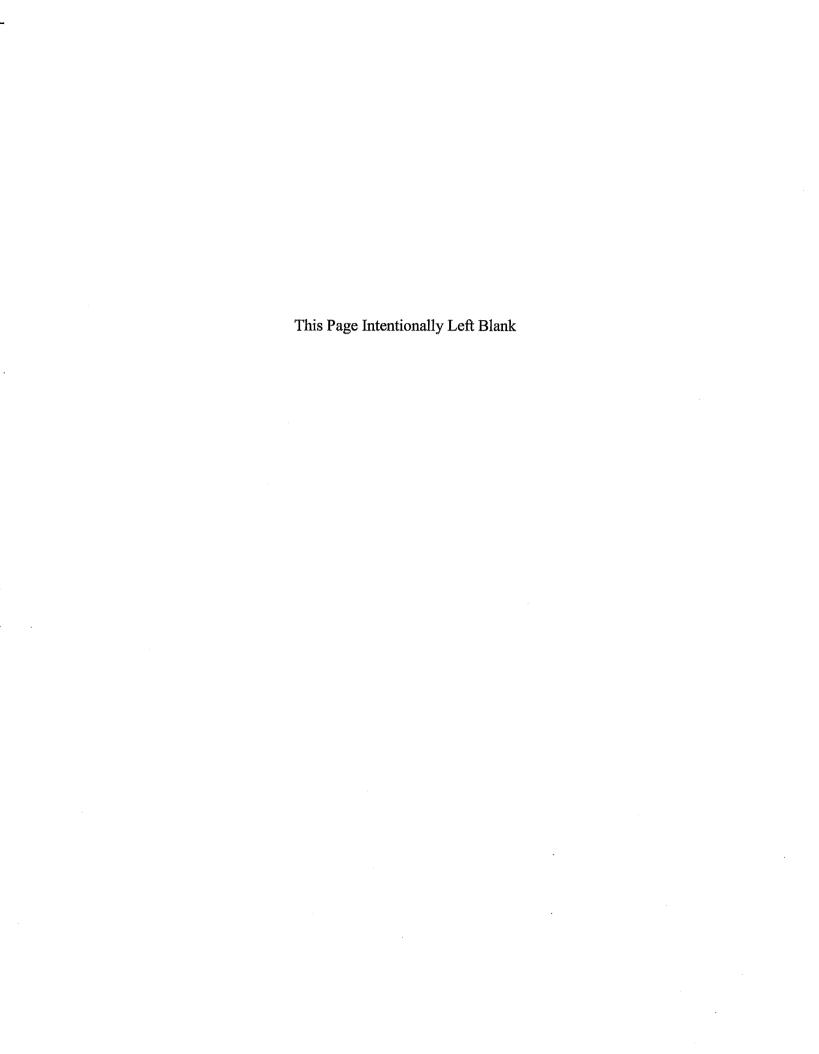
# FINANCIAL REPORT FOR THE YEAR ENDED JUNE 30, 2013



12700 SW 72<sup>nd</sup> Ave. Tigard, OR 97223

### FINANCIAL REPORT

2012-2013



### MAYOR AND CITY COUNCIL MEMBERS AS OF JUNE 30, 2013

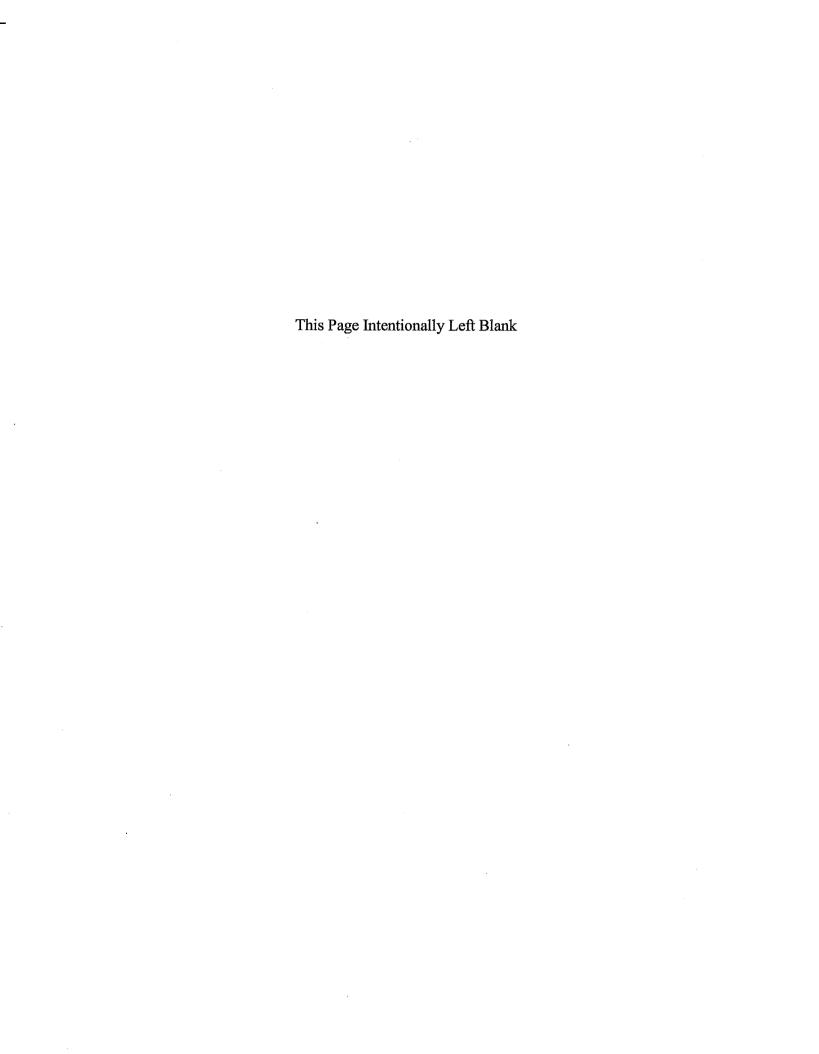
<u>NAME</u>	TERM EXPIRES
Randy Peterson – Mayor	December 31, 2014
Douglas Morten	December 31, 2014
Keith Locke	December 31, 2016
Susan Conn	December 31, 2014
Ginny Carlson	December 31, 2016

### **CITY STAFF**

John Walsh, Administrator
Terry Moss, Police Chief
Sue Nelson and Neal Sheppeard, Co-Interim Public Works Director
Margaret Jeffries, Library Director
Jon Ellis, Finance Director

### **MAILING ADDRESS**

City of St. Helens P.O. Box 278 St. Helens, OR 97051



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## **Pauly, Rogers, And Co., P.C.**12700 SW 72<sup>nd</sup> Ave. ♦ Tigard, OR 97223 (503) 620-2632 ♦ (503) 684-7523 FAX www.paulyrogersandcocpas.com

December 12, 2013

To the Honorable Mayor and Members of the City Council City of St. Helens, Oregon

#### INDEPENDENT AUDITORS' REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of St. Helens as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents. The financial statements of the City of St. Helens as of June 30, 2012 were audited by other auditors whose report dated December 28, 2012 expressed an unqualified opinion on those statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of St. Helens, as of June 30, 2013, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

The City adopted the provisions of GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, and GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, for the year ended June 30, 2013. Our opinions are not modified with respect to this matter.

#### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

The budgetary comparison schedules presented as Required Supplementary Information, as listed in the table of contents, have been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America, and in our opinion are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of St. Helens' basic financial statements. The supplementary information, as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information, as listed in the table of contents, is fairly stated in all material respects in relation to the financial statements as a whole.

### Other Information

The listing of council members containing their term expiration dates, located before the table of contents, has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### Report on Other Legal and Regulatory Requirements

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have issued our report dated December 12, 2013, on our consideration of compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

Kenneth Allen, CPA Municipal Auditor

PAULY, ROGERS AND CO., P.C.



### CITY OF ST. HELENS

### MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended June 30, 2013

### Introduction

City of St. Helens' discussion and analysis offers readers of the City's financial statements an overview and analysis of the City's financial activities for the fiscal year ended June 30, 2013. We encourage readers to consider the information presented here in conjunction with the basic financial statements (which immediately follow this discussion).

### Financial Highlights

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$49.65 million. Of this amount, \$6.86 million (unrestricted net position) may be used to meet the City's ongoing obligations to citizens and creditors.
- On a government-wide basis, the City's total net position increased \$1.24 million. Net position associated with governmental activities increased \$1.21 million primarily reflecting transfers from Enterprise Funds for funding of capital projects combined with collections of System Development Charges. Net position associated from business-type activities increased \$.03 million primarily reflecting overall cost reductions.
- On a fund basis, the City's governmental funds reported a combined ending fund balance of \$8.6 million. A \$1.09 million increase from the prior year is primarily a reflection of transfers in from enterprise funds to fund pending capital improvement projects.
- The General Fund's financial position declined over last fiscal year. On June 30, 2013, the ending fund balance is \$1.25 million, a decrease of \$.01 million (0.08%) from the previous year. Although revenues increased from the prior year, expenditures still exceeded revenue levels by \$.01 million. The unassigned fund balance is \$1.22 million and represents 32.6% of operating expenditures and can be used to meet the City's ongoing obligations to citizens and creditors. City Council has designated a minimum undesignated fund balance to reflect no less than 20% of operating expenditures.

### **Overview of the Financial Statements**

The following discussion and analysis is intended to serve as an introduction to the City's basic financial statements and other required supplemental information. The City's basic financial statements are comprised of three components:

- Government-wide financial statements
- Fund financial statements
- Notes to basic financial statements

#### Government-wide Financial Statements

The government-wide financial statements reports information about the City as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position presents information on all of the City's assets, deferred outflows, liabilities, and deferred inflows with the difference between the four reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g. uncollected taxes).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (government activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the City include general government, public safety and justice, land use and planning, street transportation, library and educational services, parks and recreation, tourism activities, and community housing services. The business-type activities include water system operations, sewer system operations, storm drain operations, fleet maintenance, administrative services and public works administrative activities.

#### Fund Financial Statements

Fund financial statements are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to demonstrate finance-related legal compliance. All of the funds of the City can be divided into two categories: *governmental* or *proprietary*.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. Governmental fund's financial statement focuses on the near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements. Because the focus of governmental funds is narrower than that of governmental activities financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the City's long-term financing decisions. The governmental funds' Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

Information is presented separately in the governmental funds' Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances for the General and State Tax Street Funds. Other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Proprietary funds are maintained in two ways. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for Water Operation Services, Sewer Operation Services, and Storm Drain Services. Internal Services Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for Fleet Operations, Administrative Services and Public Works Administration. Because these services predominantly benefit business-type rather than governmental activities, they have been included within the business-type activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail.

### Notes to Basic Financial Statements

The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes are an integral part of the basic financial statements.

### **Government-wide Financial Analysis**

### Statement of Net Position (In \$ millions)

	Governmen	tal Activities	Business-ty	pe Activities	Totals		
	2013	2012	<u>2013</u>	2012	2013	2012	
ASSETS							
Current and other assets	\$ 9.46	\$ 8.29	\$ 5.40	\$ 5.10	\$ 14.86	\$ 13.39	
Capital assets, net	16.16	16.09	32.59	31.63	48.76	47.72	
Total assets	25.63	24.38	37.99	<u>36.73</u>	63.62	61.11	
LIABILITIES							
Current liabilities	0.70	0.45	1.10	0.43	1.80	0.89	
Long-term obligations		0.22	12.17	11.61	12.17	11.82	
Total liabilities	0.70	0.67	13.27	12.04	13.97	12.71	
NET POSITION							
Invested in capital assets,							
net of related debt	16.16	16.06	19.75	20.15	35.91	36.21	
Restricted	6.54	1.69	0.34	0.83	6.88	2.52	
Unrestricted	2.22	5.96	4.64	3.71	6.86	9.67	
TOTAL NET POSITION	\$ 24.92	\$ 23.71	\$ 24.72	\$ 24.69	\$ 49.65	\$ 48.41	

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. The City's net position totaled \$49.65 million at June 30, 2013.

The largest portion of the City's net position represents its investment in capital assets, net of related debt. These assets include current year additions to water, sewer, and storm drain infrastructure which are

partially offset by issuance of debt (DEQ Loan Proceeds). These assets are used to provide services to the citizens of our City.

The restricted net position represents amounts which can be used only for specific purposes as imposed by external authorities or through applicable laws and regulations. The unrestricted net position is available to the City to meet its ongoing obligations to citizens and creditors.

Changes in Net Position (In \$ millions)

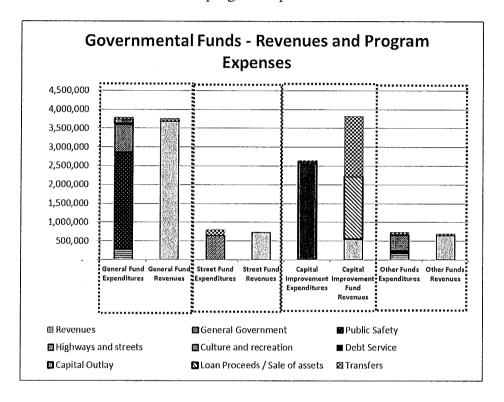
	 overnmen	vernmental Activities			Business-type Activities				Totals			
	2013		2012		<u>2013</u>		2012		2013		2012	
Program revenues												
Charges for services	\$ 0.49	\$	0.56	\$	7.10	\$	8.11	\$	7.59	\$	8.68	
Operating grants and contributions	0.29		0.76		-		-		0.29		0,76	
Capital grants and contributions	0.36		0.52		-		2.09		0.36		2.62	
General revenues	-		-		-		-		-		-	
Property taxes	1.51		1.50		-		-		1.51		1.50	
Franchise taxes	1.38		0.71		-		-		1.38		0.71	
Transient room taxes	0.08		0.07		-		-		0.08		0.07	
Other grants and contributions	1.28		0.39		-		-		1.28		0.39	
Investment earnings	0.03		0.03		0.04		0.03		0.07		0.06	
Miscellaneous	0.16		0.79		0.75		0.67		0.91		1.46	
Watershed logging	-		-		-		-		-		-	
Transfers	 0.90	_	3.03	_	(0.90)		(3.03)	_	-		-	
Total revenues	 6.46		8.37	_	6.99		7.87	_	13.45		16.25	
Program expenses					•							
General government	0.45		0.43		_		-		0.45		0.43	
Public safety	2.87		2.95		-		-		2.87		2.95	
Highways and streets	0.68		1.21		-		-		0.68		1.21	
Culture and recreation	1.25		1.04		_		-		1.25		1.04	
Interest on long-term obligations	0.00		0.00		-		-		0.00		0.00	
Water	-		-		3.20		3.71		3.20		3.71	
Sewer	 -		-		3.76		4.84		3.76		4.84	
Total program expenses	 5.25		5.62		6.96		8.55		12.21	_	14.17	
Change in net position	1.21		2.75		0.03		(0.67)		1.24		2.08	
Net position - beginning of year	 23.71	_	20.96		24.69		25.36	_	48.41	_	46.33	
Net position - end of year	\$ 24.92	\$	23.71	\$	24.72	\$	24.69	\$	49.65	\$	48.41	

### Financial Analysis of the Government's Funds

The focus of the City's governmental funds is to provide information on expendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$8.6 million. Approximately \$1.22 million or 14% of this amount constitutes unassigned fund balance which is available for spending at the government's discretion. The remainder of fund balance is assigned, restricted, or unavailable and is not available for new spending because of contractual or regulatory requirements that limit usage.

The increase in reserves from \$7.52 million to \$8.60 million or an increase of \$1.08 million primarily reflects transfers of reserves from enterprise operating funds to fund pending capital improvement projects. The chart below reflects governmental fund's revenue and program expenditures.



### Financial Analysis of the Proprietary's Funds

The City's proprietary funds provide the same type of information as the business-type activities in the Government-wide financial statements. As of the end of the current fiscal year, the City's proprietary funds reported a combined unrestricted net position balance of \$4.64 million. The unrestricted net assets increased by \$0.93 million primarily from decrease in debt service reserves associated with refinancing of debt with full faith and credit of the City combined with decrease in operating costs. The identified capital infrastructure replacement and system growth needs has resulted in projected multiyear rate increases.

### General Fund Budgetary Highlights

City Council and staff continue to work hard to moderate the effects of the 2008-09 recession while maintaining existing service levels. The challenge is balancing the services desired by the public with available revenues. Responding to the declining reserves, operating expenditures were reduced approximately 9% in 2009-10, and 4% in 2010-11. Unfortunately, corresponding reductions in revenues occurred that offset much of the anticipated savings. In 2011-12 revenues increased approximately 5.0%, but were more than outpaced by increases in operating expenditures. In FY 2012-13, staffing levels further declined in the Police Department and Municipal Courts and revenue sharing funds dedicated to support general fund services. The City continues to maintain minimum operating reserves in excess of the 20% of the operating expenditures policy.

### **Capital Asset and Debt Administration**

Capital Assets: Investment in capital assets by the governmental and business-type activities as of June 30, 2013 was \$48.76 million net of accumulated depreciation. The investment in capital assets includes land, buildings, and system improvements, machinery and equipment and roads.

The major capital asset events during the current fiscal year were as follows:

- Governmental activities:
  - o Police Vehicles \$116,800
  - o Vagt Building Roof \$14,900
  - o City Hall Awnings \$4,500
  - o Sidewalks and Streets \$347,500
- Business-type activities
  - o Water Mains/Meters replacements \$133,900
  - o Water Telemetry System upgrade \$34.500
  - o Rolling Equipment \$226,500
  - o Sanitary Sewer I/I Project \$1,415,700
  - o Sewer Mains and Storm Drains replacements- \$375,400
  - o Wastewater Treatment Plant Headwork upgrade \$57,000

Additional information on the City's capital assets may be found in Note 4 to the basic financial statements.

**Long-term Debt:** At the end of the current fiscal year, the City had total debt outstanding of \$13.17 million. Of this amount, all long-term debt is reported in business-type activities. The City issued \$9.72 million in debt in this fiscal year of which:

- \$8.05 million was utilize to retire \$7.75 million of existing debt resulting in a net present value savings of \$650,600, and
- \$1.67 million was drawn from DEQ loan for Sanitary/Storm Drain Systems

Additional information on the City's long-term debt may be found in Note 7 to the basic financial statements.

### **Economic Factors and Next Year's Budgets and Rates**

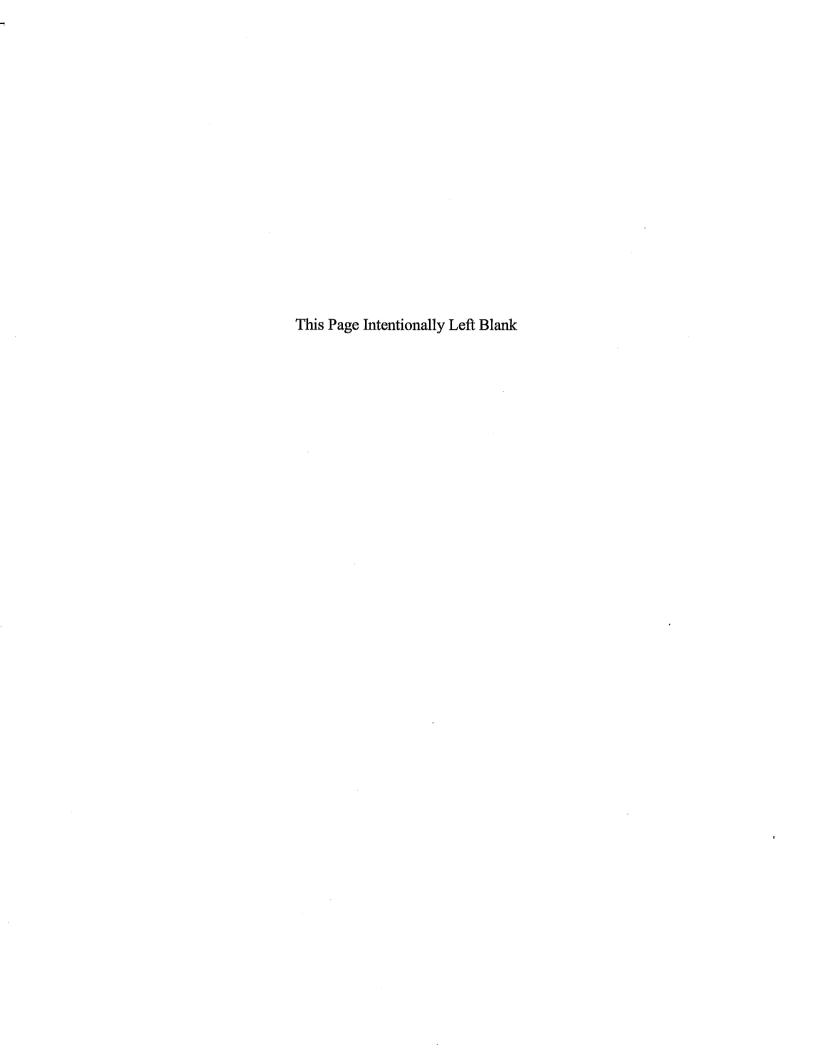
During the preparation of the budget for the ensuing fiscal year, several major assumptions were used:

- Health premium costs would increase 5%
- PERS retirement costs would increase 11%
- Anticipated cost of living increase of 2%
- Staff reductions of 3.8 FTE
- Investment interest rates will be .6%
- Assessed values, the basis of property tax revenues, will grow by .5%
- Inflation will occur at 2%

### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: City of St. Helens, Attn: Jon Ellis - Finance Director/Budget Officer, P. O. Box 278, St. Helens, Or 97051, or e-mailed to: jellis@ci.st-helens.or.us.

### BASIC FINANCIAL STATEMENTS



### STATEMENT OF NET POSITION June 30, 2013

ASSETS	GOVERNMENTAL		]	BUSINESS TYPE	TOTAL
Current Assets:		LICINIE	-	11112	 TOTAL
Cash and Investments	\$	8,736,358	\$	3,451,421	\$ 12,187,779
Receivables, net		701,988		1,803,019	2,505,007
Prepaid Items		27,605		_	27,605
Internal Balances		(57,590)		57,590	-
Supply Inventory		53,230		84,516	 137,746
Total Current Assets		9,461,591		5,396,546	 14,858,137
Capital Assets, net	<del></del>	16,163,760		32,594,591	 48,758,351
Total Assets		25,625,351		37,991,137	 63,616,488
LIABILITIES					
Current Liabilities:					
Accounts Payable and Accrued Liabilities		485,031		93,212	578,243
Accrued Interest Payable		-		40,410	40,410
Deposits Payable		41,660		137,091	178,751
Current Portion of Long-Term Debt		176,497		829,063	 1,005,560
Total Current Liabilities		703,188		1,099,776	 1,802,964
Long-Term Liabilities					
Loans Payable				12,166,475	 12,166,475
Total Long-Term Liabilities		<u>-</u>		12,166,475	 12,166,475
Total Liabilities		703,188		13,266,251	 13,969,439
NET POSITION					
Invested in Capital Assets, Net of Related Debt Restricted For:		16,163,760		19,745,394	35,909,154
Capital Projects		5,571,208		_	5,571,208
Community Enhancement		44,370		_	44,370
Tourism		281,653		_	281,653
Highways and Streets		508,944		-	508,944
Debt Service				338,883	338,883
Other		131,652		-	131,652
Unrestricted		2,220,576		4,640,609	6,861,185
Total Net Position	\$	24,922,163	\$	24,724,886	\$ 49,647,049

### STATEMENT OF ACTIVITIES For the Year Ended June 30, 2013

			Program Revenues						
Functions/Programs		Expenses	F	Charges or Services	G	operating drants and entributions		Capital brants and ntributions	
Governmental Activities									
General Government Public Safety Culture and Recreation Highways and Streets Interest on Long Term Debt Total Governmental Activities	\$	449,051 2,871,482 1,245,158 683,814 111 5,249,616	\$	168,975 235,986 42,737 45,187	\$	4,659 189,489 89,535 2,627 - 286,310	\$	16,500 343,896 - 360,396	
Business-Type Activities									
Water Sewer		3,202,729 3,759,926		2,676,796 4,422,922		-		-	
Total Business Activities	<del></del>	6,962,655		7,099,718					
Total Primary Government	\$	12,212,271	\$	7,592,603	\$	286,310	\$	360,396	

#### General Revenues

Property Taxes
Franchise Taxes
Transient Room Taxes
Unrestricted Grants and Contributions
Unrestricted Investment Earnings
Miscellaneous
Capital Contributions
Transfers

Total General Revenues and Transfers

Change in Net Position

**Beginning Net Position** 

**Ending Net Position** 

Net Revenues	(Expenses)	and	Changes	in	Net Position

Governmental Activities	Business-Type Activities	Total
\$ (275,417) (2,446,007) (1,096,386) (292,104) (111)	\$ - - - -	\$ (275,417) (2,446,007) (1,096,386) (292,104) (111)
(4,110,025)		(4,110,025)
<u>-</u>	(525,933) 662,996 137,063	(525,933) 662,996 137,063
(4,110,025)	137,063	(3,972,962)
1,508,264 1,377,207 75,663 1,276,366 25,861 155,510 (572,542) 1,471,250	- - - 40,209 752,892 572,542 (1,471,250)	1,508,264 1,377,207 75,663 1,276,366 66,070 908,402
5,317,579	(105,607)	5,211,972
1,207,554	31,456	1,239,010
23,714,609	24,693,430	48,408,039
\$ 24,922,163	\$ 24,724,886	\$ 49,647,049

### BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2013

			June	50, 2015					
		GENERAL		STREET FUND	CAPITAL PROVEMENT FUND	GOV	OTHER ERNMENTA FUNDS	L 	TOTAL
ASSETS									
Cash and Investments Accounts Receivable, net Property Taxes Receivable Inventories Due From Other Funds Prepaids	\$	1,411,643 269,402 151,343 - 6,397 27,605	\$	544,387 - - 53,230 -	\$ 5,572,198 115,698 - -	\$	1,208,130 165,545 - -	\$	8,736,358 550,645 151,343 53,230 6,397 27,605
Total Assets	\$	1,866,390	\$	597,617	\$ 5,687,896	\$	1,373,675	\$	9,525,578
LIABILITIES, DEFERRED INFLOWS, A	AND F	UND BALAN	CES						
Liabilities:									
Accounts Payable and Accrued Liabilities Deposits Payable	\$	308,471 41,660	\$	35,443	\$ 78,412 -	\$	62,705	\$	485,031 41,660
Due to Other Funds				<del></del>	 		6,397		6,397
Total Liabilities		350,131		35,443	 78,412		69,102		533,088
Deferred Inflows: Unearned Revenue		270,685		_	 38,276		80,932		389,893
Fund Balances:									
Nonspendable:									
Inventory		-		53,230	_		-		53,230
Prepaids		27,605		-	_		-		27,605
Restricted For:									
Capital Projects		-		-	5,571,208		-		5,571,208
Community Enhancement		-		-	-		44,370		44,370
Tourism		-		-	-		281,653		281,653
Highways and Streets		-		508,944	-		-		508,944
Other Purposes		-		-	-		131,652		131,652
Committed For:									
Arts Commission		-		-	-		49,373		49,373
Parks Capital		-		-	-		79,805		79,805
Library Equipment		-		-	-		18,428		18,428
Library Facilities		-		-	-		268,360		268,360
Assigned For:									
Capital Projects		-		-	_		350,000		350,000
Unassigned		1,217,969		-	 -		-	. —	1,217,969
Total Fund Balances		1,245,574		562,174	 5,571,208		1,223,641	. —	8,602,597
Total Liabilities, Deferred Inflows	:								
and Fund Balances	, <u>\$</u>	1,866,390	\$	597,617	\$ 5,687,896	\$	1,373,675	\$	9,525,578

### RECONCILIATION OF BALANCE SHEET OF GOVERNMENTAL FUNDS TO STATEMENT OF NET POSITION June 30, 2013

Explanation of certain differences between the governmental fund balance sheet

and the government-wide statement of net position.	
Fund Balances	\$ 8,602,597
The cost of capital assets (land, buildings, improvements, machinery and equipment, infrastructure, and construction in progress) is reported as an expenditure in governmental funds. The statement of net position includes those capital assets among the assets of the City as a whole.	
Net Capital Assets	16,163,760
Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.	
Accrued Vacation and Comp Time	(176,497)
Internal balances result from transactions between the governmental activities, business-type activities, and internal service funds.	(57,590)
The governmental funds report receivables for various items where the related revenue is not available in the current period, and therefore the funds report that revenue as unearned. The statement of net position considers the revenue to be earned immediately, and does not report a deferred inflow	
for unearned revenue.	 389,893
Total Net Position	\$ 24,922,163

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

For the Year Ended June 30, 2013

	GENERAL	STREET FUND	CAPITAL IMPROVEMENT FUND	OTHER GOVERNMENTAL FUNDS	TOTAL
REVENUES					
Property Taxes	\$ 1,502,084	\$ -	\$ -	\$ -	\$ 1,502,084
Transient Room Taxes	-	-	-	75,663	75,663
Franchise Fees	1,377,207	-	-	-	1,377,207
Licenses and Permits	132,921	-	-	146,809	279,730
Intergovernmental Revenues	271,467	704,841	343,896	380,804	1,701,008
Fines and Forfeitures	241,721	-	-	-	241,721
Systems Development Charges	-	-	181,949	-	181,949
Interest	11,203	10,981	-	3,677	25,861
Miscellaneous	147,212	3,571	16,617	34,752	202,152
Total Revenues	3,683,815	719,393	542,462	641,705	5,587,375
EXPENDITURES					
Current:					
General Government	278,540	-	-	172,642	451,182
Public Safety	2,583,424	-	-	61,930	2,645,354
Culture and Recreation	726,900	-	-	423,600	1,150,500
Highways and Streets	-	633,509	-	-	633,509
Debt Service	36,604	-	-	-	36,604
Capital Outlay	116,799		2,609,933		2,726,732
Total Expenditures	3,742,267	633,509	2,609,933	658,172	7,643,881
Excess, (Deficit) of Revenues Over,					
(Under) Expenditures	(58,452)	85,884	(2,067,471)	(16,467)	(2,056,506)
Other Financing Sources, -Uses					
Sale of Assets	6,255	-	-	-	6,255
Loan Proceeds	-	-	1,670,327	-	1,670,327
Transfers In	68,528	-	1,610,000	27,426	1,705,954
Transfers Out	(32,226)	(138,750)	(16,501)	(52,027)	(239,504)
Total Other Financing Sources,					
(Uses)	42,557	(138,750)	3,263,826	(24,601)	3,143,032
Net Change in Fund Balance	(15,895)	(52,866)	1,196,355	(41,068)	1,086,526
Beginning Fund Balance	1,261,469	615,040	4,374,853	1,264,709	7,516,071
Ending Fund Balance	\$ 1,245,574	\$ 562,174	\$ 5,571,208	\$ 1,223,641	\$ 8,602,597

## RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS - TO STATEMENT OF ACTIVITIES For the Year Ended June 30, 2013

Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balance and the government-wide statement of activities

changes in fund balance and the government-wide statement of activities	<i>y</i> • 1	,	
Excess of Revenues over Expenditures			\$ 1,086,526
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.			
Capital Outlay Depreciation Expense	\$	469,066 (397,375)	71,691
Repayment of long term debt principal is an expenditure in the governmental funds, but the repayment reduces long term obligations in the statement of net position.			34,720
Governmental funds record interest expense when paid. The statement of activities, however, records interest expense as it comes due.			1,773
On the statement of activities, compensated absences are recorded as expenses as soon as they are earned by employees. The governmental funds, however, only record an expense for compensated absences when they are paid out			4,283
The government-wide statements accrue revenue as it is earned. The fund statements, however, only record revenue when it is available to pay for current expenditures. This is the change in the governmental funds' deferred inflow for unearned revenue.			17,729
Internal service funds are used by management to allocate costs among the City's various funds. The net revenue (expense) of the internal service funds that are attributable to the governmental activities are recorded in the statement of			11,129
activities			 (9,168)
Change in Net Position			\$ 1,207,554

### STATEMENT OF PROPRIETARY NET POSITION June 30, 2013

	ENTERPRISE FUNDS								
		WATER	R SEWER			TOTAL		INTERNAL SERVICE	
ASSETS		WAILK	_	DE WEIX	_	TOTAL		ERVICE	
Current Assets									
Cash and Investments	\$	1,416,188	\$	1,841,341	\$	3,257,529	\$	193,892	
Accounts Receivable, net		508,205		1,294,584		1,802,789		230	
Inventory		57,225	_	17,625		74,850		9,666	
Total Current Assets		1,981,618	_	3,153,550		5,135,168		203,788	
Capital Assets, net		15,898,529	_	16,613,458		32,511,987		82,604	
Total Assets		17,880,147	_	19,767,008		37,647,155		286,392	
LIABILITIES									
Current Liabilities									
Accounts Payable and Accrued Liabilities		26,415		26,987		53,402		39,810	
Accrued Interest Payable		1,573		38,837		40,410		-	
Deposits Payable		137,091		-		137,091		-	
Compensated Absences Payable		57,696		88,645		146,341		-	
Current Portion of Long-Term Liabilities		367,445		315,277	_	682,722		-	
Total Current Liabilities		590,220	_	469,746		1,059,966		39,810	
Long-term Liabilities									
Bonds & Loans Payable, Net of Current Portion		5,907,000		6,259,475	_	12,166,475			
Total Liabilities		6,497,220		6,729,221		13,226,441		-	
NET POSITION									
Invested in Capital Assets, Net of Related Debt		9,624,084		10,038,706		19,662,790		82,604	
Restricted for Debt Service		· -		338,883		338,883		-	
Unrestricted		1,758,843	_	2,660,198	_	4,419,041		163,978	
Total Net Position	\$	11,382,927	\$	13,037,787		24,420,714	\$	246,582	
Reconciliation to the Statement of Net Position:									
The assets and liabilities of the internal service	funds	have been inc	lude	ed					
in business-type activities on the statement of n services predominantly to the enterprise funds						246,582			
Intermal halangag!t forms townt' 1	- 41-		1	tiviti o o					
Internal balances result from transactions betwee business-type activities, and internal service fur		e governmenta	ıı ac	uvities,		57,590			
NET POSITION OF BUSINESS-TYPE	ACT	IVITIES			\$	24,724,886			

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended June 30, 2013

	ENTERPRISE FUNDS							
	WATER SEWER			TOTAL	INTERNAL SERVICE			
OPERATING REVENUES	· · ·	WATER	_	SE WER		TOTAL		LICVICL
Utility Service Charges	\$	2,676,796	\$	4,422,922	\$	7,099,718	\$	_
Other Service Charges		_		-		-		719
Internal Charges		-						1,601,449
Total Operating Revenues		2,676,796		4,422,922		7,099,718		1,602,168
OPERATING EXPENSES								
Personal Service		896,564		1,433,222		2,329,786		1,002,693
Materials and Services		1,154,911		1,665,438		2,820,349		628,633
Depreciation		779,194	_	531,229		1,310,423		8,128
Total Operating Expenses		2,830,669		3,629,889		6,460,558		1,639,454
Operating Income -Loss		(153,873)		793,033		639,160		(37,286)
NONOPERATING REVENUES, (EXPENSES)								
Transfers In		-		-		_		4,800
Transfers Out		(508,750)		(962,500)		(1,471,250)		-
Interest		17,611		22,598		40,209		-
Miscellaneous		21,236		58,356		79,592		-
Watershed Logging		636,009		-		636,009		-
Capital Contributions		195,550		376,992		572,542		-
Gain on Sale of Capital Assets		-		37,291		37,291		-
Debt Refinancing Costs		(52,338)		(30,882)		(83,220)		-
Bond & Loan Interest Expense		(317,168)		(78,391)		(395,559)		
Total Nonoperating Revenues -Expenses		(7,850)		(576,536)		(584,386)		4,800
Change in Net Position		(161,723)		216,497		54,774		(32,486)
NET POSITION, Beginning of Year		11,544,650		12,821,290		24,365,940		279,068
NET POSITION, End of Year		11,382,927	\$	13,037,787	\$	24,420,714	\$	246,582
Reconciliation to the Statement of Activities:								
Change in Net Position (from above)						54,774		
A portion of the net revenue (expense) of the in are allocated to the business-type activities	nternal s	ervice funds				(23,318)		
CHANGE IN NET POSITION OF BUSIN	ESS TV	PE ACTIVIT	ES		\$	31,456		
CIMMOD IN MELL CONTION OF DOOM	TOO I	TL/ACTIVIT.	درن		Ψ	31,430		

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended June 30, 2013

	ENTERPRISE FUNDS						
		WATER		SEWER		TOTAL	INTERNAL SERVICE
Cash Flows from Operating Activities:  Cash Received from Customers  Cash Paid to Suppliers  Cash Paid to Employees	\$	2,569,952 (1,168,578) (892,644)	\$	4,292,751 (1,687,723) (1,419,804)	\$	6,862,703 (2,856,301) (2,312,448)	\$ 1,601,938 (613,219) (1,002,693)
Net Cash Provided -Used by Operating Activities		508,730		1,185,224		1,693,954	 (13,974)
Cash Flows from Noncapital Financing Activities: Miscellaneous Receipts Transfers		21,236 (508,750)		31,866 (962,500)		53,102 (1,471,250)	4,800
Net Cash Provided -Used by Noncapital Financing Activities		(487,514)		(930,634)		(1,418,148)	4,800
Cash Flows from Capital and Related Financing Activities: Payment of Principal of Long Term Debt Payment of Interest on Long Term Debt Purchase of Capital Assets	<b>Allinos</b> (see	(89,118) (456,843)		(291,453) (78,640) (2,157)		(380,571) (535,483) (2,157)	- - -
Net Cash Provided -Used by Capital and Related Financing Activities		(545,961)		(372,250)		(918,211)	
Cash Flows from Investing Activities: Watershed Logging - net Interest on Investments		636,009 17,611		- 22,598		636,009 40,209	- 
Net Cash Provided -Used by Investing Activities		653,620		22,598		676,218	 
Net Increase -Decrease in Cash and Cash Equivalents		128,875		(95,062)		33,813	(9,174)
Cash and Investments at Beginning of Year		1,287,313		1,936,403		3,223,716	 203,066_
Cash and Investments at End of Year	\$	1,416,188	\$	1,841,341	\$	3,257,529	\$ 193,892
Reconciliation of Operating Income to Net Cash Provided by Operating Activities Operating Income, -Loss Noncash Items Included in Income:	\$	(153,873)	\$	793,033	\$	639,160	\$ (37,286)
Depreciation Decrease -Increase in Accounts Receivable Decrease -Increase in Inventory Increase -Decrease in Accounts Payable		779,194 (102,758) 5,389		531,229 (130,171) (5,416)		1,310,423 (232,929) (27)	8,128 (230) (340)
and Accrued Liabilities Increase -Decrease in Accrued Vacation Payable Increase -Decrease in Customer Deposits		(19,056) 3,920 (4,086)		(16,869) 13,418		(35,925) 17,338 (4,086)	15,754
Net Cash Provided -Used by Operating Activities	\$	508,730	\$	1,185,224	\$	1,693,954	\$ (13,974)
NON-CASH TRANSACTIONS	<del></del>						
Capital Contribution - Assets Purchased by Other Funds Capital Contribution - Debt Paid by Other Funds New Debt Proceeds Proceeds Paid to Escrow Agent Refinancing Costs Gain on Sale of Assets		195,550 6,142,000 (6,089,662) (52,338)		2,047,319 (1,670,327) 1,912,000 (1,881,118) (30,882) 37,291		2,242,869 (1,670,327) 8,054,000 (7,970,780) (83,220) 37,291	- - - - -

### NOTES TO BASIC FINANCIAL STATEMENTS

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting policies. The more significant of the accounting policies are described below.

### A. THE FINANCIAL REPORTING ENTITY

The City of St. Helens was chartered in 1889 through an act of the state legislature. In 1903, the City became the Columbia County Seat.

The City is a municipal corporation governed by an elected mayor and city council. Administrative functions are delegated to individuals who report to and are responsible to the mayor and council. The chief administrative officer is the city administrator.

Accounting principles generally accepted in the United States of America require that these financial statements present the City (the primary government) and all component units, if any. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government. The City does not have any component units.

#### B. BASIS OF PRESENTATION - FUND ACCOUNTING

Financial operations are accounted for in the following major governmental and proprietary funds:

### GENERAL FUND

This fund accounts for all financial resources and expenditures, except those required to be accounted for in another fund. The principal revenue sources are property taxes, fees, licenses and state apportionments.

### STATE TAX STREET FUND

This fund accounts for revenues received from state gas taxes that are expended on street construction and maintenance.

#### CAPITAL IMPROVEMENT FUND

This fund accounts for all capital improvement projects done by the City.

### **WATER FUND**

This proprietary fund accounts for water system operations. The fund is predominantly self-supported through user charges to customers.

### **SEWER FUND**

This proprietary fund accounts for sewer system operations. The fund is predominantly self-supported through user charges to customers.

### NOTES TO BASIC FINANCIAL STATEMENTS

### B. BASIS OF PRESENTATION - FUND ACCOUNTING (continued)

### COMBINED INTERNAL SERVICE FUNDS

These proprietary funds, which include the Fleet Maintenance, Administrative Services, and Public Works funds, are combined and presented as one individual fund in the proprietary fund financial statements. These funds account for services provided to other departments within the City that benefit from the funds' services.

The City also includes the following fund types as other governmental funds:

<u>Special Revenue Funds</u> — These funds account for revenue derived from specific taxes or other revenue sources, which are designated to finance particular functions or activities. When a special revenue fund is not an operating fund, transfers are made from the special revenue fund to the operating funds authorized to make expenditures.

<u>Water Improvement Reserve Fund</u> – This fund accounts for monies put in to reserve for future capital improvements to water infrastructure.

#### C. GOVERNMENT WIDE FINANCIAL STATEMENTS

The government-wide financial statements (i.e. the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and the proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### D. <u>MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION</u>

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

### NOTES TO BASIC FINANCIAL STATEMENTS

### D. <u>MEASUREMENT FOCUS</u>, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION (continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing, producing, and delivering goods in connection with a proprietary fund's principal ongoing operations.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be measurable to accrue as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

#### E. GRANTS

Unreimbursed grant expenditures due from grantor agencies are recorded in the basic financial statements as receivables and revenues. Cash received from grantor agencies in excess of related grant expenditures is recorded as Deferred Revenue in the combined balance sheet.

### F. PROPERTY TAXES RECEIVABLE

Ad valorem property taxes are a lien on all taxable property as of July 1. Property taxes are levied and payable on November 15. Taxes are administrated by the County. Collection dates are November 15, February 15, and May 15. Discounts are allowed if the amount due is received by November 15. Taxes unpaid and outstanding on May 16 are considered delinquent.

Uncollected property taxes are shown in the combined balance sheet. Uncollected taxes are deemed to be substantially collectible or recoverable through liens; therefore, no allowance for uncollectible taxes has been established. Property taxes collected within approximately sixty days of fiscal year-end are recognized as revenue. The remaining balance of taxes receivable is recorded as deferred revenue because it is not deemed available to finance operations of the current period.

### G. BUDGETS

A budget is prepared for all funds in accordance with the modified accrual basis of accounting and legal requirements set forth in the Oregon Local Budget Law. For governmental fund types, the budgetary basis of accounting is the same as generally accepted accounting principles. The budget process begins early in each fiscal year with the establishment of the Budget Committee. Recommendations are developed through late winter with the Budget Committee approving the budget in early spring. Public notices of the budget hearing are published generally in early spring with a public hearing being held approximately three weeks later. The Council may amend the budget prior to adoption, however, budgeted expenditures for each fund may not be increased by more than ten percent. The budget is then adopted, appropriations are made and the tax levy declared no later than June 30th.

#### NOTES TO BASIC FINANCIAL STATEMENTS

### G. **BUDGETS** (continued)

The levels of control are combined in various ways throughout the funds to make up the master appropriated amounts. Expenditures cannot legally exceed the master appropriation levels except in the case of restricted revenues which could not be estimated at the time of budget adoption. Appropriation authority may be transferred from one level of control to another by Council resolution. Appropriations lapse at the fiscal year end. Supplemental appropriations may occur if the Council approves them due to a need which exists which was not determined at the time the budget was adopted.

Budget amounts shown in the basic financial statements reflect the original budget amounts and three appropriation transfers and one supplemental budget. Expenditures of the various funds were within authorized appropriations for the year ended June 30, 2013.

### H. SUPPLY INVENTORY

Inventories are stated at the lower of cost or market, using the first-in, first-out method and are recognized as expenses in Proprietary Fund types as consumed except that on the budgetary basis they are considered expenditures as purchased.

### I. CAPITAL ASSETS

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Capital assets in the proprietary fund types are stated at cost, or the estimated fair market value at the date of receipt for gifts or projects constructed by others and accepted for ownership and maintenance by the City. Maintenance and repairs are expensed as incurred. Replacements which improve or extend the lives of property are capitalized. Depreciation is computed on the straight-line method over the estimated useful lives of the related assets. Upon disposal of such assets, the accounts are relieved of the related costs and accumulated depreciation and resulting gains or losses are reflected in operations. Estimated useful lives used in computing depreciation are:

Buildings and improvements	25 to 40 years
Improvements other than buildings	20 to 30 years
Equipment and machinery	5 to 20 years
Vehicles	5 to 15 years
Infrastructure	25 to 50 years

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### J. LONG-TERM OBLIGATIONS

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### K. COMPENSATED ABSENCES

The City has a policy which permits full-time employees to earn sick leave at the rate of one day per month and accumulate a maximum of 120 days. Sick leave, which does not vest, is recognized in the funds when the leave is taken.

Each employee earns vacation at rates determined by their length of employment. An employee can accumulate a maximum of 600 hours. Vacation leave is accrued as it is earned. For governmental funds, the non-current portion (the amount estimated to be used in subsequent fiscal years) is maintained separately and represents a reconciling item between the fund-level and government-wide presentations. Only the current portion is reported in the governmental funds, and is calculated based on historical trends. In business type/enterprise funds, both the current and long-term liabilities are recorded.

### L. RETIREMENT PLANS

All eligible employees may participate in the Public Employees Retirement System (PERS). Contributions to PERS are made on a current basis as required by the plan and are charged to expenditures as funded.

### M. FUND BALANCE

In March 2009, the GASB issued Statement No. 54, Fund Balance Reporting and Governmental Fund-type Definitions. The objective of this statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund-type definitions. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed on the use of the resources reported in governmental funds. Under this standard, the fund balance classifications of reserved, designated, and unreserved/undesignated were replaced with five new classifications.

- <u>Nonspendable fund balance</u> represents amounts that are not in a spendable form. The nonspendable fund balance represents inventories and prepaid items.
- Restricted fund balance represents amounts that are legally restricted by outside parties for a specific purpose (such as debt covenants, grant requirements, donor requirements, or other governments) or are restricted by law (constitutionally or by enabling legislation).

### NOTES TO BASIC FINANCIAL STATEMENTS

### M. FUND BALANCE (continued)

- <u>Committed fund balance</u> represents funds formally set aside by the governing body for a particular purpose. The use of committed funds would be approved by resolution.
- Assigned fund balance represents amounts that are constrained by the expressed intent to use resources
  for specific purposes that do not meet the criteria to be classified as restricted or committed. Intent can be
  stipulated by the governing body or by an official to whom that authority has been given by the governing
  body. The fund balance of the Water System Improvement Reserve fund has been assigned by
  management to pay for the cost of future capital projects.
- <u>Unassigned fund balance</u> is the residual classification of the General Fund. Only the General Fund may report a positive unassigned fund balance. Other governmental funds would report any negative residual fund balance as unassigned.

The governing body has approved the following order of spending regarding fund balance categories: Restricted resources are spent first when both restricted and unrestricted (committed, assigned or unassigned) resources are available for expenditures. When unrestricted resources are spent, the order of spending is committed (if applicable), assigned (if applicable) and unassigned.

The governing body has adopted a minimum fund balance policy for the General Fund. Per the policy, the General Fund's ending fund balance is not to be reduced below 20% of operating expenditures.

### N. NET POSITION

Net position is comprised of the various net earnings from operations, nonoperating revenues, expenses and contributions of capital. Net position is classified in the following three categories:

Invested in capital assets, net of related debt – consists of all capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted – consists of external constraints placed on asset use by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position – consists of all other assets not included in the other categories previously mentioned.

### O. INTERFUND TRANSACTIONS

Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. Operating interfund transactions are reported as transfers.

#### P. CASH AND CASH EQUIVALENTS

For purposes of the statement of cash flows, the Proprietary Funds consider cash to include their proportional share of the cash and investment common pool since it has the general characteristics of demand deposit accounts in that the Proprietary Funds may deposit additional cash at any time and also effectively may withdraw cash at any time without prior notice or penalty.

### NOTES TO BASIC FINANCIAL STATEMENTS

### Q. ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### R. DEFERRED OUTFLOWS/INFLOWS OF RESOURCES

In addition to assets and liabilities, the statement of financial position will sometimes report a separate section for deferred outflows and inflows of resources. As a separate financial statement element, deferred outflows of resources, represents a consumption of net positions that applies to a future period(s) and so will not be recognized as on outflow of resources (expense/expenditure) until then. The City does not have any items classified in this category.

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. In the governmental funds, a deferred inflow titled "unearned revenue" is recognized to offset any items that have been accrued as receivables where the related revenue will not be collected within 60 days.

### 2. CASH AND INVESTMENTS

Cash management policies are governed by state statutes. Statutes authorized investing in bankers acceptances, time certificates of deposit, repurchase agreements, obligations of the United States and its agencies and instrumentalities, and the Oregon State Treasurer's Local Government Investment Pool.

A cash pool is maintained that is available for use by all funds. Each fund type's portion of this pool is reported on the combined balance sheet as Cash and Investments. In addition, cash is separately held by some of the funds.

Cash and Investments (recorded at cost) consisted of:

Deposits With Financial Institutions:

Petty Cash	\$ 1,850
Demand Deposits	81,988
Investments	 12,103,941
	\$ 12,187,779

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 2. CASH AND INVESTMENTS (continued)

#### Investments

The State Treasurer's Local Government Investment Pool is not registered with the U.S. Securities and Exchange Commission as an investment company. The Oregon Revised Statutes and the Oregon Investment Council govern the State's investment policies. The State Treasurer is the investment officer for the Council and is responsible for all funds in the State Treasury. These funds must be invested, and the investments managed, as a prudent investor would, exercising reasonable care, skill and caution. Investments in the Fund are further governed by portfolio guidelines issued by the Oregon Short-Term Fund Board, which establish diversification percentages and specify the types and maturities of investments. The portfolio guidelines permit securities lending transactions as well as investments in repurchase agreements and reverse repurchase agreements.

Amounts in the State Treasurer's Local Government Investment Pool are not required to be collateralized. As of June 30, 2013 the fair value of the position in the LGIP is 100.65% of the value of the pool shares as reported in the Oregon Short Term Fund audited financial statements. There were no known violations of legal or contractual provisions for deposits and investments during the fiscal year.

#### Interest Rate Risk

Oregon Revised Statutes require investments to not exceed a maturity of 18 months, except when the local government has adopted a written investment policy that was submitted to and reviewed by the OSTFB. There were no investments that have a maturity date.

#### Credit Risk

Oregon Revised Statutes authorize the City to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the state treasurer's investment pool. The statutes do not limit investments as to credit rating for securities purchased from US Government Agencies or USGSE. The State Investment Pool is not rated.

There were the following investments and maturities:

		Investment Maturities (in months)						
Investment Type	 Fair Value		Less than 3	More than 3				
State Treasurer's Investment Pool	\$ 11,086,826	\$	11,086,826	\$	-			
Credit Suisse First Boston USA	502,921		502,921		-			
JP Morgan Chase and Company	 514,194		-		514,194			
Total	\$ 12,103,941	\$	11,086,826	\$	514,194			

The Credit Suisse securities are rated Aa1 and mature on August 15<sup>th</sup>, 2013. The JP Morgan securities are rated A3 and mature on March 15, 2014.

#### Concentration of Credit/Deposit Risk

At year-end, the City's net carrying amount of deposits was \$81,988 and the bank balance was \$84,957. Of these deposits, the entire amount was covered by federal depository insurance. If any deposits not covered by federal depository insurance would be collateralized by the State of Oregon.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 3. RECEIVABLES

The details for the City's receivables at June 30, 2013 were as follows:

	•						Busir	ness-Type Activi	ties/		
	Governmental Activities/Funds							Proprietary Funds			
	General	Street	<u>I</u> 1	Capital Improvement		Other vernmental Funds	Water	Sewer	Internal Service	Totals	
Accounts	\$ 118,196	\$ .	\$	-	\$	_	\$ 533,378	\$ 894,185	\$ -	\$ 1,545,759	
System Development Charges	-			27,992		-	-	97,478	_	125,470	
Construction Loan Draws	-			77,422		• -	-	-	-	77,422	
State Revenue Sharing	-			-		25,888	-	-	_	25,888	
Grants	-	-	į	-		129,531	-	-	-	129,531	
Property Assessments	4,474			-		-	_	364,550	_	369,024	
Property Taxes	151,343			-		-	-	-	-	151,343	
Cash Held - County Treasurer	10,302	-		-		-	-	=	-	10,302	
Interest	14,111			-		-	-	-	-	14,111	
Other	33,291	-		10,284		10,126	-	-	230	53,931	
Fines	2,412,082			-		-	-	-	-	2,412,082	
Allowance for Doubtful Accounts	(2,323,054)			<u>-</u>		<u>-</u>	(25,173)	(61,629)		(2,409,856)	
Total	\$ 420,745	\$ -	\$	115,698	\$	165,545	\$ 508,205	\$ 1,294,584	\$ 230	\$ 2,505,007	

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 4. CAPITAL ASSETS

Changes in capital assets of the governmental activities for the year ended June 30, 2013 are as follows:

	June 30, 2012		Additions	Retireme	ents	June 30, 2013		
Capital Assets Not Being Deprec	iated:							
Land	\$ 2,022,019	\$	_	\$	-	\$	2,022,019	
Right-Of-Way	5,259,111		-		-		5,259,111	
Library Collection	1,297,493		-		-		1,297,493	
Construction in Progress	25,127	<u> </u>					25,127	
Total	8,603,750	<u> </u>	<u>-</u>				8,603,750	
Depreciable Assets:								
Buildings and Improvements	4,709,566		14,879		-		4,724,445	
Equipment	1,868,350	)	131,977		-		2,000,327	
Infrastructure	5,510,257		322,210				5,832,467	
Total	12,088,173		469,066				12,557,239	
Less Accumulated Depreciation:								
Buildings and Improvements	(2,186,863	)	(117,723)		-		(2,304,586)	
Equipment	(1,153,681	)	(112,995)		-		(1,266,676)	
Infrastructure	(1,259,310	<u> </u>	(166,657)				(1,425,967)	
Total	(4,599,854	)	(397,375)				(4,997,229)	
Total Capital Assets Being								
Depreciated (Net)	7,488,319		71,691		-		7,560,010	
Total Capital Assets,								
Governmental Activities (Net)	\$ 16,092,069	=				\$	16,163,760	

Governmental depreciation was allocated to the functions as follows:

General Government	\$ 36,736
Municipal Court	215,384
Culture and Recreation	93,675
Highways and Streets	 51,580
Total Governmental Activities	\$ 397,375

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 4. CAPITAL ASSETS (continued)

Changes in Business-Type capital assets for the year ended June 30, 2013 are as follows:

	June 30, 2012	Adjustments	Additions	Retirements	June 30, 2013
Capital Assets Not Being Depreci	ated:				,
Land Construction In Progress	\$ 1,006,535 1,782,598	\$ - (564,328)	\$ - 1,513,598	\$ - -	\$ 1,006,535 2,731,868
Total	2,789,133	(564,328)	1,513,598	-	3,738,403
Depreciable Assets:					
Buildings and Improvements Equipment Infrastructure	24,660,484 7,722,825 15,157,741	564,328	56,963 340,858 413,607	(205,000)	25,281,775 7,858,683 15,571,348
Total	47,541,050	564,328	811,428	(205,000)	48,711,806
Less Accumulated Depreciation:					
Buildings and Improvements Equipment Infrastructure	(7,675,641) (3,580,066) (7,443,651)	-	(734,637) (323,658) (260,256)	162,291	(8,410,278) (3,741,433) (7,703,907)
Total	(18,699,358)		(1,318,551)	162,291	(19,855,618)
Total Capital Assets Being Depreciated (Net)	28,841,692	564,328	(507,123)	(42,709)	28,856,188
Total Net Capital Assets Business-Type Activities	\$ 31,630,825	=			\$ 32,594,591

Depreciation expense for business-type activities is charged to the functions and programs as follows:

Water	\$ 779,194
Sewer	531,229
Internal Service Fund	 8,128
Total Business-Type Activities	\$ 1,318,551

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 5. DEFERRED INFLOWS - UNEARNED REVENUE

The governmental funds only recognize revenue that is available within 60 days. Revenues that have been accrued as receivables but that are not available in that timeframe are considered to be unearned, and are classified as deferred inflows on the governmental fund's balance sheet.

The General Fund had unearned revenue totaling \$270,686, which consisted of \$145,608, \$120,604, and \$4,474 of property taxes, court fines, and unbounded assessments respectively. The Capital Improvement Fund had unearned revenue of \$38,276, which represented unavailable system development charges. And finally, the Other Governmental Funds had \$80,932 of unearned revenue related to community development block grants.

#### 6. RETIREMENT PLANS

#### Plan Description:

The City is a participating employer in the State of Oregon Public Employees Retirement System Plan. PERS is a defined benefit pension plan that provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to members and their beneficiaries. Benefits are established by state statute. In the 2003 legislative session, the Oregon Legislative Assembly created a successor plan for PERS. The Oregon Public Service Retirement Plan ("OPSRP") is effective for all new employees hired on or after August 29, 2003, and applies to any inactive PERS members who returned to employment following a six month or greater break in service. The new plan consists of a defined benefit program (the Individual Account Program or "IAP"). The Pension Program portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated by a formula for members who attain normal retirement age. The formula takes into account final average salary and years of service and a factor that varies based on type of service (general verses police or fire).

Both PERS and OPSRP are administered by the Oregon Public Employees Retirement Board ("OPERB"). The comprehensive annual financial report of the funds administered by the OPERB may be obtained by writing to Oregon Public Employees Retirement System, P.O. Box 23700, Tigard, Oregon 97281-3700, by calling (503) 598-7377, or by accessing the PERS website at <a href="https://www.oregon.gov/PERS">www.oregon.gov/PERS</a>.

#### Description of Funding Policy:

Plan members are required to contribute six percent of their annual covered salary. ORS 238.225 requires the City to contribute at an actuarially determined rate(s). In 2003, the Oregon Legislature revised OPERF operations and how benefits for existing and new employees are calculated and funded. Accordingly, employers may now have two rates to use in calculating the amount owed to fund the liabilities of employees benefits in OPERF. The new plan, established in 2003, is called the Oregon Public Service Retirement Plan (OPSRP) and the current rates are: PERS-General Service 18.86%, PERS-Police and Fire 18.86%, OPSRP-General Service 14.45%, and OPSRP-Police and Fire 17.16%, respectively, of annual covered payroll. The contribution requirement of plan members are established under ORS Chapter 238, and may be amended by an act of the Oregon legislature.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 6. RETIREMENT PLANS (continued)

The City's contribution to the plan for the years ending June 30, 2013, 2012, and 2011, were equal to the City's required contributions for each year as follows:

			(	City Paid			
Year Ended	Year Ended City			Member			
June 30	30 Contribution		C	ontribution	 Totals		
2013	\$	666,853	\$	230,204	\$ 897,057		
2012	\$	722,471	\$	248,999	\$ 971,470		
2011	\$	596,981	\$	255,817	\$ 852,798		

#### 7. LONG-TERM DEBT

Long term debt for governmental activities changed as follows for the year ended June 30, 2013:

Debt Item	Balance July 1, 2012	Additions	Reductions	Balance June 30, 2013	Balance Due Within One Year
Compensated Absences Dahlgren Land Sale Contract	\$ 180,780 34,720	\$ 176,497 -	\$ (180,780) (34,720)	\$ 176,497 	\$ 176,497 
Total Long-Term Debt	\$ 215,500	\$ 176,497	\$ (215,500)	\$ 176,497	\$ 176,497

Long term debt for <u>business-type</u> activities changed as follows for the year ended June 30, 2013:

					F	Balance
	Balance		Matured and	Balance	Du	e Within
Debt Item	July 1, 2012	Issued	Redeemed	June 30, 2013	O	ne Year
DEQ Loan (R06801)	1,950,000	-	(100,000)	1,850,000		100,000
DEQ Loan (R80160)	199,242	_	(77,922)	121,320		80,277
DEQ Loan (R80161)	1,994,649	-	(1,994,649)	-		-
DEQ Loan (R80162)	311,654	108,107	-	419,761		_
DEQ Loan (R80163)	709,451	1,562,220	-	2,271,671		-
OECDD Loan (G04004)	3,235,551	-	(3,103,106)	132,445		132,445
OECDD Loan (S04004)	3,075,674	-	(3,075,674)	-		-
Capital One - Water Refunding Note	-	6,142,000	-	6,142,000		235,000
Capital One - Sewer Refunding Note	_	1,912,000	_	1,912,000		135,000
Total Loans Payable	\$ 11,476,221	\$ 9,724,327	\$ (8,351,351)	\$ 12,849,197	\$	682,722
Compensated Absences	129,003	146,341	(129,003)	146,341		146,341
Total Long-Term Debt	\$ 11,605,224	\$ 9,870,668	\$ (8,480,354)	\$ 12,995,538	\$	829,063

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 7. LONG-TERM DEBT (continued)

Details for <u>business-type</u> loans payable as of June 30, 2013 were as follows:

#### State of Oregon Department of Environmental Quality (Loan R06801)

This is an interest free loan. The City makes principal payments of \$50,000 on a semi-annual basis. Net operating revenues of the sewer system have been pledged.

#### State of Oregon Department of Environmental Quality (Loan R80160)

The City pays semi-annual installments, including principal and 3% interest. Net operating revenues of the sewer system have been pledged.

#### State of Oregon Department of Environmental Quality (Loan R80161)

During 2012-2013, the City paid down and refinanced the entire amount of principal owed on this loan. Proceeds from the issue of the 2013 Capital One Sewer Refunding Note was used to pay off the remaining principal balance.

#### State of Oregon Department of Environmental Quality (Loan R80162)

The City continues to draw down on this construction loan, which has been authorized for a maximum amount of \$550,000. Payments are set to begin in 2014 and will be due in semi-annual installments, including principal and 1.25% interest. Net operating revenues of the sewer system have been pledged.

#### State of Oregon Department of Environmental Quality (Loan R80163)

The City continues to draw down on this construction loan, which has been authorized for an amount up to a maximum of \$4,559,700. Payments are set to begin in 2014 and will be due in semi-annual installments, including principal and 2.83% interest. Net operating revenues of the sewer system have been pledged.

#### Oregon Economic and Community Development Department (Loan G04004)

During 2012-2013, the City paid down and refinanced all but \$132,445 of principal on this Construction loan. Proceeds from Capital One Water Refunding Note were used to pay off the principal balance. The final principal and interest payments are set to be made in 2013-2014. Net operating revenues of the water system have been pledged.

#### Oregon Economic and Community Development Department (Loan S04004)

During 2012-2013, the City paid down and refinanced the entire principal on this loan. The outstanding principal due was paid off with the proceeds of from the Capital One Water Refunding Note.

#### Capital One – Water Refunding Note

In June of 2013, the City signed an agreement with Capital One for \$6,142,000 to refund OECDD Loans G04004 and S04004. Principal payments are due annually on December 1. Interest is due semi-annually on June 1 and accrues at a rate of 2.35%. Payments are scheduled through December 1, 2029. Net operating revenues of the water system have been pledged.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 7. LONG-TERM DEBT (continued)

#### Capital One - Sewer Refunding Note

In June of 2013, the City signed an agreement with Capital One for \$1,912,000 to refund DEQ Loan R80161. Principal payments are due annually on December 1. Interest is due semi-annually on June 1 and accrues at a rate of 2.35%. Payments are scheduled through December 1, 2025. Net operating revenues of the sewer system have been pledged.

Future maturities of <u>business-type</u> debt are as follows:

Fiscal Year		DEQ F	1068	01	DEQ R80160		DEQ R80162				DEQ R	80	163			
		Principal		Interest	F	rincipal		Interest	I	Principal	]	nterest		Principal		Interest
2013-2014	\$	100,000	\$	-	\$	80,277	\$	3,042	\$	-	\$	-	\$	-	\$	-
2014-2015		100,000		_		41,043		616		119,571		10,403		88,412		111,020
2015-2016		100,000		-		-		-		121,071		5,003		180,595		63,889
2016-2017		100,000		-		-		-		122,589		3,485		185,743		120,121
2017-2018		100,000		-		-		-		56,530		1,948		191,036		114,828
2018-2023		500,000		-		-		-		-		-		1,040,018		489,302
2023-2028		500,000		-		-		-		-		-		585,867		153,041
2028-2033		350,000		-		-										-
Total		1,850,000	\$	-		121,320	\$	3,658	\$_	419,761	\$	20,839		2,271,671	\$	1,052,201
Fiscal Year		OECDD (	(G04	1004)		Capital O	ne -	- Water		Capital O	ne - :	Sewer		То	tal	
	]	Principal		Interest	P	rincipal		Interest	F	rincipal	I	nterest		Principal		Interest
2013-2014	\$	132,445	\$	130,014	\$	235,000	\$	131,151	\$	135,000	\$	40,100	\$	682,722	\$	304,307
2014-2015		-		-		367,000		134,502		133,000		40,196		849,026		296,737
2015-2016		-		-		377,000		125,761		136,000		37,036		914,666		231,689
2016-2017		-		-		382,000		116,843		138,000		33,817		928,332		274,266
2017-2018		-		-		392,000		107,748		141,000		30,539		880,566		255,063
2018-2023		-		-	2	2,106,000		394,496		746,000		101,240		4,392,018		985,038
2023-2028		-		_	1	,822,000		144,550		483,000		17,165		3,390,867		314,756
2028-2033		-			_	461,000		10,911				<del> </del>		811,000		10,911
Total	\$	132,445	\$	130,014	\$ 6	5,142,000	\$	1,165,962	\$	1,912,000	\$	300,093	. \$	12,849,197	\$	2,672,767

#### **Debt Covenants**

Net operating revenues, defined as gross operating revenue less operating expenses of the facility, are irrevocably pledged for payment of certain loan obligations. Net operating revenues of the Sewer Fund are pledged to the Oregon Department of Environmental Quality (ODEQ) Sewer Separation Project loan, as well as the 2003/2004 I&I Correction Projects, the Wastewater I&I Infiltration Reduction loan, and the Wastewater Facilities Planning loan (all of which are not currently in re-payment). Net operating revenues of the Water Fund are pledged to the Oregon Economic and Community Development Department (OECDD) loan number G04004.

In addition to pledged revenues, the OECDD loan number G04004 requires the City to charge rates and fees in connection with operation of the Water system adequate to generate net operating revenues each fiscal year of at least 120% of annual debt service due in the fiscal year. Net operating revenue for the Water system for the fiscal year was \$614,275, while 120% of the debt service for the fiscal year was \$652,011.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 7. LONG-TERM DEBT (continued)

The ODEQ requires the City to maintain sewer rates and fees sufficient to generate net operating revenues in each fiscal year of at least 105% of the debt service requirement for the fiscal year. Net operating revenue for the current fiscal year was \$1,270,741, while 105% of the debt service requirement was \$388,327. The loans for the 2003/2004 I&I Correction Projects, the Wastewater I&I Infiltration Reduction, and the Wastewater Facilities Planning also require Sewer rates and fees sufficient to generate net operating revenues in excess of debt service requirements. However, until these loans enter repayment, the annual debt service requirement is not established. Additionally, ODEQ requires the City to document and maintain a reserve for debt service. At June 30, 2013, the reserve requirement for the Sewer Fund was \$338,883. The City presents this amount as restricted net position.

The Capital One loans are backed by the full faith and credit of the City and require a debt ratio of 1.1 for the Water and Sewer Funds. At June 30, 2013, the Water Fund had a debt ratio of 1.13 and the Sewer Fund had a debt ratio of 3.44.

#### 8. INTERFUND TRANSFERS

Interfund transfers during the year ended June 30, 2013 were as follows:

	Transfers						
Governmental Funds		In	Out				
General	\$	68,528	\$	32,226			
Street		-		138,750			
Capital Improvement		1,610,000		16,501			
Other		27,426		52,027			
Proprietary Funds							
Water		-		508,750			
Sewer		-		962,500			
Internal Service		4,800					
Total Transfers	_\$_	1,710,754	\$	1,710,754			

Transfers were used to fund operations between funds.

#### 9. CAPITAL CONTRIBUTIONS

In certain cases, the governmental funds will receive resources or pay for costs of the proprietary funds. When this happens, the transaction must be recorded as a capital contribution in the government-wide statements so that the resources are allocated correctly between the governmental and business-type activities. During 2012-2013, the Capital Improvement Fund spent \$195,550 and \$2,047,319 respectively for capital assets in the Water and Sewer Fund. The Capital Improvement Fund also received \$1,670,327 of long term debt proceeds for the Sewer Fund. On the Statement of Activities, these transactions resulted in a net capital contribution to the Business-Type Activities of \$572,542.

#### NOTES TO BASIC FINANCIAL STATEMENTS

#### 10. PROPERTY TAX LIMITATIONS

The State of Oregon has a constitutional limit on property taxes for schools and nonschool government operations. The limitation provides that property taxes for nonschool operations are limited to \$10.00 for each \$1,000 of property market value. This limitation does not apply to taxes levied for principal and interest on general obligation bonded debt.

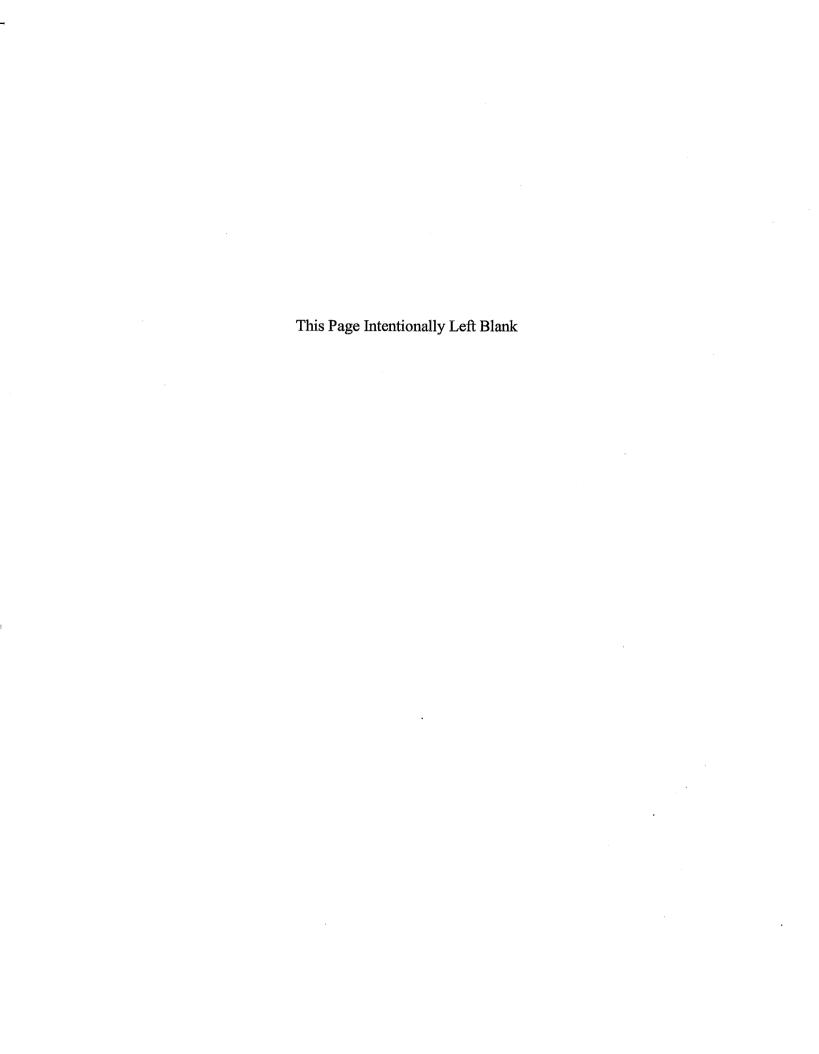
An additional limit reduces the amount of operating property tax revenues available to the City for its 1997-98 fiscal year, and thereafter. This reduction was accomplished by rolling property values back to their 1995-96 values less 10% and limiting future tax value growth of each property to no more than 3% per year, subject to certain exceptions. Taxes levied to support bonded debt are exempted from the reductions. The Constitution also sets restrictive voter approval requirements for most tax and many fee increases and new bond issues.

#### 11. CONTINGENCIES – EARNED SICK LEAVE

Portions of accumulated sick leave at any point in time can be expected to be redeemed before termination of employment; however, such redemptions cannot be reasonably estimated. As of June 30, 2013, City employees had accumulated 2,115 days of sick leave. Additionally, eligible retirees of the City are allowed to request to have accumulated sick leave up to 960 hours deposited into their Voluntary Employee Benefit Association (VEBA) account. As of June 30, 2013 \$86,056 of sick leave has been earned by eligible retirees and could be converted to their VEBA account upon retirement.

#### 12. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Commercial insurance is purchased to minimize its exposure to these risks.



REQUIRED SUPPLEMENTARY INFORMATION



#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET For the Year Ended June 30, 2013

	<u>GENERAL</u>	<u>FUND</u>		
	OBIODIAI	VARIANCE		
	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	POSITIVE (NEGATIVE)
REVENUES			110101111	(HBOITT FB)
Property Taxes	\$ 1,504,000	\$ 1,504,000	1,502,084	\$ (1,916)
Franchise Fees	1,410,500	1,410,500	1,377,207	(33,293)
Licenses and Permits	116,500	116,500	132,921	16,421
Fines and Forfeitures	238,500	238,500	241,721	3,221
Intergovernmental	247,300	247,300	271,467	24,167
Interest	10,000	10,000	11,203	1,203
Miscellaneous	99,150	99,150	147,212	48,062
Total Revenues	3,625,950	3,625,950	3,683,815	57,865
EXPENDITURES				
Mayor and City Council				
Personal Services	32,350	32,750	32,714	36
Materials and Services	20,600	20,600	20,184	416
Total Mayor and City Council	52,950	53,350 (1)	52,898	452
Municipal Court				
Personal Services	137,210	144,210	143,013	1,197
Materials and Services	178,410	182,710	181,398	1,312
Total Municipal Court	315,620	326,920 (1)	324,411	2,509
Planning				
Personal Services	96,630	93,930	93,829	101
Materials and Services	40,190	33,990	32,615	1,375
Total Planning	136,820	127,920 (1)	126,444	1,476
Police				
Personal Services	1,970,540	1,920,540	1,850,408	70,132
Materials and Services	422,310	458,910	408,605	50,305
Total Police	2,392,850	2,379,450 (1)	2,259,013	120,437
Library				
Personal Services	362,140	362,140	357,913	4,227
Materials and Services	138,120	138,120	135,523	2,597
Total Library	500,260	500,260 (1)	493,436	6,824
Parks				
Personal Services	115,220	115,220	115,248	(28)
Materials and Services	121,690	121,690	118,216	3,474
Debt Service	36,610	36,610	36,604	6
Total Parks	273,520	273,520 (1)	270,068	3,452
Non-Departmental	<u>.</u>			
Personal Services	23,760	28,060	27,563	497
Materials and Services	22,290	72,590	71,635	955
Capital Outlay		116,800	116,799	1
Total Non-Departmental	46,050	217,450 (1)	215,997	1,453
Contingency	744,570	554,770 (1)	-	554,770
Total Expenditures	4,462,640	4,433,640	3,742,267	691,373
Excess, (Deficit) of Revenues Over, (Under)				
Expenditures	(836,690)	(807,690)	(58,452)	749,238
OTHER FINANCING SOURCES, (USES)				
Sale of Assets	-	-	6,255	6,255
Transfers In	71,150	71,150	68,528	(2,622)
Transfers Out	(32,940)	(61,940)(1)	(32,226)	29,714
Total Other Financing Sources, (Uses)	38,210	9,210	42,557	33,347
Net Change in Fund Balance	(798,480)	(798,480)	(15,895)	782,585
Beginning Fund Balance	1,225,681	1,225,681	1,261,469	35,788
Ending Fund Balance	\$ 427,201	\$ 427,201 \$	1,245,574	\$ 818,373

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### STREET FUND

		RIGINAL BUDGET		FINAL SUDGET		I	ACTUAL	P	VARIANCE POSITIVE (NEGATIVE)		
REVENUES  Interconvergental	\$	710,000	\$	710,000		\$	704 941	\$	(5.150)		
Intergovernmental Interest	Φ	8,500	Ф	8,500		Ф	704,841 10,981	Ф	(5,159) 2,481		
Miscellaneous		500		500			3,571		3,071		
Total Revenues		719,000		719,000			719,393		393		
EXPENDITURES											
Personal Services		263,710		263,710			267,099		(3,389)		
Materials and Services		425,220		425,220			366,410		58,810		
Capital Outlay	,	20,000		20,000					20,000		
Total Streets		708,930		708,930	(1)		633,509		75,421		
Contingency		137,790		137,790	(1)				137,790		
Total Expenditures		846,720	_	846,720			633,509		213,211		
Excess, (Deficit) of Revenues Over (Under) Expenditures		(127,720)		(127,720)			85,884		213,604		
OTHER FINANCING SOURCES, (USES) Transfers Out		(138,750)		(138,750)	(1)		(138,750)		<u> </u>		
Total Other Financing Sources, (Uses)		(138,750)		(138,750)			(138,750)		-		
Net Change in Fund Balance		(266,470)		(266,470)			(52,866)		213,604		
Beginning Fund Balance		498,588		498,588			615,040		116,452		
Ending Fund Balance	\$	232,118	\$	232,118		\$	562,174	\$	330,056		

SUPPLEMENTARY INFORMATION



### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### CAPITAL IMPROVEMENT FUND

DEV/ENTIFE C		ORIGINAL BUDGET		FINAL BUDGET			ACTUAL		VARIANCE POSITIVE NEGATIVE)
REVENUES Intergologymmental	\$	270.000	\$	270.000		ø	242.006	ው	72.806
Intergovernmental System Development Charges	Ф	270,000 133,000	Ъ	270,000		\$	343,896	\$	73,896
Miscellaneous		133,000		133,000			181,949 16,617		48,949
whise maneous		<del></del>	-				10,017		16,617
Total Revenues		403,000		403,000			542,462		139,462
EXPENDITURES									
Capital Outlay		3,915,000		3,995,430	(1)		2,609,933		1,385,497
Contingency		349,000		349,000	٠,		, , <u>-</u>		349,000
Total Expenditures		4,264,000		4,344,430			2,609,933		1,734,497
Excess, (Deficit) of Revenues Over									
(Under) Expenditures		(3,861,000)		(3,941,430)			(2,067,471)		1,873,959
OTHER FINANCING SOURCES, (USES	5)								
Loan Proceeds		1,350,000		1,350,000			1,670,327		320,327
Transfers In		1,610,000		1,610,000			1,610,000		-
Transfers Out		(19,350)		(19,350)	(1)		(16,501)		2,849
Total Other Financing									
Sources, (Uses)		2,940,650		2,940,650			3,263,826		323,176
Net Change in Fund Balance		(920,350)		(1,000,780)			1,196,355		2,197,135
Beginning Fund Balance		4,525,040		4,525,040			4,374,853		(150,187)
Ending Fund Balance		3,604,690	\$	3,524,260	;	\$	5,571,208	\$	2,046,948

#### COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS June 30, 2013

	В	UILDING	 911	VIS	ST. HELENS VISITORS AND TOURISM		STATE EVENUE HARING
ASSETS							
Cash and Investments Accounts Receivable	\$	43,089	\$ -	\$	274,858 8,997	\$	105,892 25,888
Total Assets	\$	43,089	\$ 	\$	283,855	\$	131,780
LIABILITIES AND FUND BALANCES							
Liabilities:							
Accounts Payable and Accrued Liabilities Due to Other Funds Deferred Revenue	\$	43,089	\$ - - -	\$	2,202	\$	128
Total Liabilities		43,089	-		2,202		128
Fund Balances:							
Restricted For: Community Enhancement Tourism		- -	-		281,653		- -
Other Purposes Committed For: Arts Commission		-	-		-		131,652
Parks Capital Library Equipment		- -	- - -		- -		- - -
Library Facilities Assigned For: Capital Projects		-	-		-		-
Total Fund Balances			 		281,653		131,652
Total Liabilities and Fund Balances	\$	43,089	\$ 	\$	283,855	\$	131,780

MUNITY LOPMENT	MMUNITY ANCEMENT	IMP:	CER SYSTEM ROVEMENT RESERVE	 TOTAL
\$ - 89,845	\$ 434,291 40,815	\$	350,000	\$ 1,208,130 165,545
\$ 89,845	\$ 475,106	\$	350,000	\$ 1,373,675
\$ 2,516 6,397 80,932 89,845	\$ 14,770 - - - 14,770	\$	- - -	\$ 62,705 6,397 80,932 150,034
- - -	44,370 - - 49,373 79,805		- - -	44,370 281,653 131,652 49,373 79,805
-	18,428 268,360		-	18,428 268,360
 	 		350,000	350,000
 	 460,336		350,000	1,223,641
\$ 89,845	\$ 475,106	\$	350,000	\$ 1,373,675

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - NON-MAJOR GOVERNMENTAL FUNDS For the Year Ended June 30, 2013

	BI	JILDING	911 EI	MERGENCY	VISI	T. HELENS TORS AND OURISM	R	STATE EVENUE HARING
REVENUES	Φ	1.16.000	ф		Ф		ф	
Licenses and Permits Charges for Services	\$	146,809	\$	-	\$	-	\$	-
Transient Room Tax		-		_		75,663		-
Intergovernmental		_		61,930		1,000		109,720
Interest		-		, -		-,		-
Miscellaneous		55		-				-
Total Revenues		146,864		61,930		76,663		109,720
EXPENDITURES Current:								
Public Safety		-		61,930		-		-
Visitor and Tourism		-		-		98,746		-
Community Enhancement		-		-		-		-
Revenue Sharing		-		-		-		51,849
Community Block Grants Building		- 1 <b>72,</b> 642		<del>-</del>		_		-
Total Expenditures		172,642		61,930		98,746		51,849
Excess of Revenues Over, -Under Expenditures		(25,778)		-		(22,083)		57,871
Other Financing Sources, (Uses)								
Transfers In		25,778		-		-		<u>-</u>
Transfers Out						-		(50,000)
Total Other Financing Sources, (Uses)		25,778		-		-		(50,000)
Net Change in Fund Balance		-		-		(22,083)		7,871
Beginning Fund Balance				-		303,736		123,781
Ending Fund Balance	\$	<u> </u>	\$		\$	281,653	\$	131,652

COMMUNITY DEVELOPMENT	COMMUNITY ENHANCEMENT	WATER SYSTEM IMPROVEMENT RESERVE	TOTAL		
\$ -	\$ -	\$ -	\$ 146,809		
-	558	-	558		
-	-	-	75,663		
70,049	138,105	-	380,804		
-	1,650	2,027	3,677		
10,807	23,332	-	34,194		
80,856	163,645	2,027	641,705		
-	-	-	61,930		
-	-	-	98,746		
-	192,149	-	192,149		
-	-	-	51,849		
80,856	-	-	80,856		
			172,642		
80,856	192,149		658,172		
-	(28,504)	2,027	(16,467)		
<u>-</u>	1,648	-	27,426		
-	, -	(2,027)	(52,027)		
	1,648	(2,027)	(24,601)		
-	(26,856)	-	(41,068)		
	487,192	350,000	1,264,709		
\$ -	\$ 460,336	\$ 350,000	\$ 1,223,641		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### **BUILDING FUND**

		UGINAL UDGET		FINAL UDGET		A	CTUAL	VARIANCE POSITIVE (NEGATIVE)			
REVENUES	ø	155 400	Φ	155 400		ď	146 800	ď	(9.501)		
Licenses and Permits Miscellaneous	\$	155,400 2,900	\$	155,400 2,900		\$	146,809 55	\$	(8,591) (2,845)		
Wisconancous		2,500		2,500					(2,043)		
Total Revenues		158,300		158,300			146,864		(11,436)		
EXPENDITURES											
Personal Services		139,560		139,860			139,880		(20)		
Materials and Services		30,880		33,980			32,762		1,218		
Total Building		170,440		173,840	(1)		172,642		1,198		
Contingency		10,000		6,600	(1)				6,600		
Total Expenditures		180,440		180,440			172,642		7,798		
Excess, (Deficit) of Revenues Over, (Under) Expenditures		(22,140)		(22,140)			(25,778)		(3,638)		
OTHER FINANCING SOURCES, (USE	S)										
Transfers In		22,140		22,140			25,778		3,638		
Total Other Financing Sources, (Uses)		22,140		22,140			25,778		3,638		
Net Change in Fund Balance		-		-			-		-		
Beginning Fund Balance		<u> </u>					<u>-</u>				
Ending Fund Balance	\$	_	\$	<b>a</b>		\$		\$	-		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### 911 EMERGENCY FUND

REVENUES Intergovernmental	IGINAL JDGET 62,000	TINAL JDGET 65,000		 CTUAL 61,930	PO	RIANCE SITIVE GATIVE)
Total Revenues	 62,000	65,000		61,930		(3,070)
EXPENDITURES						
Materials and Services Total 911 Emergency	 62,000 62,000	65,000 65,000	(1)	 61,930 61,930		3,070 3,070
Total Expenditures	62,000	65,000		61,930		3,070
Net Change in Fund Balance	-	-		-		-
Beginning Fund Balance		-	i			-
Ending Fund Balance	\$ _	\$ _	:	\$ <u>-</u>	\$	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### ST. HELENS VISITORS AND TOURISM FUND

REVENUES	ORIGINAL FINAL BUDGET BUDGET				· <u> </u>	CTUAL	VARIANCE POSITIVE (NEGATIVE)	
REVENUES								
Transient Room Tax Intergovernmental Miscellaneous	\$	67,740 10,000 150,000	\$	67,740 10,000 150,000	\$	75,663 1,000	\$	7,923 (9,000) (150,000)
Total Revenues		227,740		227,740		76,663		(151,077)
EXPENDITURES								
Materials and Services Total Visitors and Tourism		234,150 234,150		234,150 234,150	(1)	98,746 98,746	<del></del>	135,404 135,404
Contingency		31,000		31,000	(1)	<del>-</del>		31,000
Total Expenditures		265,150		265,150		98,746		166,404
Net Change in Fund Balance		(37,410)		(37,410)		(22,083)		15,327
Beginning Fund Balance		292,380		292,380	·	303,736		11,356
Ending Fund Balance	\$	254,970	\$	254,970	\$	281,653	\$	26,683

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### STATE REVENUE SHARING FUND

STATISTICS OF THE STATE OF THE												
REVENUES		IGINAL JDGET		FINAL BUDGET			CTUAL	P	ARIANCE POSITIVE EGATIVE)			
Intergovernmental	\$	104,000	\$	104,000	_	\$	109,720	\$	5,720			
Total Revenues		104,000		104,000	_		109,720		5,720			
EXPENDITURES												
Materials and Services Total Revenue Sharing		61,000 61,000		61,000 61,000	(1)		51,849 51,849		9,151 9,151			
Contingency		26,690		26,690	(1)				26,690			
Total Expenditures		87,690		87,690	_		51,849		35,841			
Excess, (Deficit) of Revenues Over, (Under) Expenditures		16,310		16,310			57,871		41,561			
OTHER FINANCING SOURCES, (USES) Transfers Out		(50,000)		(50,000)	(1)_		(50,000)					
Net Change in Fund Balance		(33,690)		(33,690)			7,871		41,561			
Beginning Fund Balance		33,690		33,690	_		123,781		90,091			
Ending Fund Balance	\$	-	\$		=	\$	131,652	\$	131,652			

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### COMMUNITY DEVELOPMENT FUND

REVENUES	RIGINAL BUDGET	FINAL BUDGET		ACTUAL		ARIANCE OSITIVE EGATIVE)
Intergovernmental Miscellaneous	\$ 400,000 56,830	\$ 400,000 56,830	\$	70,049 10,807	\$	(329,951) (46,023)
Total Revenues	 456,830	456,830		80,856		(375,974)
EXPENDITURES						
Materials and Services Capital Outlay Total Community Development	 56,830 400,000 456,830	 56,830 400,000 456,830	(1)	10,807 70,049 80,856		46,023 329,951 375,974
Total Expenditures	456,830	456,830		80,856		375,974
Net Change in Fund Balance	-	-		-		-
Beginning Fund Balance	 <u>-</u>			<del>-</del>		<u> </u>
Ending Fund Balance	\$ 	\$ -			\$	

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### COMMUNITY ENHANCEMENT FUND

REVENUES	RIGINAL BUDGET	FINAL SUDGET		ACTUAL		PC	RIANCE OSITIVE GATIVE)
Charges for Services Intergovernmental	\$ 70,580	\$ 133,890		\$	558 138,105	\$	558 4,215
Interest Miscellaneous	1,400 6,700	 1,400 11,380			1,650 23,332		250 11,952
Total Revenues	78,680	146,670			163,645		16,975
EXPENDITURES							
Public Art	37,750	37,750	(1)		6,351		31,399
Library Improvements - Building	26,530	30,030	(1)		27,557		2,473
Library Improvements - Equipment	8,680	8,680	(1)		8,119		561
Police Data Cellular	4,010	4,010	(1)		4,522		(512)
PEG Access	23,580	23,580	(1)		5,758		17,822
Grants	77,880	86,270	(1)		81,767		4,503
LSTA	-	59,600	(1)		58,075		1,525
Contingency	 37,000	 33,500	(1)				33,500
Total Expenditures	 215,430	 283,420	. <u>.</u>		192,149		91,271
Excess, (Deficit) of Revenues Over, (Under) Expenditures	(136,750)	(136,750)			(28,504)		108,246
OTHER FINANCING SOURCES, (USES)							
Transfers In	 6,000	 6,000	-		1,648		(4,352)
Net Change in Fund Balance	(130,750)	(130,750)			(26,856)		103,894
Beginning Fund Balance	 462,710	462,710			487,192		24,482
Ending Fund Balance	\$ 331,960	\$ 331,960	: =	\$	460,336	\$	128,376

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

For the Year Ended June 30, 2013

#### WATER SYSTEM IMPROVEMENT RESERVE FUND

REVENUES	RIGINAL UDGET	<u>I</u>	FINAL BUDGET		ACTUAL	PC	RIANCE OSITIVE GATIVE)
Interest	\$ 1,800	\$	2,500	\$	2,027	\$	(473)
Total Revenues	 1,800		2,500		2,027		(473)
OTHER FINANCING SOURCES, (USES) Transfers Out	 (1,800)		(2,500)	(1)	(2,027)		473
Net Change in Fund Balance	-		-		-		-
Beginning Fund Balance	 350,000		350,000		350,000		
Ending Fund Balance	\$ 350,000	\$	350,000	\$	350,000	\$	_

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET - BUDGETARY (NON-GAAP) BASIS For the Year Ended June 30, 2013

		WATER FUN	<u>D</u>					
		RIGINAL		FINAL			F	ARIANCE POSITIVE
REVENUES		BUDGET	_	BUDGET		ACTUAL	<u>(N</u>	EGATIVE)
Charges for Services Interest	\$	2,883,000 10,000	\$	2,883,000 10,000	\$	3,366,453 17,611	\$	483,453 7,611
Miscellaneous		20,000		20,000		17,423		(2,577)
Total Revenues		2,913,000	_	2,913,000		3,401,487		488,487
EXPENDITURES								
Water Filtration Plant Personal Services Materials and Services Debt Service Total Water Filtration Plant		195,990 146,550 543,350 885,890		206,570 135,970 543,350 885,890	(1)	206,867 120,753 543,343 870,963		(297) 15,217 7 14,927
Water Production/Delivery	<del></del>	003,070		005,050	(1)	070,703		11,527
Personal Services  Materials and Services		693,970 1,124,480		695,970 1,122,480	<del></del>	685,777 1,087,806		10,193 34,674
Total Water Production/Delivery		1,818,450	_	1,818,450	(1)	1,773,583		44,867
Contingency		543,350		543,350	(1)	-		543,350
Total Expenditures		3,247,690		3,247,690		2,644,546		603,144
Excess, (Deficit) of Revenues Over, (Under) Expenditures		(334,690)		(334,690)		756,941		1,091,631
OTHER FINANCING SOURCES, (USES)  Debt Proceeds  Contributed Capital  Debt Retired  Transfers Out		- - - (508,750)		6,180,000 - (6,180,000) (508,750)		6,142,000 3,813 (6,144,618) (508,750)		(38,000) 3,813 35,382
			_	(508,750)				1,195
Total Other Financing Sources, (Uses)	-	(508,750)	_	(300,730)		(507,555)		1,193
Net Change in Fund Balance		(843,440)		(843,440)		249,386		1,092,826
Beginning Fund Balance	_	1,496,733		1,496,733		1,568,726		71,993
Ending Fund Balance	\$	653,293	\$	653,293		1,818,112	\$	1,164,819
Reconciling Items:  Net Capital Assets Accrued Interest Long-Term Debt Compensated Absences Net Position  (1) Appropriation Level					\$	15,898,529 (1,573) (6,274,445) (57,696) 11,382,927		

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET - BUDGETARY (NON-GAAP) BASIS For the Year Ended June 30, 2013

	<u>SE'</u>	WER FUND							
REVENUES	ORIGINAL BUDGET			FINAL BUDGET		ACTUAL		VARIANCE POSITIVE (NEGATIVE)	
Charges for Services	\$	1 649 420	ው	4 649 420	ø	4 422 022	ው	(225 508)	
Interest	Ф	4,648,430 20,000	\$	4,648,430 20,000	\$	4,422,922 22,598	\$	(225,508) 2,598	
Miscellaneous		2,000		2,000		30,679		28,679	
Total Revenues		4,670,430		4,670,430		4,476,199		(194,231)	
EXPENDITURES									
Sewer Collections									
Personal Services		882,530		882,530		776,023		106,507	
Materials and Services		1,102,270		1,102,270		942,561		159,709	
Debt Service Total Sewer Collections	-	2,359,480		374,680	(1)	369,836		<u>4,844</u> 271,060	
Total Sewer Collections	_	2,339,460		2,359,480	<u>(1)</u>	2,088,420		271,000	
Sewer Secondary									
Personal Services		184,610		200,560		185,450		15,110	
Materials and Services		353,320		337,278		297,131		40,147	
Total Sewer Secondary		537,930		537,838	( <u>1)</u>	482,581		55,257	
Sewer Primary									
Personal Services		143,400		148,400		144,039		4,361	
Materials and Services		227,710		222,710		192,298		30,412	
Total Sewer Primary		371,110		371,110	( <u>1)</u>	336,337		34,773	
Pumps									
Personal Services		118,810		122,410		119,506		2,904	
Materials and Services		53,050		60,150		53,182		6,968	
Total Pumps		171,860		182,560	( <u>1)</u>	172,688		9,872	
Storm Water									
Personal Services		232,240		232,240		194,786		37,454	
Materials and Services		201,500		201,500		182,423		19,077	
Total Storm Water		433,740		433,740	( <u>1)</u>	377,209		56,531	
Contingency	_	748,140		737,532	( <u>1)</u>	-		737,532	
Total Expenditures		4,622,260		4,622,260		3,457,235		1,165,025	
Excess, (Deficit) of Revenues Over, (Under)									
Expenditures		48,170		48,170		1,018,964		970,794	

#### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET - BUDGETARY (NON-GAAP) BASIS For the Year Ended June 30, 2013

Continued from page 43				
OTHER FINANCING SOURCES, (USES)				
Debt Proceeds	-	1,904,000	1,912,000	8,000
Contributed Capital	-	-	1,187	1,187
Debt Retired	(374,680)	(2,278,680) (1)	(1,912,257)	366,423
Transfers Out	(1,000,310)	(1,000,310) (1)	(962,500)	37,810
Total Other Financing Sources, (Uses)	(1,374,990)	(1,374,990)	(961,570)	413,420
Net Change in Fund Balance	(1,326,820)	(1,326,820)	57,394	1,384,214
Beginning Fund Balance	2,042,648	2,042,648	2,607,141	564,493
Ending Fund Balance	\$ 715,828	\$ 715,828 \$	2,664,535	\$ 1,948,707
Reconciling Items:				
Net Capital Assets			16,613,458	
Deferred Revenue			462,028	
Accrued Interest			(38,837)	
Long-Term Debt			(6,574,752)	
Compensated Absences		_	(88,645)	
Net Position		\$	13,037,787	

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS June 30, 2013

	MAI	FLEET NTENANCE		NISTRATIVE ERVICES	PUBL	IC WORKS		TOTAL
ASSETS								
Current:								
Cash and Investments Accounts Receivable	\$	57,786	\$	129,185 230	\$	6,921 -	\$	193,892 230
Inventories		9,666		_				9,666
Total Current Assets		67,452		129,415		6,921		203,788
Capital Assets, (Net)		82,604						82,604
Total Assets	\$	150,056	\$	129,415	\$	6,921	\$	286,392
LIABILITIES AND FUND BALANCES								
Liabilities:								
Accounts Payable and								
Accrued Liabilities	\$	6,353	\$	26,536	\$	6,921	\$	39,810
Total Liabilities		6,353		26,536		6,921		39,810
Net Position:						-		
Invested in Capital Assets,								
Net of Related Debt		82,604		-		-		82,604
Unrestricted		61,099		102,879				163,978
Total Net Position		143,703		102,879				246,582
Total Liabilities and		150.055	٨	100 415	ф	( 00:	ф	206.222
Net Position	\$	150,056	<u>\$</u>	129,415	\$	6,921	\$	286,392

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION - INTERNAL SERVICE FUNDS

	MAI	FLEET NTENANCE	INISTRATIVE SERVICES	PUBLIC WORKS	 TOTAL
OPERATING REVENUES Internal Charges Charges for Services	\$	250,000	\$ 1,174,428	\$ 177,021 719	\$ 1,601,449 719
Total Revenues		250,000	 1,174,428	 177,740	 1,602,168
OPERATING EXPENDITURES Personal Services Materials and Services Depreciation		185,639 59,031 8,128	 786,376 422,540 -	 30,678 147,062	 1,002,693 628,633 8,128
Total Expenditures		252,798	 1,208,916	 177,740	 1,639,454
Operating Income, (Loss)		(2,798)	(34,488)	-	(37,286)
TRANSFERS Transfers			 4,800	 -	 4,800
Change in Net Position		(2,798)	(29,688)	-	(32,486)
Beginning Net Position		146,501	 132,567	 	 279,068
Ending Net Position	\$	143,703	\$ 102,879	\$ _	\$ 246,582

#### COMBINING STATEMENT OF CASH FLOWS

#### INTERNAL SERVICE FUNDS For the Year Ended June 30, 2013

		FLEET VTENANCE		MINISTRATIVE SERVICES		PUBLIC WORKS		TOTAL
Cash Flows from Operating Activities:  Cash Received from Customers  Cash Paid to Suppliers  Cash Paid to Employees	\$	250,000 (65,475) (185,639)	\$	1,174,198 (404,911) (786,376)	\$	177,740 (142,833) (30,678)	\$	1,601,938 (613,219) (1,002,693)
Net Cash Provided -Used by Operating Activities		(1,114)		(17,089)		4,229		(13,974)
Cash Flows from Noncapital Financing Activities: Transfers				4,800		-		4,800
Net Cash Provided -Used by Noncapital Financing Activities				4,800		-		4,800
Net Increase -Decrease in Cash and Cash Equivalents		(1,114)		(12,289)		4,229		(9,174)
Cash and Investments at Beginning of Year		58,900		141,474		2,692		203,066
Cash and Investments at End of Year	\$	57,786	\$	129,185	\$	6,921	\$	193,892
Reconciliation of Operating Income to  Net Cash Provided by Operating Activities  Operating Income, -Loss	\$	(2,798)	\$	(34,488)	\$	_	\$	(37,286)
Noncash Items Included in Income: Depreciation Decrease -Increase in Accounts Receivable Decrease -Increase in Inventory Increase -Decrease in Accounts Payable	Ψ	8,128 - (340)	Ψ	(230)	Ψ	- - -	Ψ	8,128 (230) (340)
and Accrued Liabilities		(6,104)		17,629		4,229		15,754
Net Cash Provided -Used by Operating Activities	\$	(1,114)	\$	(17,089)	\$	4,229	\$	(13,974)

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

FLEET MAINTENANCE FUND									
REVENUES	ORIGINAL BUDGET		FINAL BUDGET		. <u>-</u>	AC	CTUAL	VARIANCE POSITIVE (NEGATIVE)	
REVENUES									
Charges for Interfund Services	\$	250,000	\$	250,000	_	\$	250,000	\$	
Total Revenue		250,000		250,000	. <u>-</u>		250,000		
EXPENDITURES									
Fleet Maintenance Personal Services Materials and Services Total Fleet Maintenance		185,910 84,490 270,400	<del></del>	185,910 84,490 270,400	(1)_		185,639 59,031 244,670		271 25,459 25,730
Contingency		19,830		19,830	(1)_				19,830
Total Expenditures		290,230		290,230	_		244,670		45,560
Net Change in Fund Balance		(40,230)		(40,230)			5,330		45,560
Beginning Fund Balance		40,230		40,230	_		46,103		5,873
Ending Fund Balance	\$	-	\$	-			51,433	\$	51,433
Reconciling Items:									
Net Capital Assets Inventory					_		82,604 9,666		
Net Position					=	\$	143,703		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

	DMINISTRATIVE	SERVICES FUND		
REVENUES	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL	VARIANCE POSITIVE (NEGATIVE)
Indirect Cost Allocation	\$ 1,255,990	\$ 1,255,990	\$ 1,174,428	\$ (81,562)
multer Cost Anocation	ψ 1,233,990	φ 1,233,990	Ψ 1,174,428	Φ (81,302)
Total Charges for Interfund Services	1,255,990	1,255,990	1,174,428	(81,562)
EXPENDITURES				
City Administrator Personal Services Materials and Services	151,970 62,950	151,970 66,600	134,807 57,986	17,163 66,600
Total City Administrator	214,920	218,570	(1) 192,793	25,777
City Recorder Personal Services Materials and Services Capital Outlay Total City Recorder	227,540 69,240 5,000 301,780	227,540 61,390 5,000 293,930	215,392 49,588 5,000 (1) 269,980	12,148 11,802 - 23,950
Finance Personal Services Materials and Services Capital Outlay Total Finance	452,290 146,650 5,000 603,940	448,580 150,200 5,000 603,780	436,177 140,102 3,132 (1) 579,411	12,403 10,098 1,868 24,369
City Hall Facilities Materials and Services Capital Outlay Total City Hall Facilities	91,830 15,000 106,830	91,830 19,360 111,190	89,989 19,360 (1) 109,349	1,841 - 1,841
IT/Self-Insurance Capital Outlay Total IT/Self-Insurance	25,800 25,800	70,800 70,800	57,383 (1) 57,383	13,417 13,417
Contingency	137,760	92,760	(1)	92,760
Total Expenditures	1,391,030	1,391,030	1,208,916	182,114
Excess, (Deficit) of Revenues Over, (Under) Expenditures	(135,040)	(135,040)	(34,488)	100,552
OTHER FINANCING SOURCES, (USES) Transfers In	4,800	4,800	4,800	-
Net Change in Fund Balance	(130,240)	(130,240)	(29,688)	100,552
Beginning Fund Balance	130,240	130,240	132,567	2,327
Ending Fund Balance	\$ -	\$ -	\$ 102,879	\$ 102,879
		=		

### SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE ACTUAL AND BUDGET

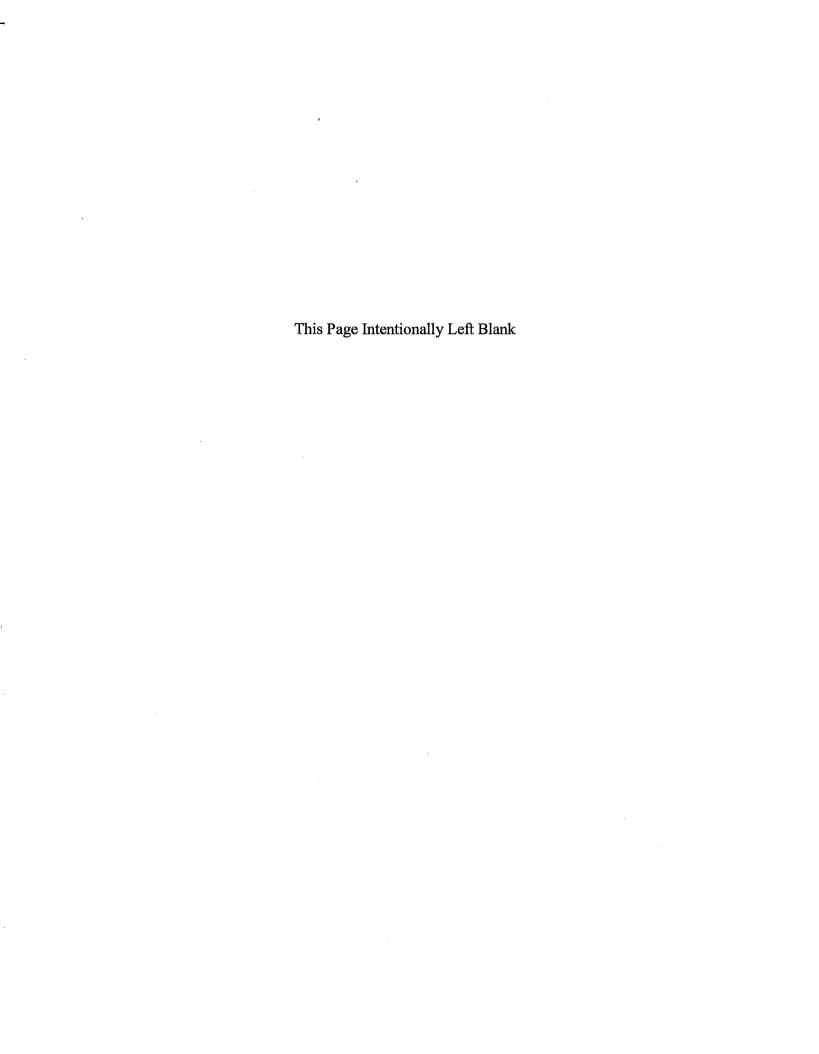
	<u>PL</u>	JBLIC WORK	KS FUN	<u>1D</u>					
REVENUES	ORIGINAL BUDGET		FINAL BUDGET		_	ACTUAL		VARIANCE POSITIVE (NEGATIVE)	
Indirect Cost Allocation Charges for Services	\$	189,030	\$	189,030		177,021 719	\$	(12,009) 719	
Total Revenues		189,030	<del></del>	189,030	_	177,740		(11,290)	
EXPENDITURES									
Engineering Personal Services Materials and Services Capital Outlay Total Engineering	<del></del>	28,730 26,200 9,100 64,030		28,730 26,200 9,100 64,030	(1)_	30,678 19,273 6,191 56,142		(1,948) 6,927 2,909 7,888	
Operations  Materials and Services  Total Operations		125,000 125,000		125,000 125,000	(1)	121,598 121,598		3,402 3,402	
Contingency		37,810		37,810	(1)_			37,810	
Total Expenditures		226,840		226,840	_	177,740		49,100	
Excess, (Deficit) of Revenues Over, (Under) Expenditures		(37,810)		(37,810)		-		37,810	
OTHER FINANCING SOURCES, (USES) Transfers In		37,810		37,810	_			(37,810)	
Net Change in Fund Balance		-		-		-		-	
Beginning Fund Balance		<del>-</del>			_	-		<u>-</u>	
Ending Fund Balance			\$	-		<u>-</u>	\$	<u>-</u>	

# SCHEDULE OF PROPERTY TAX TRANSACTIONS AND BALANCES OF TAXES UNCOLLECTED - GENERAL FUND For the Year Ended June 30, 2013

					CASH	BALANCE
	IMPOSED				COLLEC-	UNCOL-
	LEVY OR		ADJUST-		TIONS	LECTED
	UNCOL-		MENTS		BY COUNTY	OR UNSEG-
TAX	LECTED	DEDUCT	TO		TREAS-	REGATED
YEAR	AT 7-1-12	DISCOUNTS	ROLLS	INTEREST	URER	AT 6-30-13
CURRENT:						
2012-2013	\$ 1,535,897	\$ 38,212	\$ (21,080)	\$ 725	\$ 1,407,400	\$ 69,205
PRIOR YEARS:						
2011-2012	77,299	150	1,962	2,195	41,468	37,643
2010-2011	45,143	2	2,582	2,758	20,702	27,021
2009-2010	28,300	-	4,305	4,396	22,575	10,030
2008-2009	11,471	-	2,320	2,471	10,730	3,061
Prior	5,373		(197)	260	793	4,383
Total Prior	167,586	152	10,972	12,080	96,268	82,138
Total	\$ 1,703,483	\$ 38,364	\$ (10,108)	\$ 12,805	\$ 1,503,668	\$ 151,343

RECONCILIATION OF REVENUE:	GENERAL FUND
Cash Collections by County Treasurer Above	\$ 1,503,668
Accrual of Receivables:	
Other Taxes	188
June 30, 2012	(7,507)
June 30, 2013	5,735
Total Revenue	\$ 1,502,084

### INDEPENDENT AUDITORS' REPORT REQUIRED BY OREGON STATE REGULATIONS





# **PAULY, ROGERS, AND Co., P.C.**12700 SW 72<sup>nd</sup> Ave. ♦ Tigard, OR 97223 (503) 620-2632 ♦ (503) 684-7523 FAX www.paulyrogersandcocpas.com

December 12, 2013

#### **Independent Auditors' Report Required by Oregon State Regulations**

We have audited the basic financial statements of the City of St. Helens as of and for the year ended June 30, 2013, and have issued our report thereon dated December 12, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

#### Compliance

As part of obtaining reasonable assurance about whether the City of St. Helens' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statues as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295)
- Indebtedness limitations, restrictions and repayment.
- Budgets legally required (ORS Chapter 294).
- Insurance and fidelity bonds in force or required by law.
- Highway revenues used for public highways, roads, and streets.
- Authorized investment of surplus funds (ORS Chapter 294).
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe the City of St. Helens was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-000 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations.

#### OAR 162-10-0230 Internal Control

In planning and performing our audit, we considered the internal controls over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the internal controls over financial reporting.

#### **Independent Auditors' Report Required by Oregon State Regulations**

We noted no matters involving the internal control structure and its operation that we consider to be significant deficiencies under standards established by the American Institute of Certified Public Accountants.

This report is intended solely for the information and use of the council members and management and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Kenneth Allen, CPA Municipal Auditor

PAULY, ROGERS AND CO., P.C.