,200 56,251 1,949 Municipal court Personal services 344,870 309,870 298,155 11,715 Materials and services 93,660 128,660 123,734 4,926 Total muncipal court 438,530 438,530 421,889 16,641 Planning Personal services 93,730 93,730 92,687 1,043 Materials and services 54,440 69,440 33,270 36,170 Total planning 148,170 163,170 125,957 37,213 Police Personal services 2,081,630 2,061,630 1,982,380 79,250 Materials and services 469,510 489,510 445,405 44,105

Total police

2,551,140

2,551,140

2,427,785

123,355

# GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued)

		Вι	ıdge	t				
EXPENDITURES (continued)	(	Original		Final		Actual		Variance
Library								
Personal services	\$	360,190	\$	360,190	\$	351,209	\$	8,981
Materials and services		165,460		165,460		161,743		3,717
			-					
Total library		525,650		525,650		512,952		12,698
•		*************************						
Parks								
Personal services		110,490		110,490		109,029		-
Materials and services		132,180		142,180		140,990		1,190
Debt service		51,840		51,840		51,840		
Total parks		294,510		304,510		301,859		1,190
•				***************************************		······································		
Non-departmental								
Personal services		19,400		19,400		19,646		2,380
Materials and services		24,380		24,380		21,359		3,021
Capital outlay		21,500		10,000		7,000		3,000
cup				10,000	***************************************	1,000		3,000
Total non-departmental		43,780		53,780		48,005		8,401
Total non-departmental		73,700	-,	33,780	***************************************	40,003		0,401
Contingency		1 024 260		1 024 260		-		1 024 260
Contingency	***************************************	1,024,260		1,024,260		-		1,024,260
TOTAL EXPENDITURES		5 002 240		5 110 240		2 904 609		1 225 707
TOTAL EXPENDITURES		5,082,240		5,119,240		3,894,698		1,225,707
Fuence (definion and of management and distance		(1 276 400)		(1 412 400)		(224 520)		1 100 106
Excess (deficiency) of revenues over expenditures	•	(1,376,490)		(1,413,490)		(234,529)		1,180,126
OTHER FINANCING SOURCES (USES)								
Sale of capital assets		500		500				(500)
Transfers in		68,420		68,420		49,837		(18,583)
Transfers out		(692,470)		(655,470)		(617,228)		38,242
Transiers out		(032,470)		(033,470)		(017,220)		30,242
TOTAL OTHER FINANCING SOURCES (USES)		(623,550)		(586,550)		(567,391)		19,159
TOTAL OTHER PHYANCHING SOURCES (USES)	-	(023,330)	***********	(380,330)		(307,391)		19,139
Net change in fund balance		(2,000,040)		(2,000,040)		(801,920)		1,198,120
Fund balance at beginning of year		2,000,040)		2,000,040)		2,063,389		63,349
and salation at organisms of year		2,000,040	***************************************	2,000,040		2,003,309	-	03,373
Found below as an and a Commercial	ø		æ		æ	1 261 460	ው	1 261 460
Fund balance at end of year	\$	-	\$	-	\$	1,261,469	\$	1,261,469

# STATE TAX STREET FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

	Budget							
	(	Original		Final		Actual		Variance
REVENUES								
Intergovernmental	\$	610,000	\$	610,000	\$	702,847	\$	92,847
Interest		2,000		2,000		9,629		7,629
Miscellaneous	<del>4</del>	1,000		1,000	***************************************	8,429		7,429
TOTAL REVENUES	***************************************	613,000		613,000		720,905		107,905
EXPENDITURES								
Personal services		174,100		174,100		173,370		730
Materials and services		433,230		433,230		306,714		126,516
Capital outlay		10,000		10,000		-		10,000
Operating contingencies		75,000		75,000	***************************************			75,000
TOTAL EXPENDITURES	***********	692,330	*******	692,330	***************************************	480,084		212,246
Excess (deficiency) of revenues over expenditures		(79,330)		(79,330)		240,821		320,151
OTHER FINANCING SOURCES (USES)								
Transfers out		(1,377,600)		(1,377,600)		(1,334,811)		42,789
Net change in fund balance		(1,456,930)		(1,456,930)		(1,093,990)		362,940
Fund balance at beginning of year		1,456,930		1,456,930	**********	1,709,030		252,100
Fund balance at end of year	<u>\$</u>	-	<u>\$</u>	-	\$	615,040	\$	615,040

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS June 30, 2012

June 3	<b>50, 2012</b>							
		Enterprise		Business- type Activities				
	Water	Sewer	Totals	Internal Service				
ASSETS		***************************************						
CURRENT ASSETS								
Cash and investments	\$ 1,287,313	\$ 1,936,403	\$ 3,223,716	\$ 203,066				
Receivables	405,447	1,137,923	1,543,370	-				
Inventories	62,614	12,209	74,823	9,326				
Total current assets	1,755,374	3,086,535	4,841,909	212,392				
Capital assets:								
Land, improvements and construction in progress	956,371	1,832,762	2,789,133	-				
Other capital assets, net	15,525,802	13,225,158	28,750,960	90,732				
TOTAL ASSETS	18,237,547	18,144,455	36,382,002	303,124				
X X L DOT YERD C								
LIABILITIES CURRENT LIABILITIES								
Accounts payable and accrued expenses	45,471	43,856	89,327	24,056				
Accounts payable and accorded expenses  Accrued interest payable	141,248	39,086	180,334	21,050				
Deposits payable	141,177	57,000	141,177	_				
Compensated absences payable	53,776	75,227	129,003	_				
Current portion of long-term obligations	300,324	296,992	597,316	-				
Current portion of long torm congustons								
Total current liabilities	6.81,996	455,161	1,137,157	24,056				
Long-term obligations	6,010,901	4,868,004	10,878,905					
TOTAL LIABILITIES	6,692,897	5,323,165	12,016,062	24,056				
NET ASSETS								
Invested in capital assets, net of related debt	10,170,948	9,892,924	20,063,872	90,732				
Restricted for debt service	610,000	219,580	829,580	-				
Unrestricted	763,702	2,708,786	3,472,488	188,336				
TOTAL NET ASSETS	\$ 11,544,650	\$ 12,821,290	24,365,940	\$ 279,068				
Amounts reported for business-type activities in the Statement of Net Assets are different because:  Internal service funds are used by management to charge the cost of fleet maintenance to individual funds. The assets and liabilities of the internal service fund have been included in business-type activities in the statement of net assets as it provides services predominately to the enterprise funds.  279,068  Internal balances result from transactions between the governmental activities, business-type								
activities and internal service funds		· VE	48,422					
NET ASSETS OF BUSINESS-TYPE ACTIVITIES			\$ 24,693,430					

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS For the Year Ended June 30, 2012

		Business-type Activities					
	Water	Sewer	Totals	Internal Service			
OPERATING REVENUES Charges for services	\$ 2,296,666	\$ 4,316,641	\$ 6,613,307	\$ 1,803,296			
OPERATING EXPENSES							
Personal services	1,017,462	1,459,019 2,476,481		1,150,764			
Materials and services	1,211,595	2,041,392					
Depreciation	784,658	368,185	1,152,843	8,127			
TOTAL OPERATING EXPENSES	3,013,715	3,868,596	6,882,311	1,801,952			
OPERATING INCOME (LOSS)	(717,049)	448,045 (269,004)		1,344			
NONOPERATING REVENUES (EXPENSES)							
Interest earned on investments	15,839	17,441	33,280	-			
Miscellaneous	169,335	2,590,084	2,759,419	126,440			
Watershed logging	(21,642)	_	(21,642)				
Interest	(248,066)	(84,040)	(332,106)	-			
Total nonoperating revenues (expenses)	(84,534)	2,523,485	2,438,951	126,440			
Income (loss) before transfers	(801,583)	2,971,530	2,169,947	127,784			
TRANSFERS							
Transfers in	300,962	1,145,275	1,446,237	31,800			
Transfers out	(1,627,454)	(2,852,242)	(4,479,696)	-			
TOTAL TRANSFERS	(1,326,492)	(1,706,967)	(3,033,459)	31,800			
Change in net assets	(2,128,075)	1,264,563	(863,512)	159,584			
Net assets at beginning of year	13,672,725	11,556,727	( a a a , a , a , a , a , a , a , a , a	119,484			
Net assets at end of year	\$11,544,650	\$ 12,821,290		\$ 279,068			
ivel assets at end of year	311,344,030	# 12,021,290		\$ 279,000			
Amounts reported for business-type activities in the Statement of Net Assets are different because of the following: A portion of the net revenue (expense) of the internal service fund is allocable							
to business-type activities			191,961				
CHANGE IN NET ASSETS OF BUSINESS-TYPE A	\$ (671,551)						

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended June 30, 2012

Business-

					type Activities
	 Water	 Enterprise	 Totalo		Internal
CASH FLOWS FROM OPERATING ACTIVITIES Receipts from customers Receipts from interfund services provided	\$ 2,349,196	\$ 4,553,143	\$ Totals 6,902,339	\$	Service - 1,505,783
Payments for interfund services used Payments to suppliers Payments to employees	 (88,750) (1,115,592) (1,008,666)	 (133,130) (2,364,569) (1,454,323)	 (221,880) (3,480,161) (2,462,989)		(623,702) (853,251)
NET CASH PROVIDED BY OPERATING ACTIVITIES	 136,188	 601,121	 737,309		28,830
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in	-	-	-		31,800
Transfers out	 (1,627,454)	 (2,248,207)	 (3,875,661)		
NET CASH PROVIDED BY (USED IN) NONCAPITAL FINANCING ACTIVITIES	 (1,627,454)	 (2,248,207)	 (3,875,661)	***************************************	31,800
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES					
Issuance of long-term obligations Acquisition of capital assets Other	-	354,885 (23,102)	354,885 (23,102)		- 126,440
Principal paid on long-term obligations Interest paid on long-term obligations	 (288,670) (253,173)	 (183,986) (185,114)	 (472,656) (438,287)	**********	-
NET CASH PROVIDED BY (USED IN) CAPITAL AND RELATED FINANCING ACTIVITIES	(541,843)	(37,317)	 (579,160)		126,440
CASH FLOWS FROM INVESTING ACTIVITIES  Watershed logging - net Interest on investments	(21,644) 15,839	17,441	(21,644) 33,280		-
NET CASH PROVIDED BY (USED IN) INVESTING ACTIVITIES	 (5,805)	17,441	 11,636		-
Net increase (decrease) in cash and cash equivalents Cash and cash equivalents - beginning of year	 (2,038,914) 3,326,227	(1,666,962) 3,603,365	 (3,705,876) 6,929,592		187,070 15,996
Cash and cash equivalents- end of year	\$ 1,287,313	\$ 1,936,403	\$ 3,223,716	\$	203,066
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES  Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by operating activities	\$ (717,049)	\$ 448,045	\$ (269,004)	\$	1,344
Depreciation Miscellaneous Decrease (increase) in assets	784,658 75,278	368,185 206,982	1,152,843 282,260		8,127 .
Receivables Inventories Increase (decrease) in liabilities	(26,215) (171)	29,520 (2,664)	3,305 (2,835)		(126)
Accounts payable and accrued expenses Deposits payable Compensated absences payable	7,424 3,467 8,796	(453,643) - 4,696	(446,219) 3,467 13,492		19,485 - -
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$ 136,188	\$ 601,121	\$ 737,309	\$	28,830
SUPPLEMENTAL DISCLOSURE OF NONCASH TRANSACTIONS					
Capital contribution Transfers in Transfers out	\$ 94,057 300,962	\$ 2,000,000 1,145,275 (604,035)	\$ 2,094,057 1,446,237 (604,035)	\$	- - -
Total noncash transactions	\$ 101,272	\$ (48,384)	\$ 842,202	\$	ellede concessioner en temperature en

During the year, the City received capital contributions in the amount of \$94,057 for infrastructure assets contributed and \$2,000,000 of long-term obligations which were forgiven by the Oregon Department of Environmental Quality.

# NOTES TO BASIC FINANCIAL STATEMENTS June 30, 2012

# 1. Summary of significant accounting policies

# A. Organization

The City was chartered in 1889 through an act of the state legislature. In 1903, the City became the Columbia County seat.

Control of the City is vested in its mayor and council members who are elected to office by voters within the City. Administrative functions are delegated to individuals who report to and are responsible to the mayor and council. The chief administrative officer is the City Administrator.

The accompanying financial statements present all activities and funds for which the City is considered to be financially accountable. The criteria used in making this determination includes appointment of a voting majority, imposition of will, financial benefit or burden on the primary government and fiscal dependency on the primary government. Based upon the evaluation of these criteria, the City is a primary government with no includable component units.

# B. Government-wide and fund financial statements

The financial statements of the have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting entity for establishing governmental accounting and financial reporting standards.

The basic financial statements include both government-wide and fund based financial statements. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally financed through taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

# 1. Summary of significant accounting policies (continued)

# B. Government-wide and fund financial statements (continued)

The statement of activities presents a comparison between direct expenses and program revenues for the City's programs. Direct expenses are those that are clearly allocable with a specific function or segment. The City does not allocate indirect expenses. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

# C. Measurement Focus and Basis of Accounting

The government-wide financial statements and the proprietary funds financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the City receives value without giving equal value in exchange, include property taxes, grants, entitlements and donations. On the accrual basis of accounting, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The government-wide statements and proprietary funds have applied all Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on Accounting Procedure issued on or before November 30, 1989, unless those pronouncements conflict with or contradict Governmental Accounting Standards Board (GASB) pronouncements. The City has elected not to follow FASB pronouncements issued after November 30, 1989.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the functions of the City, the elimination of which would distort the direct costs and program revenues reported for the various functions concerned.

In the government-wide and proprietary fund financial statements, when both restricted and unrestricted resources are available for use it is the City's policy to use restricted resources first, then unrestricted resources, as they are needed.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# 1. Summary of significant accounting policies (continued)

# C. Measurement Focus and Basis of Accounting (continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and modified accrual basis of accounting. Revenues are recognized when measurable and available. The City considers all revenues reported in the governmental funds to be available if they are collected within thirty days after year end. Property taxes and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for claims and judgments, which are recognized as expenditures to the extent they have been incurred. Capital asset acquisitions are reported as expenditures in the governmental funds and proceeds from long-term debt are reported as other financing sources.

In the governmental fund financial statements, when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the City Council has provided otherwise in its commitment or assignment actions.

The bases of accounting described above are in accordance with accounting principles generally accepted in the United States of America.

### Fund Financial Statements

The fund financial statements display information at the individual fund level. Each fund is considered to be a separate accounting entity. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and are detailed in the supplemental information.

The City reports the following major governmental funds:

- General accounts for the financial operations of the City except those required to be accounted for in another fund. Principal sources of revenue are property taxes, fees, licenses and state apportionments.
- State Tax Street accounts for the City's street and highway maintenance. Principal sources of revenue are motor vehicle fuel taxes.
- Capital Improvement accounts for all capital improvement projects done by the City.

# 1. Summary of significant accounting policies (continued)

# C. Measurement Focus and Basis of Accounting (continued)

# Fund Financial Statements (continued)

The City reports the following major proprietary funds:

- Water accounts for the water system operations. This fund is predominantly self-supported through user charges to customers.
- Sewer accounts for the sewer system operations. This fund is predominantly self-supported through user charges to customers.

The City also includes the following fund types as other governmental funds

Special revenue - accounts for revenue derived from specific taxes or other revenue sources, which are legally restricted to finance particular functions or activities. When a special revenue fund is not an operating fund, transfers are made from the special revenue fund to the operating funds authorized to make expenditures.

Capital projects - accounts for expenditures on major construction projects or equipment acquisition. The principal sources are proceeds from long-term obligations issued to finance capital acquisitions and improvements.

*Internal service* - accounts for services provided to other departments within the city that benefit from the fund's services.

# D. Budget policies and budgetary control

Generally, Oregon Local Budget Law requires annual budgets be adopted for all funds except agency funds. The modified accrual basis of accounting is used for all budgets. All annual appropriations lapse at fiscal year end.

The City begins its budgeting process by appointing Budget Committee members in the fall of each year. Budget recommendations are developed by management through early spring, with the Budget Committee meeting and approving the budget document in late spring. Public notices of the budget hearing are generally published in May or June and the hearing is held in June. The City adopts the budget, makes appropriations, and declares the tax levy no later than June 30.

Expenditure appropriations may not be legally over-expended, except in the case of grant receipts and bond sale proceeds which could not be reasonably estimated at the time the budget was adopted.

# 1. Summary of significant accounting policies (continued)

# D. Budget policies and budgetary control (continued)

The resolution authorizing appropriations for each fund sets the level at which expenditures cannot legally exceed appropriations. The City establishes levels of budgetary control at personal services, materials and services, capital outlay, operating contingencies, and debt service for all funds, except the General Fund, where budgetary control is established at the department level.

Budget amounts shown in the basic financial statements have been revised since the original budget amounts were adopted. The City must authorize all appropriation transfers and supplementary budgetary appropriations.

# E. Use of estimates

The process of preparing financial statements in conformity with generally accepted accounting principles requires the use of estimates and assumptions regarding certain types of assets, liabilities, revenues, and expenses. Such estimates primarily relate to unsettled transactions and events as of the date of the financial statements. Accordingly, upon settlement, actual results may differ from estimated amounts.

# F. Cash and cash equivalents

For purposes of reporting cash flows, cash and cash equivalents include cash on hand, checking, savings and money market accounts and any highly-liquid debt instruments.

# G. Receivables

Property taxes are assessed and become a lien on all taxable property as of July 1. Property taxes are levied on November 15. Collection dates are November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15 or February 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

Property taxes receivable collected within 60 days subsequent to year-end are considered measurable and available, and are recognized as revenues. All other property taxes receivable are offset by deferred revenue because they are not deemed available to finance operations of the current period.

Assessment liens receivable in the General fund are recorded as receivables at the time property owners are assessed for property improvements. The unpaid liens and related interest receivable are offset by deferred revenue and, accordingly, have not been recorded as revenue.

# 1. Summary of significant accounting policies (continued)

# G. Receivables (continued)

Receivables for federal and state grants, state, county, and local shared revenue are recorded as revenue in all fund types as earned. No allowance for doubtful accounts is necessary.

Receivables of the Proprietary Funds are recorded as revenue as earned. The allowance for doubtful accounts is established on a specific identification basis.

### H. Inventories

Inventories are valued at the lower of cost (first-in, first-out method) or market. Inventories consist of expendable supplies held for consumption.

# I. Capital Assets

Capital assets, which include property, plant, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are charged to expenditures as purchased in the governmental fund statements, and capitalized in the proprietary fund statements. Capital assets are recorded at historical cost or estimated historical cost. Donated assets are recorded at estimated fair value as of the date of the donation.

Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more, and an estimated useful life of greater than five years. Additions or improvements and other capital outlays that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Other costs for repairs and maintenance are expensed as incurred.

Depreciation on exhaustible assets is recorded as an allocated expense in the statement of activities with accumulated depreciation reflected in the statement of net assets and is provided on the straight-line basis over the following estimated useful lives:

Asset	<u>Years</u>
Buildings and improvements	25 - 40
Improvements other than buildings	20 - 30
Machinery and equipment	5 - 20
Vehicles	5 - 15
Infrastructure	25 - 50

Depreciation is taken in the year the assets are acquired or retired based upon the number of months held. Gains or losses from sales or retirements of capital assets are included in operations of the current period.

# 1. Summary of significant accounting policies (continued)

# J. Long-term obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are treated as period costs in the year of issue and are shown as other financing uses.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

# K. Compensated absences

### 1. Sick leave

The City has a policy which permits full-time employees to earn sick leave at the rate of one day per month and accumulate a maximum of 120 days.

Sick leave, which does not vest, is recognized in funds when leave is taken.

### 2. Vacation leave

Each employee earns vacation at rates determined by their length of employment. An employee can accumulate a maximum of 600 hours.

Vacation leave is accrued as it is earned. For governmental funds, the non-current portion (the amount estimated to be used in subsequent fiscal years) is maintained separately and represents a reconciling item between the fund-level and government-wide presentations. Only the current portion is reported in the governmental funds, and is calculated based on historical trends. In business-type/enterprise funds, both the current and long-term liabilities are recorded.

# 1. Summary of significant accounting policies (continued)

# L. Equity

Equity on the government-wide and proprietary fund financial statements is classified as net assets and displayed in three components in the government-wide financial statements:

*Invested in capital assets, net of related debt* – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

Restricted net assets – Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

*Unrestricted net assets* – All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

The Governmental Accounting Standards Board (GASB) has issued Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54). This Statement defines the different fund balance categories that a governmental entity must use for financial reporting purposes in its governmental fund types.

GASB 54 requires governmental type fund balance amounts to be properly reported within one of the fund balance categories list below:

*Non-spendable* — Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** — Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed — Amounts that can be used only for specific purposes determined by a formal action of the City Council. The City Council is the highest level of decision-making authority for the City. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the City Council.

Assigned — Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The City Council has granted authority to assign fund balance amounts.

*Unassigned* — the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Additionally, other funds may report negative unassigned fund balance in certain circumstances.

#### 2. Deposits and investments

The City maintains a pool of cash and investments that are available for use by all funds. Each fund's portion of this pool is displayed on the financial statements as cash and investments. Interest earned on pooled cash and investments is allocated to participating funds based upon their combined cash and investment balances.

Investments, including amounts held in pooled cash and investments are stated at fair value. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, investments with a remaining maturity of more than one year, at the time of purchase are stated at amortized cost. Investments in the State of Oregon Local Government Investment Pool (LGIP) are stated at fair value.

The Oregon State Treasury administers the LGIP. The LGIP is an unrated, open-ended, no-load, diversified portfolio offered to any City, political subdivision or public corporation of the state that by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State's short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the City's position in the LGIP is the same as the value of the pool shares.

Credit risk: Oregon statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the state treasurer's investment pool.

As of June 30, 2012, the City had the following investments:

	Moody's Rating	Maturities	-	Fair Value	Manager 1
State Treasurer's Investment Pool Credit Suisse First Boston USA Wachovia Corp	N/A Aa1 A2	N/A 8/15/2013 5/1/2013	\$	9,736,166 524,930 519,960	*
* Represents 5 percent or more of to	tal investments		<u>\$</u>	10,781,056	

#### 2. Deposits and investments (continued)

Interest Rate Risk: The City does not have a formal policy that limits investment maturities as a means of managing its exposure to fair-value losses arising from increases in interest rates.

Concentration of Credit Risk: The City does not have a formal policy that places a limit on the amount that may be invested in any one insurer.

Custodial Credit Risk – Investments: This is the risk that, in the event of the failure of a counterparty, the City will not be able to recover the value of its investments that are in the possession of an outside party. The City does not have a policy which limits the amount of investments that can be held by counterparties.

Custodial Credit Risk – Deposits: This is the risk that, in the event of a bank failure, the City's deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the City's deposits with financial institutions up to \$250,000 each for the aggregate of all non-interest bearing accounts and the aggregate of all interest bearing accounts at each institution. Deposits in excess of FDIC coverage with institutions participating in the Oregon Public Funds Collateralization Program are collateralized with securities held by the Federal Home Loan Bank of Seattle in the name of the institution. As of June 30, 2012, none of the City's bank balances were exposed to custodial credit risk as they were collateralized with securities held by the pledging financial institution's agent but not in the City's name

A.	The City's deposits and investments at June 30, 2012 are as follow	vs:	
	Total investments	\$	10,781,056
	Cash on hand		1,850
	Deposits with financial institutions		318,045
	Total deposits and investments	<u>\$</u>	11,100,951
B.	Cash and investments by fund:		
	Governmental activities/funds		
	General	\$	1,426,468
	State Tax Street		569,487
	Capital Improvement		4,429,855
	Other governmental funds		1,248,359
	Total governmental activities/funds	***************************************	7,674,169
	Business-type activities / proprietary funds		
	Enterprise funds		
	Water		1,287,313
	Sewer		1,936,403
	Total enterprise funds		3,223,716
	Internal service funds		203,066
	Total business-type activities/proprietary funds	Marrows	3,426,782
	Total cash and investments	<u>\$</u>	11,100,951

# 3. Receivables

A. The City's receivables at June 30, 2012 are shown below:

	*****	Governmental Activities/Funds											
		State Tax		Capital		Other Governmental		Business-type Activities / Proprietary Funds					
		General		Street	<u>In</u>	provement		Funds	Water		Sewer		Totals
Accounts	\$	100,154	\$	24,861	\$	-	\$	118,304	\$ 404,607	\$	700,135	\$	1,348,061
System development charges		-				35,757		_	_		49,028		84,785
Property assessments		4,474		-		-		-	-		386,510		390,984
Property taxes		167,586		-		-		-	-		-		167,586
Interest		14,315		-		-		-	-		-		14,315
Other		32,280		-		-		3,340	840		2,250		38,710
Fines		2,231,478		-		-		-	-		-		2,231,478
Allowance for doubtful													
accounts	_(	2,148,241)		-		-		**	-		-		(2,148,241)
	\$	402,046	\$	24,861	\$	35,757	\$	121,644	\$ 405,447	\$	1,137,923	<u>\$</u>	2,127,678

#### 3. Receivables (continued)

#### B. Property taxes

#### i. Collection procedures

Taxes are levied on July 1 and are payable in three installments due November 15, February 15 and May 15. Columbia County bills and collects property taxes for the City.

#### ii. Transactions

		Balances July 1, 2011	***************************************	2011-12 Levy	Ad	justments	Net Interest (Discounts)	Collections	Balances June 30, 2012
Current Prior	\$	153,313	\$	1,532,289	\$	(8,633) (7,536)	\$ (37,164) 	\$ 1,409,193 66,470	\$ 77,299 90,287
	\$	153,313	\$	1,532,289	<u>\$</u>	(16,169)	\$ (26,184)	\$ 1,475,663	\$ 167,586
Collections received with sixty days of year end in the prior year:  Collections received with sixty days of year end in the current year:  (34,610)  28,158									
Total collections - General Fund \$									

#### iii. Ensuing year's levy

The permanent tax rate is \$1.9078 per \$1,000 assessed value as limited by the Constitution of the State of Oregon.

The tax rate limit of \$10.00 per thousand of assessed value imposed by the Oregon Constitution is not expected to affect this levy.

### 4. Capital assets

A. Transactions for the year ended June 30, 2012 of the governmental activities were as follows:

	Ju	ly 01, 2011	 Additions	June 30, 2012			
Capital assets not being depreciated							
Land	\$	2,022,019	\$ -	\$	2,022,019		
Right-of-way		5,259,111	<u>-</u>		5,259,111		
Library collection		1,297,493	-		1,297,493		
Construction in progress		-	25,127		25,127		
Total capital assets not being depreciated		8,578,623	 25,127		8,603,750		
Capital assets being depreciated							
Buildings and improvements		4,698,124	11,442		4,709,566		
Equipment		1,851,771	16,579		1,868,350		
Infrastructure		5,467,341	 42,916		5,510,257		
Total capital assets being depreciated		12,017,236	 70,937		12,088,173		
Less accumulated depreciation for							
Buildings and improvements		2,066,941	119,922		2,186,863		
Equipment		1,017,632	136,049		1,153,681		
Infrastructure		1,093,825	 165,485		1,259,310		
Total accumulated depreciation		4,178,398	 421,456		4,599,854		
Total capital assets being depreciated, net		7,838,838	 (350,519)	w	7,488,319		
Governmental activities capital assets, net	\$	16,417,461	\$ (325,392)	\$	16,092,069		

B. Depreciation expense for governmental activities is charged to functions/programs as follows:

General government	\$ 855
Public safety	49,795
Highways and streets	252,680
Culture and recreation	 118,126
Total governmental activities depreciation expense	\$ 421,456

#### 4. Capital assets (continued)

C. Transactions for the year ended June 30, 2012 of the <u>business-type activities</u> were as follows:

				A	djustments		
					and		
				]	Reclassifi-		
	J	uly 1, 2011	 Additions	cations	Jı	June 30, 2012	
Capital assets not being depreciated		•					
Land	\$	1,006,535	\$ -	\$	-	\$	1,006,535
Construction in progress		3,196,725	 964,043		(2,378,170)		1,782,598
Total capital assets not being depreciated		4,203,260	 964,043		(2,378,170)		2,789,133
Capital assets being depreciated							
Buildings and improvements		22,184,562	133,602		2,342,320		24,660,484
Equipment		7,265,512	421,463		35,850		7,722,825
Infrastructure		14,740,618	 417,123		_		15,157,741
Total capital assets being depreciated		44,190,692	 972,188		2,378,170		47,541,050
Less accumulated depreciation							
Buildings and improvements		7,039,858	635,783		-		7,675,641
Equipment		3,299,045	281,021		-		3,580,066
Infrastructure		7,199,485	 244,166		-		7,443,651
Total accumulated depreciation		17,538,388	 1,160,970		_		18,699,358
Total capital assets being depreciated, net		26,652,304	(188,782)		2,378,170		28,841,692
Business-type activities capital assets, net	\$	30,855,564	\$ 775,261	\$	_	\$	31,630,825

D. Depreciation expense for business-type activities is charged to functions/programs as follows:

Water	\$	784,658
Sewer		368,185
Depreciation charged to Internal Service Fund		8,127
Total business-type activities depreciation expense	<u>\$</u>	1,160,970

#### 5. Deferred revenue

Resources owned by the City, which are measurable but not available and, therefore are deferred in the fund financial statements, consist of the following:

		(						
						Other		
		Capital				overnmental		
		General II		Improvement		Funds		Totals
Property taxes	\$	139,428	\$	-	\$	-	\$	139,428
System development charges		-		35,757		-		35,757
Accounts	٠	-		-		80,932		80,932
Fines - net of allowance for doubtful accounts		116,047				-		116,047
	\$	255,475	\$	35,757	\$	80,932	\$	372,164

# 6. Long-term obligations

# A. Transactions for the year ended June 30, 2012 of the governmental activities were as follows:

	 Salances y 1, 2011	Α	dditions Reductions				alances e 30, 2012	Du	alances e Within ne Year
Note Dahlgren land sale contract, interest at 5.25 percent, secured by a deed or trust on land Principal	\$ 82,242	\$	-	\$	47,522	\$	34,720	\$	34,720
Interest	 4,199		1,892		4,318		1,773		·
	 86,441		1,892		51,840		36,493		
Compensated absences The City's full-time employees earn vacation at rates determined by their length their length of employment, but must use their									
vacation within 18 months after it is earned	 188,189	***************************************	180,780		188,189		180,780		180,780
Total governmental activities long-term obligations Accrued interest	274,630 4,199		182,672 1,892		240,029 4,318		217,273 1,773		215,500
Principal	\$ 270,431	\$	193,245		235,711	\$	215,500		

# B. Transactions for the year ended June 30, 2012 of the <u>business-type activities</u> were as follows:

Loans:		Balances ly 1, 2011	Additions		Reductions		Balances June 30, 2012		Due Within	
State of Oregon Department of Environmental Quality, due in 39 equal semi-annual installments of \$41,659.36, including 3 percent interest. Original amount authorized \$1,200,000, net operating revenues of sewer system pledged		1								
Principal Interest	\$	274,877 3,076	\$	6,589	\$	75,635 7,683	\$	199,242 1,982	\$	77,925
	hall of Military and	277,953		6,589	***************************************	83,318		201,224		
Oregon Economic and Community Development Department, reference G04004, due in 25 annual installments, beginning December 1, 2005, including 3.0 to 4.50 percent interest, maximum amount of loan authorized \$4,000,000, net operating revenues of water system pledged Principal Interest		3,356,504 80,169		140,663		120,953 138,681		3,235,551 78,187	\$	126,686
		3,436,673		140,663		259,634		3,313,738		

### 6. Long-term obligations (continued)

B. Transactions for the year ended June 30, 2012 of the <u>business-type activities</u> were as follows (continued):

Loans: (continued)	Balances July 1, 2011	Additions	Reductions	Balances June 30, 2012	Balances Due Within One Year		
Oregon Economic and Community Development Department, reference S04004, due in 20 annual installments, beginning December 1, 2006, including 3.53 percent interest, maximum amount of loan authorized \$4,000,000, net operating revenues of water system pledged Principal	\$ 3,243,391	\$ -	\$ 167,717	\$ 3,075,674	\$ 173,638		
Interest	66,186	117,617	114,492	63,061	175,050		
State of Ourse Developed of Francisco	3,309,577	111,367	282,209	3,138,735			
State of Oregon Department of Environmental Quality, due in 30 semi-annual installments from date of project completion, including 2.69 percent interest. Maximum amount authorized \$2,053,000, net operating revenues of sewer system pledged Principal	2,053,000	_	58,351	1,994,649	119,067		
Interest	145,216	54,265	177,431	22,050			
	2,198,216	54,265	235,782	2,016,699			
State of Oregon Department of Environmental Quality, due in 30 semi-annual installments from date of project completion, including 2.69 percent interest. Maximum amount authorized \$4,000,000, net operating revenues of sewer system pledged		·			1		
Principal	3,891,520	108,480	2,050,000	1,950,000	100,000		
State of Oregon Department of Environmental Quality, due in 40 semi-annual installments from date of project completion, including 2.83 percent interest. Maximum amount authorized \$4,559,700, net operating revenues of sewer system pledged							
Principal Interest	-	709,451 10,065	-	709,451 10,065	**************************************		
merest	-	719,516	<u></u>	719,516			
State of Oregon Department of Environmental Quality, due in 10 semi-annual installments from date of project completion, including 1.25 percent interest. Maximum amount authorized \$550,000, net operating revenues of sewer system pledged							
Principal	170,665	140,989	-	311,654			
Interest	2,133	2,856		4,989			
Compensated absences	172,798	143,845	115,511	129,003	129,003		
Total business-type activities long-term obligations	13,402,248	1,409,764	3,026,454	11,785,558	\$ 726,319		
Accrued interest	296,780	321,841	438,287	180,334			
Principal	\$ 13,105,468	\$ 1,087,923	\$ 2,588,167	\$ 11,605,224	•		

#### 6. Long-term obligations (continued)

C. Future maturities for governmental activities long-term obligations outstanding as of June 30, 2012 are as follows:

		Dahlgre	en La	ınd											
Fiscal	Fiscal Sale Contract					mpensated		Totals							
Year	P	rincipal	Ir	nterest	A	bsences	<u>F</u>	Principal		Interest					
2013	\$	34,720	\$	1,773	\$	180,780	\$	215,500	\$	1,773					

D. Future maturities for <u>business-type activities</u> long-term obligations outstanding as of June 30, 2012 are as follows.

	Loans															
Fiscal	-	ODE	EQ.			OECDD, ref. G04004				OECDD, re	ef. S	04004	ODEQ ref. R80161			30161
Year	F	rincipal	I	nterest		Principal		Interest		Principal		Interest	P	Principal		Interest
2013	 \$	77,925	\$	5,397	\$	126,686	\$	134,448	\$	173,638	\$	108,571	\$	119,067	\$	52,859
2014	•	80,277		3,042		132,445		130,014		179,767		102,442		122,291		49,637
2015		41,040		616		138,231		125,378		186,113		96,096		125,603		46,325
2016		, -		_		144,044		120,540		192,683		89,526		129,005		42,923
2017		-		_		144,916		115,319		199,484		82,725		132,499		39,429
2018-22		-		-		820,012		486,658		1,108,152		302,892		718,299		141,341
2023-27		_		-		1,006,709		300,361		1,035,837		92,997		647,885		39,826
2028-32		_		-		722,508		66,088		-		-		-		-
2033-37	deplesion for	-				-		_				-		*		-
	\$	199,242	\$	9,055	\$_	3,235,551	\$	1,478,806	\$	3,075,674	\$	875,249	<u>\$</u>	1,994,649	\$	412,340

			Loans						
	ODEQ ref.	R06801	ODEQ ref.	R80163	ODEQ re	f. R80162	Compensated	Tot	als
	Principal	Interest	Principal	Interest	Principal	Interest	Absences	Principal	Interest
\$	100,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 129,003	\$ 726,319	\$ 301,275
•	100,000		13,756	17,370	33,762	4,168	-	662,298	306,673
	100,000	_	28,099	19,491	68,158	3,260	-	687,244	291,166
	100,000	_	28,900	18,690	69,013	2,405	-	663,645	274,084
	100,000	_	29,724	17,866	69,878	1,540	-	676,501	256,879
	500,000	-	161,819	76,131	70,843	664	-	3,379,125	1,007,686
	500,000	-	186,230	51,720	-	-	-	3,376,661	484,904
	450,000	_	214,324	23,626	-	-	-	1,386,832	89,714
	-	-	46,599	991	-		-	46,599	991
\$	1,950,000	<u>s</u> -	\$ 709,451	\$225,885	\$ 311,654	\$ 12,037	\$ 129,003	\$ 11,605,224	\$ 3,013,372

#### 7. Retirement plan

The City contributes to the Oregon Public Employees' Retirement System (PERS); a cost-sharing, multiple-employer, defined benefit pension plan and the Oregon Public Service Retirement Plan (OPSRP); a cost-sharing, multiple-employer, hybrid pension plan. Both PERS and OPSRP are governed by the Public Employees' Retirement Board (PERB) under the provisions of Oregon Revised Statutes 238. PERS provides retirement benefits under a variety of benefit options, as selected by retiring employees, and provides death and disability benefits. OPSRP provides a combination of retirement benefits under a defined benefit plan and an individual account program (IAP), the balance of which will be paid out in either a lump sum or over a 5, 10, 15, or 20 year period. Employees hired on or after August 29, 2003, participate only in OPSRP. Beginning January 1, 2005, active PERS members hired before August 29, 2003, became members of the IAP of OPSRP. These members retain their existing PERS account, however any future member contributions will be placed in the IAP. A copy of the Oregon Public Employees' Retirement System annual financial report may be obtained by writing to Public Employees' Retirement System, P.O. Box 23700, Tigard, OR 97281-3700, by calling (503) 598-7377 or at www.oregon.gov/PERS.

City employees are eligible to participate after completing six months of service. Covered employees are required by state statute to contribute 6 percent of their compensation to the plan. Current law permits the City to pay this amount on behalf of the employees. The City's contribution rate is set by PERB and is periodically adjusted based upon actuarial computations of the amount needed to provide retirement benefits. For employees hired before August 29, 2003, the City's contribution rate is 18.86 percent of covered compensation. For employees hired on or after August 29, 2003, the City's contribution rate is 14.45 percent for police covered compensation and 17.16 percent of covered compensation for all other employees.

The City's contribution to the plan for the years ending June 30, 2012, 2011, and 2010, were equal to the City's required contributions for each year as follows:

Year Ended	City		Member				
June 30,	_ <u>C</u>	_ <u>C</u>	ontribution	Totals			
2012	\$	722,471	\$	248,999	\$	971,470	
2011		596,981		255,817		852,798	
2010		589,527		251,652		841,179	

#### 8. Interfund transfers

Interfund transfers during the year ended June 30, 2012 were as follows:

		Trans	sfers
		<u>In</u>	Out
Governmental			
General	\$	49,837	\$ 617,228
Street		-	1,334,811
Capital improvement	5,	,251,658	47,996
Other governmental funds		544,242	1,841
Governmental activities – non-cash		604,035	1,446,237
Proprietary			
Water		-	1,627,454
Water - non-cash		300,962	-
Sewer		-	2,248,207
Sewer – non-cash	1.	,145,275	604,035
Internal service	wareinsinn	31,800	
	<u>\$7</u>	,927,809	<u>\$7,927,809</u>

As part of the budget, the City anticipates making interfund transfers to move resources between funds to provide resources for specific expenditures that are not supported by other revenues.

Non-cash transfers occur when a fund acquires capital assets which will be used in the operation of a different fund's activities, issues long-term obligations which will be repaid out of a different fund's resources or pays principal on long-term obligations reported in a different fund.

### 9. Segment information for Enterprise Funds

The City has issued revenue bonds to finance its water and sewer utilities.

Summary financial information for the water and sewer utilities is as follows:

CONDENSED STATEMENT OF NET ASSETS		Water		Sewer
Assets Current assets Capital assets	\$	1,755,374 16,482,173	\$	3,086,535 15,057,920
Total assets		18,237,547		18,144,455
Liabilities Current liabilities Long-term obligations		681,996 6,010,901		455,161 4,868,004
Total liabilities	-	6,692,897		5,323,165
Net assets Invested in capital assets, net of related debt Restricted Unrestricted	***********	10,170,948 610,000 763,702	***********	9,892,924 219,580 2,708,786
Total net assets	\$	11,544,650	\$	12,821,290
CONDENSED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS		2 206 666	ď	4 216 641
Operating revenues (pledged against bonds) Operating expenses (excluding depreciation) Depreciation	\$	2,296,666 2,229,057 784,658	\$	4,316,641 3,500,411 368,185
Operating (loss) Nonoperating revenues (expenses)		(717,049) (84,534)		448,045 2,523,485
Income (loss) before transfers Transfers in Transfers out	********	(801,583) 300,962 (1,627,454)	*************	2,971,530 1,145,275 (2,852,242)
Change in net assets Beginning net assets		(2,128,075) 13,672,725		1,264,563 11,556,727
Ending net assets	\$_	11,544,650	\$_	12,821,290
CONDENSED STATEMENT OF CASH FLOWS  Net cash provided by (used in)  Operating activities  Noncapital financing activities  Capital and related financing activities  Investing activities	\$	136,188 (1,627,454) (541,843) (5,805)	\$	601,121 (2,248,207) (37,317) 17,441
Net (decrease) in cash Beginning cash		(2,038,914) 3,326,227	<u></u>	(1,666,962) 3,603,365
Ending cash	\$	1,287,313	\$	1,936,403

#### 10. Contingencies - earned sick leave

Portions of accumulated sick leave at any point in time can be expected to be redeemed before termination of employment; however, such redemptions cannot be reasonably estimated. As of June 30, 2012, City employees had accumulated 2,378 days of sick leave. Additionally eligible retirees of the City are allowed to request to have accumulated sick leave up to 960 hours deposited into their Voluntary Employee Benefit Association (VEBA) account. As of June 30, 2012 \$83,059 of sick leave has been earned by eligible retirees and could be converted to their VEBA account upon retirement.

#### 11. Risk management

The City is exposed to various risks of loss related to theft of, damage to, and destruction of assets; torts; errors and omissions; injuries to employees; and natural disasters. The City purchases commercial insurance for such risks of loss. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### 12. Restricted net assets

Net assets have been restricted for capital projects due to the City implementing legislation for system development charges:

Government activities:

Capital Improvement

3,286,900

Net assets of business-type activities have also been restricted as required by a lender as follows:

State of Oregon Department of Environmental Quality

§ 219,580

#### 13. Governmental Fund Balances

#### A. Categories

Fund balances for governmental funds have been reported in the categories of nonspendable, restricted, committed, assigned and unassigned. The specific purposes for these amounts are as follows:

					Other						
				State		Capital	Governmental				
Fund balances:		General	St	reet Tax	In	provement		Funds		Totals	
Nonspendable:											
Inventory	\$	_	\$	52,792	\$	-	\$	-	\$	52,792	
Prepaids		25,670		-		-		140		25,810	
Restricted for:											
Capital projects		-		-		4,374,853		-		4,374,853	
Community enhancement		-		_		-		43,559		43,559	
Tourism		_		-		-		303,736		303,736	
Highways and streets		-		562,248		-		-		562,248	
Grant programs		34,950		-		-		-		34,950	
Other purposes		-		-		-		123,781		123,781	
Committed for:											
Arts commission		· _		-		-		40,250		40,250	
Parks capital		-		-				78,605		78,605	
Library equipment		-		-		-		26,547		26,547	
Library facilities		-		-		•		293,709		293,709	
Assigned for:											
Police		-		-		-		4,522		4,522	
Capital projects		_		_		-		350,000		350,000	
Unassigned:	****	1,200,849				-		(140)		1,200,709	
Total fund balances	\$	1,261,469	\$	615,040	\$	4,374,853	\$	1,264,709	\$	7,516,071	

#### 14. Debt covenants

Net operating revenues, defined as gross operating revenue less operating expenses of the facility, are irrevocably pledged for payment of certain loan obligations. Net operating revenues of the Sewer Fund are pledged to the Oregon Department of Environmental Quality (ODEQ) Sewer Separation Project loan, as well as the 2003/2004 I&I Correction Projects, the Wastewater I & I Infiltration Reduction loan, and the Wastewater Facilities Planning loan (all of which are not currently in re-payment). Net operating revenues of the Water Fund are pledged to the Oregon Economic and Community Development Department (OECDD) loan numbers G04004 and S04004.

In addition to pledged revenues, the OECDD loans number G04004 and S04004 require the City to charge rates and fees in connection with operation of the Water system adequate to generate net operating revenues each fiscal year of at least 120% of annual debt service due in the fiscal year. Net operating revenue for the Water system for the fiscal year was \$145,880, while 120% of the debt service for the fiscal year was \$541,843.

The ODEQ requires the City to maintain Sewer rates and fees sufficient to generate net operating revenues in each fiscal year of at least 105% of the debt service requirement for the fiscal year. Net operating revenue for the current fiscal year was \$999,476, while 105% of the debt service requirement was \$379,365. The loans for the 2003/2004 I & I Correction Projects, the Wastewater I & I Infiltration Reduction, and the Wastewater Facilities Planning also require Sewer rates and fees sufficient to generate net operating revenues in excess of debt service requirements. However, until these loans enter repayment the annual debt service requirement is not established.

#### 15. Expenditures in excess of appropriations

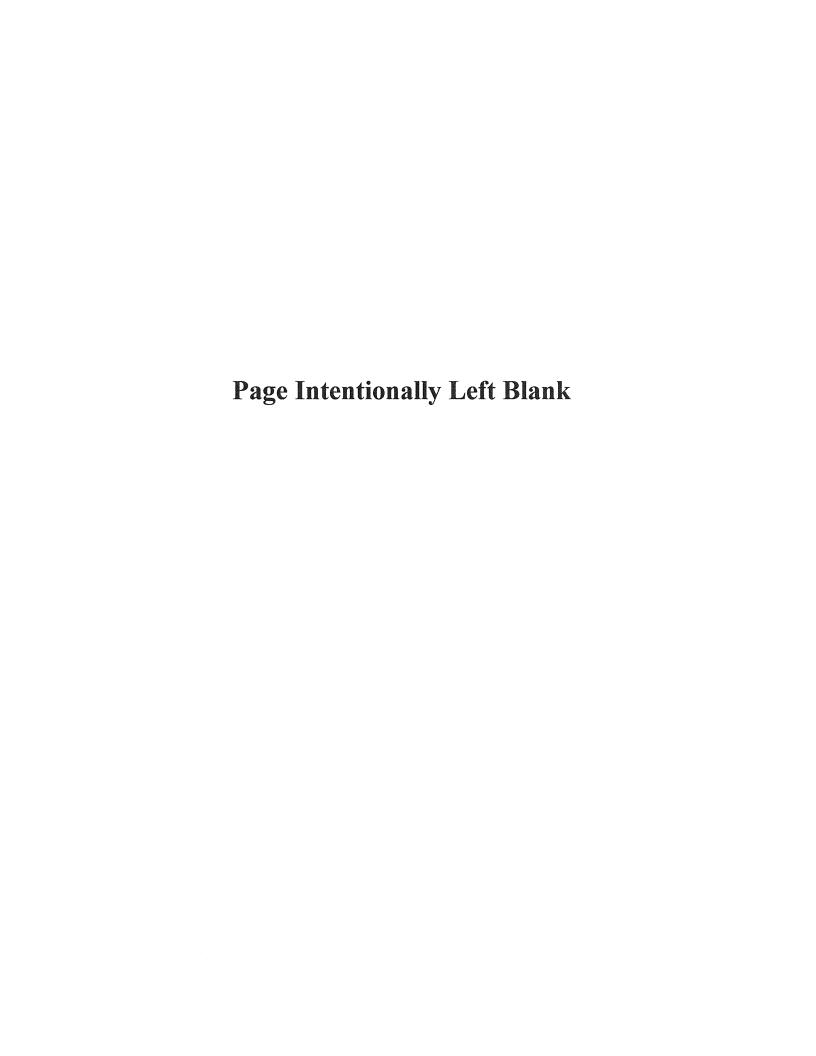
Oregon law prohibits expenditures or expenses of a fund in excess of board-approved appropriations.

Expenditures in excess of appropriations occurred as follows:

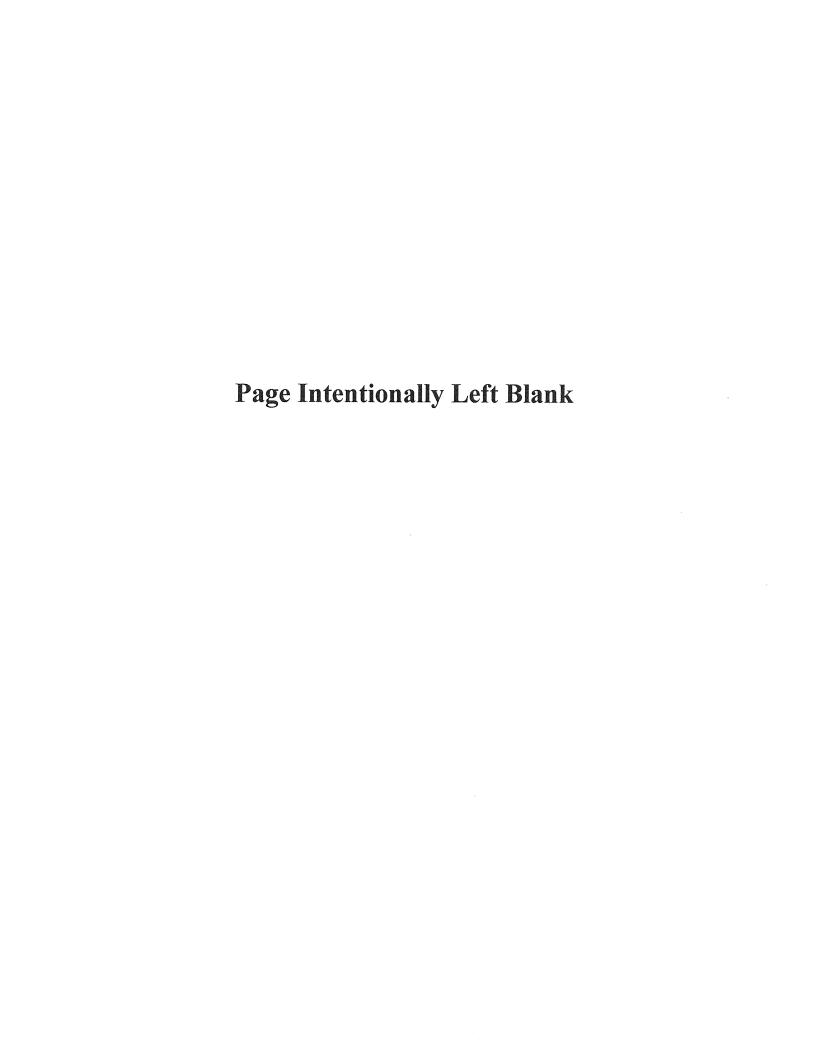
Fund/Category	Appı	ropriation	 Actual	<u>Variance</u>			
Sewer WTP - Pumps	\$	138,360	\$ 138,449	\$	(89)		

#### 16. Prior period adjustment

During the fiscal year, an adjustment of \$85,452 was made to deferred revenue in the Sewer fund as a prior period adjustment to reclassify long-term receivables previously recorded as revenue.



# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES



# CAPITAL IMPROVEMENT - A MAJOR CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

	O	riginal and Final Budget		Actual	Variance			
REVENUES	*************				***************************************			
System development charges	\$	151,500	\$	78,406	\$	(73,094)		
Intergovernmental		345,000		-		(345,000)		
Miscellaneous	****			30,270	**************************************	30,270		
TOTAL REVENUES		496,500	Section 22-ex	108,676	***************************************	(387,824)		
EXPENDITURES								
Capital outlay		3,534,110		1,541,520		1,992,590		
Contingency		519,160	***************************************	_		519,160		
TOTAL EXPENDITURES	dinomonitain	4,053,270		1,541,520		2,511,750		
Excess (deficiency) of revenues over expenditures		(3,556,770)	************	(1,432,844)		2,123,926		
OTHER FINANCING SOURCES (USES)								
Issuance of long-term obligations		1,250,000		604,035		(645,965)		
Transfers in		5,331,930		5,251,658		(80,272)		
Transfers out		(51,840)		(47,996)	estantistic en	3,844		
TOTAL OTHER FINANCING SOURCES (USES)	***************************************	6,530,090	watersamen	5,807,697		(722,393)		
Net change in fund balance		2,973,320		4,374,853		1,401,533		
Fund balance at beginning of year	***************************************	~		***		-		
Fund balance at end of year	\$	2,973,320	\$	4,374,853	\$	1,401,533		

# COMBINING BALANCE SHEET OTHER GOVERNMENTAL FUNDS June 30, 2012

			-	Capital Projects	-	
		C ! - 1		ater System		
		Special		provement		T-4-1-
ASSETS		Revenue		Reserve		Totals
Cash and investments	\$	909 250	\$	250,000	Φ	1 249 250
Receivables	Ф	898,359	Ф	350,000	\$	1,248,359
		121,644		· <b>-</b>		121,644
Prepaids		140		<del></del>		140
TOTAL ASSETS		1,020,143	\$	350,000	\$	1,370,143
LIABILITIES						
Accounts payable and accrued expenses	\$	24,502	\$	_	\$	24,502
Deferred revenue	*************	80,932			-	80,932
TOTAL LIABILITIES		105,434		-		105,434
FUND BALANCE						
Nonspendable		140		_		140
Restricted		471,076		-		471,076
Committed		439,111		-		439,111
Assigned		4,522		350,000		354,522
Unassigned		(140)		•		(140)
TOTAL FUND BALANCE	***************************************	914,709		350,000	<del></del>	1,264,709
TOTAL LIABILITIES AND FUND BALANCE	_\$_	1,020,143	\$	350,000	\$	1,370,143

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS For the Year Ended June 30, 2012

		Special Revenue	Wa Imp	Capital Projects ter System provement Reserve		Totals
REVENUES			•		•	110 505
Licenses and permits	\$	118,735	\$	-	\$	118,735
Transient room tax		74,123		-		74,123
Intergovernmental		173,354		-		173,354
Interest		1,564		1,841		3,405
Miscellaneous		24,898		-		24,898
TOTAL REVENUES	4-2-2-11-2-7-2-2-2-2-2-2-2-2-2-2-2-2-2-2-	392,674		1,841		394,515
EXPENDITURES Current General government Public safety		174,020 63,066		- -		174,020 63,066
Culture and recreation		154,983		-		154,983
Capital outlay		-				
TOTAL EXPENDITURES	Married Control	392,069	anny day (ay ay jak ja			392,069
Excess of revenues over expenditures		605	-	1,841		2,446
OTHER FINANCING SOURCES (USES)						
Transfers in		544,242		-		544,242
Transfers out		-	***************************************	(1,841)		(1,841)
TOTAL OTHER FINANCING SOURCES (USES)		544,242	B. C.	(1,841)		542,401
Net change in fund balances		544,847		-		544,847
Fund balances at beginning of year		369,862		350,000		719,862
Fund balances at end of year	\$	914,709	\$	350,000	\$	1,264,709

#### COMBINING BALANCE SHEEET SPECIAL REVENUE FUNDS June 30, 2012

	I	Building		St. Helens Visitors and Tourism		State Revenue Sharing		Community Development		Community Enhancement		Totals
ASSETS  Cash and investments  Receivables, net  Prepaids	\$	20,834 - 140	\$	294,521 10,971	\$	97,380 26,401	\$	(3,340) 84,272	\$	488,964 - -	\$	898,359 121,644 140
TOTAL ASSETS	<u>\$</u>	20,974	<u>\$</u>	305,492	<u>\$</u>	123,781	<u>\$</u>	80,932	\$	488,964	\$	1,020,143
LIABILITIES  Accounts payable and accrued expenses Deferred revenue  TOTAL LIABILITIES	\$	20,974	\$	1,756	\$		\$	80,932 80,932	\$	1,772	\$	24,502 80,932 105,434
FUND BALANCE  Nonspendable Restricted Committed Assigned Unassigned	and	140 - - - (140)		303,736	Madasay	123,781	-	- - - -	-	43,559 439,111 4,522		140 471,076 439,111 4,522 (140)
TOTAL FUND BALANCE	***************************************			303,736		123,781		-		487,192		914,709
TOTAL LIABILITIES AND FUND BALANCE	\$	20,974	<u>\$</u>	305,492	\$	123,781	\$	80,932	<u>\$</u>	488,964	\$	1,020,143

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE SPECIAL REVENUE FUNDS For the Year Ended June 30, 2012

α.		
	Helens	

	Building	911 Emergency	Visitors and Tourism	State Revenue Sharing	Community Development	Community Enhancement	Totals
REVENUES							
Licenses and pennits	\$ 118,73	5 \$ -	S -	S -	\$ -	\$ -	\$ 118,735
Transient room tax			74.123	-	-	-	74,123
Intergovernmental		63,066	-	106,908	-	3,380	173.354
Interest			-	-	-	1,564	1,564
Miscellaneous	2,07	-	*	*	6.680	16.147	24,898
TOTAL REVENUES	120,80	63.066	74,123	106,908	6.680	21,091	392.674
EXPENDITURES							
Current							
General government	174,020		-	-	-	-	174,020
Public safety		63,066		-			63,066
Culture and recreation		-	50,199	54,819	6,680	43,285	154,983
TOTAL EXPENDITURES	174,020	63,066	50,199	54.819	6.680	43.285	392,069
Excess (deficiency) of revenues over expenditures	(53,214	-	23,924	52,089	-	(22,194)	605
OTHER FINANCING SOURCES							
Transfers in	34,74	***	*	-	109	`509.386	544,242
Net change in fund balance	(18,46)	r) -	23,924	52,089	109	487,192	544,847
Fund balance at beginning of year	18,467	-	279,812	71.692	(109)		369.862
Fund balance at end of year	<u>s</u>	<u>s</u>	\$ 303.736	\$ 123,781	<u>s</u> -	<u>\$ 487.192</u>	<u>\$ 914.709</u>

### BUILDING - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

		Budget		Actual	7	Variance
REVENUES	-					****
Licenses and permits	\$	168,500	\$	118,735	\$	(49,765)
Miscellaneous		500		2,071		1,571
TOTAL REVENUES		169,000		120,806		(48,194)
EXPENDITURES						
Personal services		139,410		136,854		2,556
Materials and services		45,480		37,166		8,314
Contingency	***************************************	17,310	-	-	400.000	17,310
TOTAL EXPENDITURES	***************************************	202,200	May may page	174,020		28,180
Excess (deficiency) of revenues over expenditures		(33,200)		(53,214)		(20,014)
OTHER FINANCING SOURCES (USES)						
Transfers in		**************************************	***************************************	34,747	<del>-</del>	34,747
Net change in fund balance		(33,200)		(18,467)		14,733
Fund balance at beginning of year		33,200		18,467	*********	(14,733)
Fund balance at end of year	\$	<b></b>	\$		<u>\$</u>	

### 911 EMERGENCY - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

		Budget		Actual		Variance
REVENUES Intergovernmental	\$	65,000	\$	63,066	\$	(1,934)
EXPENDITURES  Materials and services		65,000	· constitution de	63,066	-	1,934
Net change in fund balance		-		-		-
Fund balance at beginning of year	<del></del>				-	
Fund balance at end of year	<u>\$</u>		\$		\$	

# ST. HELENS VISITORS AND TOURISM - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

	Budget		Actual		Variance	
REVENUES						
Transient room tax	<u>\$</u>	64,900	\$	74,123	\$	9,223
EXPENDITURES						
Materials and services		65,000		50,199		14,801
Contingency		282,820	***************************************		alusanum farancem	282,820
TOTAL EXPENDITURES	<del></del>	347,820		50,199		297,621
Net change in fund balance		(282,920)		23,924		306,844
Fund balance at beginning of year	************************************	282,920	where we will all the	279,812		(3,108)
Fund balance at end of year	<u>\$</u>	· <b>-</b>	\$	303,736	\$	303,736

# STATE REVENUE SHARING - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

		Budget		Actual	Variance	
REVENUES Intergovernmental	\$	91,500	\$	106,908	\$	15,408
EXPENDITURES						
Materials and services		55,400		54,819		581
Contingency		116,250		<b>300</b>	4	116,250
TOTAL EXPENDITURES		171,650		54,819		116,831
Net change in fund balance		(80,150)		52,089		132,239
Fund balance at beginning of year	-	80,150	amenon distribut	71,692	***************************************	(8,458)
Fund balance at end of year	\$		\$	123,781	\$	123,781

# COMMUNITY DEVELOPMENT - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

	Original and Final		,
	Budget	Actual	Variance
REVENUES			
Intergovernmental	\$ 450,000	\$ -	\$ (450,000)
Miscellaneous	6,830	6,680	(150)
TOTAL REVENUES	456,830	6,680	(450,150)
EXPENDITURES			
Materials and services	56,830	6,680	50,150
Capital outlay	400,000	-	400,000
TOTAL EXPENDITURES	456,830	6,680	450,150
Excess of revenues over expenditures	-	-	_
OTHER FINANCING SOURCES			
Transfers in	-	109	109
Net change in fund balance	-	109	109
Fund balance at beginning of year	-	(109)	(109)
Fund balance at end of year	\$	\$ -	\$ -

# COMMUNITY ENHANCEMENT - SPECIAL REVENUE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

	Budget	Actual	Variance
REVENUES Intergovernmental Interest Miscellaneous	\$ - 1,490 9,000	\$ 3,380 1,564 16,147	\$ 3,380 74 7,147
TOTAL REVENUES	10,490	21,091	10,601
EXPENDITURES Public art Materials and services	33,750	2,233	31,517
Library improvements - building Materials and services	7,000	6,500	500
Library improvements - equipment Materials and services	13,620	11,932	1,688
Park improvements  Materials and services	27,500	11,442	16,058
Police Data Cellular Materials and services	6,000	5,678	322
PEG Access  Materials and services	12,000	2,037	9,963
Grants Materials and services	-	3,463	(3,463)
Contingency	175,380	***	175,380
TOTAL EXPENDITURES	275,250	43,285	231,965
Excess (deficiency) of revenues over expenditures	(264,760)	(22,194)	242,566
OTHER FINANCING SOURCES (USES) Transfers in	609,670	509,386	(100,284)
Net change in fund balance Fund balance at beginning of year	344,910	487,192	142,282
Fund balance at end of year	\$ 344,910	\$ 487,192	\$ 142,282

# WATER SYSTEM IMPROVEMENT RESERVE - CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

	. ]	Budget		Actual		Variance
REVENUES Interest	\$	1,800	\$	1,841	\$	41
OTHER FINANCING (USES) Transfers out		(1,800)	decreasive process	(1,841)	***************************************	(41)
Net change in fund balance Fund balance at beginning of year	<del></del>	350,000		350,000		-
Fund balance at end of year	\$	350,000	\$	350,000	\$	-

### WATER - ENTERPRISE FUND (A MAJOR FUND) SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

	Budget	Actual	Variance
REVENUES			
Charges for services	\$ 2,283,500	\$ 2,296,666	\$ 13,166
Interest	20,000	15,839	(4,161)
Miscellaneous	38,000	75,278	37,278
TOTAL REVENUES	2,341,500	2,387,783	46,283
EXPENDITURES			
Personal services	1,043,180	1,008,666	34,514
Materials and services	1,398,900	1,233,237	165,663
Debt service	541,860	541,843	17
Operating contingencies	600,000		600,000
TOTAL EXPENDITURES	3,583,940	2,783,746	800,194
Excess (deficiency) of revenues over expenditures	(1,242,440)	(395,963)	846,477
OTHER FINANCING SOURCES (USES)			
Transfers out	(1,635,930)	(1,627,454)	8,476
Net change in fund balance	(2,878,370)	(2,023,417)	854,953
Fund balance at beginning of year	3,246,470	3,592,143	345,673
Fund balance at end of year	\$ 368,100	1,568,726	\$ 1,200,626
Reconciliation to generally accepted accounting	principles		
Capital assets, net	•	16,482,173	
Accrued interest payable		(141,248)	
Compensated absences payable		(53,776)	
Long-term obligations		(6,311,225)	
Net assets - ending		\$ 11,544,650	

### SEWER - ENTERPRISE FUND (A MAJOR FUND) SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

				Actual	Variance
REVENUES		Budget			V di luitoc
Charges for services	\$	4,489,800	\$	4,316,641 \$	(173,159)
Interest	·	16,000	•	17,441	1,441
Miscellaneous		23,000		206,982	183,982
	***************************************	***************************************			
TOTAL REVENUES	al distance and a second second second	4,528,800		4,541,064	12,264
EXPENDITURES					
Collection sewer services					
Personal services		957,210		825,913	131,297
Materials and services		1,226,030		1,140,552	85,478
Capital outlay		0		0	, -
Debt service		380,110		379,365	745
Operating contingencies		731,000		_	731,000
Total collection sewer services	waannan kala ka ya caa aka ka a	2,563,350		2,345,830	217,520
Secondary sewer service					
Personal services		225,080		218,398	6,682
Materials and services		438,420		342,710	95,710
Capital outlay	And desired the second second	13,000		12,811	189
Total secondary sewer service		676,500		573,919	102,581
Primary sewer service					
Personal services		139,670		135,776	3,894
Materials and services		368,260		309,738	58,522
Capital outlay		13,000	***********	12,811	189
Total primary sewer service	war all and produced and all the	520,930		458,325	62,605
Stormwater sewer services					
Personal services		211,100		193,946	17,154
Materials and services	***************************************	244,220		210,484	33,736
Total stormwater sewer services		455,320		404,430	50,890
Continued on page 49					

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# SEWER - ENTERPRISE FUND (A MAJOR FUND) SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (Continued)

		Budget		Actual		Variance
EXPENDITURES (continued)						
WTP - pumps						
Personal services	\$	84,210	\$	81,495	\$	2,715
Materials and services		54,150		56,954	***************************************	(2,804)
Total WTP - pumps		138,360	withing	138,449	- Andrewski (nysk	(89)
Contingency		731,000		_	*****	731,000
TOTAL EXPENDITURES		5,085,460	**************	3,920,953	destable	1,164,507
Excess (deficiency) of revenues over expenditure		(556,660)	-	620,111	-	1,176,771
OTHER FINANCING SOURCES (USES)						
Issuance of long-term obligations		-		354,885		354,885
Transfers out		(2,382,180)	***************************************	(2,248,207)		133,973
TOTAL OTHER FINANCING SOURCES (US:		(2,382,180)	**********	(1,893,322)	***************************************	488,858
Net change in fund balance		(2,938,840)		(1,273,211)		1,665,629
Fund balance at beginning of year		3,925,490		3,965,804		40,314
Prior period adjustment				(85,452)		(85,452)
Fund balance at end of year	\$	986,650		2,607,141	<u>\$</u>	1,620,491
Reconciliation to generally accepted accounting	ıg pı	rinciples				
Capital assets, net				15,057,920		
Deferred revenue				435,538		
Accrued interest payable				(39,086)		
Compensated absences payable				(75,227)		
Long-term obligations			**************************************	(5,164,996)		
Net assets - ending			<u>\$</u>	12,821,290		

#### COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS June 30, 2012

	_Ma	Fleet aintenance	Administrativ		Public Works			Totals
ASSETS CURRENT ASSETS								
Cash and investments	\$	58,900	\$	141,474	\$	2,692	\$	203,066
Inventories		9,326			<del>-</del>			9,326
Total current assets		68,226		141,474		2,692		212,392
Capital assets, net	****	90,732		-		-		90,732
TOTAL ASSETS	***************************************	158,958		141,474		2,692		303,124
LIABILITIES								
CURRENT LIABILITIES								
Accounts payable and accrued expenses		12,457		8,907		2,692		24,056
NET ASSETS								
Invested in capital assets, net of related debt		90,732		-		•		90,732
Unrestricted		55,769		132,567		_		188,336
TOTAL NET ASSETS	_\$_	146,501	_\$_	132,567	\$	-	_\$_	279,068

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND NET ASSETS INTERNAL SERVICE FUNDS For the Year Ended June 30, 2012

	Fleet Maintenance	Administrative Services	Public Works	Totals
OPERATING REVENUES Charges for services	\$ 295,840	\$ 1,209,943	\$ 297,513	\$ 1,803,296
OPERATING EXPENSES				
Personal services	180,807	862,656	107,301	1,150,764
Materials and services	79,889	372,960	190,212	643,061
Depreciation	8,127	•	<u> </u>	8,127
TOTAL OPERATING EXPENSES	268,823	1,235,616	297,513	1,801,952
OPERATING INCOME (LOSS)	27,017	(25,673)	-	1,344
NONOPERATING REVENUES				
Miscellaneous		126,440	## ***********************************	126,440
Income before transfers	27,017	100,767	-	127,784
TRANSFERS				
Transfers in		31,800		31,800
Change in net assets	27,017	132,567	-	159,584
Net assets at beginning of year	119,484	-		119,484
Net assets at end of year	\$ 146,501	\$ 132,567	\$ -	\$ 279,068

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS For the Year Ended June 30, 2012

				lministrative Services	Public Works			Totals
CASH FLOWS FROM OPERATING ACTIVITIES  Receipts from interfund services provided  Payments to suppliers  Payments to employees	\$	295,840 (72,129) (180,807)	\$	1,209,943 (364,053) (862,656)	\$	297,513 (187,520) (107,301)		1,803,296 (623,702) (1,150,764)
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES		42,904		(16,766)		2,692	***	28,830
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in	- April - Sandania - April - A	-	womanisom	31,800	and the second		***************************************	31,800
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Other	MANAGEMENT OF THE PARTY OF THE	-		126,440	-	-		126,440
Net increase in cash and cash equivalents  Cash and cash equivalents - beginning of year	Market Specification	42,904 15,996	Name of Spinson	141,474		2,692	ata da sa	187,070 15,996
Cash and cash equivalents- end of year	\$	58,900	\$	141,474	<u>\$</u>	2,692	\$	203,066
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities	\$	27,017	\$	(25,673)	\$	-	\$	1,344
Depreciation		8,127		-		-		8,127
Decrease (increase) in assets Inventories Increase (decrease) in liabilities		(126)		-		-		(126)
Accounts payable and accrued expenses	****	7,886	***************************************	8,907	***************************************	2,692	**********	19,485
NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES	\$	42,904	<u>\$</u>	(16,766)	<u>\$</u>	2,692	\$	28,830

# FLEET MAINTENANCE - INTERNAL SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

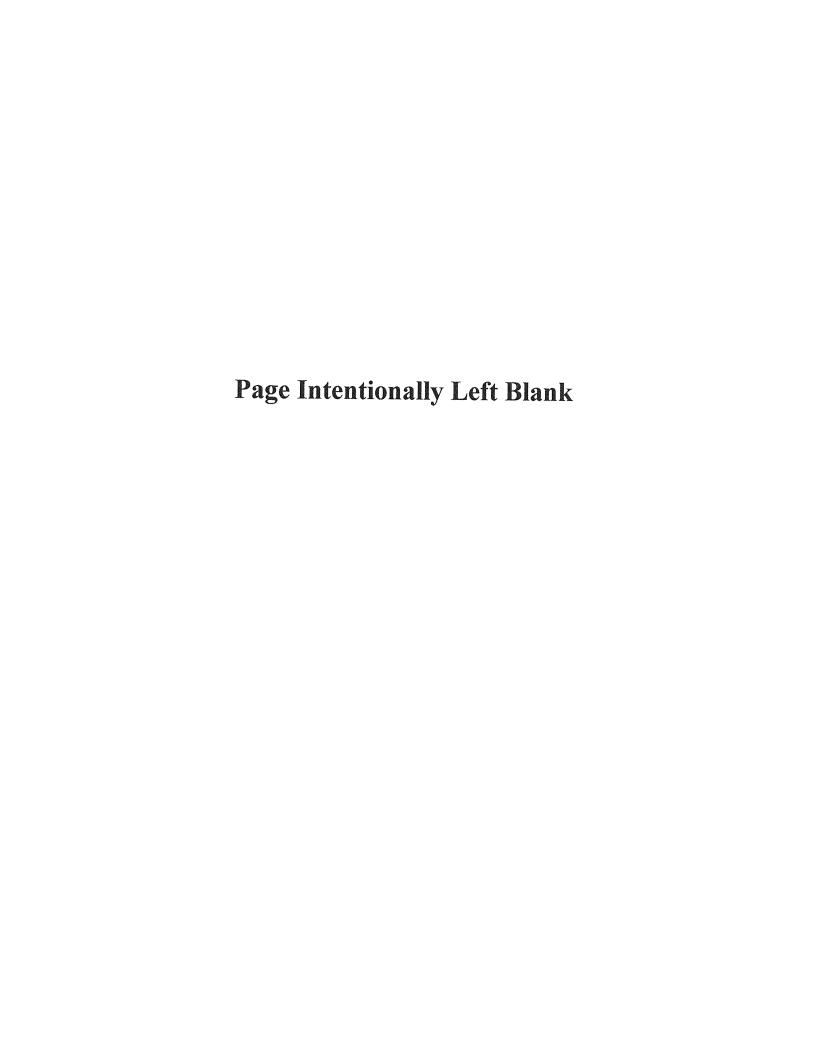
	Е	Budget		Actual		Variance
REVENUES						
Charges for interfund services						
Street	\$	-	\$	73,960	\$	73,960
Water		_		88,750		88,750
Storm drain		_	•	14,790		14,790
Sewer				44,380		44,380
Secondary sewer		-		44,380		44,380
Primary sewer		295,840		29,580	***************************************	(266,260)
Total charges for interfund services		295,840	***************************************	295,840	***************************************	_
EXPENDITURES						
Personal services		185,130		180,807	*	4,323
Materials and services		97,230		79,889		17,341
Contingency	<del></del>	20,000				20,000
TOTAL EXPENDITURES	-	302,360		260,696		41,664
Net change in fund balance		(6,520)		35,144		41,664
Fund balance at beginning of year		6,520		20,625		14,105
Fund balance at end of year	\$	_		55,769	\$	55,769
Reconciliation to generally accepted accounting p	orinciple	s		00.720		
Capital assets, net			***************************************	90,732		
Net assets - ending			\$	146,501		

# ADMINISTRATIVE SERVICES - INTERNAL SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

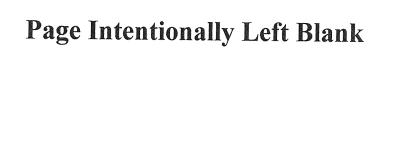
	Budget			Actual	,	Variance
REVENUES Charges for interfund services	\$	1,341,760	\$	1,336,383	\$	(5,377)
Charges for interfaint services	Ψ	1,541,700	φ	1,330,363	Φ	(3,377)
EXPENDITURES						
City administrator		292,940		285,006		7,934
City recorder		290,640		261,608		29,032
Finance		609,260		574,315		34,945
City hall facilities		99,230		90,993		8,237
IT/Self-insurance		41,690		23,694		17,996
Contingency		39,800	Artist Congression and		************	39,800
TOTAL EXPENDITURES	eosternes (com-	1,373,560	**********	1,235,616	***************************************	137,944
Excess (deficiency) of revenues over expenditures		(31,800)		100,767		132,567
OTHER FINANCING SOURCES						
Transfers in	***************************************	31,800	Military	31,800		
Net change in fund balance Fund balance at beginning of year		-		132,567		132,567
Fund balance at end of year	\$		\$	132,567	\$	132,567

#### PUBLIC WORKS - INTERNAL SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL For the Year Ended June 30, 2012

	Budget			Actual		Variance
REVENUES Charges for interfund services	\$	359,010	\$	297,513	\$	(61,497)
EXPENDITURES						
Administration		130,180		87,075		43,105
Engineering		70,470		59,441		11,029
Operations		158,360		150,997		7,363
Contingency		100,000		-	***************************************	100,000
TOTAL EXPENDITURES	aud Andrews	459,010		297,513	and an area of the second	161,497
Excess (deficiency) of revenues over expenditures		(100,000)		-		100,000
OTHER FINANCING SOURCES (USES) Transfers in	Annual State of State	100,000		-		(100,000)
Net change in fund balance Fund balance at beginning of year		-	***************************************		<u> </u>	-
Fund balance at end of year	\$	-	\$	-	\$	-



# INDEPENDENT AUDITOR'S REPORT REQUIRED BY THE MINIMUM STANDARDS FOR AUDITS OF OREGON MUNICIPAL CORPORATIONS





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# INDEPENDENT AUDITOR'S REPORT REQUIRED BY THE MINIMUM STANDARDS FOR AUDITS OF OREGON MUNICIPAL CORPORATIONS

Honorable Mayor and Members of the City Council CITY OF ST. HELENS St. Helens, Oregon

We have audited the basic financial statements of the CITY OF ST. HELENS as of and for the year ended June 30, 2012, and have issued our report thereon dated December 28, 2012 We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the CITY OF ST. HELENS' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-240 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. As such, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Programs funded from outside sources.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

# INDEPENDENT AUDITOR'S REPORT REQUIRED BY THE MINIMUM STANDARDS FOR AUDITS OF OREGON MUNICIPAL CORPORATIONS (continued)

In connection with our testing nothing came to our attention that caused us to believe the City was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-240 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations except as follows:

# A. Expenditures in excess of appropriations (which is prohibited by ORS 294.435) occurred as follows:

Fund/Category	Apı	oropriation	Actual	 <u>Variance</u>		
Sewer WTP - Pumps	\$	138,360	\$	138,449	\$ (89)	
Community Enhancement Grants		-		3,463	(3,463)	

#### Internal Control OAR 162-10-0230

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

This report is intended solely for the information and use of the board of directors/council members and management of CITY OF ST. HELENS and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Boldt Carlisle + Smith

Certified Public Accountants Salem, Oregon December 28. 2012